

General Assembly

Raised Bill No. 5431

February Session, 2022

LCO No. 2948



Referred to Committee on APPROPRIATIONS

Introduced by: (APP)

AN ACT CONCERNING FUNDING RECEIVED BY THE STATE UNDER THE FEDERAL AMERICAN RESCUE PLAN ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-7d of the 2022 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective from passage):
- 4 (a) [Not later than January 1, 2022, the] <u>The</u> Commissioner of Public
- 5 Health shall establish, within available resources, a program to provide
- 6 three-year grants to community-based providers of primary care
- 7 services in order to expand access to health care for the uninsured. The
- 8 grants may be awarded to community-based providers of primary care
- 9 for (1) funding for direct services, (2) recruitment and retention of
- 10 primary care clinicians and registered nurses through subsidizing of
- 11 salaries or through a loan repayment program, and (3) capital
- 12 expenditures. The community-based providers of primary care under
- 13 the direct service program shall provide, or arrange access to, primary
- 14 and preventive services, behavioral health services, referrals to specialty
- 15 services, including rehabilitative and mental health services, inpatient

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care, prescription drugs, basic diagnostic laboratory services, health 16 17 education and outreach to alert people to the availability of services. 18 Primary care clinicians and registered nurses participating in the state 19 loan repayment program or receiving subsidies shall provide services 20 to the uninsured based on a sliding fee schedule, provide free care if 21 necessary, accept Medicare assignment and participate as Medicaid 22 providers, or provide nursing services in school-based health centers 23 and expanded school health sites, as such terms are defined in section 24 19a-6r. The commissioner may adopt regulations, in accordance with 25 the provisions of chapter 54, to establish eligibility criteria, services to 26 be provided by participants, the sliding fee schedule, reporting 27 requirements and the loan repayment program. For the purposes of this 28 section, "primary care clinicians" includes family practice physicians, 29 general practice osteopaths, obstetricians and gynecologists, internal 30 medicine physicians, pediatricians, dentists, certified nurse midwives, 31 advanced practice registered nurses, physician assistants, [and] dental hygienists, psychiatrists, psychologists, licensed clinical social workers, 32 33 licensed marriage and family therapists and licensed professional 34 counselors.

- (b) Funds appropriated for the state loan repayment program shall not lapse until fifteen months following the end of the fiscal year for which such funds were appropriated.
- Sec. 2. Section 36 of public act 21-2 of the June special session is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) As used in this section:

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(1) "Community action agency" means a public or private nonprofit agency which has previously been designated by and authorized to accept funds from the federal Community Services Administration for community action agencies under the Economic Opportunity Act of 1964, or a successor agency established pursuant to section 17b-892 of the general statutes;

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(2) "Community health worker" means a public health outreach professional with an in-depth understanding of the experience, language, culture and socioeconomic needs of the community and who provides a range of services, including, but not limited to, outreach, engagement, education, coaching, informal counseling, social support, advocacy, care coordination, research related to social determinants of health and basic screenings and assessments of any risks associated with social determinants of health; and

- (3) "COVID-19" means the respiratory disease designated by the World Health Organization on February 11, 2020, as coronavirus 2019, and any related mutation thereof recognized by said organization as a communicable respiratory disease.
- (b) The Department of [Public Health] <u>Social Services</u> shall establish a community health worker grant program. The purpose of such program shall be to provide grants to community action agencies that employ community health workers who provide a range of services to persons adversely affected by the COVID-19 pandemic. The department may enter into an agreement, pursuant to chapter 55a of the general statutes, with a person, firm, corporation or other entity to operate such program.
- (c) The Department of [Public Health] <u>Social Services</u> shall publish on its Internet web site a notice of grant availability for the period beginning on [the effective date of this section] <u>June 23, 2021</u>, and ending on June 30, [2023] <u>2024</u>.
- (d) Each community action agency applying for a grant under this section shall submit an application in such form and manner as prescribed by the Commissioner of [Public Health] <u>Social Services</u>. Each application shall include the following information: (1) The location of the principal place of business of the applicant; (2) the number of community health workers employed by the applicant [or that] <u>and the number of community health workers</u> the applicant seeks to employ <u>under the grant</u> and the range of services provided or to be provided by

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such community health workers; (3) an explanation of the intended use of the grant being applied for; (4) strategies for integrating community health workers into an individual's care delivery team, including, but not limited to, the capacity to address health care and social services needs; and [(4)] (5) such other information that the commissioner deems necessary.

- (e) The Department of [Public Health] <u>Social Services</u> shall review all grant applications received under the program and determine which applications are eligible for funding. Criteria for such determinations shall be established by the department and included in the notice of grant availability described in subsection (c) of this section.
- (f) The amount of any grant issued to a community action agency pursuant to this section shall not exceed thirty thousand dollars annually per community health worker employed by, or planned to be employed by, such agency and the total amount of grants issued to community action agencies in the aggregate shall not exceed six million dollars. No grant shall be issued pursuant to this section after June 30, [2023] 2024.
- [(g) (1) Not later than January 1, 2022, the Commissioner of Public Health shall report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to public health and human services regarding the progress of the program and including any requisite legislative proposals to accomplish the goals of the program.]
- [(2)] (g) Not later than January 1, 2024, the Commissioner of [Public Health] <u>Social Services</u> shall report, in accordance with the provisions of section 11-4a of the general statutes, <u>on the community health worker grant program</u> to the joint standing committees of the General Assembly having cognizance of matters relating to public health and human services. Such report shall include the following data regarding the program: [(A)] (1) The number of grants provided and the amount of

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- 112 such grants; [(B)] (2) the identities of the community action agencies that 113 received such grants; [(C)] (3) the intended use of each grant provided, 114 as described by the community action agency pursuant to subdivision 115 (3) of subsection (d) of this section; [(D)] (4) the number of community 116 health workers employed by each community action agency that 117 received a grant at the time such agency received such grant and 118 information regarding the services provided by such community health 119 workers; and [(E)] (5) the number of community health workers 120 employed by each community action agency that received a grant at the 121 conclusion of the program and information regarding the services 122 provided by such community health workers.
- Sec. 3. Section 37 of public act 21-2 of the June special session is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 126 The sum of \$3,000,000 allocated in section 41 of special act 21-15, [and] 127 as amended by section 306 of [this act] public act 21-2 of the June special session, to the Department of Public Health, for Community Health 128 129 Workers, for each of the fiscal years ending June 30, 2022, and June 30, 130 2023, shall be for the purposes of the program established pursuant to 131 section 36 of [this act] public act 21-2 of the June special session, as 132 amended by this act. The Department of Public Health shall transfer 133 such funds to the Department of Social Services.
- Sec. 4. Section 321 of public act 21-2 of the June special session is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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The Commissioner of Social Services shall, within the ten million dollars in federal funds allocated to the Department of Social Services pursuant to section 1 of special act 21-1, as amended by this act, in accordance with the provisions of Subtitle M of Title IX of the American Rescue Plan Act of 2021, P.L. 117-2, as amended from time to time, provide temporary financial relief to nursing home facilities. [Grant allocations shall be made based on the per cent difference between the

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- 144 issued and calculated reimbursement rate. The commissioner, within
- 145 the available ten million dollars in federal funding allocated to the
- 146 department for this purpose, shall issue one-time grants subject to a pro
- 147 rata adjustment based on available funding.]
- 148 Sec. 5. Section 325 of public act 21-2 of the June special session is
- 149 repealed and the following is substituted in lieu thereof (Effective from
- 150 passage):
- 151 Notwithstanding the provisions of section 17b-340 of the general
- 152 statutes, for the fiscal years ending June 30, 2022, and June 30, 2023, the
- 153 Commissioner of Social Services shall, for the purposes of providing
- 154 pandemic-related support, increase the minimum per diem, per bed rate
- 155 to five hundred one dollars for a residential facility licensed pursuant to
- 156 section 17a-227 of the general statutes and certified to participate in the
- 157 Title XIX Medicaid program as an intermediate care facility for
- individuals with intellectual disability. 158
- 159 Sec. 6. Section 17b-112 of the 2022 supplement to the general statutes
- 160 is repealed and the following is substituted in lieu thereof (Effective from
- 161 passage):
- 162 (a) The Department of Social Services shall administer a temporary
- 163 family assistance program under which cash assistance shall be
- 164 provided to eligible families in accordance with the temporary
- 165 assistance for needy families program, established pursuant to the
- 166 Personal Responsibility and Work Opportunity Reconciliation Act of
- 167 1996. The Commissioner of Social Services may operate portions of the
- 168 temporary family assistance program as a solely state-funded program,
- 169 separate from the federal temporary assistance for needy families
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- program, if the commissioner determines that doing so will enable the
- 171 state to avoid fiscal penalties under the temporary assistance for needy
- 172 families program. Families receiving assistance under the solely state-
- 173 funded portion of the temporary family assistance program shall be
- 174 subject to the same conditions of eligibility as those receiving assistance
- 175 under the federal temporary assistance for needy families program.

LCO No. 2948 6 of 12 Under the temporary family assistance program, benefits shall be provided to a family for not longer than twenty-one months, except as provided in subsections (b) and (c) of this section. For the purpose of calculating said twenty-one-month time limit, months of assistance received on and after January 1, 1996, pursuant to time limits under the aid to families with dependent children program, shall be included. For purposes of this section, "family" means one or more individuals who apply for or receive assistance together under the temporary family assistance program. If the commissioner determines that federal law allows individuals not otherwise in an eligible covered group for the temporary family assistance program to become covered, such family may also, at the discretion of the commissioner, be composed of (1) a pregnant woman, or (2) a parent, both parents or other caretaker relative and at least one child who is under the age of eighteen, or who is under the age of nineteen and a full-time student in a secondary school or its equivalent. A caretaker relative shall be related to the child or children by blood, marriage or adoption or shall be the legal guardian of such a child or pursuing legal proceedings necessary to achieve guardianship. If the commissioner elects to allow state eligibility consistent with any change in federal law, the commissioner may administratively transfer any qualifying family cases under the cash assistance portion of the state-administered general assistance program to the temporary family assistance program without regard to usual eligibility and enrollment procedures. If such families become an ineligible coverage group under the federal law, the commissioner shall administratively transfer such families back to the cash assistance portion of the state-administered general assistance program without regard to usual eligibility and enrollment procedures to the degree that such families are eligible for the state program.

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(b) The Commissioner of Social Services shall exempt a family from such time-limited benefits for circumstances including, but not limited to: (1) A family with a needy caretaker relative who is incapacitated or of an advanced age, as defined by the commissioner, if there is no other nonexempt caretaker relative in the household; (2) a family with a needy

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caretaker relative who is needed in the home because of the incapacity of another member of the household, if there is no other nonexempt caretaker relative in the household; (3) a family with a caretaker relative who is not legally responsible for the dependent children in the household if such relative's needs are not considered in calculating the amount of the benefit and there is no other nonexempt caretaker relative in the household; (4) a family with a caretaker relative caring for a child who is under one year of age if there is no other nonexempt caretaker relative in the household; (5) a family with a pregnant or postpartum caretaker relative if a physician has indicated that such relative is unable to work and there is no other nonexempt caretaker relative in the household; (6) a family with a caretaker relative determined by the commissioner to be unemployable and there is no other nonexempt caretaker relative in the household; and (7) minor parents attending and satisfactorily completing high school or high school equivalency programs.

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(c) A family who is subject to time-limited benefits may petition the Commissioner of Social Services for six-month extensions of such benefits. The commissioner shall grant not more than two extensions to such family who has made a good faith effort to comply with the requirements of the program and despite such effort has a total family income at a level below the payment standard, or has encountered circumstances preventing employment including, but not limited to: (1) Domestic violence or physical harm to such family's children; or (2) other circumstances beyond such family's control. The commissioner shall disregard ninety dollars of earned income in determining applicable family income. The commissioner may grant a subsequent six-month extension if each adult in the family meets one or more of the following criteria: (A) The adult is precluded from engaging in employment activities due to domestic violence or another reason beyond the adult's control; (B) the adult has two or more substantiated barriers to employment including, but not limited to, the lack of available child care, substance abuse or addiction, severe mental or physical health problems, one or more severe learning disabilities,

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domestic violence or a child who has a serious physical or behavioral health problem; (C) the adult is working thirty-five or more hours per week, is earning at least the minimum wage and continues to earn less than the family's temporary family assistance payment standard; or (D) the adult is employed and works less than thirty-five hours per week due to (i) a documented medical impairment that limits the adult's hours of employment, provided the adult works the maximum number of hours that the medical condition permits, or (ii) the need to care for a disabled member of the adult's household, provided the adult works the maximum number of hours the adult's caregiving responsibilities permit. Families receiving temporary family assistance shall be notified by the department of the right to petition for such extensions. Notwithstanding the provisions of this section, the commissioner shall not provide benefits under the state's temporary family assistance program to a family that is subject to the twenty-one month benefit limit and has received benefits beginning on or after October 1, 1996, if such benefits result in that family's receiving more than sixty months of timelimited benefits unless that family experiences domestic violence, as defined in Section 402(a)(7)(B), P.L. 104-193. For the purpose of calculating said sixty-month limit: (I) A month shall count toward the limit if the family receives assistance for any day of the month, provided any months of temporary family assistance received during the public health emergency declared by Governor Ned Lamont related to the COVID-19 pandemic shall not be included, and (II) a month in which a family receives temporary assistance for needy families benefits that are issued from a jurisdiction other than Connecticut shall count toward the limit.

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(d) Under said program, no family shall be eligible that has total gross earnings exceeding the federal poverty level, however, in the calculation of the benefit amount for eligible families and previously eligible families that become ineligible temporarily because of receipt of workers' compensation benefits by a family member who subsequently returns to work immediately after the period of receipt of such benefits, earned income shall be disregarded up to the federal poverty level.

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Except when determining eligibility for a six-month extension of benefits pursuant to subsection (c) of this section, the commissioner shall disregard the first fifty dollars per month of income attributable to current child support that a family receives in determining eligibility and benefit levels for temporary family assistance. Any current child support in excess of fifty dollars per month collected by the department on behalf of an eligible child shall be considered in determining eligibility but shall not be considered when calculating benefits and shall be taken as reimbursement for assistance paid under this section, except that when the current child support collected exceeds the family's monthly award of temporary family assistance benefits plus fifty dollars, the current child support shall be paid to the family and shall be considered when calculating benefits.

- (e) A family receiving assistance under said program shall cooperate with child support enforcement, under title IV-D of the Social Security Act. A family shall be ineligible for benefits for failure to cooperate with child support enforcement.
- (f) A family leaving assistance at the end of (1) said twenty-one-month time limit, including a family with income above the payment standard, or (2) the sixty-month limit shall have an interview for the purpose of being informed of services that may continue to be available to such family, including employment services available through the Labor Department. Such interview shall include (A) a determination of benefits available to the family provided by the Department of Social Services; and (B) a determination of whether such family is eligible for supplemental nutrition assistance or Medicaid. Information and referrals shall be made to such a family for services and benefits including, but not limited to, the earned income tax credit, rental subsidies emergency housing, employment services and energy assistance.
- [(g) Notwithstanding section 17b-104, commencing on July 1, 2023, the Commissioner of Social Services shall provide an annual cost-of-living adjustment in temporary family assistance benefits equal to the

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311 most recent percentage increase in the consumer price index for urban 312 consumers whenever funds appropriated for temporary family 313 assistance lapse at the close of any fiscal year and such adjustment has 314 not otherwise been included in the budget for the assistance program, 315 provided the increase would not create a budget deficiency in 316 succeeding years. The commissioner shall provide a prorated benefit 317 increase from such available lapsed funds in any fiscal year when such 318 funds are not sufficient to cover a cost-of-living adjustment in 319 accordance with this subsection.]

[(h)] (g) An applicant or recipient of temporary family assistance who is adversely affected by a decision of the Commissioner of Social Services may request and shall be provided a hearing in accordance with section 17b-60.

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- Sec. 7. Section 1 of special act 21-1, as amended by section 86 of public act 21-2 of the June special session, is amended to read as follows (Effective from passage):
 - (a) Notwithstanding any provision of the general statutes, not later than [April 26, 2021] June 1, 2022, the Governor shall submit to the speaker of the House of Representatives and the president pro tempore of the Senate recommended allocations of federal funds designated for the state pursuant to the provisions of Subtitle M of Title IX of the American Rescue Plan Act of 2021, P.L. 117-2, as amended from time to time, except for any funds designated under the Coronavirus Local Fiscal Recovery Fund. Not later than five days after receipt of the recommended allocations, the speaker and the president pro tempore shall submit the recommended allocations to the joint standing committee of the General Assembly having cognizance of matters relating to appropriations and the budgets of state agencies. Said committee shall report their approval or modifications, if any, of such recommended allocations to the speaker and the president pro tempore not later than [May 16, 2021] July 1, 2022. Any partial or final allocations of such funds shall be authorized by public or special act of the General Assembly. Disbursement of such funds shall be in accordance with such

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partial or final allocations and no disbursement of such funds shall occur prior to such authorization.

(b) If it is determined that any amount allocated by the General Assembly pursuant to subsection (a) of this section is not allowable under guidance provided by the federal government, including, but not limited to, the United States Treasury, the Secretary of the Office of Policy and Management shall immediately notify the joint standing committee of the General Assembly having cognizance of matters relating to appropriations and the budgets of state agencies of the specific amount and recipient of such allocation and the reason for such determination.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	19a-7d
Sec. 2	from passage	PA 21-2 of the June Sp.
		Sess., Sec. 36
Sec. 3	from passage	PA 21-2 of the June Sp.
		Sess., Sec. 37
Sec. 4	from passage	PA 21-2 of the June Sp.
		Sess., Sec. 321
Sec. 5	from passage	PA 21-2 of the June Sp.
		Sess., Sec. 325
Sec. 6	from passage	17b-112
Sec. 7	from passage	SA 21-1, Sec. 1

Statement of Purpose:

To make changes concerning the expenditure of funds received by the state under the Federal American Rescue Plan Act of 2021.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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