



General Assembly

January Session, 2023

Raised Bill No. 1186

LCO No. 5375



Referred to Committee on GOVERNMENT ADMINISTRATION
AND ELECTIONS

Introduced by:
(GAE)

**AN ACT CONCERNING DATA GOVERNANCE AND REQUESTS FOR
PUBLIC RECORDS INVOLVING THE CONNECTICUT PRESCHOOL
THROUGH TWENTY AND WORKFORCE INFORMATION NETWORK.**

Be it enacted by the Senate and House of Representatives in General
Assembly convened:

1 Section 1. Subsection (b) of section 4-67n of the general statutes is
2 repealed and the following is substituted in lieu thereof (*Effective October*
3 *1, 2023*):

4 (b) The Secretary of the Office of Policy and Management shall
5 develop a program to access, link, analyze and share data maintained
6 by executive agencies and to respond to queries from any state agency,
7 and from any private entity or person that would otherwise require
8 access to data maintained by two or more executive agencies. The
9 secretary shall give priority to queries that seek to measure outcomes
10 for state-funded programs or that may facilitate the development of
11 policies to promote the effective, efficient and best use of state resources.
12 The secretary may create advisory boards to assist with data governance
13 activities under this section.

14 Sec. 2. Section 4-67o of the general statutes is repealed and the
15 following is substituted in lieu thereof (*Effective October 1, 2023*):

16 As used in this section [] and sections 2-79e, [and] 4-67p and 4-67z,
17 as amended by this act:

18 (1) "Data" means the final version of statistical or factual information
19 that: (A) Is reflected in a list, table, graph, chart or other non-narrative
20 form that can be digitally or nondigitally transmitted or processed; (B)
21 is regularly created or maintained by, or on behalf of, an executive
22 branch agency; and (C) records a measurement, transaction or
23 determination related to the mission of the agency or is provided to the
24 agency by third parties pursuant to law.

25 (2) "Executive branch agency" means any agency [listed in section 4-
26 38c, except the Board of Regents for Higher Education] with a
27 department head, as defined in section 4-5.

28 (3) "High value data" means any data that the department head
29 determines (A) is critical to the operation of an executive branch agency;
30 (B) can increase executive branch agency accountability and
31 responsiveness; (C) can improve public knowledge of the executive
32 branch agency and its operations; (D) can further the core mission of the
33 executive branch agency; (E) can create economic opportunity; (F) is
34 frequently requested by the public; (G) responds to a need and demand
35 as identified by the agency through public consultation; or (H) is used
36 to satisfy any legislative or other reporting requirements.

37 (4) "Open data" means any data that (A) is freely available in
38 convenient and modifiable format and can be retrieved, downloaded,
39 indexed and searched; (B) is formatted in a manner that allows for
40 automated machine processing; (C) does not have restrictions
41 governing use; (D) is published with the finest possible level of detail
42 that is practicable and permitted by law; and (E) is described in enough
43 detail so users of the data have sufficient information to understand (i)
44 the strengths, weaknesses, analytical limitations and security
45 requirements of the data, and (ii) how to process such data.

46 (5) "Public data" means any data collected by an executive branch
47 agency that is permitted to be made available to the public, consistent
48 with any and all applicable laws, rules, regulations, ordinances,
49 resolutions, policies or other restrictions, requirements or rights
50 associated with the data, including, but not limited to, contractual or
51 other legal restrictions, orders or requirements.

52 (6) "Protected data" means any data the public disclosure of which
53 would (A) violate federal or state laws or regulations; (B) endanger the
54 public health, safety or welfare; (C) hinder the operation of the federal,
55 state or municipal government, including criminal and civil
56 investigations; or (D) impose an undue financial, operational or
57 administrative burden on the executive branch agency. "Protected data"
58 includes any records not required to be disclosed pursuant to subsection
59 (b) of section 1-210.

60 Sec. 3. Section 4-67z of the general statutes is repealed and the
61 following is substituted in lieu thereof (*Effective October 1, 2023*):

62 [(a)] The Chief Data Officer, in consultation with the Attorney
63 General and executive branch agency legal counsel, shall review the
64 legal obstacles to the sharing of high value data of executive branch
65 agencies, inventoried pursuant to section 4-67p, [among] with executive
66 branch agencies and [with] the public.

67 [(b)] Not later than January 15, 2020, and annually thereafter, the Chief
68 Data Officer shall submit a report, developed in consultation with the
69 Attorney General, agency data officers and executive branch agency
70 legal counsel, that includes any recommendations on (1) methods to
71 facilitate the sharing of such high value data to the extent permitted
72 under state and federal law, including, but not limited to, the
73 preparation and execution of memoranda of understanding among
74 executive branch agencies, and (2) any necessary legislation, to the
75 Connecticut Data Analysis Technology Advisory Board and the joint
76 standing committee of the General Assembly having cognizance of
77 matters relating to government administration, in accordance with the

78 provisions of section 11-4a. Concomitantly, the Chief Data Officer shall
79 post each such report on the Office of Policy and Management's Internet
80 web site.

81 (c) The report submitted pursuant to subsection (b) of this section
82 shall be consistent with the state data plan, created under section 4-67p.
83 The Chief Data Officer shall update such report annually with
84 additional information concerning the sharing of high value data and
85 any additional recommendations, including any potential fiscal impact
86 of any recommendations.]

87 Sec. 4. Section 10a-57g of the general statutes is repealed and the
88 following is substituted in lieu thereof (*Effective October 1, 2023*):

89 (a) As used in this section:

90 (1) "Connecticut Preschool through Twenty and Workforce
91 Information Network" or "CP20 WIN" means the Preschool through
92 Twenty and Workforce Information Network maintained in the state.

93 (2) "Data definitions" means the plain language descriptions of data
94 elements.

95 (3) "Data dictionary" means a listing of the names of a set of data
96 elements, their definitions and additional meta-data that does not
97 contain any actual data, but provides information about the data in a
98 data set.

99 (4) "Data elements" mean units of information that are stored or
100 accessed in any data system, such as a student identification number,
101 course code or cumulative grade point average.

102 (5) "Meta-data" means the information about a data element that
103 provides context for that data element, such as its definition, storage
104 location, format and size.

105 (6) "Participating agency" means the Connecticut State Colleges and
106 Universities, Department of Education, Labor Department, the Office of

107 Early Childhood, The University of Connecticut, the Connecticut
108 Conference of Independent Colleges or any entity that has executed an
109 enterprise memorandum of understanding for participation in the CP20
110 WIN and has been approved for participation pursuant to the terms of
111 the enterprise memorandum of understanding.

112 (7) "Preschool through Twenty and Workforce Information Network"
113 or "P20 WIN" means a state data system for the purpose of matching
114 and linking longitudinally data of state agencies and other
115 organizations to inform policy and practice for education, workforce
116 and supportive service efforts, including, but not limited to, the purpose
117 of conducting audits and evaluations of federal and state education
118 programs.

119 (8) "Enterprise memorandum of understanding" means a
120 foundational multiparty agreement that sets forth the details of how
121 data is shared and the respective legal rights and responsibilities of each
122 party within the data sharing process, by which the same foundational
123 agreement may be used for new agencies to sign on to the data sharing
124 process and without having to re-sign as agencies sign on or off of such
125 agreement.

126 (b) There is established a Connecticut Preschool through Twenty and
127 Workforce Information Network. The purpose of the CP20 WIN is to
128 establish processes and structures governing the secure sharing of
129 critical longitudinal data across participating agencies through
130 implementation of the standards and policies of the Preschool through
131 Twenty and Workforce Information Network.

132 (c) The CP20 WIN shall be governed by an executive board that shall
133 provide oversight of such network. Said executive board shall include,
134 but need not be limited to, the chief executive officer of each
135 participating agency, or their respective designees, the Chief Workforce
136 Officer, or the officer's designee, and the Secretary of the Office of Policy
137 and Management, or the secretary's designee. The duties of the
138 executive board shall be to:

139 (1) Advance a vision for the CP20 WIN including a prioritized
140 research agenda with support from the Office of Policy and
141 Management.

142 (2) Convene as needed to respond to issues from the data governing
143 board.

144 (3) Identify and work to secure resources necessary to sustain CP20
145 WIN funding.

146 (4) Support system implementation, maintenance and improvement
147 by advocating for the CP20 WIN in regard to policy, legislation and
148 resources.

149 (5) Advocate and support the state's vision for the CP20 WIN.

150 (6) Have overall fiscal and policy responsibility for the CP20 WIN.

151 (7) Ensure that, in any circumstances in which public funds or
152 resources are to be jointly utilized with those from private entities, such
153 arrangements are governed by appropriate agreements approved by the
154 Attorney General.

155 (8) Establish a data governing board to establish and implement
156 policies related to cross-agency data management, including, but not
157 limited to, data confidentiality and security in alignment with the vision
158 for CP20 WIN and any applicable law. In establishing such policies, the
159 data governing board shall consult with the Office of Policy and
160 Management, in accordance with the provisions of section 4-67n, as
161 amended by this act, and other applicable statutes and policies.

162 (d) The executive board established pursuant to this section may
163 appoint advisory committees to make recommendations on data
164 stewardship, data system expansion and processes, and such other areas
165 that will advance the work of CP20 WIN.

166 (e) Any public records or files, as defined in section 1-200, including,
167 but not limited to, data elements of a participating agency shared with

168 another agency pursuant to a CP20 WIN sharing agreement, may only
169 be requested under the Freedom of Information Act, as defined in
170 section 1-200, from the agency which originated such records or files.
171 The Secretary of the Office of Policy and Management shall provide to
172 any person who submits a request for such records or files pursuant to
173 the Freedom of Information Act to the board of CP20 WIN or to an
174 agency that is not the originating agency with the name and address of
175 the originating agency of such records or files.

176 [(e)] (f) On or before January 1, 2022, and annually thereafter, the
177 Chief Workforce Officer may, in consultation with the Chief Data
178 Officer and the Labor Commissioner, submit to the administrator of
179 CP20 WIN a request for data and analysis of such data for the purposes
180 of assessing performance and outcomes of the state's workforce system.
181 Such data and analysis request shall be completed by the administrator
182 of CP20 WIN not later than August 15, 2022, and annually thereafter.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>October 1, 2023</i>	4-67n(b)
Sec. 2	<i>October 1, 2023</i>	4-67o
Sec. 3	<i>October 1, 2023</i>	4-67z
Sec. 4	<i>October 1, 2023</i>	10a-57g

Statement of Purpose:

To permit the Office of Policy and Management to establish advisory boards for data governance, redefine executive branch agency, delete a requirement for an annual report concerning high value data and require records requests involving CP20 WIN be made to the originating agency.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]