AN ACT TO REORGANIZE THE ZONING ENABLING ACT AND PROMOTE MUNICIPAL COMPLIANCE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 8-2 of the general statutes is repealed and the following is substituted in lieu thereof (Effective July 1, 2019):

(a) (1) The zoning commission of each city, town or borough is authorized to regulate, within the limits of such municipality:

(A) The height, number of stories and size of buildings and other structures;
(B) the percentage of the area of the lot that may be occupied;
(C) the size of yards, courts and other open spaces;
(D) the density of population and the location and use of buildings, structures and land for trade, industry, residence or other purposes, including water-dependent uses, as defined in section 22a-93; and
(E) the height, size, location, brightness and illumination of advertising signs and billboards. Such bulk regulations may allow for cluster development, as defined in section 8-18 except as provided in subsection (f) of this section.

(2) Such zoning commission may divide the municipality into districts of such number, shape and area as may be best suited to carry out the purposes of this chapter; and, within such districts, it may regulate the erection, construction, reconstruction, alteration or use of buildings or structures and the use of land. All such zoning regulations shall be uniform for each class or kind of buildings, structures or use of land throughout each district, but the regulations...
in one district may differ from those in another district, [and]

(3) Zoning regulations may provide that certain classes or kinds of buildings, structures or uses of land are permitted only after obtaining a special permit or special exception from a zoning commission, planning commission, combined planning and zoning commission or zoning board of appeals, whichever commission or board the regulations may, notwithstanding any special act to the contrary, designate, subject to standards set forth in the regulations and to conditions necessary to protect the public health, safety, convenience and property values. [Such]

(b) Zoning regulations adopted pursuant to subsection (a) of this section shall: [be]

(1) Be made in accordance with a comprehensive plan and in [adopting such regulations the commission shall consider] consideration of the plan of conservation and development [prepared] adopted under section 8-23; [. Such regulations shall be]

(2) Be designed to (A) lessen congestion in the streets; [to] (B) secure safety from fire, panic, flood and other dangers; [to] (C) promote health and the general welfare; [to] (D) provide adequate light and air; [to] (E) prevent the overcrowding of land; [to] (F) avoid undue concentration of population; [and to] (G) facilitate the adequate provision for transportation, water, sewerage, schools, parks and other public requirements; [. Such regulations shall be] and (H) affirmatively further the purposes of the federal Fair Housing Act, 42 USC 3600 et seq., as amended from time to time;

(3) Be made with reasonable consideration as to [the character of the district and its peculiar] a district's suitability for particular uses and with a view to conserving the value of buildings and encouraging the most appropriate use of land throughout [such] a municipality; [. Such regulations may, to the extent consistent with soil types, terrain, infrastructure capacity and the plan of conservation and development for the community, provide for cluster development, as defined in

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section 8-18, in residential zones. Such regulations shall also encourage]

(4) Provide for the development of housing opportunities, including opportunities for multifamily dwellings, consistent with soil types, terrain and infrastructure capacity, for all residents of the municipality and the planning region in which the municipality is located, as designated by the Secretary of the Office of Policy and Management under section 16a-4a; [Such regulations shall also promote]

(5) Promote housing choice and economic diversity in housing, including housing for both low and moderate income households; [and shall encourage]

(6) Provide for the development of housing which will meet the housing needs identified in the state's consolidated plan for housing and community development prepared pursuant to section 8-37t and in the housing component and the other components of the state plan of conservation and development prepared pursuant to section 16a-26; [Zoning regulations shall be]

(7) Be made with reasonable consideration for their impact on agriculture, as defined in subsection (q) of section 1-1; []

(8) Provide that proper provisions be made for soil erosion and sediment control pursuant to section 22a-329;

(9) Be made with reasonable consideration for the protection of existing and potential public surface and ground drinking water supplies; and

(10) In any municipality that is contiguous to Long Island Sound, (A) be made with reasonable consideration for the restoration and protection of the ecosystem and habitat of Long Island Sound; (B) be designed to reduce hypoxia, pathogens, toxic contaminants and floatable debris on Long Island Sound; and (C) provide that the commission consider the environmental impact on Long Island Sound of any proposal for development.
(c) Zoning regulations adopted pursuant to subsection (a) of this section may:

1. To the extent consistent with soil types, terrain and infrastructure capacity for the community, provide for cluster development, as defined in section 8-18;

2. Be made with reasonable consideration for the protection of historic factors; and shall be made with reasonable consideration for the protection of existing and potential public surface and ground drinking water supplies. On and after July 1, 1985, the regulations shall provide that proper provision be made for soil erosion and sediment control pursuant to section 22a-329. Such regulations may also encourage

3. Encourage energy-efficient patterns of development, the use of solar and other renewable forms of energy, and energy conservation;

4. Provide for incentives for developers who use passive solar energy techniques, as defined in subsection (b) of section 8-25, in planning a residential subdivision development; the incentives may include, but not be limited to, cluster development, higher density development and performance standards for roads, sidewalks and underground facilities in the subdivision;

5. Provide for a municipal system for the creation of development rights and the permanent transfer of such development rights, which may include a system for the variance of density limits in connection with any such transfer;

6. Provide for notice requirements in addition to those required by this chapter;

7. Provide for conditions on operations to collect spring water or well water, as defined in section 21a-150, including the time, place and manner of such operations; and
(8) In any municipality where a traprock ridge or an amphibolite ridge is located, (A) provide for development restrictions in ridgeline setback areas; and (B) restrict quarrying and clear cutting, except that the following operations and uses shall be permitted in ridgeline setback areas, as of right: (i) Emergency work necessary to protect life and property; (ii) any nonconforming uses that were in existence and that were approved on or before the effective date of regulations adopted pursuant to this section; and (iii) selective timbering, grazing of domesticated animals and passive recreation. As used in this subdivision, "traprock ridge", "amphibolite ridge" and "ridgeline setback area" have the same meanings as provided in section 8-1aa.

(d) Zoning regulations adopted pursuant to subsection (a) of this section shall not:

(1) Prohibit the operation of any family child care home or group child care home in a residential zone. No such regulations shall prohibit]

(2) (A) Prohibit the use of receptacles for the storage of items designated for recycling in accordance with section 22a-241b or require that such receptacles comply with provisions for bulk or lot area, or similar provisions, except provisions for side yards, rear yards and front yards. No such regulations shall] or (B) unreasonably restrict access to or the size of such receptacles for businesses, given the nature of the business and the volume of items designated for recycling in accordance with section 22a-241b, that such business produces in its normal course of business, provided nothing in this section shall be construed to prohibit such regulations from requiring the screening or buffering of such receptacles for aesthetic reasons. Such regulations shall not impose]

(3) Impose conditions and requirements on manufactured homes, including mobile manufactured homes, having as their narrowest dimension twenty-two feet or more and built in accordance with federal manufactured home construction and safety standards, or on lots containing such manufactured homes, [which] including mobile
manufactured home parks, if those conditions and requirements are substantially different from conditions and requirements imposed on (A) single-family dwellings; (B) lots containing single-family dwellings; [C. Such regulations shall not impose conditions and requirements on developments to be occupied by manufactured homes having as their narrowest dimension twenty-two feet or more and built in accordance with federal manufactured home construction and safety standards which are substantially different from conditions and requirements imposed on] or (C) multifamily dwellings, lots containing multifamily dwellings, cluster developments or planned unit developments; [C. Such regulations shall not prohibit]

(4) (A) Prohibit the continuance of any nonconforming use, building or structure existing at the time of the adoption of such regulations; or (B) require a special permit or special exception for any such continuance; [C. Such regulations shall not] (C) provide for the termination of any nonconforming use solely as a result of nonuse for a specified period of time without regard to the intent of the property owner to maintain that use; [C. Such regulations shall not] or (D) terminate or deem abandoned a nonconforming use, building or structure unless the property owner of such use, building or structure voluntarily discontinues such use, building or structure and such discontinuance is accompanied by an intent to not reestablish such use, building or structure. The demolition or deconstruction of a nonconforming use, building or structure shall not by itself be evidence of such property owner's intent to not reestablish such use, building or structure; [C. Unless such town opts out, in accordance with the provisions of subsection (j) of section 8-1bb, such regulations shall not prohibit] and

(5) Prohibit the installation of temporary health care structures for use by mentally or physically impaired persons [in accordance with the provisions of section 8-1bb if such structures comply with the provisions of said section] pursuant to section 8-1bb, unless the municipality opts out pursuant to subsection (j) of said section.
(e) Any city, town or borough which adopts the provisions of this chapter may, by vote of its legislative body, exempt municipal property from the regulations prescribed by the zoning commission of such city, town or borough but unless it is so voted, municipal property shall be subject to such regulations.

(b) In any municipality that is contiguous to Long Island Sound the regulations adopted under this section shall be made with reasonable consideration for restoration and protection of the ecosystem and habitat of Long Island Sound and shall be designed to reduce hypoxia, pathogens, toxic contaminants and floatable debris in Long Island Sound. Such regulations shall provide that the commission consider the environmental impact on Long Island Sound of any proposal for development.

(c) In any municipality where a traprock ridge, as defined in section 8-1aa, or an amphibolite ridge, as defined in section 8-1aa, is located the regulations may provide for development restrictions in ridgeline setback areas, as defined in said section. The regulations may restrict quarrying and clear cutting, except that the following operations and uses shall be permitted in ridgeline setback areas, as of right: (1) Emergency work necessary to protect life and property; (2) any nonconforming uses that were in existence and that were approved on or before the effective date of regulations adopted under this section; and (3) selective timbering, grazing of domesticated animals and passive recreation.

(d) Any advertising sign or billboard that is not equipped with the ability to calibrate brightness or illumination shall be exempt from any municipal ordinance or regulation regulating such brightness or illumination that is adopted by a city, town or borough after the date of installation of such advertising sign or billboard pursuant to subsection (a) of this section.

Sec. 2. Subsection (a) of section 8-30j of the general statutes is repealed and the following is substituted in lieu thereof (Effective July 1, 2019):
(a) [At] Not later than January 1, 2021, and at least once every five years thereafter, each municipality shall prepare or amend and adopt an affordable housing plan for the municipality. Such plan shall specify how the municipality intends to increase the number of affordable housing developments in the municipality.

Sec. 3. (NEW) (Effective July 1, 2019) (a) (1) The Commissioner of Housing shall convene a working group to conduct a study of the requirements for municipal zoning to:

(A) Provide for the development of housing opportunities, including opportunities for multifamily dwellings consistent with soil types, terrain and infrastructure capacity, for all residents of a municipality and the planning region in which such municipality is located, as designated by the Secretary of the Office of Policy and Management pursuant to section 16a-4a of the general statutes;

(B) Promote housing choice and economic diversity in housing, including housing for both low and moderate income households; and

(C) Provide for the development of housing that will meet the needs identified in the state's consolidated plan for housing and community development, prepared pursuant to section 8-37t of the general statutes, and in the housing and other components of the state plan of conservation and development, prepared pursuant to section 16a-26 of the general statutes.

(2) Such study shall include an examination of (A) how the Commissioner of Housing should determine each municipality's compliance with such zoning requirements, (B) the form and manner in which evidence of such compliance should be provided to said commissioner, and (C) how such compliance should be incorporated into each municipality's affordable housing plan prepared pursuant to section 8-30j of the general statutes, as amended by this act.

(3) The working group shall consist of the following members, who shall be appointed by the Commissioner of Housing not later than
sixty days after the effective date of this section:

(A) Two representatives with expertise in fair housing issues;

(B) Two representatives with expertise in state or local planning;

(C) Two representatives with expertise in addressing homelessness in the state;

(D) One representative of a municipal advocacy organization;

(E) One representative with expertise in the housing construction trade; and

(F) The Secretary of the Office of Policy and Management, or the secretary's designee.

(4) Not later than January 1, 2020, the Commissioner of Housing shall submit a report regarding the outcome and recommendations of the working group, including any recommended legislation, to the joint standing committee of the General Assembly having cognizance of matters relating to planning and development, in accordance with section 11-4a of the general statutes.

(b) (1) Not later than January 1, 2021, and at least once every ten years thereafter, each municipality that adopts the provisions of this chapter pursuant to section 8-1 of the general statutes, as amended by this act, shall demonstrate, in a form and manner prescribed by the Commissioner of Housing, compliance with subdivisions (4) to (6), inclusive, of subsection (b) of section 8-2 of the general statutes, as amended by this act. Said commissioner, in consultation with the working group established pursuant to subsection (a) of this section, shall prescribe the form and manner in which each municipality shall provide evidence of such compliance, except that, not later than April 1, 2020, said commissioner shall provide guidance to municipalities regarding the demonstration of such compliance.

(2) The Commissioner of Housing shall notify the Secretary of the
Office of Policy and Management of the failure of any municipality to demonstrate compliance in accordance with subdivision (1) of this subsection. Any municipality that fails to demonstrate such compliance shall be ineligible for discretionary state funding until said commissioner notifies the secretary that such municipality has so complied, except that the secretary may expressly waive such ineligibility.

This act shall take effect as follows and shall amend the following sections:

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