

Analysis of Finance Advisory Committee
Meeting Items

April 14, 2011 Agenda

OFFICE OF FISCAL ANALYSIS

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FAC 2011-14 State Comptroller

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	21,215,407	(170,191)	(400,000)	-	20,645,216
Other Expenses	4,164,000	(1,330,948)	-	400,000	3,233,052
TOTAL			(400,000)	400,000	

Funding is available for transfer from these accounts due to the following:

- Personal Services - A delay in filling vacated positions and unanticipated unpaid leaves of absence results in approximately \$400,000 in funding available for transfer in FY 11.

Funding is needed in these accounts due to the following:

- Other Expenses - Multi-year contractual requirements, most of which support CORE-CT, the statewide financial and human resource management system, are anticipated to exceed available funding by approximately \$1 million. Multi-year contracts represent over 80% of all expenditures from the Other Expenses account.

Holdback and Lapses

The transfer from Personal Services will not affect the agency's ability to meet the \$170,191 in holdbacks in this account.

Deficiency Issues

We have previously identified the Other Expenses account as having a projected deficiency of approximately \$1 million. The proposed transfer of \$400,000 to this account will reduce the projected deficiency for this account to \$600,000.

¹ Prior policy actions may include holdbacks (forced lapses), rescissions, de-appropriations, and transfers.

FAC 2011-15 Department of Administrative Services

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	20,629,529	(165,491)	(709,683)	-	19,754,355
W. C. Administrator	5,250,000	(1,354,683)	-	709,683	4,605,000
TOTAL			(709,683)	709,683	

Funding is available for transfer from these accounts due to the following:

- Personal Services - A delay in filling vacated positions results in approximately \$710,000 in funding available for transfer in FY 11.

Funding is needed in these accounts due to the following:

- Workers' Compensation Administrator - Contractual requirements with the workers' compensation third party administrator are anticipated to exceed available funding by approximately \$1.35 million. These fixed costs represent 100% of all expenditures from the Workers' Compensation Administrator account.

Holdback and Lapses

The transfer from Personal Services will not affect the agency's ability to meet the \$165,491 in holdbacks in this account.

Deficiency Issues

We have previously identified the Workers' Compensation Administrator account as having a projected deficiency of approximately \$1.35 million. The proposed transfer to this account is anticipated to reduce the deficiency to this account to \$0.64 million.

FAC 2011-16 Division of Criminal Justice

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
Medicaid Fraud Control	767,282	(5,776)	(53,000)	-	708,506
Expert Witnesses	198,643	(1,990)	-	53,000	249,653
TOTAL			(53,000)	53,000	

Funding is available for transfer from these accounts due to the following:

- Medicaid Fraud Control - The refill of an investigator position at a lower salary level than the previous incumbent, which has resulted in a salary savings of \$53,000.

Funding is needed in these accounts due to the following:

- Expert Witnesses - Costs associated with expert services expert statistical analysis conducted to defend the state's death penalty convictions against a claim of racial disparity. Additional costs are associated with increased fees for professional experts to testify in high profile violent crime cases.

Holdback and Lapses

The transfer from the Medicaid Fraud Control will not affect the agency's ability to meet the holdbacks and budgeted lapses, as there were no holdbacks or budgeted lapses in this account.

FAC 2011-17 Labor Department

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
STRIDE	770,000	(180,000)	(180,000)	-	410,000
Personal Services	7,774,679	(62,369)	(170,000)	-	7,542,310
Connecticut Career Resource Network	150,363	(30,333)	(30,000)	-	90,030
Jobs First Employment Services	17,557,963	-	-	50,000	17,607,963
Apprenticeship Program	500,000	57,222	-	60,000	617,222
Other Expenses	731,750	181,726	-	270,000	1,183,476
TOTAL			(380,000)	380,000	

Funding is available for transfer from these accounts due to the following:

- Personal Services - Cost savings of \$170,000 occurred due to delays in re-filling vacant positions.
- STRIDE - One-time savings of \$180,000 resulted from a delay in implementing the program expansion from two correctional institutions to five. The program operator, Quinebaug Valley Community College hired four full-time staff and four part-time staff to implement the program in November.
- Career Resources Network- One-time savings of \$30,000 resulted when private funds were used to print the CT Career Paths publications.

Funding is needed in these accounts due to the following:

- Other Expenses - Funding of \$270,000 is needed for statutorily required payments to the members of the Board of Labor Relations and the Board of Mediation and Arbitration. The department's budget for Other Expenses was reduced by \$325,000 in both FY 10 and FY 11 from the prior biennium, but no corresponding change in board member fees was made. FAC 2010-14 transferred funds for these board member fees last year.
- Jobs First Employment Services - Funding of \$50,000 is required for special benefits needs (transportation and child care) of program participants due to an increase in the number of such participants.
- Apprenticeship Program - Funding of \$60,000 is requested as current year appropriations are insufficient to support the program and the seven General Fund staff who administer it. Due to a decrease in the number of active apprentices the fees paid by program participants is not sufficient to cover the anticipated shortfall.

Holdback and Lapses

The transfer of funds from the Personal Services account will not affect the agency's ability to achieve \$62,369 in holdback savings.

FAC 2011-18 Department of Agriculture

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
WIC Program for Fresh Produce for Seniors	104,500	-	(104,500)	-	-
Other Expenses	400,000	-	-	104,500	504,500
TOTAL			(104,500)	104,500	

Funding is available for transfer from these accounts due to the following:

- WIC Program for Fresh Produce for Seniors - A timing delay in printing new vouchers resulted in no program operations in FY 11, leaving \$104,500 available for transfer in FY 11.

Funding is needed in these accounts due to the following:

- Other Expenses (OE) - A shortfall results from higher than budgeted costs. The FY 10 and FY 11 Other Expenses appropriation is approximately 50% less than the OE level in FY 09.

Holdbacks and Lapses

The transfer from the WIC account to OE will not affect the agency's ability to meet the \$30,288 in budgeted lapses in this account.

Deficiency Issues

We have identified the OE account as having a projected deficiency of approximately \$280,000. The proposed transfer of \$104,500 to this account is anticipated to reduce the OE deficiency to \$175,500 in FY 11. There is also a projected deficiency of \$24,103 in Personal Services due to higher than projected accrual payouts in FY 11. Thus, post FAC transfer, the total General Fund agency deficiency is estimated to be \$199,603.

FAC 2011-19 Department of Children and Families

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	274,459,779	(2,201,724)	(4,400,000)	-	267,858,055
Board and Care for Children - Foster	117,006,882	-	(3,500,000)	-	113,506,882
Workers' Compensation Claims	8,627,393	-	-	900,000	9,527,393
Board and Care for Children - Residential	180,737,447	-	-	3,500,000	184,237,447
Other Expenses	40,946,929	(8,164,181)	-	3,500,000	36,282,748
TOTAL			(7,900,000)	7,900,000	

Funding is available for transfer from these accounts due to the following:

- Personal Services (PS) - As of 3/14/11, there were 114 full-time and 13 part-time Department of Children and Families (DCF) vacancies, resulting in lower than anticipated expenditures in the PS account. A lapse of \$2.5 million would remain in the PS account following the proposed transfer.
- Board and Care for Children - Foster Care - The lapse in the Board and Care for Children - Foster Care account is due to fewer children needing foster care in FY 11 than was anticipated. An average of 3,411 children were in foster care in FY 10. As of 3/14/11, there were 87 less children in foster care. A lapse of \$1.4 million would remain in the Board and Care for Children - Foster Care account following the proposed transfer.

Funding is needed in these accounts due to the following:

- Other Expenses (OE) - The shortfall in the OE account is primarily due to building-related expenses, including the purchase of natural gas. Approximately \$33 million is currently allotted to this account. DCF expended approximately \$35 million in the OE account in FY 10.
- Workers Compensation - The agency has experienced higher claim levels in the Workers Compensation account than had been budgeted for in FY 11, resulting in a shortfall.
- Board and Care for Children - Residential - FY 11 Board and Care for Children - Residential account funding was reduced from FY 10 levels. More than \$185 million was available in FY 10, and less than \$181 million is currently available in this account. While residential placements have decreased overall from FY 10 to FY 11 (as of 3/14/11), placements continue to trend upwards for Juvenile Services children, with the larger increase in the more expensive in-state placements, as compared to lesser expensive out-of-state placements.

Holdback and Lapses

The proposed transfers would not affect the holdback of more than \$2 million in the PS account, nor the holdback of more than \$8 million in the OE account.

FAC 2011-20 Public Defender Services Commission

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	36,364,561	714,273	(370,000)	-	36,708,834
Other Expenses	1,466,812	-	-	70,000	1,536,812
Expert Witnesses	1,535,646	-	-	300,000	1,835,646
TOTAL			(370,000)	370,000	

Funding is available for transfer from these accounts due to the following:

- Personal Services - Funds are available in this account as a result of savings realized from temporary leaves of absences, and delays in refilling positions. Funds are also available due to the collection of client reimbursements in the approximate amount of \$100,000.

Funding is needed in these accounts due to the following:

- Expert Witnesses - Payment of expert witnesses required in pending capital cases and experts required in a number of homicide and serious felony cases have increased due to a numerous high profile cases.
- Other Expenses - Costs associated with increased telecommunications expenses, storage costs of legal documents and upgrades for systems software have exceeded available funding. Funding is also needed to cover the cost of FY 10 bills carried over into FY 11 (approximately \$11,350).

Holdback and Lapses

The agency has had its Other Expenses holdback of \$127,447 released by the Office of Policy and Management in order to reduce the deficiency in the account. The transfer from Personal Services will not affect the agency's ability to meet the \$209,395 in holdbacks and budgeted lapses in this account.

Deficiency Issues

We have previously identified the Expert Witnesses account as having a projected deficiency of \$850,000. The proposed transfer of \$300,000 to the Expert Witnesses account is anticipated to reduce the deficiency to \$550,000. We also have previously identified the Other Expenses account as having a projected deficiency of approximately \$270,000. The proposed transfer of \$70,000 to the Other Expenses account is anticipated to reduce the deficiency to \$200,000.

FAC 2011-21 Child Protection Commission

Account	Original Appropriation	Prior Policy Actions	Proposed FAC Transfer		Available Funding Post-FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	647,577	-	(150,486)	-	497,091
Contracted Attorneys	9,709,490	4,505	-	150,486	9,864,481
TOTAL			(150,486)	150,486	

Funding is available for transfer from these accounts due to the following:

- Personal Services - This temporary transfer from Personal Services (PS) to the Contracted Attorneys account will result in a shortfall in PS which must be mitigated before the end of the fiscal year in order for CPC to meet its PS obligations. It is anticipated that the transfer from PS to the Contracted Attorney account will be replenished through a deficiency appropriation in order for CPC to meet its PS obligations.

Funding is needed in these accounts due to the following:

- Contracted Attorneys - Increased costs associated with the agency replacing a flat fee compensation rate for contracted attorneys with a hourly rate payment system of \$40 or \$75. These rate increases went into effect in 2008 in an effort to provide an improved rate of compensation to their contracted attorneys. In the Spring of 2010, an additional 40 attorneys were certified as Certified Child Welfare Specialists, bringing the total number of attorneys compensated at the hourly rate of \$75 to 81 of 228 attorneys currently contracted by the CPC.

Holdback and Lapses

The agency has had its Contracted Attorneys holdback of \$4,505 and Personal Services holdback of \$3,729 released by the Office of Policy and Management in order to reduce the deficiency in the Contracted Attorney account

Deficiency Issues

We have previously identified the Contracted Attorneys account as having a projected deficiency of approximately \$2,550,000. The proposed transfer of \$150,000 to this account is anticipated to reduce the deficiency in this account to approximately \$2,400,000 in FY 11. However, the transfer is anticipated to create a deficiency of \$150,000 in the Personal Services account.

Budget Issues

It should be noted that by April 15th, the Contracted Attorneys account will not have enough funding to statutorily pay vendors.

Questions

1. Can you explain how you are currently planning to pay your contracted attorneys through the end of the year?
2. Will this transfer create a deficiency in the Personal Services account? If you are transferring your fourth quarter allotment for Personal Services how do you expect to pay the staff at the agency?

Appendix A: Projected Account Balances for Agencies on This Agenda (After Proposed FAC Transfer(s))

State Comptroller				
	Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	21,215,407	20,645,216	20,645,216	-
Other Expenses	4,164,000	3,233,052	3,833,052	(600,000)
Equipment	1	1	1	-
Death Benefits for State Employees	-	-	-	-
Governmental Accounting Standards Board	18,591	18,591	18,591	-
General Fund TOTAL	25,397,999	23,896,860	24,496,860	(600,000)

Department of Administrative Services				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	20,629,529	19,754,355	19,754,355	-
Other Expenses	647,081	647,081	647,081	-
Equipment	1	1	1	-
Tuition Reimbursement - Training and Travel	-	375,000	375,000	-
Labor - Management Fund	-	0	-	-
Loss Control Risk Management	143,051	136,505	136,505	-
Employees' Review Board	25,135	24,452	24,452	-
Placement and Training Fund	-	-	-	-
Surety Bonds for State Officials and Employees	74,400	74,400	74,400	-
Quality of Work-Life	-	18,000	18,000	-
Refunds of Collections	28,500	28,500	28,500	-
W. C. Administrator	5,250,000	4,605,000	5,250,000	(645,000)
Hospital Billing System	114,950	85,598	85,598	-
Claims Commissioner Operations	326,208	326,208	326,208	-
State Insurance and Risk Mgmt Operations	13,954,489	12,367,477	12,367,477	-
General Fund TOTAL	41,193,344	38,442,577	39,087,577	(645,000)
State Insurance and Risk Mgmt Operations	2,717,500	2,717,500	2,717,500	-

² Includes appropriated accounts from all appropriated funds.

³ Includes all anticipated and enacted holdbacks (forced lapses), rescissions, de-appropriations, and transfers.

Department of Administrative Services				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Special Transportation Fund TOTAL	2,717,500	2,717,500	2,717,500	-
TOTAL	43,910,844	41,160,077	41,805,077	(645,000)

Division of Criminal Justice				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	44,406,213	44,429,985	44,422,429	7,556
Other Expenses	2,836,301	2,197,409	2,197,060	349
Equipment	1	1	1	-
Witness Protection	338,247	334,119	299,132	34,987
Training and Education	153,941	145,576	145,576	-
Expert Witnesses	198,643	249,653	249,416	237
Medicaid Fraud Control	767,282	708,506	700,584	7,922
Criminal Justice Commission	617	617	617	-
General Fund TOTAL	48,701,245	48,065,866	48,014,815	51,051
Personal Services	349,182	349,182	349,182	-
Other Expenses	21,653	21,653	21,653	-
Equipment	1	1	1	-
Fringe Benefits	212,051	212,051	212,051	-
Workers' Compensation Fund TOTAL	582,887	582,887	582,887	-
TOTAL	49,284,132	48,648,753	48,597,702	51,051

Labor Department				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	7,774,679	7,542,310	7,542,310	-
Other Expenses	731,750	1,183,476	1,183,476	-
Equipment	1	1	-	1
Workforce Investment Act	28,619,579	34,303,738	28,619,579	5,684,159
Connecticut's Youth Employment Program	3,500,000	3,500,000	3,500,000	-
Jobs First Employment Services	17,557,963	17,607,963	17,607,963	-
Opportunity Industrial Centers	500,000	500,000	500,000	-
Individual Development Accounts	95,000	95,000	95,000	-
STRIDE	770,000	410,000	410,000	-
Apprenticeship Program	500,000	617,222	617,222	-

Labor Department				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Connecticut Career Resource Network	150,363	90,030	90,030	-
21st Century Jobs	450,000	450,000	450,000	-
Incumbent Worker Training	450,000	450,000	450,000	-
STRIVE	270,000	270,000	270,000	-
WIA - ARRA	-	9,511,360	-	9,511,360
General Fund TOTAL	61,369,335	76,531,100	61,335,580	15,195,520
Customized Services	500,000	500,000	500,000	-
Banking Fund TOTAL	500,000	500,000	500,000	-
Occupational Health Clinics	674,587	674,587	674,587	-
Workers' Compensation Fund TOTAL	674,587	674,587	674,587	-
TOTAL	62,543,922	77,705,687	62,510,167	15,195,520

Department of Agriculture				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	3,510,657	3,506,164	3,530,267	(24,103)
Other Expenses	400,000	504,500	680,000	(175,500)
Equipment	1	1	1	-
Vibrio Bacterium Program	1	1	1	-
Senior Food Vouchers	300,000	298,759	298,759	-
WIC Program for Fresh Produce for Seniors	104,500	-	-	-
Collection of Agricultural Statistics	1,026	728	728	-
Tuberculosis and Brucellosis Indemnity	900	900	900	-
Fair Testing	4,040	3,454	3,454	-
Connecticut Grown Product Promotion	10,000	10,000	10,000	-
WIC Coupon Program for Fresh Produce	184,090	184,090	184,090	-
General Fund TOTAL	4,515,215	4,508,597	4,708,200	(199,603)
Personal Services	370,000	370,000	350,293	19,707
Other Expenses	271,507	271,507	271,507	-
Equipment	1	1	1	-
Fringe Benefits	245,942	245,942	256,759	(10,817)
Regional Market Operation Fund TOTAL	887,450	887,450	878,560	8,890
TOTAL	5,402,665	5,396,047	5,586,760	(190,713)

Department of Children and Families				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	274,459,779	267,858,055	265,355,115	2,502,940
Other Expenses	40,946,929	36,282,748	34,877,956	1,404,792
Equipment	1	1	-	1
Short-Term Residential Treatment	713,129	713,129	713,129	-
Substance Abuse Screening	1,823,490	1,823,490	1,805,896	17,594
Workers' Compensation Claims	8,627,393	9,527,393	9,364,765	162,628
Local Systems of Care	2,057,676	2,057,676	2,003,327	54,349
Family Support Services	11,221,507	11,221,507	10,228,303	993,204
Emergency Needs	1,710,000	1,710,000	1,166,476	543,524
Homeless Youth Account	1,000,000	1,000,000	-	1,000,000
Health Assessment and Consultation	965,667	965,667	964,546	1,121
Grants for Psychiatric Clinics for Children	14,120,807	14,120,807	14,114,332	6,475
Day Treatment Centers for Children	5,797,630	5,797,630	5,767,658	29,972
Juvenile Justice Outreach Services	13,477,488	13,477,488	13,477,488	-
Child Abuse and Neglect Intervention	5,379,261	5,379,261	5,379,261	-
Community Based Prevention Programs	4,850,529	4,850,529	4,850,529	-
Family Violence Outreach and Counseling	1,873,779	1,873,779	1,873,779	-
Support for Recovering Families	13,964,107	13,964,107	13,964,107	-
No Nexus Special Education	8,682,808	8,682,808	7,932,808	750,000
Family Preservation Services	5,385,396	5,385,396	5,385,396	-
Substance Abuse Treatment	4,479,269	4,479,269	4,479,269	-
Child Welfare Support Services	3,221,072	3,221,072	3,206,574	14,498
Board and Care for Children - Adoption	85,514,152	85,514,152	85,653,218	(139,066)
Board and Care for Children - Foster	117,006,882	113,506,882	108,135,895	5,370,987
Board and Care for Children - Residential	180,737,447	184,237,447	183,854,061	383,386
Individualized Family Supports	17,536,968	19,733,820	15,547,454	4,186,366
Community KidCare	24,244,167	24,244,167	24,244,167	-
Covenant to Care	166,516	166,516	166,516	-
Neighborhood Center	261,010	261,010	261,010	-
General Fund TOTAL	850,224,859	842,055,806	824,773,035	17,282,771

Public Defender Services Commission				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)

Public Defender Services Commission				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	36,364,561	36,708,834	36,632,675	76,159
Other Expenses	1,466,812	1,536,812	1,737,465	(200,653)
Equipment	6	6	6	-
Special Public Defenders - Contractual	3,094,467	3,094,467	3,014,449	80,018
Special Public Defenders - Non-Contractual	5,000,000	5,000,000	6,395,149	(1,395,149)
Expert Witnesses	1,535,646	1,835,646	2,686,612	(850,966)
Training and Education	81,000	81,000	80,993	7
General Fund TOTAL	47,542,492	48,256,765	50,547,349	(2,290,584)

Child Protection Commission				
	Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	647,577	497,091	647,869	(150,778)
Other Expenses	173,325	150,722	150,722	-
Equipment	1	1	1	-
Training for Contracted Attorneys	42,750	42,750	42,750	-
Contracted Attorneys	9,709,490	9,864,481	12,259,490	(2,395,009)
Contracted Attorneys Related Expenses	158,713	158,713	158,713	-
Family Contracted Attorneys/AMC	736,310	736,310	736,310	-
General Fund TOTAL	11,468,166	11,450,068	13,995,855	(2,545,787)