

House of Representatives

File No. 784

General Assembly

January Session, 2021

(Reprint of File No. 244)

Substitute House Bill No. 6559 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner June 3, 2021

AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE OFFICE OF EARLY CHILDHOOD.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 10-160 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2021*):
- The state shall encourage the development of a network of school
- 4 readiness programs pursuant to sections 10-16p to 10-16r, inclusive, <u>as</u>
- 5 <u>amended by this act</u>, 10-16u and 17b-749a in order to:
- 6 (1) Provide open access for children to quality programs that promote
- 7 the health and safety of children and prepare them for formal schooling;
- 8 (2) Provide opportunities for parents to choose among affordable and 9 accredited programs;
- 10 (3) Encourage coordination and cooperation among programs and 11 prevent the duplication of services;

12 (4) Recognize the specific service needs and unique resources 13 available to particular municipalities and provide flexibility in the 14 implementation of programs;

- 15 (5) Prevent or minimize the potential for developmental delay in 16 children prior to their reaching the age of five;
- 17 (6) Enhance federally funded school readiness programs;
- 18 (7) Strengthen the family through: (A) Encouragement of [parental
- 19 involvement] family engagement and partnership in a child's
- 20 development and education; and (B) enhancement of a family's capacity
- 21 to meet the special needs of the children, including children with
- 22 disabilities;
- 23 (8) Reduce educational costs by decreasing the need for special
- 24 education services for school age children and to avoid grade repetition;
- 25 (9) Assure that children with disabilities are integrated into programs
- 26 available to children who do not have disabilities; [and]
- 27 (10) Improve the availability and quality of school readiness
- 28 programs and their coordination with the services of child care
- 29 providers; [.] <u>and</u>
- 30 (11) Facilitate the racial, ethnic and socioeconomic diversity of the
- 31 <u>children</u>, families and staff in school readiness programs.
- 32 Sec. 2. Section 10-16p of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2021*):
- 34 (a) As used in sections 10-160 to 10-16r, inclusive, as amended by this
- 35 <u>act</u>, 10-16u, 17b-749a and 17b-749c:
- 36 (1) "School readiness program" means a nonsectarian program that
- 37 (A) meets the standards set by the Office of Early Childhood pursuant
- 38 to subsection (b) of this section and the requirements of section 10-16q,
- 39 and (B) provides a developmentally appropriate learning experience of

not less than four hundred fifty hours and one hundred eighty days for eligible children, except as provided in subsection (d) of section 10-16q;

42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

57

- (2) "Eligible children" means children three and four years of age and children five years of age who are not eligible to enroll in school pursuant to section 10-15c, or who are eligible to enroll in school and will attend a school readiness program pursuant to section 10-16t;
- (3) "Priority school" means a school in which forty per cent or more of the lunches served are served to students who are eligible for free or reduced price lunches pursuant to federal law and regulations, excluding such a school located in a priority school district pursuant to section 10-266p or in a former priority school district receiving a grant pursuant to subsection (c) of this section and, on and after July 1, 2001, excluding such a school in a transitional school district receiving a grant pursuant to section 10-16u;
 - (4) "Severe need school" means a school in a priority school district pursuant to section 10-266p or in a former priority school district in which forty per cent or more of the lunches served are served to students who are eligible for free or reduced price lunches;
- 58 (5) "Accredited" means accredited by the National Association for the 59 Education of Young Children, <u>National Association for Family Child</u> 60 <u>Care</u>, a Head Start on-site program review instrument or a successor 61 instrument pursuant to federal regulations, or otherwise meeting such 62 criteria as may be established by the commissioner, unless the context 63 otherwise requires;
- 64 (6) "Year-round" means fifty weeks per year, except as provided in 65 subsection (d) of section 10-16q;
- 66 (7) "Commissioner" means the Commissioner of Early Childhood;
- 67 (8) "Office" means the Office of Early Childhood;
- 68 (9) "Seeking accreditation" means a school readiness program seeking 69 accreditation by the National Association for the Education of Young

70 Children, National Association for Family Child Care or a Head Start

- 71 on-site program review instrument or successor instrument pursuant to
- 72 federal regulations, or attempting to meet criteria as may be established
- 73 by the commissioner; and

78

79

80

81

82

83

84

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

- 74 (10) "Concentration in early childhood education" means a program 75 of study in early childhood education, including, but not limited to, 76 early childhood education, child study, child development or human 77 growth and development.
 - (b) (1) The office shall be the lead agency for school readiness. For purposes of this section and section 10-16u, school readiness program providers eligible for funding from the office shall include local and regional boards of education, regional educational service centers, family resource centers and providers of child care centers, group child care homes and family child care homes, as described in section 19a-77, Head Start programs, preschool programs and other programs that meet any standards established by the commissioner. The office shall establish standards for school readiness programs. The standards may include, but need not be limited to, guidelines for staff-child interactions, curriculum content, including preliteracy development, lesson plans, parental involvement, staff qualifications and training, transition to school and administration. The office shall develop ageappropriate developmental skills and goals for children attending such programs. The commissioner, in consultation with the president of the Connecticut State Colleges and Universities, the Commissioners of Education and Social Services and other appropriate entities, shall develop a professional development program for the staff of school readiness programs.
 - (2) For purposes of this section:
 - (A) Prior to July 1, 2022, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, there is in each classroom an

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

individual who has at least the following: (i) A childhood development associate credential or an equivalent credential issued by an organization approved by the commissioner and twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from an institution of higher education (I) accredited by the Board of Regents for Higher Education or Office of Higher Education, and (II) regionally accredited; (ii) an associate degree with twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from such an institution; (iii) a four-year degree with twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from such an institution; (iv) certification pursuant to section 10-145b with an endorsement in early childhood education or special education; (v) an associate degree with a concentration in early childhood education from an institution of higher education that is regionally accredited; or (vi) a bachelor's degree with a concentration in early childhood education from an institution of higher education that is regionally accredited;

(B) From July 1, 2022, until June 30, 2025, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, (i) at least fifty per cent of those individuals with the primary responsibility for a classroom of children (I) hold certification pursuant to section 10-145b with an endorsement in early childhood education or early childhood special education, (II) have been issued an early childhood teacher credential, pursuant to section 10-520b, (III) hold at least an associate degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (IV) satisfy the requirements of subdivision (3), (4) or (5) of this subsection, and (ii) such remaining

sHB6559 / File No. 784 5

136 individuals with the primary responsibility for a classroom of children 137 hold a childhood development associate credential or an equivalent 138 credential issued by an organization approved by the commissioner and 139 twelve credits or more in early childhood education or child 140 development, as determined by the commissioner or the president of 141 the Connecticut State Colleges and Universities, after consultation with 142 the commissioner, from an institution of higher education (I) accredited 143 by the Board of Regents for Higher Education or Office of Higher 144 Education, and (II) regionally accredited;

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168169

(C) From July 1, 2025, until June 30, 2029, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, (i) at least fifty per cent of those individuals with the primary responsibility for a classroom of children (I) hold certification pursuant to section 10-145b with an endorsement in early childhood education or early childhood special education, (II) have been issued an early childhood teacher credential, pursuant to subdivision (2) of section 10-520b, (III) hold at least a bachelor's degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (IV) satisfy the requirements of subdivision (3), (4) or (5) of this subsection, and (ii) such remaining individuals with the primary responsibility for a classroom of children (I) hold an associate degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (II) have been issued an early childhood teacher credential, pursuant to subdivision (1) of section 10-520b; and

(D) On and after July 1, 2029, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, one hundred per cent of those individuals with the primary responsibility for a classroom of children (i) hold certification pursuant to section 10-145b with an endorsement in early childhood education or early childhood special education, (ii) have

been issued an early childhood teacher credential, pursuant to subdivision (2) of section 10-520b, (iii) hold at least a bachelor's degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (iv) satisfy the requirements of subdivision (3), (4) or (5) of this subsection.

- (3) Any individual with a bachelor's degree in early childhood education or child development or a bachelor's degree and twelve credits or more in early childhood education or child development, who, on or before June 30, 2015, is employed by an early childhood education program that accepts state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program shall be considered to meet the staff qualifications required under subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection. No such early childhood education program shall terminate any such individual from employment for purposes of meeting the staff qualification requirements set forth in subparagraph (B), (C) or (D) of subdivision (2) of this subsection.
- (4) Any individual with an associate degree or a bachelor's degree in early childhood education or child development or an associate degree or a bachelor's degree and twelve credits or more in early childhood education or child development from an institution of higher education that is regionally accredited, other than an associate degree or a bachelor's degree with a concentration in early childhood education, may submit documentation concerning such degree for review and assessment by the office as to whether such degree has a sufficient concentration in early childhood education so as to satisfy the requirements set forth in subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection.
- (5) Any individual with an associate degree with twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from an institution of higher education (A) accredited by the Board of Regents

203204

205

206

207208

209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

for Higher Education or Office of Higher Education, and (B) regionally accredited, who has been employed in the same early childhood education program that accepts state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program since 1995 shall be considered to meet the staff qualifications required under subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection until June 30, 2025. On and after July 1, 2025, such individual shall hold a childhood development associate credential or an equivalent credential, described in subparagraph (A) of subdivision (2) of this subsection, or otherwise meet the staff qualifications required under subparagraphs (C) and (D) of subdivision (2) of this subsection. Any such individual who terminates his or her employment with such early childhood education program on or before June 30, 2025, and accepts a position at another early childhood education program accepting state funds for spaces associated with such program's child care program or school readiness program shall submit documentation of such individual's progress toward meeting the staff qualification requirements set forth in subparagraph (B) to (D), inclusive, of subdivision (2) of this subsection in a manner determined by the office.

(c) The commissioner shall establish a grant program to provide spaces in accredited school readiness programs located in priority school districts, as described in section 10-266p, or in former priority school districts for eligible children. [Under the program, the grant shall be provided, in accordance with this section, to the town in which such priority school district or former priority school district is located.] The state, acting by and in the discretion of the Commissioner of Early Childhood, in consultation with a town or regional school readiness council, may enter into a contract with a municipality, local or regional board of education, regional educational service center, family resource center, provider of a child care center, group child care home or family child care home, as described in section 19a-77, Head Start program, preschool program or other program that meets such standards established by the commissioner, to provide, within available

237

238

239

240

241

242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

257

258

259

260

261

262

263

264

265

266

267

268

269

270

appropriations, state financial assistance. Eligibility shall be determined for a five-year period based on an applicant's designation as a priority school district for the initial year of application, except that if a school district that receives a grant pursuant to this subsection is no longer designated as a priority school district at the end of such five-year period, such former priority school district shall continue to be eligible to receive a grant pursuant to this subsection. Grant awards shall be made annually contingent upon available funding and a satisfactory annual evaluation. The chief elected official of such town and the superintendent of schools for such priority school district or former priority school district shall submit a plan for the expenditure of grant funds and responses to the local request for proposal process to the commissioner. The commissioner shall review and approve such plans. The plan shall: (1) Be developed in consultation with the local or regional school readiness council established pursuant to section 10-16r, as amended by this act; (2) be based on a needs and resource assessment; (3) provide for the issuance of requests for proposals for providers of accredited school readiness programs, provided, after the initial requests for proposals, facilities that have been approved to operate a child care program financed through the Connecticut Health and Education Facilities Authority and have received a commitment for debt service from the Department of Social Services, pursuant to section 17b-749i, on or before June 30, 2014, and on or after July 1, 2014, from the office, are exempt from the requirement for issuance of annual requests for proposals; and (4) identify the need for funding pursuant to section 17b-749a in order to extend the hours and days of operation of school readiness programs in order to provide child care services for children attending such programs.

(d) (1) The commissioner shall establish a competitive grant program to provide spaces in accredited school readiness programs or school readiness programs seeking accreditation located in (A) an area served by a priority school or a former priority school, (B) a town ranked one to fifty when all towns are ranked in ascending order according to town wealth, as defined in subdivision (26) of section 10-262f, whose school

271

272

273

274

275

276

277

278

279

280

281

282

283

284

285

286287

288289

290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

district is not a priority school district pursuant to section 10-266p, (C) a town formerly a town described in subparagraph (B) of this subdivision, as provided for in subdivision (2) of this subsection, or (D) a town designated as an alliance district, as defined in section 10-262u, whose school district is not a priority school district pursuant to section 10-266p. A town in which a priority school is located, a regional school readiness council, pursuant to subsection (c) of section 10-16r, as amended by this act, for a region in which such a school is located or a town described in subparagraph (B) of this subdivision may apply for such a grant in an amount equal to the number of spaces in an accredited school readiness program or a school readiness program seeking accreditation multiplied by the per child cost set forth in subdivision (1) of subsection (b) of section 10-16q. Eligibility shall be determined for a three-year period based on an applicant's designation as having a priority school or being a town described in subparagraph (B) of this subdivision for the initial year of application. [Grant awards shall be made annually contingent upon available funding and a satisfactory annual evaluation.] The state, acting by and in the discretion of the Commissioner of Early Childhood, in consultation with a town or regional school readiness council, may enter into a contract with a municipality, local or regional board of education, regional educational service center, family resource center, provider of a child care center, group child care home or family child care home, as described in section 19a-77, Head Start program, preschool program or other program that meets such standards established by the commissioner, to provide, within available appropriations, state financial assistance. The chief elected official of such town and the superintendent of schools of the school district or the regional school readiness council shall submit a plan, as described in subsection (c) of this section, for the expenditure of such grant funds to the commissioner. In awarding grants pursuant to this subsection, the commissioner shall give preference to applications submitted by regional school readiness councils and may, within available appropriations, provide a grant to such town or regional school readiness council that increases the number of spaces for eligible children who reside in an area or town described in subparagraphs (A)

to (D), inclusive, of this subdivision, in an accredited school readiness program or a school readiness program seeking accreditation. [A town or regional school readiness council awarded a grant pursuant to this subsection shall use the funds to purchase spaces for such children from providers of accredited school readiness programs or school readiness programs seeking accreditation.]

- (2) (A) Except as provided in subparagraph (C) of this subdivision, commencing with the fiscal year ending June 30, 2005, if a town received a grant pursuant to subdivision (1) of this subsection and is no longer eligible to receive such a grant, the town may receive a phase-out grant for each of the three fiscal years following the fiscal year such town received its final grant pursuant to subdivision (1) of this subsection.
- (B) The amount of such phase-out grants shall be determined as follows: (i) For the first fiscal year following the fiscal year such town received its final grant pursuant to subdivision (1) of this subsection, in an amount that does not exceed seventy-five per cent of the grant amount such town received for the town or school's final year of eligibility pursuant to subdivision (1) of this subsection; (ii) for the second fiscal year following the fiscal year such town received its final grant pursuant to subdivision (1) of this subsection, in an amount that does not exceed fifty per cent of the grant amount such town received for the town's or school's final year of eligibility pursuant to subdivision (1) of this subsection, in an amount that does not exceed twenty-five per cent of the grant amount such town received for the town's or school's final year of eligibility pursuant to subdivision (1) of this subsection.
- (C) For the fiscal year ending June 30, 2011, and each fiscal year thereafter, any town that received a grant pursuant to subparagraph (B) of subdivision (1) of this subsection for the fiscal year ending June 30, 2010, shall continue to receive a grant under this subsection even if the town no longer meets the criteria for such grant pursuant to subparagraph (B) of subdivision (1) of this subsection.

[(e) (1) For the fiscal year ending June 30, 2009, and each fiscal year thereafter, priority school districts and former priority school districts shall receive grants based on the sum of the products obtained by (A) multiplying the district's number of contracted slots on March thirtieth of the fiscal year prior to the fiscal year in which the grant is to be paid, by the per child cost pursuant to subdivision (1) of subsection (b) of section 10-16q, except that such per child cost shall be reduced for slots that are less than year-round, and (B) multiplying the number of additional or decreased slots the districts have requested for the fiscal year in which the grant is to be paid by the per child cost pursuant to subdivision (1) of subsection (b) of section 10-16q, except such per child cost shall be reduced for slots that are less than year-round. If said sum exceeds the available appropriation, such number of requested additional slots shall be reduced, as determined by the commissioner, to stay within the available appropriation.]

[(2) (A)] (e) (1) If funds appropriated for the purposes of subsection (c) of this section are not expended, the commissioner may deposit such unexpended funds in the account established under section 10-16aa and use such unexpended funds in accordance with the provisions of section 10-16aa.

[(B)] (2) For the fiscal year ending June 30, 2015, and each fiscal year thereafter, if funds appropriated for the purposes of subsection (c) of this section are not expended, an amount up to one million dollars of such unexpended funds may be available for the provision of professional development for early childhood care and education program providers, and staff employed in such programs, provided such programs accept state funds for infant, toddler and preschool slots. Such unexpended funds may be available for use in accordance with the provisions of this subparagraph for the subsequent fiscal year. The commissioner may use such unexpended funds on and after July 1, 2015, to support early childhood education programs accepting state funds in satisfying the staff qualifications requirements of subparagraphs (B) and (C) of subdivision (2) of subsection (b) of this section. The commissioner shall use any such funds to provide assistance to individual staff

373

374

375376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397398

399

400

401

402

403

404

405

406

members, giving priority to those staff members [(i)] (A) attending an institution of higher education accredited by the Board of Regents for Higher Education or the Office of Higher Education, and approved by the Office of Early Childhood, and regionally accredited, at a maximum of ten thousand dollars per staff member per year for the cost of higher education courses leading to a bachelor's degree or, not later than December 31, 2015, an associate degree, as such degrees are described in said subparagraphs (B) and (C), or [(ii)] (B) receiving noncredit competency-based training approved by the office, at a maximum of one thousand dollars per staff member per year, provided such staff members have applied for all available federal and state scholarships and grants, and such assistance does not exceed such staff members' financial need. Individual staff members shall apply for such unexpended funds in a manner determined by the commissioner. The commissioner shall determine how such unexpended funds shall be distributed.

[(C)] (3) If funds appropriated for the purposes of subsection (c) of this section are not expended pursuant to subsection (c) of this section, deposited pursuant to [subparagraph (A) of this] subdivision (1) of this subsection, or used pursuant to [subparagraph (B) of this] subdivision (2) of this subsection, the commissioner may use such unexpended funds to support local school readiness programs. The commissioner may use such funds for purposes including, but not limited to, [(i)] (A) assisting local school readiness programs in meeting and maintaining accreditation requirements, [(ii)] (B) providing training in implementing the preschool assessment and curriculum frameworks, including training to enhance literacy teaching skills, [(iii)] (C) developing a statewide preschool curriculum, [(iv)] (D) developing student assessments for students in grades kindergarten to two, inclusive, [(v)] (E) developing and implementing best practices for parents in supporting preschool and kindergarten student learning, [(vi)] (F) developing and implementing strategies for children to successfully transition to preschool and from preschool to kindergarten, including through parental engagement and whole-family supports that may be utilized

407 through the two-generational initiative, established pursuant to section 408 17b-112l, or through other available resources, [(vii)] (G) providing for 409 professional development, including assisting in career ladder 410 advancement, for school readiness staff, [(viii)] (H) providing 411 supplemental grants to other towns that are eligible for grants pursuant 412 to subsection (c) of this section, and [(ix)] (I) developing a plan to 413 provide spaces in an accredited school readiness program or a school 414 readiness program seeking accreditation to all eligible children who 415 reside in an area or town described in subparagraphs (A) to (D), 416 inclusive, of subdivision (1) of subsection (d) of this section.

417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

436

437

438

439

- [(3) Notwithstanding subdivision (2) of this subsection, for the fiscal years ending June 30, 2015, to June 30, 2016, inclusive, the office may retain up to one hundred ninety-eight thousand two hundred dollars of the amount appropriated for purposes of this section for coordination, program evaluation and administration.]
- (f) Any school readiness program that receives funds pursuant to this section or section 10-16u shall not discriminate on the basis of race, color, national origin, gender, religion or disability. For purposes of this section, a nonsectarian program means any public or private school readiness program that is not violative of the Establishment Clause of the Constitution of the State of Connecticut or the Establishment Clause of the Constitution of the United States of America.
- (g) Subject to the provisions of this subsection, no funds received by a town pursuant to subsection (c) or (d) of this section or section 10-16u shall be used to supplant federal, state or local funding received by such town for early childhood education, provided a town may use an amount determined in accordance with this subsection for coordination, program evaluation and administration. Such amount shall be at least five per cent of the total grant allocation, but not more than seventy-five thousand dollars and shall be determined by the commissioner based on the school readiness grant award allocated to the town pursuant to subsection (c) or (d) of this section or section 10-16u and the number of operating for coordination, evaluation sites program and

administration. Such amount shall be increased by an amount equal to local funding provided for early childhood education coordination, program evaluation and administration, not to exceed twenty-five thousand dollars. Each town that receives a grant pursuant to subsection (c) or (d) of this section or section 10-16u shall designate a person to be responsible for such coordination, program evaluation and administration and to act as a liaison between the town and the commissioner. Each school readiness program that receives funds pursuant to this section or section 10-16u shall provide information to the commissioner or the school readiness council, as requested, that is necessary for purposes of any school readiness program evaluation.

(h) Any town receiving a grant pursuant to this section may use such grant, with the approval of the commissioner, to prepare a facility or staff for operating a school readiness program and shall be adjusted based on the number of days of operation of a school readiness program if a shorter term of operation is approved by the commissioner.

- (i) A town may use grant funds to purchase spaces for eligible children who reside in such town at an accredited school readiness program located in another town. A regional school readiness council may use grant funds to purchase spaces for eligible children who reside in the region covered by the council at an accredited school readiness program located outside such region.
- (j) Children enrolled in school readiness programs funded pursuant to this section shall not be counted (1) as resident students for purposes of subdivision (22) of section 10-262f, or (2) in the determination of average daily membership pursuant to subdivision (2) of subsection (a) of section 10-261.
- (k) (1) Up to two per cent of the amount of the appropriation for this section may be allocated to the competitive grant program pursuant to subsection (d) of this section. The determination of the amount of such allocation shall be made on or before August first.
- 471 (2) Up to two per cent of the amount of the appropriation for this sHB6559 / File No. 784

section may be used by the commissioner in a manner consistent with the provisions of section 10-509, as amended by this act.

474

475

476

477

478

479

480

481

482

483

486

487

488

489

490

491

492

493

494

495

496

497

498

499

500

501

502

503

504

- (l) For the fiscal year ending June 30, 2020, and each fiscal year thereafter, any school readiness program that (1) is licensed by the Office of Early Childhood pursuant to chapter 368a, (2) provides full-day and year-round child care and education programs for children, and (3) receives funds pursuant to this section or section 10-16u, shall use any amount of the per child cost as described in subdivision (1) of subsection (b) of section 10-16q that is over the amount of eight thousand nine hundred twenty-seven dollars, exclusively to increase the salaries of those individuals with direct responsibility for teaching or caring for children in a classroom at such school readiness program.
- Sec. 3. Section 10-16r of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
 - (a) A town seeking to apply for a grant pursuant to subsection (c) of section 10-16p, as amended by this act, or section 10-16u shall convene a local school readiness council or shall establish a regional school readiness council pursuant to subsection (c) of this section. Any other town may convene such a council. The chief elected official of the town or, in the case of a regional school district, the chief elected officials of the towns in the school district and the superintendent of schools for the school district shall jointly appoint and convene such council. Each school readiness council shall be composed of: (1) The chief elected official, or the official's designee; (2) the superintendent of schools, or a management level staff person as the superintendent's designee; (3) parents; (4) representatives from local programs such as Head Start, child care providers receiving state financial assistance pursuant to section 8-210, as amended by this act, family resource centers, nonprofit and for-profit child care centers, group child care homes, prekindergarten and nursery schools, and family child care home providers; (5) a representative from a health care provider in the community; (6) the local homeless education liaison designated by the local or regional board of education for the school district, pursuant to

505 Subtitle B of Title VII of the McKinney-Vento Homeless Assistance Act, 506 42 USC 11431 et seq., as amended from time to time; (7) a representative from a workforce or job training entity in the community; (8) a 507 508 representative from a local business in the community; and [(7)] (9) other representatives from the community who provide services to 509 510 children. [The chief elected official shall designate] On and after July 1, 511 2021, the members of the school readiness council shall elect the 512 chairperson of the school readiness council. Each school readiness 513 council is required to document efforts to ensure that the racial, ethnic 514 and socioeconomic composition of the council reflects that of its town or 515 region, as applicable. At least twenty-five per cent of the membership of 516 the school readiness council shall be parents or guardians of children 517 eligible to attend a school readiness program. Such parents or guardians may, within available appropriations, be compensated for any time and 518 519 travel related to council meetings, and any activities related to training, 520 leadership and community engagement. School readiness council 521 meetings shall be held at times and locations that are convenient for the 522 council members, including the parent and guardian members.

school readiness (b) The local council shall: (1) Make recommendations to the chief elected official and the superintendent of schools on issues relating to school readiness, including any applications for grants pursuant to sections 10-16p, as amended by this act, 10-16u, 17b-749a and 17b-749c; (2) foster partnerships among providers of school readiness programs; (3) cooperate with the Office of Early Childhood in any evaluation of a school readiness program; (4) identify existing and prospective resources and services available to children and families; (5) facilitate the coordination of the delivery of services to children and families, including (A) referral procedures, and (B) before and after-school child care for children attending kindergarten programs; (6) exchange information with other councils, the community and organizations serving the needs of children and families; (7) make recommendations to school officials concerning transition from school readiness programs to kindergarten; [and] (8) encourage public participation; and (9) collaborate with the Office of

523

524 525

526

527

528

529

530

531

532

533

534

535

536

537

538

Early Childhood related to planning improvements to the state early care and education governance structure.

- (c) Two or more towns or school districts and appropriate representatives of groups or entities interested in early childhood education in a region may establish a regional school readiness council. If a priority school is located in at least one of such school districts, the regional school readiness council may apply for a grant pursuant to subsection (d) of section 10-16p, as amended by this act. The regional school readiness council may perform the duties outlined in subdivisions (2) to (8), inclusive, of subsection (b) of this section.
- Sec. 4. Section 10-509 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
 - (a) As used in this subsection, "early care and education and childhood development programs" includes the child care subsidy program, established pursuant to section 17b-749, the school readiness program, as defined in section 10-16p, as amended by this act, the supplemental quality enhancement grant program, established pursuant to section 17b-749c, the [Nurturing Families Network] Connecticut Home Visiting System, established pursuant to section 17b-751b, as amended by this act, family child care homes and group child care homes, as described in section 19a-77, and the program for state financial assistance for neighborhood facilities, including child care centers, pursuant to section 8-210, as amended by this act.
 - (b) For the fiscal year ending June 30, 2019, and each fiscal year thereafter, the Commissioner of Early Childhood may expend in any year an amount not to exceed two per cent of the total amount appropriated to the office for early care and education and child development programs for the purpose of carrying out its responsibilities pursuant to section 10-500, as amended by this act, including, but not limited to, piloting innovative and results-driven service delivery, program evaluation and improvement, funding and procurement models that are performance-driven and results-

accountable, interagency coordination and collaboration and evaluative tools and infrastructure, provided if the total amount of such two per cent exceeds one million dollars, all funds in excess of one million dollars shall be used for service delivery. The commissioner may not expend any funds under this section for administrative or other overhead costs of the Office of Early Childhood. The commissioner may develop policies and procedures to implement the provisions of this section.

- (c) Not later than January first of each year, the office shall submit a report relating to how the commissioner has expended funds pursuant to subsection (b) of this section to the joint standing committee of the General Assembly having cognizance of matters relating to education, in accordance with the provisions of section 11-4a. Such report shall include, but need not be limited to, (1) the results of any program evaluations conducted by the office, (2) an assessment of the relationship between the cost and the value of the service delivery outcomes achieved, and (3) any policies and procedures developed by the commissioner to implement the provisions of this section.
- Sec. 5. Section 8-210 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
 - (a) The state, acting by and in the discretion of the Commissioner of Social Services or the Commissioner of Early Childhood, as appropriate, may enter into a contract with a municipality or a qualified private, nonprofit corporation for state financial assistance for the planning, construction, renovation, site preparation and purchase of improved or unimproved property as part of a capital development project for neighborhood facilities. Such facilities may include, but need not be limited to, child care centers, elderly centers, multipurpose human resource centers, emergency shelters for the homeless and shelters for victims of domestic violence. The financial assistance shall be in the form of state grants-in-aid equal to (1) all or any portion of the cost of such capital development project if the grantee is a qualified private nonprofit corporation, or (2) up to two-thirds of the cost of such capital

development project if the grantee is a municipality, as determined by the Commissioner of Social Services or the Commissioner of Early Childhood, as appropriate.

607

608

609

610

611 612

613

614

615

616

617

618

619

620 621

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

(b) The state, acting by and in the discretion of the Commissioner of Early Childhood, may enter into a contract with a municipality, a group child care home or family child care home, as described in section 19a-77, a human resource development agency or a nonprofit corporation for state financial assistance in developing and operating child care centers, group child care homes and family child care homes for children disadvantaged by reasons of economic, social or environmental conditions, provided no such financial assistance shall be available for the operating costs of any such child care center, group child care home or family child care home unless it has been licensed by the Commissioner of Early Childhood pursuant to section 19a-80, as amended by this act. Such financial assistance shall be available for a program of a municipality, of a group child care home or family child care home, of a human resource development agency or of a nonprofit corporation which may provide for personnel, equipment, supplies, activities, program materials and renovation and remodeling of the physical facilities of such child care centers, group child care homes or family child care homes. Such contract shall provide for state financial assistance, within available appropriations, in the form of a state grantin-aid (1) for a portion of the cost of such program, as determined by the Commissioner of Early Childhood, if not federally assisted, (2) equal to one-half of the amount by which the net cost of such program, as approved by the Commissioner of Early Childhood, exceeds the federal grant-in-aid thereof, or (3) in an amount not less than the per child cost as described in subdivision (1) of subsection (b) of section 10-16q, for each child in such program that is three or four years of age and each child that is five years of age who is not eligible to enroll in school, pursuant to section 10-15c, while maintaining services to children under three years of age under this section. For the fiscal year ending June 30, 2020, and each fiscal year thereafter, the amount per child pursuant to subdivision (3) of this subsection that is over the amount of the per child

638 cost that was prescribed pursuant to the contract for the fiscal year 639 ending June 30, 2019, shall be used exclusively to increase the salaries of 640 early childhood educators employed at the child care center. The 641 Commissioner of Early Childhood may authorize child care centers, 642 group child care homes and family child care homes receiving financial 643 assistance under this subsection to apply a program surplus to the next 644 program year. The Commissioner of Early Childhood shall consult with 645 directors of child care centers in establishing fees for the operation of 646 such centers.

647

648

649

650

651

652

653

654 655

656

657

658

659

660

661

662

663

664

665

666

667

668

669

670

671

- The Office of Early Childhood, in consultation with representatives from child care centers, group child care homes and family child care homes, within available appropriations, shall develop guidelines for programs provided at state-contracted child care centers, group child care home and family child care homes. The guidelines shall include standards for program quality and design and identify short and long-term outcomes for families participating in such programs. The Office of Early Childhood, within available appropriations, shall provide a copy of such guidelines to each state-contracted child care center, group child care home and family child care home. Each statecontracted child care center, group child care home and family child care home shall use the guidelines to develop a program improvement plan for the next twelve-month period and shall submit the plan to the Office of Early Childhood. The plan shall include goals to be used for measuring such improvement. The Office of Early Childhood shall use the plan to monitor the progress of such child care center, group child care home or family child care home.
- (d) The state, acting by and in the discretion of the Commissioner of Early Childhood, may enter into a contract with a municipality, a group child care home or family child care home, a human resource development agency or a nonprofit corporation for state financial assistance for a project of renovation of any child care center, group child care home or family child care home receiving assistance under this section, to make such center accessible to persons with physical disabilities, in the form of a state grant-in-aid equal to (1) the total net

sHB6559 / File No. 784 21

cost of the project, as approved by the Commissioner of Early Childhood, or (2) the total amount by which the net cost of the project, as approved by the Commissioner of Early Childhood, exceeds the federal grant-in-aid thereof.

676

677

678

679

680

681

682

683

684

685

686

687

688

689

690

691

692

693

694

695

696

697

698

699

700

701

702

703

704

705

- (e) Any municipality, group child care home or family child care home, human resource development agency or nonprofit corporation that enters into a contract pursuant to this section for state financial assistance for a child care center, group child care home or family child <u>care home</u> shall have sole responsibility for the development of the budget of the program provided at such child care center, group child care home or family child care home, including, but not limited to, personnel costs, purchases of equipment, supplies, activities and program materials, within the resources provided by the state under such contract. Upon local determination of a change in the type of child care services required in the area, a municipality, group child care home or family child care home, human resource development agency or nonprofit corporation may, within the limits of its annual budget and subject to the provisions of this subsection and sections 19a-77 to 19a-80, inclusive, as amended by this act, and 19a-82 to 19a-87a, inclusive, change its child care service. An application to change the type of child care service provided shall be submitted to the Commissioner of Early Childhood. Not later than forty-five days after the Commissioner of Early Childhood receives the application, the Commissioner of Early Childhood shall advise the municipality, human resource development agency or nonprofit corporation of the Commissioner of Early Childhood's approval, denial or approval with modifications of the application. If the Commissioner of Early Childhood fails to act on the application not later than forty-five days after the application's submittal, the application shall be deemed approved.
- (f) The Commissioner of Early Childhood may (1) with the approval of the Secretary of the Office of Policy and Management, authorize the expenditure of such funds for the purposes of this section as shall enable the Commissioner of Early Childhood to apply for, qualify for and provide the state's share of federally assisted child care services, and (2)

706 expend an amount not to exceed two per cent of the amount

- appropriated for purposes of this section in a manner consistent with
- the provisions of section 10-509, as amended by this act.
- Sec. 6. Subsection (b) of section 10-500 of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July 1,
- 711 2021):
- 712 (b) The office shall be responsible for:
- 713 (1) Delivering services to young children and their families to ensure
- optimal health, safety and learning for each young child, including, but
- 715 not limited to, coordinating agency efforts and data sharing in the two-
- 716 generational initiative established pursuant to section 17b-112l;
- 717 (2) Developing and implementing the early childhood information
- system, in accordance with the provisions of section 10-501;
- 719 (3) Developing and reporting on the early childhood accountability
- 720 plan, in accordance with the provisions of section 10-503;
- 721 (4) Implementing a communications strategy for outreach to families,
- 722 service providers and policymakers;
- 723 (5) Beginning a state-wide longitudinal evaluation of the school
- 724 readiness program examining the educational progress of children from
- 725 prekindergarten programs to grade four, inclusive;
- 726 (6) Developing, coordinating and supporting public and private
- 727 partnerships to aid early childhood initiatives;
- 728 (7) Developing a state-wide developmentally appropriate
- 729 kindergarten entrance inventory that measures a child's level of
- 730 preparedness for kindergarten, but shall not be used as a measurement
- 731 tool for program accountability;
- 732 (8) Creating a unified set of reporting requirements for the purpose
- of collecting the data elements necessary to perform quality assessments

- 734 and longitudinal analysis;
- 735 (9) Comparing and analyzing data collected pursuant to reporting
- requirements created under subdivision (8) of this subsection with the
- 737 data collected in the state-wide public school information system,
- pursuant to section 10-10a, for population-level analysis of children and
- 739 families;
- 740 (10) Continually monitoring and evaluating all early care and
- 741 education and child development programs and services, focusing on
- 742 program outcomes in satisfying the health, safety, developmental and
- 743 educational needs of all children; [, while retaining distinct separation
- between quality improvement services and licensing services for child
- care centers, group child care homes and family child care homes;
- 746 (11) Coordinating home visitation services across programs for
- 747 young children;
- 748 (12) Providing information and technical assistance to persons
- seeking early care and education and child development programs and
- 750 services;
- 751 (13) Assisting state agencies and municipalities in obtaining available
- 752 federal funding for early care and education and child development
- 753 programs and services;
- 754 (14) Providing technical assistance to providers of early care and
- 755 education programs and services to obtain licensing and improve
- 756 program quality;
- 757 (15) Establishing a quality rating and improvement system
- 758 developed by the office that covers home-based, center-based and
- 759 school-based early child care and learning;
- 760 (16) Maintaining an accreditation facilitation initiative to assist early
- 761 childhood care and education program and service providers in
- achieving national standards and program improvement;

763 (17) Consulting with the Early Childhood Cabinet, established 764 pursuant to section 10-16z, and the Head Start advisory committee, 765 established pursuant to section 10-16n;

- 766 (18) Ensuring a coordinated and comprehensive state-wide system of 767 professional development for providers and staff of early care and 768 education and child development programs and services;
- 769 (19) Providing families with opportunities for choice in services 770 including quality child care and community-based family-centered 771 services;
- 772 (20) Integrating early childhood care and education and special ration services;
- 774 (21) Promoting universal access to early childhood care and 775 education;
- 776 (22) Ensuring nonduplication of monitoring and evaluation;
- 777 (23) Performing any other activities that will assist in the provision of 778 early care and education and child development programs and services;
- 779 (24) Developing early learning and development standards to be 780 used by early care and education providers;
- 781 (25) Developing and implementing a performance-based evaluation 782 system to evaluate licensed child care centers, in accordance with the 783 provisions of section 17b-749f; and
- 784 (26) Promoting the delivery of services to infants and toddlers to 785 ensure optimal health, safety and learning of children from birth to three 786 years of age.
- Sec. 7. Subsection (c) of section 19a-80 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2021):

sHB6559 / File No. 784 25

790

791

792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

807

808

809 810

814

815

816

817

818

819

820

821 822

823

(c) The commissioner [, within available appropriations,] shall require each prospective employee of a child care center or group child care home [in] for a position [requiring] that requires the provision of care to a child or involves unsupervised access to any child in such child care center or group child care home, to submit to comprehensive background checks, including state and national criminal history records checks. The criminal history records checks required pursuant to this subsection shall be conducted in accordance with section 29-17a. The commissioner shall also request a check of the state child abuse registry established pursuant to section 17a-101k. [The Department of Social Services may agree to transfer funds appropriated for criminal history records checks to the Office of Early Childhood.] The Commissioner of Early Childhood shall notify each licensee of the provisions of this subsection. No such prospective employee shall [have unsupervised access to children in the child care center or group child care home until such comprehensive background check is completed and the Commissioner of Early Childhood permits such prospective employee to work in such child care center or group child care home] begin working in such child care center or group child care home until the provisions of 45 CFR 98.43(d)(4), as amended from time to time, have been satisfied.

- Sec. 8. Subsection (c) of section 19a-87b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2021):
 - (c) The commissioner [, within available appropriations,] shall require each initial applicant or prospective employee of a family child care home in a position requiring the provision of care to a child, including an assistant or substitute staff member, and each household member who is [sixteen] eighteen years of age or older, to submit to comprehensive background checks, including state and national criminal history records checks. The criminal history records checks required pursuant to this subsection shall be conducted in accordance with section 29-17a. The commissioner shall also request a check of the state child abuse registry established pursuant to section 17a-101k. The

commissioner shall notify each licensee of the provisions of this subsection. For purposes of this subsection, "household member" means any person, other than the person who is licensed to conduct, operate or maintain a family child care home, who resides in the family child care home, such as the licensee's spouse or children, tenants and any other occupant.

- Sec. 9. Section 17b-749k of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):
 - (a) The Commissioner of Early Childhood shall, within available appropriations, require any person, other than a relative, who provides child care services to a child and who receives a child care subsidy from the Office of Early Childhood, to submit to comprehensive background checks, including state and national criminal history records checks. The criminal history records checks required pursuant to this subsection shall be conducted in accordance with section 29-17a. The commissioner shall also request a check of the state child abuse registry established pursuant to section 17a-101k.
 - (b) The Commissioner of Early Childhood shall, within available appropriations, require any relative who provides child care services to a child and who receives a child care subsidy from the Office of Early Childhood, to submit to a check of (1) [state and national sexual offender registry databases] the National Sex Offender Public Website maintained by the United States Department of Justice and the registry established and maintained pursuant to section 54-257, (2) the state child abuse registry established pursuant to section 17a-101k, and (3) the Connecticut On-Line Law Enforcement Communication Teleprocessing System maintained by the Department of Emergency Services and Public Protection. If such check reveals that the name of any such relative appears in such databases, on said registry or in said system, the commissioner may require such relative to submit to state and national criminal history records checks conducted in accordance with section 29-17a.

(c) The commissioner shall have the discretion to refuse payments for child care under any financial assistance program administered by him or her if the person or relative providing such child care has been convicted in this state or any other state of a felony, as defined in section 53a-25, involving the use, attempted use or threatened use of physical force against another person, of cruelty to persons under section 53-20, injury or risk of injury to or impairing morals of children under section 53-21, abandonment of children under the age of six years under section 53-23 or any felony where the victim of the felony is a child under eighteen years of age, or of a violation of section 53a-70b of the general statutes, revision of 1958, revised to January 1, 2019, or section 53a-70, 53a-70a, 53a-71, 53a-72a, 53a-72b or 53a-73a, or has a criminal record or was the subject of a substantiated report of child abuse in this state or any other state that the commissioner reasonably believes renders the person or relative unsuitable to provide child care.

- Sec. 10. Section 10-530 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):
- 873 (a) As used in this section:

- (1) "Child care facility" means a "child care center", "group child care home" or "family child care home" that provides "child care services", each as described in section 19a-77, or any provider of child care services under the child care subsidy program established pursuant to section 17b-749;
- (2) "Child care services provider or staff member" means any person who is (A) a licensee, employee, volunteer or alternate staff, assistant, substitute or household member of a child care facility, (B) a family child care provider, or (C) any other person who provides child care services under the child care subsidy program established pursuant to section 17b-749 but does not include a person who is providing child care services under the child care subsidy program (i) exclusively to children with whom such person is related, and (ii) without being issued a license to provide child care services by the Office of Early Childhood; and

sHB6559 / File No. 784 28

 (3) "Family child care provider" means any person who provides child care services under the child care subsidy program established pursuant to section 17b-749 (A) in a family child care home, as defined in section 19a-77, or (B) in a home not requiring a license pursuant to subdivision (4) of subsection (b) of section 19a-77.

- (b) The comprehensive background checks required pursuant to subsection (c) of section 19a-80, as amended by this act, subsection (c) of section 19a-87b, as amended by this act, and subsection (a) of section 17b-749k, as amended by this act, shall be conducted at least once every five years for each child care services provider or staff member in accordance with the provisions of 45 CFR 98.43, as amended from time to time.
- (c) Any person who applies for a position at a child care facility in the state shall not be required to submit to such comprehensive background checks if such person (1) is an employee of a child care facility in the state, or has not been separated from employment as a child care services provider or staff member in the state for a period of more than one hundred eighty days, and (2) has successfully completed such comprehensive background checks in the previous five years. Nothing in this section prohibits the Commissioner of Early Childhood from requiring that a person applying for a position as a child care services provider or staff member submit to comprehensive background checks more than once during a five-year period.
- (d) Any person required to submit to comprehensive background checks pursuant to subsection (c) of section 19a-80, as amended by this act, subsection (c) of section 19a-87b, as amended by this act, and subsection (a) of section 17b-749k, as amended by this act, may submit a request, in writing, to the Commissioner of Early Childhood for a waiver of the requirement to submit fingerprints. Such request shall include such person's name and date of birth, and evidence that such person is unable to satisfy such fingerprints requirement due to a medical condition, including, but not limited to, a birth defect, physical deformity, skin condition or psychiatric condition. Upon the granting of

a waiver to a person under this subsection, the Office of Early Childhood
 shall conduct a state criminal history records check of such person by
 using the name and date of birth that was provided in the request for a

924 waiver by such person.

- 925 Sec. 11. Section 17b-751b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
- (a) The Commissioner of Early Childhood shall establish the structure for a state-wide [system for a Nurturing Families Network] Connecticut Home Visiting System, which demonstrates the benefits of preventive services by significantly reducing the abuse and neglect of infants and young children, and by enhancing parent-child relationships through [hospital-based] community-based assessment with home outreach follow-up on infants and young children and their families within families identified as high risk.
 - (b) The commissioner shall: (1) [Develop the comprehensive risk assessment to be used by the Nurturing Families Network's providers; (2) develop the training program, standards, and protocols for the pilot programs] Ensure that all home visiting programs are one or more of the evidence-based home visiting models that meet the criteria for evidence of effectiveness developed by the federal Department of Health and Human Services; (2) provide oversight of home visiting programs to insure model fidelity; and (3) develop, issue and evaluate requests for proposals to procure the services required by this section. In evaluating the proposals, the commissioner shall take into consideration the most effective and consistent service delivery system allowing for the continuation of current public and private programs.
 - (c) The commissioner shall establish a data system to enable the programs to document the following information in a standard manner: (1) The level of screening and assessment; (2) profiles of risk and family demographics; (3) the incidence of child abuse and neglect; (4) rates of child development; and (5) any other information the commissioner deems appropriate.

953

954

955

956

957

958

959

962

963

964

965

966

967

968

969

970

971

972

973

974

975 976

977

978

979

980

981

982

983

984

985

(d) The commissioner shall report to the General Assembly, in accordance with the provisions of section 11-4a, on the establishment, implementation and progress of the [Nurturing Families Network] Connecticut Home Visiting System, on July first of each year.

- (e) The commissioner may expend an amount not to exceed two per cent of the amount appropriated for purposes of this section in a manner consistent with the provisions of section 10-509, as amended by this act.
- Sec. 12. Section 17b-751d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):

The Office of Early Childhood shall be the lead state agency for community-based, prevention-focused programs and activities designed to strengthen and support families to prevent child abuse and neglect. The responsibilities of the office shall include, but not be limited to, collaborating with state agencies, hospitals, clinics, schools and community service organizations, to: (1) Initiate programs to support families at risk for child abuse or neglect; (2) assist organizations to recognize child abuse and neglect; (3) encourage community safety; (4) increase broad-based efforts to prevent child abuse and neglect; (5) create a network of agencies to advance child abuse and neglect prevention; and (6) increase public awareness of child abuse and neglect issues. The office, subject to available state, federal and private funding, shall be responsible for implementing and maintaining programs and services, including, but not limited to: (A) [The Nurturing Families Network Connecticut Home Visiting System, established pursuant to [subsection (a) of] section 17b-751b, as amended by this act; (B) [Family Empowerment Initiative programs; (C)] Help Me Grow; [(D) Family School Connection; (E) support services for residents of a respite group home for girls; (F) volunteer services; (G)] (C) family development training; [(H)] (D) shaken baby syndrome prevention; [and (I) child sexual abuse prevention (E) working with parents who are incarcerated; (F) promoting the work of doulas to help women with the highest risk of poor pregnancy outcomes to achieve healthy birth outcomes; and (G) supporting homeless diversion for families with

986 young children.

990

991

992

993

994

995

996

997

998

999

1000

1001

1002

1003

1004

1005

1006

1007

1008

1009

1010

1011

1012

1013

1014

1015

1016

1017

10181019

987 Sec. 13. Subsection (a) of section 17b-261 of the general statutes is 988 repealed and the following is substituted in lieu thereof (*Effective July 1*, 989 2021):

(a) Medical assistance shall be provided for any otherwise eligible person whose income, including any available support from legally liable relatives and the income of the person's spouse or dependent child, is not more than one hundred forty-three per cent, pending approval of a federal waiver applied for pursuant to subsection (e) of this section, of the benefit amount paid to a person with no income under the temporary family assistance program in the appropriate region of residence and if such person is an institutionalized individual as defined in Section 1917 of the Social Security Act, 42 USC 1396p(h)(3), and has not made an assignment or transfer or other disposition of property for less than fair market value for the purpose of establishing eligibility for benefits or assistance under this section. Any such disposition shall be treated in accordance with Section 1917(c) of the Social Security Act, 42 USC 1396p(c). Any disposition of property made on behalf of an applicant or recipient or the spouse of an applicant or recipient by a guardian, conservator, person authorized to make such disposition pursuant to a power of attorney or other person so authorized by law shall be attributed to such applicant, recipient or spouse. A disposition of property ordered by a court shall be evaluated in accordance with the standards applied to any other such disposition for the purpose of determining eligibility. The commissioner shall establish the standards for eligibility for medical assistance at one hundred forty-three per cent of the benefit amount paid to a household of equal size with no income under the temporary family assistance program in the appropriate region of residence. In determining eligibility, the commissioner shall not consider as income Aid and Attendance pension benefits granted to a veteran, as defined in section 27-103, or the surviving spouse of such veteran. Except as provided in section 17b-277 and section 17b-292, the medical assistance program shall provide coverage to persons under the age of nineteen with

1020

1021

1022

1023

1024

1025

1026

1027

10281029

1030

1031

1032

1033

1034

1035

1036

1037

1038

1039

1040

1041

10421043

1044

1045

10461047

1048

1049

1050

1051

1052

1053

household income up to one hundred ninety-six per cent of the federal poverty level without an asset limit and to persons under the age of nineteen, who qualify for coverage under Section 1931 of the Social Security Act, with household income not exceeding one hundred ninety-six per cent of the federal poverty level without an asset limit, and their parents and needy caretaker relatives, who qualify for coverage under Section 1931 of the Social Security Act, with household income not exceeding one hundred fifty-five per cent of the federal poverty level without an asset limit. Such levels shall be based on the regional differences in such benefit amount, if applicable, unless such levels based on regional differences are not in conformance with federal law. Any income in excess of the applicable amounts shall be applied as may be required by said federal law, and assistance shall be granted for the balance of the cost of authorized medical assistance. The Commissioner of Social Services shall provide applicants for assistance under this section, at the time of application, with a written statement advising them of (1) the effect of an assignment or transfer or other disposition of property on eligibility for benefits or assistance, (2) the effect that having income that exceeds the limits prescribed in this subsection will have with respect to program eligibility, and (3) the availability of, and eligibility for, services provided by the [Nurturing Families Network | Connecticut Home Visiting System, established pursuant to section 17b-751b, as amended by this act. For coverage dates on or after January 1, 2014, the department shall use the modified adjusted gross income financial eligibility rules set forth in Section 1902(e)(14) of the Social Security Act and the implementing regulations to determine eligibility for HUSKY A, HUSKY B and HUSKY D applicants, as defined in section 17b-290. Persons who are determined ineligible for assistance pursuant to this section shall be provided a written statement notifying such persons of their ineligibility and advising such persons of their potential eligibility for one of the other insurance affordability programs as defined in 42 CFR 435.4.

Sec. 14. Section 17b-277a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):

The Commissioners of Public Health, Social Services and Mental Health and Addiction Services shall jointly establish a program to inform applicants to the Healthy Start program about the availability of, and eligibility for, services provided by the [Nurturing Families Network] Connecticut Home Visiting System, established pursuant to section 17b-751b, as amended by this act.

Sec. 15. (NEW) (*Effective July 1, 2021*) Upon the request of a director of an early intervention service program participating in the birth-to-three program, established pursuant to section 17a-248b of the general statutes, the Commissioner of Education may permit any person who holds an endorsement in the areas of (1) comprehensive special education, (2) integrated early childhood and special education, (3) partially sighted, (4) blind, and (5) hard of hearing, to teach within the birth-to-three program. Such permission shall be valid during the period of such person's certificate, permit or authorization and may be extended by the commissioner, upon request of the birth-to-three service provider, upon renewal of such person's certificate, permit or authorization by the commissioner.

Sec. 16. Section 19a-425 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) Any person who establishes, conducts or maintains a youth camp without a license as required by this chapter for a first offense shall be subject to a civil penalty of not more than one thousand dollars, and for a second or subsequent offense shall be subject to a civil penalty of not more than one thousand five hundred dollars, and each day during which a youth camp is conducted or maintained without a license, after notification to such person by the commissioner, shall constitute a separate offense. The commissioner may apply to the superior court for the judicial district of Hartford, or for the judicial district where the defendant named in such application resides, for an injunction to restrain the operation or maintenance of a youth camp by any person other than a licensed operator. The application for such injunction or the issuance of the same shall be in addition to and shall not relieve any

sHB6559 / File No. 784 34

such person from the imposition of a civil penalty under this section. In connection with any such application for an injunction, it shall not be necessary to prove that an adequate remedy at law does not exist.

(b) If the Commissioner of Early Childhood has reason to believe that a violation has occurred for which a civil penalty is authorized by subsection (a) of this section, the commissioner may send to such person or officer by certified mail, return receipt requested or personally serve upon such person or officer, a notice that shall include: (1) A reference to the section or sections of the general statutes or regulations involved; (2) a short and plain statement of the matters asserted or charged; (3) a statement of the maximum civil penalty that may be imposed for such violation; and (4) a statement of the party's right to request a hearing. Such person or officer shall submit any request for a hearing in writing to the commissioner not later than thirty days after the notice is mailed or served.

(c) If such person or officer so requests, the commissioner shall cause a hearing to be held. The hearing shall be held in accordance with the provisions of chapter 54. If such person or officer fails to request a hearing or fails to appear at the hearing or if, after the hearing, the commissioner finds that the person or officer has committed such violation, the commissioner may, in his or her discretion, order that a civil penalty be imposed that is not greater than the penalty stated in the notice. The commissioner shall send a copy of any order issued pursuant to this subsection by certified mail, return receipt requested, to the person or officer named in such order.

This act shall take effect as follows and shall amend the following sections:					
Section 1	July 1, 2021	10-160			
Sec. 2	July 1, 2021	10-16p			
Sec. 3	July 1, 2021	10-16r			
Sec. 4	July 1, 2021	10-509			
Sec. 5	July 1, 2021	8-210			
Sec. 6	July 1, 2021	10-500(b)			

sHB6559 / File No. 784

Sec. 7	October 1, 2021	19a-80(c)
Sec. 8	October 1, 2021	19a-87b(c)
Sec. 9	October 1, 2021	17b-749k
Sec. 10	October 1, 2021	10-530
Sec. 11	July 1, 2021	17b-751b
Sec. 12	July 1, 2021	17b-751d
Sec. 13	July 1, 2021	17b-261(a)
Sec. 14	July 1, 2021	17b-277a
Sec. 15	July 1, 2021	New section
Sec. 16	from passage	19a-425

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 22 \$	FY 23 \$
Department of Emergency	GF - Potential	See Below	See Below
Services and Public Protection	Revenue Loss		
Resources of the General Fund	GF - Potential	See Below	See Below
	Revenue Loss		

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 22 \$	FY 23 \$
Various Municipalities	STATE	See Below	See Below
	MANDATE1		
	- Potential		
	Cost		

Explanation

The bill makes various changes resulting in the fiscal impacts described below.

Section 2 allows the Office of Early Childhood (OEC) to administer funding for school readiness programs through contracts, rather than the current grant-based system. This has no fiscal impact to the state as it is not anticipated to materially alter the distribution of school readiness funds. To the extent this change does impact the amounts received by town-based providers, they could experience an associated

sHB6559 / File No. 784 37

_

¹ State mandate is defined in Sec. 2-32b(2) of the Connecticut General Statutes, "state mandate" means any state initiated constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues.

revenue gain or revenue loss.

Sections 2 and 5 allow group child care homes and family child care homes to receive funding available to school readiness programs and child care centers. While this does not change the total amount of funds expended, it may alter the distribution among providers, which could result in a revenue loss to town-based providers.

Section 3 makes changes to school readiness council membership and allows certain members to be compensated for time, travel, and other related activities, which could result in associated costs to towns who choose to do so.

Section 8 increases the age requirement, from 16 to 18 years, for background checks for certain individuals in family child care homes, resulting in a potential revenue loss to the General Fund and the Applicant Finger Card Submission Account² to the extent fewer background checks occur. The Department of Emergency Services and Public Protection (DESPP) conducts state background checks for \$75 per person. DESPP conducts federal background checks for a fee of \$13.25 but remits the fee to the federal government resulting in no fiscal impact to the state. Both state and federal background checks require fingerprinting, which DESPP conducts for \$15 per person resulting in a potential revenue gain to the Applicant Fingerprint Card Submission Account.

The bill makes other changes related to background checks that have no state or municipal impact. The bill also expands the accreditations accepted for school readiness programs and allows additional qualifications to be considered for purposes of teaching within the Birth to Three program. These changes have no fiscal impact as they do not require additional program funding.

The bill makes other changes that are technical and conforming in

sHB6559 / File No. 784

38

² Funds in the Applicant Fingerprint Card Submission Account are used for IT support and maintenance for the fingerprinting systems.

nature and have no fiscal impact.

House "A" specifies the source of information that must be used for certain background checks required for relatives who provide care to children who receive a child care subsidy from OEC and has no fiscal impact

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis sHB 6559 (as amended by House "A")*

AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE OFFICE OF EARLY CHILDHOOD.

SUMMARY

This bill makes numerous changes to the laws related to the Office of Early Childhood (OEC). It:

- 1. adds facilitating racial, ethnic, and socioeconomic diversity of children, families, and staff to the list of goals for the network of school readiness programs (§ 1);
- 2. expands the type of entities that may receive school readiness financial assistance (i.e., grants) beyond towns with a priority school district (PSD) and eliminates the current way these grant amounts are determined (§ 2);
- 3. requires that parents of program-eligible children comprise at least 25% of local school readiness council members and changes how the council chairperson is selected (§ 3);
- 4. changes the name of the Nurturing Families Network to the Connecticut Home Visiting System and modifies the program's scope and criteria (§§ 4 & 11-14);
- 5. adds group and family child care homes to the definition of "early care and education and childhood development programs" in the law requiring OEC to conduct program evaluations and pilot innovative service delivery (§ 4);
- 6. expands eligibility for state contracts for grants-in-aid to develop child care facilities to include group and family child care homes

(§ 5);

7. removes the condition that OEC keep its quality improvement services and licensing services separate and distinct when monitoring and evaluating child care centers, group child care homes, and family child care homes (§ 6);

- 8. expands the types of child care employees who must undergo pre-employment background checks and conforms current restrictions to federal regulations on when these new employees can begin working (§ 7);
- 9. increases the minimum age threshold, from 16 to 18, for mandatory background checks for household members of family child care homes (§ 8);
- 10. specifies that as part of the existing background checks required of a relative who provides OEC-subsidized childcare services (a) the national sex offender registry check must use the U.S. Department of Justice's National Sex Offender Public Website and (b) the state offender database check must use the Department of Emergency Services and Public Protection's registry (§ 9);
- 11. authorizes OEC to grant waivers for prospective child care employees who, due to a medical condition, are unable to satisfy the background check fingerprint requirement (§ 10);
- 12. adds to OEC's list of required programs and services (a) working with incarcerated parents, (b) promoting doula work to help women with high-risk pregnancies, and (c) supporting homeless diversion for families with young children (§ 12);
- 13. authorizes the education commissioner to allow someone to teach within the Birth-to-Three program if they hold a teaching endorsement in (a) special education, (b) integrated early childhood and special education, (c) partially sighted, (d) blind,

and (e) hard of hearing (§ 15); and

14. creates a notification and hearing process for youth camp operators who OEC cites for operating without a license (§ 16).

It also makes numerous minor, conforming, and technical changes.

*House Amendment "A" (1) strikes a provision in the underlying bill on background checks for youth camp prospective employees and replaces it with one specifying the national and state sexual offender database websites that must be used for certain background checks (§ 9) and (2) clarifies that the provision raising the minimum age threshold for background checks from 16 to 18 applies only to household members in a family child care home (§ 8).

EFFECTIVE DATE: July 1, 2021, unless otherwise noted.

§ 2 — ENTITIES ELIGIBLE FOR SCHOOL READINESS FINANCIAL ASSISTANCE

Under current law governing school readiness grants, grants can be awarded to either (1) the town where a current or former PSD is located or (2) for competitive grants, a town with a priority school or a school readiness council serving one of the state's 50 lowest ranking towns by wealth.

The bill expands the type of entities that can receive school readiness financial assistance (i.e., PSD grants or competitive grants) to include a town, local or regional board of education, regional educational service center (RESC), family resource center, child care center, group child care home, family child care home, Head Start program, preschool program, or other program that meets the commissioner's standards. It does this by:

- 1. allowing an eligible entity to enter into a contract with OEC to provide for state financial assistance within available appropriations and
- 2. eliminating the requirements that program grants must be

provided:

a. to the town in which current or former PSDs are located,

- b. annually contingent upon available funding and a satisfactory annual evaluation, and
- c. for use by a town or regional school readiness council to purchase spaces for certain children from providers of accredited school readiness programs or programs seeking that accreditation.

The bill also requires the OEC commissioner to consult with the town or regional school readiness council when entering into these contracts.

By law and unchanged by the bill, the municipality's chief elected official and the school superintendent for a current or former PSD must submit a plan for spending the grant funds that includes responses from a request for proposals (RFP) from accredited school readiness programs. The commissioner must review and approve the plans. (Presumably, the chief elected official and the superintendent would obtain this information from the new entities through the RFP process.)

The bill also eliminates the current method of determining the amount of school readiness grants for current and former PSDs. It does not indicate the new method of determining the grant amounts (presumably this will be addressed in the contract terms).

The bill expands the accreditations accepted for school readiness programs to include the National Association of Family Child Care. Existing law already accepts accreditation by the National Association for Education and Young Children or a Head Start program review instrument.

§ 3 — SCHOOL READINESS COUNCIL MEMBERSHIP & DUTIES

By law, a town seeking school readiness grants must form a local or regional school readiness council. The bill requires each council to

document efforts to ensure that its racial, ethnic, and socioeconomic composition reflects its town or region, as applicable. It also requires that parents or guardians of program-eligible children comprise at least 25% of council membership. Under the bill, these parents and guardians may be compensated, within available appropriations, for time and travel related to council meetings and any activities related to training, leadership, and community engagement. It directs council meetings to be held at convenient times and locations for the members, including the parent and guardian members.

Beginning July 1, 2021, the bill makes the chairperson of each council elected by its membership, rather than appointed by the municipal chief elected official. By law, unchanged by the bill, the chief elected official and the superintendent jointly appoint the council members.

The bill requires that the councils be expanded to include representatives of (1) state-financed child care providers, (2) a workforce or job-training community organization, and (3) a local business in the community.

Existing law spells out several duties of school readiness councils. The bill adds to this the requirement that they collaborate with OEC on planning improvements to the state's early care and education governance structure.

§ 5 — CONTRACTS FOR ASSISTANCE TO DEVELOP OR RENOVATE GROUP OR FAMILY CHILD CARE HOMES

Under current law, the OEC commissioner may enter into a contract with a municipality, human resources development agency, or nonprofit corporation for state grants-in-aid to develop, operate, or renovate a child care center. The bill expands eligibility for these contracts to include group child care homes and family child care homes.

The bill makes other conforming changes to current requirements for OEC and these entities when contracting with the office.

§§ 7 & 8 — CHILD CARE EMPLOYEE BACKGROUND CHECKS

The bill expands the types of employees who must undergo preemployment comprehensive background checks to include any position involving unsupervised access to a child in the care center or group care home. It conforms current law's restrictions on when new employees can begin working to federal regulation requirements (i.e., either upon completion of the background check, or, pending its completion, subject to supervision at all times by someone who has successfully completed the background check within the last five years (45 C.F.R. § 98.43(d)(4)). Current law bars a prospective employee from having unsupervised access to children in the center or group care home until a comprehensive background check is completed and the OEC commissioner permits the employee to work there.

The bill raises the minimum age threshold, from 16 to 18 years, for required background checks of each household member in a family child care home.

It also eliminates (1) the condition that the commissioner require these background checks within available appropriations and (2) an authorization for the Department of Social Services to transfer funds appropriated for background checks to OEC.

EFFECTIVE DATE: October 1, 2021

§ 10 — FINGERPRINT WAIVER FOR BACKGROUND CHECKS

The bill authorizes the OEC commissioner to waive the requirement to submit fingerprints as part of a child care employment background check for those who cannot satisfy it due to a medical condition. If the OEC commissioner grants a waiver, OEC will conduct a state criminal history records check using the individual's name and date of birth as provided with the waiver request.

The request must be in writing to the commissioner and include name, date of birth, and evidence the person is unable to satisfy the fingerprint requirement due to a medical condition, including birth

sHB6559 / File No. 784 45

defect, physical deformity, skin condition, or a psychiatric condition.

EFFECTIVE DATE: October 1, 2021

§ 11 — CONNECTICUT HOME VISITING SYSTEM

The bill adds (in addition to infants under current law) young children to the scope of the Connecticut Home Visiting System and requires assessments to be community-based rather than hospital-based. It also requires the commissioner to (1) ensure that all home visiting programs are one of the evidence-based home visitation models that meet effectiveness criteria developed by the federal Department of Health and Human Services and (2) provide oversight to ensure model fidelity for the home visiting programs. The bill removes the commissioner's duty under current law to develop a comprehensive risk assessment for the former Nurturing Families Network.

§ 15 — BIRTH-TO-THREE TEACHING PERMITS

The bill authorizes the education commissioner, upon the request of a Birth-to-Three Early Intervention program's director, to allow someone to teach within the program if he or she holds the following teaching endorsements: (1) special education, (2) integrated early childhood and special education, (3) partially sighted, (4) blind, and (5) hard of hearing.

The permission is valid for the duration of the person's teaching credential and may be extended by the education commissioner upon the request of the Birth-to-Three provider, when renewing these teaching credentials.

§ 16 — YOUTH CAMP LICENSE VIOLATIONS

The bill creates a notification and hearing process for youth camp operators that OEC cites for operating without a license. Current law allows for a civil penalty (up to \$1,000 for a first offense) and authorizes the commissioner to seek an injunction to halt unlicensed operation, but is silent about the process, including a hearing.

The bill permits the OEC commissioner to send a notice detailing the

sHB6559 / File No. 784 46

alleged violation by certified mail, return receipt requested, or by personally serving the person or officer of the camp. The notice must include (1) the specific statutes or regulations involved, (2) a short and plain statement of the matters asserted or charged, (3) the maximum civil penalty that may be imposed for the violation, and (4) a statement of the party's right to request a hearing.

Under the bill, a hearing request must be submitted in writing to the commissioner within 30 days after the notice was mailed or served.

If a hearing is requested, the commissioner must hold one in accordance with the Uniform Administrative Procedure Act. If none is requested, or the person requesting one fails to appear, or if, after the hearing, the commissioner finds that the person committed the violation, then the commissioner may impose a civil penalty at her discretion that is not greater than the penalty stated in the notice. The commissioner must send a copy of any order issued by certified mail, return receipt requested, to the named person or officer.

EFFECTIVE DATE: Upon passage

COMMITTEE ACTION

Education Committee

```
Joint Favorable Substitute
Yea 37 Nay 1 (03/15/2021)
```

Appropriations Committee

```
Joint Favorable
Yea 36 Nay 12 (05/03/2021)
```