OLR Bill Analysis
sHB 6374

AN ACT CONCERNING SEXUAL MISCONDUCT ON COLLEGE CAMPUSES.

SUMMARY

This bill makes various changes related to the handling of sexual misconduct (i.e., sexual assault, stalking, or intimate partner violence) at higher education institutions. Principally, it:

1. establishes a 22-member Council on Sexual Misconduct Climate Assessments and requires the council to report every two years to the Higher Education and Employment Advancement Committee, starting by January 1, 2022;

2. requires the council to, among other things, develop a list of data points for higher education institutions to collect using sexual misconduct climate assessments and establish guidelines for implementing the assessments;

3. requires higher education institutions to, every two years, (a) conduct a sexual misconduct climate assessment and distribute it to enrolled students, starting by March 1, 2023, and (b) report to the Higher Education and Employment Advancement Committee and higher education institutions on the assessment results; and

4. generally prohibits a higher education institution from taking disciplinary action against a student or employee for violating the institution’s drug or alcohol policy, if he or she, regardless of whether they were the alleged victim, reports or discloses an alleged incident of sexual misconduct that occurred during, or was connected to, the policy violation.

The bill also makes technical changes.
EFFECTIVE DATE: July 1, 2021

COUNCIL ON SEXUAL MISCONDUCT CLIMATE ASSESSMENTS

Duties

The bill establishes the Council on Sexual Misconduct Climate Assessments within the legislative department, and requires it to:

1. develop a list of data points for higher education institutions to collect through student responses to sexual misconduct climate assessments, including (a) student awareness of institutional policies and procedures on sexual misconduct; (b) the response to, and results of, a student’s report of this misconduct to an institution or law enforcement and (c) student perceptions of campus safety;

2. recommend one or more sexual misconduct climate assessments that collect the data points the council identified;

3. recommend assessment implementation guidelines, including procedures for (a) achieving a high response rate to ensure statistically accurate survey results, (b) protecting respondents’ confidentiality, and (c) receiving responses from the most broad and diverse segment of the student population possible; and

4. perform other acts necessary and appropriate to carry out required duties.

Membership

Under the bill, the council’s 22 members include the (1) Higher Education and Employment Advancement Committee co-chairpersons and (2) public health commissioner, (3) UConn president, and (4) Every Voice Coalition staff director, or their designees. The council also includes six appointed members and 11 designated members, as shown in Table 1 below. Appointed and designated members may be legislators.
## Table 1: Appointed and Designated Council Members

<table>
<thead>
<tr>
<th>Appointed Members</th>
<th>Qualifications</th>
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<tbody>
<tr>
<td><strong>Appointing Authority</strong></td>
<td><strong>Number of Appointees</strong></td>
</tr>
<tr>
<td>House Speaker</td>
<td>One</td>
</tr>
<tr>
<td>Senate President Pro Tempore</td>
<td>One</td>
</tr>
<tr>
<td>House Majority Leader</td>
<td>One</td>
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<tr>
<td>Senate Majority Leader</td>
<td>One</td>
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<tr>
<td>House Minority Leader</td>
<td>One</td>
</tr>
<tr>
<td>Senate Minority Leader</td>
<td>One</td>
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</table>

<table>
<thead>
<tr>
<th>Designated Members</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Board of Regents for Higher Education</td>
<td>Two</td>
</tr>
<tr>
<td>Connecticut Conference of Independent Colleges</td>
<td>One</td>
</tr>
<tr>
<td>Connecticut Alliance to End Sexual Violence</td>
<td>Three</td>
</tr>
<tr>
<td>Connecticut Coalition Against Domestic Violence</td>
<td>One</td>
</tr>
<tr>
<td>True Colors, Inc.</td>
<td>One</td>
</tr>
</tbody>
</table>
| Every Voice Coalition | Three | One public higher education institution student  
| | | One independent higher education student  
| | | At least one student who is black, indigenous, or a person of color |

The bill requires appointing and designating authorities to make their appointments by September 1, 2021, and fill any vacancies within 30 days. A vacancy that occurs other than when a term expires must be filled for the balance of the term.

Under the bill, members serve four-year terms, except for initial appointments, which terminate on June 30, 2026. Members may serve more than one term and must continue to serve until their successors are appointed or designated.

Council members are not paid but may be reimbursed for necessary expenses, within available funds.

**Meetings and Procedures**

The bill requires the Higher Education and Employment Advancement Committee co-chairpersons to select the chairperson from among the council’s members. The chairperson must schedule the first meeting by September 1, 2021. After that, the council must meet upon the call of the chairperson or a majority of council members. Appointed or designated members who fail to attend three consecutive meetings, or 50% of all meetings held in any calendar year, are deemed to have resigned from the council.

Under the bill, a majority of members constitutes a quorum to transact business.

The Higher Education and Employment Advancement Committee’s administrative staff serve as the council’s administrative staff.

**Reporting Requirements**

Starting by January 1, 2022, the bill requires the council to report
every two years to the Higher Education and Employment Advancement Committee and each Connecticut higher education institution on the (1) list of data points it developed and (2) recommended sexual misconduct climate assessments and guidelines for their implementation.

**SEXUAL MISCONDUCT CLIMATE ASSESSMENT**

The bill requires each Connecticut higher education institution, by March 1, 2023, and every two years after that, to (1) conduct a sexual misconduct climate assessment that collects the data points the council develops and (2) distribute the assessment to each enrolled student in accordance with the council’s recommended guidelines.

**Assessment Requirements**

The bill allows an institution to use any sexual misconduct climate assessment, including one recommended by the council or developed by a higher education institution or a national association, provided it collects all data points the council developed.

It requires each higher education institution to include with the assessment a statement that the (1) respondents’ identities are confidential, (2) students should not disclose personally identifying information with their responses, and (3) responses cannot be used as a basis for a disciplinary action or legal proceeding.

**Report**

The bill requires each higher education institution to every two years report, starting within six months after distributing the assessment, to the Higher Education and Employment Advancement Committee on the summary results for each assessment question.

Under the bill, each institution must also post on its website (1) the assessment’s campus-level results, (2) the uniform campus crime report required under existing law and (3) an Internet link to the report it submitted to the committee on the assessment results.

**INSTITUTIONAL DRUG AND ALCOHOL POLICY VIOLATIONS AND ALLEGED INCIDENTS OF SEXUAL MISCONDUCT**
The bill prohibits a higher education institution from taking disciplinary action against a student or employee for violating the institution’s drug or alcohol policy if (1) he or she reports an alleged incident of sexual assault, stalking, or intimate partner violence that occurred during, or was connected to, the policy violation and (2) the policy violation did not place another person’s health or safety at risk.

COMMITTEE ACTION

Higher Education and Employment Advancement Committee

Joint Favorable Substitute
Yea 22  Nay 0  (03/18/2021)