

General Assembly

Amendment

January Session, 2019

LCO No. 10932



Offered by:

REP. ARESIMOWICZ, 30th Dist.

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To: House Bill No. **5001** File No. 170 Cal. No. 120

"AN ACT ESTABLISHING A TASK FORCE TO STUDY WORKFORCE TRAINING NEEDS IN THE STATE."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. Section 31-11hh of the general statutes is repealed and
- 4 the following is substituted in lieu thereof (*Effective October 1, 2019*):
- 5 As used in this section and sections 31-11ii and 31-11jj, as amended
- 6 by this act:
- 7 (1) "Administrative costs" means the costs paid or incurred by the
- 8 administrator, including, but not limited to, peer review costs,
- 9 professional fees, allocated staff costs and other out-of-pocket costs
- 10 attributable to the administration and operation of the Workforce
- 11 Training Authority Fund;

12 (2) "Administrator" means the [Department of] Labor

- 13 <u>Commissioner</u>;
- 14 (3) "Board" means the Workforce Training Authority established 15 pursuant to section 31-11ii, as amended by this act; and
- (4) "Eligible recipient" means a <u>public or private</u> [business] entity [, including, but not limited to, those businesses in the bioscience, insurance, financial services, advanced manufacturing, digital media, green technology and tourism industry sectors] <u>seeking to develop a workforce training program, either to grow an existing business or, in the case of a public entity, as part of partnership with business entities that have made a commitment to hire successful trainees from the</u>
- 23 workforce training program funded by the authority created by section
- 24 <u>31-11ii, as amended by this act</u>.
- Sec. 2. Section 31-11ii of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):
- (a) There is established a Workforce Training Authority [that] within the Labor Department whose purpose is to oversee the grant program described in section 31-11jj, as amended by this act. The Workforce Training Authority shall be composed of a board that:
- 31 (1) Until September 30, 2019, shall consist of the following members: [(1)] (A) Four appointed by the Governor; [(2)] (B) one appointed by 32 33 the president pro tempore of the Senate; [(3)] (C) one appointed by the 34 Senate Republican president pro tempore; [(4)] (D) one appointed by 35 the speaker of the House of Representatives; [(5)] (E) one appointed by 36 the majority leader of the Senate; [(6)] (F) one appointed by the 37 majority leader of the House of Representatives; [(7)] (G) one 38 appointed by the minority leader of the Senate; [(8)] (H) one appointed 39 by the minority leader of the House of Representatives; [(9)] (I) the 40 Labor Commissioner, or the commissioner's designee, who shall serve 41 as the chairperson of the board; [(10)] (I) the Commissioner of [the 42 Department of Economic and Community Development, or the 43 commissioner's designee; [(11)] (K) the president of the Connecticut

44 State Colleges and Universities, or the president's designee; [(12)] (L) 45 the president of The University of Connecticut, or the president's 46 designee; and [(13)] (M) the Commissioner of Correction, or the 47 commissioner's designee; [. Each legislatively appointed member shall 48 have skill, knowledge or experience in industries and sciences related 49 to insurance, financial services, bioscience, advance manufacturing, 50 digital media, green technology, and tourism. All initial appointments 51 to the board pursuant to this subsection shall be made not later than 52 October 1, 2017. Appointed members shall each serve a term that is 53 coterminous with the respective appointing authority. Each member 54 shall hold office until a successor is appointed. Any vacancy occurring 55 on the board, other than by expiration of term, shall be filled in the 56 same manner as the original appointment for the balance of the 57 unexpired term.] The term of any member appointed under this 58 subdivision shall terminate on September 30, 2019.

59 (2) On and after October 1, 2019, the board shall consist of the 60 following members: (A) Four appointed by the Governor, one of 61 whom is a representative of a community college, one of whom is a 62 representative of a state university, one of whom is a representative of 63 The University of Connecticut and one of whom is a representative of 64 the independent colleges; (B) two appointed by the president pro 65 tempore of the Senate, one of whom is a formerly incarcerated individual or someone who helps formerly incarcerated individuals 66 find employment and one of whom is a representative of the 67 68 Connecticut AFL-CIO; (C) two appointed by the majority leader of the 69 Senate, one of whom is a representative of a workforce investment 70 board and one of whom is a representative of the Connecticut State 71 Building and Construction Trades Council; (D) two appointed by the 72 speaker of the House of Representatives, one of whom is a 73 representative of The University of Connecticut Health Center and one 74 of whom is a representative from a Connecticut affiliate of the National 75 Urban League or the National Association for the Advancement of 76 Colored People; (E) two appointed by the majority leader of the House 77 of Representatives, one of whom is a representative of the Connecticut

Center for Advanced Technology and one of whom is a representative 78 79 of a Connecticut Chamber of the United States Hispanic Chamber of Commerce; (F) two appointed by the minority leader of the Senate, one 80 of whom has skill, knowledge or expertise in the workforce needs of 81 82 the financial services industry and one of whom is a representative 83 Connecticut Business and Industry Association from the 84 Manufacturers Advisory Council; (G) two appointed by the minority leader of the House of Representatives, one of whom is a 85 representative from the Connecticut Association of Public School 86 Superintendents and one of whom has skill, knowledge and expertise 87 88 in the workforce needs of the digital media industry; (H) the Labor Commissioner, or the commissioner's designee, who shall serve as 89 chairperson of the board; (I) the Commissioner of Economic and 90 Community Development, or the commissioner's designee; (J) the 91 92 Commissioner of Correction, or the commissioner's designee; (K) the 93 superintendent of the Technical Education and Career System, or the 94 superintendent's designee; and (L) the Commissioner of Agriculture, 95 or the commissioner's designee.

(b) All initial appointments to the board pursuant to subdivision (2) of subsection (a) of this section shall be made not later than October 1, 2019. Appointed members shall each serve a term that is coterminous with the respective appointing authority. Each member shall hold office until a successor is appointed. Any vacancy occurring on the board, other than by expiration of term, shall be filled in the same manner as the original appointment for the balance of the unexpired term.

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[(b)] (c) The chairperson shall call the first meeting of the board appointed under subdivision (2) of subsection (a) of this section not later than December 1, [2017] 2019. The board shall meet at such times as the chairperson deems necessary.

[(c)] (d) No member of the board shall receive compensation for such member's services.

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110 [(d)] (e) A majority of the members of said board shall constitute a quorum for the transaction of any business or the exercise of any power of the board. The board may act by a majority of the members 113 present at any meeting at which a quorum is in attendance for the transaction of any business or the exercise of any power of the board, 115 except as otherwise provided in this section.

- [(e)] (f) Notwithstanding any provision of the general statutes, it shall not constitute a conflict of interest for a trustee, director, partner, officer, manager, shareholder, proprietor, counsel, public official acting in his or her official capacity or employee of an eligible recipient, or any individual with a financial interest in an eligible recipient, to serve as a member of the board, provided such trustee, director, partner, officer, manager, shareholder, proprietor, counsel, employee or individual shall abstain from deliberation, action or vote by the board concerning any matter relating to such eligible recipient, except such public official acting in his or her official capacity shall be permitted to engage in such deliberation.
- 127 [(f)] (g) The board may develop industry-specific advisory councils 128 to provide guidance on job market trends and develop connections 129 with the business community.
- 130 Sec. 3. Section 31-11jj of the general statutes is repealed and the 131 following is substituted in lieu thereof (*Effective October 1, 2019*):
- 132 (a) There is established the Workforce Training Authority Fund, 133 which shall be an account [in the Department of] within the Labor 134 Department. The following moneys shall be deposited in the fund: (1) 135 Any moneys received as part of a memorandum of understanding 136 with the Workforce Training Authority; (2) all private contributions,
- 137 gifts, grants, donations, bequests or devises received by the fund; and
- 138 (3) to the extent not otherwise prohibited by state or federal law, any
- 139 local, state or federal funds received by the fund.
- (b) The Workforce Training Authority Fund shall be used by the 140 141 administrator: (1) To provide training assistance to eligible recipients

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as may be approved by the Workforce Training Authority pursuant to subsection (e) of this section, and (2) to pay or reimburse the administrator for administrative costs pursuant to subsection [(c)] (h) of this section. Such training assistance shall be awarded for the purpose of: Developing and implementing training programs for the recruitment of businesses to the state and the training or retraining of persons in the state to achieve the workforce goals established by the Connecticut Employment and Training Commission and the relevant sections of the strategic master plan for higher education developed pursuant to section 10a-11b. Training assistance shall target job growth in the areas of construction, healthcare, early childhood education, insurance, financial services, bioscience, advance manufacturing, digital media, green technology, and tourism.

- (c) All expenditures from the Workforce Training Authority <u>Fund</u>, except for administrative costs reimbursed to the administrator pursuant to subsection (h) of this section, shall be approved by the board, provided the board may delegate to staff of the administrator the approval of transactions not greater than one hundred thousand dollars. Any such approval by the board shall be (1) specific to an individual expenditure to be made; (2) for budgeted expenditures with such variations as the board may authorize at the time of such budget approval; or (3) for training assistance programs to be administered by staff of the administrator, subject to limits, eligibility requirements and other conditions established by the Workforce Training Authority at the time of such program approval.
- (d) The administrator shall provide any necessary staff, office space, office systems and administrative support for the operation of the Workforce Training Authority Fund in accordance with this section. In acting as administrator of the fund, the Labor [Department] Commissioner shall have and may exercise all of the powers set forth in the general statutes, provided expenditures from the fund shall be approved by the Workforce Training Authority pursuant to subsection (c) of this section.

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(e) The Workforce Training Authority shall establish an application and approval process with guidelines and terms for the development and implementation of training programs and training assistance awarded by the administrator from the Workforce Training Authority Fund to any eligible recipient. Such guidelines and terms shall include: (1) A requirement that any applicant for training assistance operate in the state or propose to relocate operations to the state, in whole or in part, as a condition of such training assistance; (2) eligibility requirements for training, including a requirement for applicants to obtain [matching] funds or in-kind services from nonstate sources; (3) a process for preliminary review of applications for strength and eligibility by the administrator before such applications are presented to the board for consideration; (4) return on investment objectives, including, but not limited to, job growth and leveraged investment opportunities; (5) a requirement that any [business] entity that receives assistance [must] first consider applicants who have completed the universal intake form; and (6) such other guidelines and terms as the board determines to be necessary and appropriate in furtherance of the objectives of this section. In developing such guidelines, the board shall include considerations for the size of such businesses and the number of workers employed by such businesses. Additionally, the board shall give consideration to developing training programs and creating career pathways for women, minorities and soon to be released and formerly incarcerated individuals.

(f) Training assistance awarded to eligible recipients from the Workforce Training Authority Fund [to eligible recipients] shall be used for costs related to facilities, necessary furniture, fixtures and equipment, development of programs, implementation of training programs, materials and supplies, compensation, apprenticeship and such other costs that the Workforce Training Authority [Board] determines [pursuant to subsection (e) of this section] to be eligible for training assistance within the purposes of this section <u>pursuant to subsection (e) of this section</u>.

208 (g) On July 1, 2018, and prior to [each] the commencement of the

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next fiscal year thereafter, the administrator shall prepare a plan of operations and an operating and capital budget for the Workforce Training Authority Fund, provided not later than ninety days prior to the start of each fiscal year, the administrator shall submit such plan and budget to the board of the Workforce Training Authority [Board] for its review and approval.

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- (h) Administrative costs shall be paid or reimbursed to the administrator from the Workforce Training Authority Fund, provided the total of such administrative costs in any fiscal year shall not exceed five per cent of the total amount of the allotted funding for such fiscal year, as determined in the operating budget prepared pursuant to subsection (g) of this section. Nothing in this section shall be [deemed] construed to require the administrator to risk or expend the funds of the Labor Department in connection with the administration of the Workforce Training Authority Fund.
- (i) On January 1, 2019, and annually thereafter, the administrator shall provide a report of the [activities] <u>expenditures</u> of the Workforce Training Authority Fund to the Workforce Training Authority for the board's review and approval. Upon such approval, the board shall provide such report, in accordance with the provisions of section 11-4a, to the joint standing committees of the General Assembly having cognizance of matters relating to labor, commerce and employment advancement. Such report shall contain available information on the status and progress of the operations <u>of the programs funded by</u> and [funding] <u>resources</u> of the Workforce Training Authority Fund and the types, amounts and recipients of financial assistance awarded.
 - (j) The administrator shall consult with the office of apprenticeship training, the Connecticut Employment and Training Commission, the Planning Commission on Higher Education and the administrator of the Connecticut Manufacturing Innovation Fund to ensure coordination of development and compatibility the implementation of training programs awarded by the Workforce Training Authority. [Fund.]

Sec. 4. (Effective July 1, 2019) (a) Not later than October 1, 2019, the

- 243 Labor Department, in collaboration with workforce development
- boards within the state, shall conduct a study of programs offered to
- individuals seeking employment within the state. The topics of such
- study shall include, but not be limited to:
- 247 (1) The location, ownership and management of workforce 248 development board offices within the state;
- (2) The number of employees dedicated to assisting individuals seeking employment in each American Job Center office;
- 251 (3) The number of individuals seeking employment who are served 252 through each American Job Center office and by which program on an
- 253 annual basis;
- 254 (4) The number of employers, classified by industry, that utilize workforce development boards throughout the state;
- (5) The number of individuals who successfully find employment through the American Job Centers and the nature of that employment, classified by industry;
- 260 (6) The number of individuals who successfully found employment, 260 then lost that employment, who re-enrolled in an American Job Center 261 program;
- 262 (7) The type of training programs;
- 263 (8) Whether activities offered by individual workforce development 264 boards are planned in conjunction with the department to maximize 265 efficiency and avoid duplication of resources;
- 266 (9) The funding sources for each workforce development board and 267 any in-kind contributions offered by the state including, but not 268 limited to, office space, utilities and equipment;
- 269 (10) Whether an individual seeking employment can simultaneously

participate in a state-operated employment program through the department and a workforce development board program;

- (11) The methods by which the department and workforce development boards coordinate employment programs in each region of the state; and
- 275 (12) The methods by which workforce development boards report to 276 the department and whether the resources currently allocated to the 277 workforce development boards by the department are adequate for the 278 operation of the programs offered by the workforce development 279 boards.
 - (b) Not later than January 1, 2020, the department shall submit, in accordance with the provisions of section 11-4a of the general statutes, a report to the joint standing committee of the General Assembly having cognizance of matters relating to labor detailing the findings of the study conducted pursuant to subsection (a) of this section."

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	<i>October 1, 2019</i>	31-11hh
Sec. 2	<i>October 1, 2019</i>	31-11ii
Sec. 3	October 1, 2019	31-11jj
Sec. 4	July 1, 2019	New section

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