

General Assembly

Amendment

January Session, 2021

LCO No. 9508



Offered by:

REP. DOUCETTE, 13th Dist. REP. DELNICKI, 14th Dist.

To: Subst. House Bill No. 5027

File No. 66

Cal. No. 85

"AN ACT REQUIRING THE BANKING COMMISSIONER TO ESTABLISH A FIRST-TIME HOMEBUYER SAVINGS ACCOUNT PROGRAM AND ESTABLISHING A TAX DEDUCTION FOR CONTRIBUTIONS TO FIRST-TIME HOMEBUYER SAVINGS ACCOUNTS."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. (NEW) (Effective January 1, 2022) (a) For the purposes of
- 4 this section:
- 5 (1) "Account holder" means an individual who, either individually or
- 6 jointly with another individual, establishes a first-time homebuyer
- 7 savings account;
- 8 (2) "Allowable closing costs" means the disbursements listed on a

settlement statement concerning a transaction involving the purchase of
 a single-family residence in this state by a qualified beneficiary to serve
 as the qualified beneficiary's primary residence;

- (3) "Commissioner" means the Commissioner of Revenue Services;
- (4) "Eligible costs" means the down payment and all allowable closing
 costs paid or reimbursed by a qualified beneficiary to purchase a single family residence in this state to serve as the qualified beneficiary's
 primary residence;
 - (5) "Financial institution" means a bank, out-of-state bank, Connecticut credit union, federal credit union or out-of-state credit union, as those terms are defined in section 36a-2 of the general statutes, and any affiliate or third-party provider of such entities;
 - (6) "First-time homebuyer" means an individual who did not own or purchase, either individually or jointly with another person, a single-family residence prior to the closing date of a real estate transaction involving the purchase of a single-family residence in this state by the individual;
 - (7) "First-time homebuyer savings account" means an account established by one or more account holders with a financial institution that the account holders designate, on such account holders' return for the tax imposed under chapter 229 of the general statutes for a taxable year beginning on or after January 1, 2023, as an account exclusively containing funds to pay or reimburse eligible costs incurred by the qualified beneficiary of the account;
- 33 (8) "Program" means the first-time homebuyer savings account 34 program established by the commissioner pursuant to subsection (b) of 35 this section;
- 36 (9) "Qualified beneficiary" means a first-time homebuyer who is an 37 account holder and designated as the qualified beneficiary of a first-time 38 homebuyer savings account and resides in the single-family residence

12

17

18 19

20

21

22

23

24

25

26

27

28

29

30

31

in this state that is purchased with the funds deposited in such account;

- 40 (10) "Settlement statement" means the statement of receipts and
- disbursements for a transaction related to real estate, including, but not
- 42 limited to, a statement prescribed pursuant to the Real Estate Settlement
- 43 Procedures Act of 1974, 12 USC Section 2601 et seq., as amended from
- 44 time to time, and regulations adopted thereunder; and
- 45 (11) "Single-family residence" means a single-family residential
- 46 dwelling, including, but not limited to, a mobile manufactured home or
- 47 a residential unit in a cooperative, common interest community or
- 48 condominium.
- 49 (b) (1) The commissioner shall, within available appropriations,
- 50 establish a first-time homebuyer savings account program. The
- 51 purposes of the program shall be to enable first-time homebuyers in this
- 52 state to benefit from the deduction allowed under subparagraph (B) of
- 53 subdivision (20) of subsection (a) of section 12-701 of the general
- 54 statutes, as amended by this act, and encourage residents of this state to
- save for and purchase their first home in this state.
- 56 (2) As part of the program, the commissioner shall:
- 57 (A) Prepare forms for (i) the designation of accounts as first-time
- 58 homebuyer savings accounts, (ii) the designation of qualified
- 59 beneficiaries, and (iii) account holders to submit to the commissioner the
- 60 information described in subparagraph (B) of subdivision (1) of
- 61 subsection (d) of this section and any additional information that the
- 62 commissioner reasonably requires pursuant to the provisions of this
- 63 section; and
- 64 (B) Prepare and distribute to a financial institution and prospective
- 65 first-time homebuyers informational and promotional materials
- 66 concerning the program.
- 67 (c) An individual may, as part of the program, establish one or more
- 68 first-time homebuyer savings accounts with a financial institution. Two

individuals may jointly establish and serve as the account holders of a first-time homebuyer savings account, provided such account holders shall file a joint return for the tax imposed under chapter 229 of the general statutes for each taxable year during which such account exists. The account holder or account holders shall, not later than April fifteenth of the taxable year immediately following the taxable year during which such account holder or account holders established a firsttime homebuyer savings account, designate the qualified beneficiary of such account. The account holder or account holders of a first-time homebuyer savings account may designate a new qualified beneficiary of the account at any time, provided there shall not be more than one qualified beneficiary of such account at any time. No individual may establish or serve as an account holder of multiple first-time homebuyer savings accounts that have the same qualified beneficiary. First-time homebuyer savings accounts shall exclusively contain cash and other marketable securities, and there shall be no limit on the amount of contributions made to, or contained in, such accounts. Any person may contribute to a first-time homebuyer savings account.

(d) (1) Each account holder shall:

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

84

85

86

87

88

89

90

91

92

93

94

95

96

97

98

- (A) Not use any portion of the funds deposited in a first-time homebuyer savings account to pay any administrative fees or expenses, other than service fees imposed by the depository financial institution, for such account:
- (B) Submit to the commissioner such account holder's tax return for each taxable year beginning on or after January 1, 2022, during which a first-time homebuyer savings account established by such account holder exists, along with:
- (i) Detailed information concerning such first-time homebuyer savings account, including, but not limited to, a list of all transactions concerning such account that occurred during the taxable year that is the subject of such return;
- 100 (ii) The Internal Revenue Service Form 1099 issued by the depository

financial institution for such first-time homebuyer savings account; and

(iii) If such account holder withdrew funds from such first-time homebuyer savings account during the taxable year that is the subject of such return, a detailed accounting of all eligible costs paid or reimbursed using such funds during such taxable year and the balance of funds remaining in such account.

- (2) Each account holder may withdraw all, or any portion of, the funds contributed to and deposited in a first-time homebuyer savings account and deposit such funds in another first-time homebuyer savings account established by such account holder at any financial institution.
- (e) (1) No financial institution shall be required to (A) designate an account as a first-time homebuyer savings account or an individual as the qualified beneficiary of a first-time homebuyer savings account, (B) track the use of any funds withdrawn from a first-time homebuyer savings account, (C) allocate funds in a first-time homebuyer savings account among account holders, or (D) disclose any information to the commissioner or any other governmental agency unless such disclosure is required by applicable law.
- (2) No financial institution shall be liable or responsible for (A) determining whether, or ensuring that, an account satisfies the requirements established in this section concerning first-time homebuyer savings accounts or the funds in first-time homebuyer savings accounts are used to pay or reimburse eligible costs, or (B) disclosing or remitting taxes or penalties concerning first-time homebuyer savings accounts unless such disclosure or remittance is required by applicable law.
 - (3) Upon receiving proof of the death of an account holder and all other information required by any contract governing a first-time homebuyer savings account established by the account holder, the depository financial institution shall distribute the funds in the first-time homebuyer savings account in accordance with the terms of such contract.

133 (f) (1) Except as provided in subdivision (2) of this subsection, each 134 account holder who withdraws funds from a first-time homebuyer 135 savings account for any reason other than paying or reimbursing the 136 qualified beneficiary of such account for eligible costs incurred by such 137 qualified beneficiary shall be liable to this state for a civil penalty in an 138 amount not to exceed ten per cent of the withdrawn amount.

- 139 (2) No account holder shall be liable for a penalty under subdivision 140 (1) of this subsection if the funds withdrawn from the first-time 141 homebuyer savings account:
- 142 (A) Were deposited in another first-time homebuyer savings account 143 pursuant to subdivision (2) of subsection (d) of this section;
- 144 (B) Were withdrawn due to the death or disability of an account 145 holder who established such account;
 - (C) Constitute a disbursement of the assets of such account pursuant to a filing for protection under the United States Bankruptcy Code, as amended from time to time; or
- 149 (D) Were not claimed as a deduction pursuant to subparagraph (B) 150 (xxvi) of subdivision (20) of subsection (a) of section 12-701 of the general statutes, as amended by this act, by the account holder on a return for the tax imposed under chapter 229 of the general statutes.
- 153 (g) The commissioner shall adopt regulations, in accordance with the 154 provisions of chapter 54 of the general statutes, to implement the 155 provisions of this section.
- 156 Sec. 2. Subparagraph (B) of subdivision (20) of subsection (a) of 157 section 12-701 of the general statutes is repealed and the following is 158 substituted in lieu thereof (Effective January 1, 2022):
- 159 (B) There shall be subtracted therefrom:
- 160 (i) To the extent properly includable in gross income for federal 161 income tax purposes, any income with respect to which taxation by any

146

147

148

151

- state is prohibited by federal law;
- (ii) To the extent allowable under section 12-718, exempt dividendspaid by a regulated investment company;
- (iii) To the extent properly includable in gross income for federal income tax purposes, the amount of any refund or credit for overpayment of income taxes imposed by this state, or any other state of the United States or a political subdivision thereof, or the District of Columbia;
- (iv) To the extent properly includable in gross income for federal income tax purposes and not otherwise subtracted from federal adjusted gross income pursuant to clause (x) of this subparagraph in computing Connecticut adjusted gross income, any tier 1 railroad retirement benefits;
 - (v) To the extent any additional allowance for depreciation under Section 168(k) of the Internal Revenue Code for property placed in service after September 27, 2017, was added to federal adjusted gross income pursuant to subparagraph (A)(ix) of this subdivision in computing Connecticut adjusted gross income, twenty-five per cent of such additional allowance for depreciation in each of the four succeeding taxable years;
 - (vi) To the extent properly includable in gross income for federal income tax purposes, any interest income from obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut;
 - (vii) To the extent properly includable in determining the net gain or loss from the sale or other disposition of capital assets for federal income tax purposes, any gain from the sale or exchange of obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut,

in the income year such gain was recognized;

(viii) Any interest on indebtedness incurred or continued to purchase or carry obligations or securities the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such interest on indebtedness is not deductible in determining federal adjusted gross income and is attributable to a trade or business carried on by such individual;

- (ix) Ordinary and necessary expenses paid or incurred during the taxable year for the production or collection of income which is subject to taxation under this chapter but exempt from federal income tax, or the management, conservation or maintenance of property held for the production of such income, and the amortizable bond premium for the taxable year on any bond the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such expenses and premiums are not deductible in determining federal adjusted gross income and are attributable to a trade or business carried on by such individual;
- (x) (I) For taxable years commencing prior to January 1, 2019, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than sixty thousand dollars or a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is less than sixty thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes;
- (II) For taxable years commencing prior to January 1, 2019, for a person who files a return under the federal income tax as an unmarried

individual whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income from such taxable year is sixty thousand dollars or more or for a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is sixty thousand dollars or more, an amount equal to the difference between the amount of Social Security benefits includable for federal income tax purposes and the lesser of twenty-five per cent of the Social Security benefits received during the taxable year, or twenty-five per cent of the excess described in Section 86(b)(1) of the Internal Revenue Code;

(III) For the taxable year commencing January 1, 2019, and each taxable year thereafter, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars or a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes; and

(IV) For the taxable year commencing January 1, 2019, and each taxable year thereafter, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is seventy-five thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is seventy-five thousand dollars or more, or for a husband and wife who file a return under the federal income tax

259 as married individuals filing jointly whose federal adjusted gross 260 income from such taxable year is one hundred thousand dollars or more 261 or for a person who files a return under the federal income tax as a head 262 of household whose federal adjusted gross income for such taxable year 263 is one hundred thousand dollars or more, an amount equal to the 264 difference between the amount of Social Security benefits includable for 265 federal income tax purposes and the lesser of twenty-five per cent of the 266 Social Security benefits received during the taxable year, or twenty-five 267 per cent of the excess described in Section 86(b)(1) of the Internal 268 Revenue Code;

- 269 (xi) To the extent properly includable in gross income for federal 270 income tax purposes, any amount rebated to a taxpayer pursuant to section 12-746;
- 272 (xii) To the extent properly includable in the gross income for federal 273 income tax purposes of a designated beneficiary, any distribution to 274 such beneficiary from any qualified state tuition program, as defined in 275 Section 529(b) of the Internal Revenue Code, established and 276 maintained by this state or any official, agency or instrumentality of the 277 state:
 - (xiii) To the extent allowable under section 12-701a, contributions to accounts established pursuant to any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state;
- 283 (xiv) To the extent properly includable in gross income for federal 284 income tax purposes, the amount of any Holocaust victims' settlement 285 payment received in the taxable year by a Holocaust victim;
 - (xv) To the extent properly includable in gross income for federal income tax purposes of an account holder, as defined in section 31-51ww, interest earned on funds deposited in the individual development account, as defined in section 31-51ww, of such account holder;

271

278

279

280

281

282

286

287

288

289

(xvi) To the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, as defined in section 3-123aa, interest, dividends or capital gains earned on contributions to accounts established for the designated beneficiary pursuant to the Connecticut Homecare Option Program for the Elderly established by sections 3-123aa to 3-123ff, inclusive;

(xvii) To the extent properly includable in gross income for federal income tax purposes, any income received from the United States government as retirement pay for a retired member of (I) the Armed Forces of the United States, as defined in Section 101 of Title 10 of the United States Code, or (II) the National Guard, as defined in Section 101 of Title 10 of the United States Code;

(xviii) To the extent properly includable in gross income for federal income tax purposes for the taxable year, any income from the discharge of indebtedness in connection with any reacquisition, after December 31, 2008, and before January 1, 2011, of an applicable debt instrument or instruments, as those terms are defined in Section 108 of the Internal Revenue Code, as amended by Section 1231 of the American Recovery and Reinvestment Act of 2009, to the extent any such income was added to federal adjusted gross income pursuant to subparagraph (A)(xi) of this subdivision in computing Connecticut adjusted gross income for a preceding taxable year;

(xix) To the extent not deductible in determining federal adjusted gross income, the amount of any contribution to a manufacturing reinvestment account established pursuant to section 32-9zz in the taxable year that such contribution is made;

(xx) To the extent properly includable in gross income for federal income tax purposes, (I) for the taxable year commencing January 1, 2015, ten per cent of the income received from the state teachers' retirement system, (II) for the taxable years commencing January 1, 2016, to January 1, 2020, inclusive, twenty-five per cent of the income received from the state teachers' retirement system, and (III) for the

taxable year commencing January 1, 2021, and each taxable year thereafter, fifty per cent of the income received from the state teachers' retirement system or the percentage, if applicable, pursuant to clause (xxi) of this subparagraph;

323

324

325

326

327

328

329

330

331

332

333

334

335

336

337

338

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

(xxi) To the extent properly includable in gross income for federal income tax purposes, except for retirement benefits under clause (iv) of this subparagraph and retirement pay under clause (xvii) of this subparagraph, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a head of household whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, (I) for the taxable year commencing January 1, 2019, fourteen per cent of any pension or annuity income, (II) for the taxable year commencing January 1, 2020, twenty-eight per cent of any pension or annuity income, (III) for the taxable year commencing January 1, 2021, forty-two per cent of any pension or annuity income, (IV) for the taxable year commencing January 1, 2022, fifty-six per cent of any pension or annuity income, (V) for the taxable year commencing January 1, 2023, seventy per cent of any pension or annuity income, (VI) for the taxable year commencing January 1, 2024, eighty-four per cent of any pension or annuity income, and (VII) for the taxable year commencing January 1, 2025, and each taxable year thereafter, any pension or annuity income;

(xxii) The amount of lost wages and medical, travel and housing expenses, not to exceed ten thousand dollars in the aggregate, incurred by a taxpayer during the taxable year in connection with the donation to another person of an organ for organ transplantation occurring on or after January 1, 2017;

LCO No. 9508 2021LCO09508-R00-AMD.DOCX

(xxiii) To the extent properly includable in gross income for federal income tax purposes, the amount of any financial assistance received from the Crumbling Foundations Assistance Fund or paid to or on behalf of the owner of a residential building pursuant to sections 8-442 and 8-443;

(xxiv) To the extent properly includable in gross income for federal income tax purposes, the amount calculated pursuant to subsection (b) of section 12-704g for income received by a general partner of a venture capital fund, as defined in 17 CFR 275.203(l)-1, as amended from time to time; [and]

(xxv) To the extent any portion of a deduction under Section 179 of the Internal Revenue Code was added to federal adjusted gross income pursuant to subparagraph (A)(xiv) of this subdivision in computing Connecticut adjusted gross income, twenty-five per cent of such disallowed portion of the deduction in each of the four succeeding taxable years; [.]

(xxvi) For an account holder, as defined in section 1 of this act, who files a return under the federal income tax as an unmarried individual, a married individual filing separately or a head of household whose federal adjusted gross income for the taxable year is less than one hundred sixty-two thousand five hundred dollars or who files a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for the taxable year is less than two hundred seventy-five thousand dollars:

(I) To the extent not deductible in determining federal adjusted gross income and to the extent allowable under the American Rescue Plan Act of 2021, P.L. 117-2, as amended from time to time, for the taxable year commencing January 1, 2023, an amount equal to the contributions deposited during the taxable years commencing January 1, 2022, and January 1, 2023, in a first-time homebuyer savings account established pursuant to subsection (c) of section 1 of this act, less any amounts withdrawn during said taxable years by the account holder from such

account pursuant to subparagraph (D) of subdivision (2) of subsection (f) of section 1 of this act. The amount allowed to be claimed under this subclause shall not exceed two thousand five hundred dollars for each said taxable year for an unmarried individual, a married individual filing separately or a head of household and five thousand dollars for each said taxable year for married individuals filing jointly;

(II) To the extent not deductible in determining federal adjusted gross income, for the taxable year commencing January 1, 2024, and each taxable year thereafter, an amount equal to the contributions deposited during the taxable year in a first-time homebuyer savings account established pursuant to subsection (c) of section 1 of this act, less any amounts withdrawn during the taxable year by the account holder from such account pursuant to subparagraph (D) of subdivision (2) of subsection (f) of section 1 of this act. The amount allowed to be claimed under this subclause for the taxable year shall not exceed two thousand five hundred dollars for an unmarried individual, a married individual filing separately or a head of household and five thousand dollars for married individuals filing jointly; and

(III) To the extent properly includable in gross income for federal income tax purposes, for the taxable year commencing January 1, 2023, and each taxable year thereafter, an amount equal to the sum of all interest accrued on and investment earnings derived from a first-time homebuyer savings account, established pursuant to subsection (c) of section 1 of this act, during the taxable year; and

(xxvii) For an account holder who is a qualified beneficiary of a first-time homebuyers savings account, as those terms are defined in section 1 of this act, and who files a return under the federal income tax as an unmarried individual, a married individual filing separately or a head of household whose federal adjusted gross income for the taxable year is less than one hundred sixty-two thousand five hundred dollars or who files a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for the taxable year is less than two hundred seventy-five thousand dollars, for taxable years

commencing on or after January 1, 2023, an amount equal to any withdrawal from such account that is used to pay or reimburse such qualified beneficiary for eligible costs, as defined in section 1 of this act, incurred by the qualified beneficiary.

Sec. 3. (NEW) (*Effective from passage*) (a) There is established a fund to be known as the "Financial Literacy Trust Fund" to promote the financial literacy of residents of the state, which shall be a nonlapsing fund held by the Treasurer separate and apart from all other moneys, funds and accounts. The trust fund shall constitute an instrumentality of the state and shall perform essential governmental functions. The trust fund shall receive and hold all payments and deposits or contributions intended for the trust fund, including gifts, bequests, endowments or federal, state or local grants and any other funds from any public or private source and all earnings until disbursed in accordance with this section.

(b) The Treasurer shall use the funds deposited into the Financial Literacy Trust Fund for the purpose of promoting and raising awareness of financial literacy to residents of the state."

This act shall take effect as follows and shall amend the following sections:		
Section 1	January 1, 2022	New section
Sec. 2	January 1, 2022	12-701(a)(20)(B)
Sec. 3	from passage	New section