Insurance Coverage for Telehealth Services

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Issue

Describe Connecticut’s requirements for insurance coverage of telehealth services, as enacted in PA 20-2, July Special Session (JSS) and PA 21-9. (This report updates OLR Report 2020-R-0212.)

Summary

Connecticut law establishes requirements for health insurance coverage of services provided through telehealth (CGS §§ 38a-499a and 38a-526a). PA 20-2, JSS, §§ 3-5, temporarily replaced these requirements with similar but more expansive requirements from July 31, 2020, until March 15, 2021. PA 21-9, §§ 3-5, extends these more expansive requirements until June 30, 2023.

Under the 2020 and 2021 acts (“the acts”), certain commercial health insurance policies must cover medical advice, diagnosis, care, or treatment provided through telehealth to the same extent that they cover those services when provided in person. The acts prohibit providers who are reimbursed for telehealth services from seeking payment from an insured patient beyond cost sharing (e.g., copayments, deductibles, and coinsurance).

The acts also prohibit (1) insurance policies from excluding coverage for a telehealth platform selected by an in-network provider and (2) health carriers (e.g., insurers and HMOs) from reducing reimbursement to a provider because he or she provides services through telehealth instead of in person.
Requirements for Telehealth Coverage until June 30, 2023

Insurance Coverage Requirement
As under existing law, the acts require certain commercial health insurance policies to cover medical advice, diagnosis, care, or treatment provided through telehealth to the extent that they cover those services when provided in person. They generally subject telehealth coverage to the same terms and conditions that apply to other benefits under the policy. They also allow insurers, HMOs, and related entities to conduct utilization review for telehealth services in the same manner they conduct it for in-person services, including using the same clinical review criteria.

Prohibitions
Under the acts and existing law, affected health insurance policies cannot exclude coverage solely because a service is provided through telehealth, as long as it is an appropriate method of delivering the service. The acts further prohibit these policies from excluding coverage for a telehealth platform that a telehealth provider selects. (A telehealth platform is the technological program or system used to deliver telehealth (e.g., video conferencing programs).)

The acts also prohibit a telehealth provider who receives reimbursement for providing a telehealth service from seeking any payment from the insured patient beyond any applicable cost sharing. The provider must accept this as payment in full.

Provider Reimbursement
Additionally, the acts prohibit health carriers from reducing the amount of reimbursement they pay to telehealth providers for covered services appropriately provided through telehealth instead of in person. (This is often referred to as payment parity; see OLR Report 2020-R-0161 for more information.)

Applicability of Insurance Provisions
PA 20-2, JSS, applied to fully insured individual and group health insurance policies in effect any time from July 31, 2020, until March 15, 2021, that cover (1) basic hospital expenses; (2) basic medical-surgical expenses; (3) major medical expenses; or (4) hospital or medical services, including those provided under an HMO plan. (Executive orders 10C and 11 (§ 1) extended the act's applicability through May 20, 2021.) PA 21-9 applies to these same policies but from May 10, 2021, until June 30, 2023.
Definitions

**Telehealth**

Under the acts, “telehealth” is a way of delivering health care services through information and communication technologies to facilitate the diagnosis, consultation and treatment, education, care management, and self-management of an insured's physical, oral, and mental health. It excludes fax, texting, and email, as well as audio-only telephone for out-of-network providers. (Existing law, which the acts expand upon, excludes all audio-only telephone from the definition.)

Telehealth includes:

1. interaction between a patient at an originating site and the telehealth provider at a distant site and
2. synchronous (real-time) interactions, asynchronous store and forward transfers (transmitting medical information from the patient to the telehealth provider for review at a later time), or remote patient monitoring.

**Telehealth Providers**

Existing law authorizes the following certified, licensed, or registered health care providers to provide health care services using telehealth: advanced practice registered nurses, alcohol and drug counselors, audiologists, chiropractors, clinical and master social workers, dietitian-nutritionists, marital and family therapists, naturopaths, occupational or physical therapists, , optometrists, paramedics, pharmacists, physicians, physician assistants, podiatrists, professional counselors, psychologists, registered nurses, respiratory care practitioners, and speech and language pathologists ([CGS § 19a-906](https://www.cga.ct.gov/2021-22/sb/sb0219.htm)).

The acts expand this list by adding art therapists, athletic trainers, behavior analysts, dentists, genetic counselors, music therapists, nurse mid-wives, and occupational or physical therapist assistants. Under [PA 21-9](https://www.cga.ct.gov/2021-22/sb/sb0219.htm), the expansion applies until June 30, 2023.

The acts also authorize telehealth services provided by any of the above-listed providers who (1) are appropriately certified, licensed, or registered in another U.S. state or territory, or the District of Columbia; (2) are authorized to practice telehealth under any relevant order issued by the public health commissioner; and (3) maintain professional liability insurance or other indemnity against professional malpractice liability in an amount equal to or greater than that required for Connecticut health providers. Under [PA 21-9](https://www.cga.ct.gov/2021-22/sb/sb0219.htm), these authorizations apply until June 30, 2023.
As under existing law, authorized telehealth providers must provide telehealth services within their profession’s scope of practice and standard of care.

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