

General Assembly

Amendment

January Session, 2021

LCO No. **9385**



Offered by:

REP. MICHEL, 146th Dist.

REP. REYES, 75th Dist.

REP. HENNESSY, 127th Dist.

REP. SIMMS, 140th Dist.

REP. VARGAS, 6th Dist.

To: Subst. House Bill No. **6551**

File No. 529

Cal. No. 382

"AN ACT CONCERNING ENVIRONMENTAL AIR QUALITY."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. Section 22a-20a of the general statutes is repealed and the
- 4 following is substituted in lieu thereof (*Effective from passage*):
- 5 (a) As used in this section:
- 6 (1) "Environmental justice community" means (A) a United States
- 7 census block group, as determined in accordance with the most recent
- 8 United States census, for which thirty per cent or more of the population
- 9 consists of low income persons who are not institutionalized and have
- an income below two hundred per cent of the federal poverty level; [or]
- 11 (B) a distressed municipality, as defined in subsection (b) of section 32-
- 9p; (C) at least thirty per cent of the residents identify as minority or as

members of a state recognized tribal community; or (D) at least five per cent of the households have limited English proficiency;

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

(2) "Affecting facility" means any (A) electric generating facility with a capacity of more than ten megawatts; (B) sludge or solid waste incinerator or combustor; (C) sewage treatment plant with a capacity of more than fifty million gallons per day; (D) intermediate processing center, volume reduction facility, solid waste transfer station, resource recovery facility, transfer stations, recycling, compost or multitown recycling facility with a combined monthly volume in excess of twentyfive tons; (E) new or expanded landfill, including, but not limited to, a landfill that contains ash, construction and demolition debris or solid waste; (F) medical waste incinerator; [or] (G) major source of air pollution, as defined by the federal Clean Air Act; (H) qualified data center, as defined in section 3 of this act, (I) demolition debris storage area and contractor yards that store sand or silica, or (J) car or metal scrap yards. "Affecting facility" shall not include (i) the portion of an electric generating facility that uses nonemitting and nonpolluting renewable resources such as wind, solar and hydro power or that uses fuel cells, (ii) any facility for which a certificate of environmental compatibility and public need was obtained from the Connecticut Siting Council on or before January 1, 2000, or (iii) a facility of a constituent unit of the state system of higher education that has been the subject of an environmental impact evaluation in accordance with the provisions of sections 22a-1b to 22a-1h, inclusive, and such evaluation has been determined to be satisfactory in accordance with section 22a-1e;

(3) "Meaningful public participation" means (A) residents of an environmental justice community have an appropriate opportunity to participate in decisions about a proposed facility or the expansion of an existing facility that may adversely affect such residents' environment or health; (B) the public's participation [may] shall influence the regulatory agency's decision; and (C) the applicant for a new, modified or expanded permit, certificate or siting approval seeks out and facilitates the participation of those potentially affected during the regulatory process; [and]

(4) "Community environmental benefit agreement" means a written agreement entered into by the chief elected official or town manager of a municipality and an owner or developer of real property whereby the owner or developer agrees to develop real property that is to be used for any new or expanded affecting facility and to provide financial resources for the purpose of the mitigation, in whole or in part, of impacts reasonably related to the facility, including, but not limited to, impacts on the environment, including, but not limited to, air quality, water quality, public access to open space and watercourses, quality of life, asthma and other respiratory illness rates, risk of toxic exposure traffic, safety hazards, parking and noise; [.]

- (5) "Limited English proficiency" means (A) individuals who do not speak English as their primary language, (B) individuals who have a limited ability to read, speak, write, or understand English, or (C) both; and
- (6) "Cumulative environmental or public health stressors" means impacts to the natural environment and public health from past, present and foreseeable future human activities and environmental conditions.
- (b) (1) Applicants who, on or after January 1, 2009, seek to obtain any certificate under chapter 277a, new or expanded permit or siting approval from the Department of Energy and Environmental Protection or the Connecticut Siting Council involving an affecting facility that is proposed to be located in an environmental justice community or the proposed expansion of an affecting facility located in such a community, shall (A) file a meaningful public participation plan with such department or council and shall obtain the department's or council's approval of such plan prior to filing any application for such permit, certificate or approval; and (B) consult with the chief elected official or officials of the town or towns in which the affecting facility is to be located or expanded to evaluate the need for a community environmental benefit agreement in accordance with subsection (d) of this section.

(2) Each such meaningful public participation plan shall contain measures to facilitate meaningful public participation in the regulatory process and a certification that the applicant will undertake the measures contained in the plan. Such plan shall identify a time and place where an informal public meeting will be held that is convenient for the residents of the affected environmental justice community. In addition, any such plan shall identify the methods, if any, by which the applicant will publicize the date, time and nature of the informal public meeting in addition to the publication required by subdivision (3) of this subsection. Such methods shall include, but not be limited to, (A) posting a reasonably visible sign on the proposed or existing facility property, printed in English, in accordance with any local regulations and ordinances, (B) posting a reasonably visible sign, printed in all languages spoken by at least fifteen per cent of the population that reside within a one-half of a mile radius of the proposed or existing facility, in accordance with local regulations and ordinances, and (C) notifying local and state elected officials, in writing. Such methods may include notifying neighborhood and environmental groups, in writing, in a language appropriate for the target audience. The determination of the percentage of persons that speak a language, for purposes of subparagraph (B) of this subdivision, shall be made in accordance with the most recent United States census.

- (3) Not less than ten days prior to the informal public meeting and not more than thirty days prior to such meeting, the applicant shall publish the date, time and nature of the informal public meeting with a minimum one-quarter page advertisement in a newspaper having general circulation in the area affected, and any other appropriate local newspaper serving such area, in the Monday issue of a daily publication or any day in a weekly or monthly publication. The applicant shall post a similar notification of the informal public meeting on the applicant's web site, if applicable.
- (4) At the informal public meeting, the applicant shall make a reasonable and good faith effort to provide clear, accurate and complete information about the proposed facility or the proposed expansion of a

79

80

81

82 83

84

85

86

87

88

89

90 91

92

93

94

95

96

97

98

99

100

101

102

103

104

105

106

107

108

109

110

111

facility and the potential environmental and health impacts of such facility or such expansion.

- 115 (5) The Department of Energy and Environmental Protection or the 116 Connecticut Siting Council shall not take any action on the applicant's 117 permit, certificate or approval earlier than sixty days after the informal 118 public meeting. For any such application filed on or after November 1, 119 2020, if the applicant fails to undertake the requirements of 120 subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection 121 or subdivision (3) or (4) of this subsection, any such application shall be 122 deemed insufficient.
- 123 (6) In the event that the Connecticut Siting Council has approved a
 124 meaningful public participation plan concerning a new or expanded
 125 facility and an informal public meeting has been held in accordance with
 126 this subsection, the Department of Energy and Environmental
 127 Protection may approve such plan and waive the requirement that an
 128 additional informal public meeting be held in accordance with this
 129 subsection.
 - (c) Any municipality, owner or developer may enter into a community environmental benefit agreement in connection with an affecting facility. For any application filed on or after November 1, 2020, for such an affecting facility that: (1) Requires a certificate under chapter 277a, or (2) constitutes a new or expanded permit or siting approval from the Department of Energy and Environmental Protection or the Connecticut Siting Council, and that is located in an environmental justice community or is proposed to be located in such a community, the applicant shall enter into such an agreement with the municipality if there are five or more affecting facilities in such municipality at the time such application is filed. Mitigation may include both on-site and offsite improvements, activities and programs, including, but not limited to: Funding for activities such as environmental education, diesel pollution reduction, electric vehicle charging infrastructure construction, establishment of a wellness clinic, ongoing asthma screening, provision of air monitoring performed by a credentialed

130

131

132

133

134

135

136

137

138

139

140

141

142

143

144

146 environmental professional, performance of an ongoing traffic study, 147 watercourse monitoring, construction of biking facilities and multi-use 148 trails, staffing for parks, urban forestry, support for community gardens 149 or any other negotiated benefit to the environment in the environmental 150 justice community. Prior to negotiating the terms of a community 151 environmental benefit agreement, the municipality shall provide a 152 reasonable and public opportunity for residents of the potentially 153 affected environmental justice community to be heard concerning the 154 requirements of or need for, and terms of, such agreement.

- (d) The chief elected official or town manager of a municipality shall participate in the negotiations for any such community environmental benefit agreement and shall implement, administer and enforce such an agreement on behalf of the municipality, provided any such agreement negotiated pursuant to this section on and after November 1, 2020, shall be approved by the legislative body of the municipality prior to implementation, administration and enforcement of such agreement.
- (e) The terms of any community environmental benefit agreement negotiated, entered into and approved in accordance with this section on and after November 1, 2020, shall not constitute a separate and distinct basis for a pleading to intervene in any administrative, licensing or other proceeding pursuant to section 22a-19.
- 167 (f) There is established within the Department of Energy and 168 Environmental Protection the Environmental Justice Advisory Council. 169 The purpose and mission of the Environmental Justice Advisory 170 Council shall be to advise the Commissioner of Energy and 171 Environmental Protection on current and historic environmental 172 injustice, pollution reduction, energy, climate change mitigation and 173 resiliency, environmental health, and racial inequity, including but not 174 limited to, the following: (1) Integrating environmental justice 175 considerations into the programs, policies, and activities of the 176 Department of Energy and Environmental Protection to improve the 177 health and environment of environmental justice communities, in key 178 areas including, but not limited to, (A) rulemaking, (B) permitting

155

156

157

158

159

160

161

162

163

164

165

179 standards and processes, (C) compliance and enforcement, (D) science 180 and data, and (E) equitable program delivery; (2) providing mechanisms for environmental justice communities to have a 181 182 meaningful opportunity to participate in any decision to allow in such 183 communities certain types of facilities which, by the nature of their 184 activity, have the potential to increase environmental and public health 185 stressors and, where appropriate, to limit the further placement and expansion of such facilities in these communities; (3) developing a 186 model plan for community engagement and stakeholder outreach 187 centered around meaningful participation; and (4) strengthening the 188 189 Department of Energy and Environmental Protection's partnerships with other governmental agencies, other states, tribal, or local 190 191 governments, regarding environmental justice issues.

- (g) The Environmental Justice Advisory Council shall consist of the
 following members who shall be appointed by the Commissioner of
 Energy and Environmental Protection:
- 195 (1) Eight members of environmental justice communities and 196 Connecticut-based environmental advocacy organizations that are not 197 state agency employees. Environmental justice community 198 representatives shall be members of communities of color, low-income 199 communities and may include representatives of community-based 200 organizations with knowledge about or experience in environmental 201 justice, climate change, racial inequity or any other area determined by 202 the commissioner to be of value to the Environmental Justice Advisory 203 Council.
- 204 (2) Two members from large and small business and industry;
- 205 (3) Two members from municipalities;
- 206 (4) A member from the Department of Public Health;
- 207 (5) A member from the Department of Economic and Community 208 <u>Development;</u>

209	(6) A member from the Department of Housing; and		
210	(7) A member from the Department of Transportation.		
211	The Commissioner of Energy and Environmental Protection shall		
212			
213	for the furtherance of the purposes of the Environmental Justice		
214	Advisory Council.		
215	(h) (1) The Commissioner of Energy and Environmental Protection		
216	and a representative of an environmental justice community who is no		
217	a state agency employee shall be co-chairpersons of the Environmenta		
218	Justice Advisory Council.		
219	(2) Each member of the Environmental Advisory Council shall serve		
220	a term of two years or until his or her successor is appointed. A member		
221	appointed to fill a vacancy shall serve the remainder of the term of the		
222	member he or she is appointed to succeed. The members of the		
223	Environmental Justice Advisory Council shall receive no compensation		
224	for their services but shall be reimbursed for their expenses actually and		
225	necessarily incurred in the performance of their duties hereunder within		
226	available funds.		
227	(3) The co-chairpersons shall convene the first meeting of the		
228	Environmental Justice Advisory Council not later than three month		
229	after the effective date of this section, with subsequent meetings		
230	occurring not later than every month thereafter.		
231	(4) The commissioner may establish subcommittees or working		
232	groups of the Environmental Justice Advisory Council to address		
233	specific topics, and such subcommittees and working groups may		
234	include participants who are not members of the Environmental Justice		
235	Advisory Council.		
236	(5) Staffing for the Environmental Justice Advisory Council shall be		
237	performed, insofar as practicable, by personnel of the Department of		
238	Environmental Protection. The Environmental Justice Advisory Council		

239 may request and shall receive from any state agency such assistance and 240 data as will enable it to properly carry out its activities hereunder and 241 effectuate the purposes set forth herein.

- (6) The Department of Energy and Environmental Protection shall submit to the joint standing committee of the General Assembly having cognizance of matters relating to the environment, not later than November 15, 2021, an interim report, and not later than February 15, 2022, a final report, in accordance with section 11-4a, detailing any proposed legislative or rulemaking changes in furtherance of the recommendations and purposes of the Environmental Justice Advisory Council.
 - Sec. 2. (NEW) (*Effective July 1, 2021*) (a) For purposes of this section, "qualified data center" means a facility that is developed, acquired, constructed, rehabilitated, renovated, repaired or operated to house a group of networked computer servers in one physical location or multiple contiguous locations to centralize the storage, management and dissemination of data and information pertaining to a particular business or classification or body of knowledge.
 - (b) The owner or operator of any qualified data center who enters into an agreement with the Commissioner of Economic and Community Development on or after July 1, 2021, shall provide that every fossil fuel burning emergency use generator used in connection with the operation of such qualified data center, including any such generator used for testing and maintenance, be of at least EPA Tier 2 standards and that every fossil fuel burning nonemergency use generator used in connection with the operation of such qualified data center: (1) Emit not more than 0.72 g/KW-hr of nitrogen oxides and 0.036 g/KW-hr of ammonia at all times, (2) exhaust from a stack that is greater than thirty-four feet tall at all times, and (3) comply with applicable emissions standards as set forth in 40 CFR 60, 40 CFR 63 and section 22a-174-1 of the regulations of Connecticut state agencies at all times. Any exception to the requirements of this section shall be approved by the Commissioner of Energy and Environmental Protection.

(c) Not later than one hundred eighty days after commencement of operations, the owner or operator of any qualified data center described in subsection (b) of this section shall attain certification under one or more of the following green building standards: (1) BREEAM for New Construction or BREEAM In-Use; (2) ENERGY STAR; (3) Envision; (4) ISO 50001-energy management; (5) LEED for Building Design and Construction or LEED for Operations and Maintenance; (6) Green Globes for New Construction or Green Globes for Existing Buildings; (7) UL 3223; or (8) a program that is equivalent to those listed in subdivisions (1) to (7), inclusive, of this subsection and that is approved by the Commissioner of Economic and Community Development."

This act shall take effect as follows and shall amend the following sections:			
Section 1	from passage	22a-20a	
Sec. 2	July 1, 2021	New section	