

# OFFICE OF FISCAL ANALYSIS

Legislative Office Building, Room 5200  
Hartford, CT 06106 ◊ (860) 240-0200  
<http://www.cga.ct.gov/ofa>

HB-5294

AN ACT CONCERNING A REGISTRY OF PERSONS CONVICTED  
OF FINANCIAL CRIMES AGAINST ELDERLY PERSONS.

---

## **OFA Fiscal Note**

### **State Impact:**

Agency Affected	Fund-Effect	FY 25 \$	FY 26 \$
Department of Emergency Services and Public Protection	GF - Cost	Up to 200,000	273,394
Public Health, Dept.	GF - Cost	200,000	80,000
State Comptroller - Fringe Benefits <sup>1</sup>	GF - Cost	None	111,885
Correction, Dept.; Judicial Dept. (Probation)	GF - Potential Cost	Minimal	Minimal
Resources of the General Fund	GF - Potential Revenue Gain	Minimal	Minimal

Note: GF=General Fund

**Municipal Impact:** None

### **Explanation**

The bill requires the Department of Emergency Services and Public Protection (DESPP) to establish and maintain a registry of persons who have committed specified financial crimes against elderly persons, resulting in a total cost of up to \$400,000 in FY 25 and \$459,343 in FY 26 to DESPP, the Department of Public Health (DPH), and the Office of the State Comptroller (OSC). The Judicial Department and the Department

---

<sup>1</sup>The fringe benefit costs for most state employees are budgeted centrally in accounts administered by the Comptroller. The estimated active employee fringe benefit cost associated with most personnel changes is 41.25% of payroll in FY 25. The estimated active hazardous duty employee fringe benefit cost associated with most personnel changes is 49.20% of payroll in FY 25.

Primary Analyst: RP  
Contributing Analyst(s): RDP, ME, BP  
Reviewer: PR

3/26/24

of Correction (DOC) also incur potential costs in FY 25 and FY 26.

**Sections 1-4** require DESPP to create and maintain the registry and incorporate the registrant information into the Connecticut On-Line Law Enforcement Communications Teleprocessing (COLLECT) system as well as other information systems maintained by the Judicial Department, DOC, and DPH.

Implementation costs related to personnel training, software upgrades to the current offender registry, and interfacing with the COLLECT system and other agencies will result in costs not expected to exceed \$200,000 in FY 25.

To manage the new volume of registrants, DESPP will be required to increase its Offender Registry staff by two state police troopers and one processing technician, resulting in a cost of \$273,394 in FY 26. These new positions will also cost the OSC \$111,885 in FY 26 for associated fringe benefits. To ensure the registry is operative on 7/1/25, DESPP may need to hire these personnel prior to FY 26, resulting in potential costs in FY 25.

**Section 3** creates a new class D felony for failing to register pursuant to the provisions of this bill, which results in a potential cost to the Judicial Department and the DOC for incarceration or probation and a potential revenue gain from fines. On average, the marginal cost to the state for incarcerating an offender for the year is \$3,300<sup>2</sup> while the average marginal cost for supervision in the community is less than \$800<sup>3</sup> each year for adults and \$1,000 each year for juveniles.

**Section 5** expands DPH's Applicant Background Check Management

---

<sup>2</sup>Inmate marginal cost is based on increased consumables (e.g., food, clothing, water, sewage, living supplies, etc.). This does not include a change in staffing costs or utility expenses because these would only be realized if a unit or facility opened.

<sup>3</sup>Probation marginal cost is based on services provided by private providers and only includes costs that increase with each additional participant. This does not include a cost for additional supervision by a probation officer unless a new offense is anticipated to result in enough additional offenders to require additional probation officers.

System (ABCMS), starting 7/1/25, to include information from a new registry of offenders. DPH must, starting 8/1/25, include a link on its website that allows the public to search the ABCMS by an individual's name. It is anticipated that DPH will need the services of an IT Consultant, at a one-time cost of \$200,000 in FY 25, to reconfigure the ABCMS to include the registry and a public portal. A cost associated with the maintenance of the expanded ABCMS is estimated to be \$80,000 thereafter.

**Sections 6-7** make technical and conforming changes resulting in no fiscal impact.

### ***The Out Years***

The annualized ongoing fiscal impact identified above would continue into the future subject to the continued maintenance costs of the registry, number of registrants, number of violations, and employee wage increases.