



General Assembly

**Substitute Bill No. 1080**

January Session, 2019



**AN ACT CONCERNING A TWO-GENERATIONAL INITIATIVE.**

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective July 1, 2019*) (a) There is established,  
2 within the executive branch, a Two-Generational Family Economic  
3 Success Cabinet. The cabinet shall work to achieve measurable results  
4 for families through coordinated interagency action to (1) drive  
5 savings, (2) reduce redundancy, (3) boost impact, and (4) advance  
6 racial and socio-economic equity in and through the two-generational  
7 initiative established pursuant to section 17b-112l of the general  
8 statutes, as amended by this act.

9 (b) The cabinet shall consist of: (1) The Secretary of the Office of  
10 Policy and Management, or the secretary's designee; (2) the  
11 Commissioners of Early Childhood, Education, Children and Families,  
12 Social Services, Public Health, Economic and Community  
13 Development, Administrative Services, Housing, Transportation and  
14 Correction and the Labor Commissioner, or each commissioner's  
15 designee; and (3) the president of the Connecticut State Colleges and  
16 Universities, or the president's designee. The chairperson of the cabinet  
17 shall be the Secretary of the Office of Policy and Management, or the  
18 secretary's designee. The cabinet shall meet at least quarterly and  
19 report to the Governor.

20 (c) The cabinet, informed by the recommendations of the advisory  
21 board established pursuant to section 17b-112l of the general statutes,  
22 as amended by this act, shall: (1) Remove institutional barriers to  
23 successful implementation of the two-generational initiative  
24 established in section 17b-112l of the general statutes, as amended by  
25 this act; (2) share data to facilitate the initiative; (3) coordinate and  
26 leverage existing resources to assist families to overcome common  
27 barriers to economic success while generating savings for the state; (4)  
28 pursue innovative approaches based on input of parents and other  
29 community members to increase the impact of the initiative while  
30 advancing racial and socio-economic equity; and (5) annually establish  
31 shared indicators and goals for interagency collaboration to achieve  
32 quantifiable and verifiable systems change to disrupt cycles of  
33 intergenerational poverty and advance family economic self-  
34 sufficiency. Such indicators and goals, may include, but need not be  
35 limited to: (A) Improvements to service coordination and delivery  
36 across one or more programs for early learning, adult education, child  
37 care, housing, job training, transportation, financial literacy, health and  
38 mental health services, and (B) efforts to sufficiently support pathways  
39 to family-sustaining workforce opportunities.

40 (d) The cabinet shall develop and present a long-term interagency  
41 plan to the Governor to further coordinate, align and optimize service  
42 delivery of relevant two-generational programs state-wide. Such plan  
43 may include, but need not be limited to: (1) State incentives for public  
44 and private entities that develop such two-generational programming;  
45 (2) streamlined resource, practice and data sharing within and between  
46 agencies that serve families; and (3) the development and assessment  
47 of two-generational programming outcomes. The cabinet shall file an  
48 annual report on its progress in accordance with the provisions of  
49 subsection (f) of section 17b-112l of the general statutes, as amended by  
50 this act.

51 Sec. 2. Section 17b-112l of the general statutes is repealed and the  
52 following is substituted in lieu thereof (*Effective July 1, 2019*):

53 (a) There is established [an] a two-generational initiative to [foster  
54 family economic self-sufficiency in low-income households through a  
55 comprehensive two-generational service delivery approach] disrupt  
56 cycles of poverty and advance family economic self-sufficiency. The  
57 initiative shall [promote systemic change to create conditions across  
58 local and state public sector agencies and the private sector]  
59 collaborate across public and private sectors to support early  
60 childhood care and education, health and workforce readiness and  
61 economic self-sufficiency across two generations in the same  
62 household. Households may include, but need not be limited to,  
63 children and their mothers, fathers, noncustodial parents and other  
64 primary caregivers.

65 (b) The Office of Early Childhood shall serve as the two-  
66 generational initiative's coordinating agency. [for the executive  
67 branch.] The initiative may [review and consider] include review and  
68 consideration of the following, within available appropriations, [:] to  
69 attain family economic mobility and success:

70 (1) [Improvements to the coordination and delivery of]  
71 Coordination and delivery of programs that improve access to services  
72 and equity in economic opportunity for families. Such programs may  
73 include, but need not be limited to, early learning programs, adult  
74 education, child care, housing, apprenticeship and job training,  
75 transportation, financial literacy, [and other related support services,  
76 including, but not limited to,] health and mental health services, and  
77 sufficiently supported pathways to family-sustaining workforce  
78 opportunities, offered at one location, [wherever] whenever possible;

79 (2) Alignment of [existing state and local support systems around  
80 the (A) household, including how to leverage] state and federal  
81 resources around the family including the Temporary Assistance for  
82 Needy Families block grant funds, and services to equip such  
83 [households] families with the tools and skills needed to overcome  
84 obstacles and engage opportunities. [, and (B) the coordinated state-  
85 wide reading plan for students in kindergarten to grade three,

86 inclusive, developed pursuant to section 10-14v;

87 (3) Development of a long-term plan to coordinate, align and  
88 optimize service delivery of relevant programs state wide. Such plan  
89 may include, but need not be limited to, (A) the targeted use of  
90 Temporary Assistance for Needy Families block grant funds, to the  
91 extent permissible under federal law, to support two-generational  
92 programming; (B) state incentives for private entities that develop such  
93 two-generational programming; (C) streamlined resource, practice and  
94 data sharing among and between agencies that serve families involved  
95 in the initiative in order to best serve such families; and (D) the  
96 development and assessment of two-generational programming  
97 outcomes; and

98 (4) Partnerships between state and national philanthropic  
99 organizations, as available, to provide support, technical assistance,  
100 guidance and best practices to the participating communities in the  
101 initiative and the advisory council established pursuant to subsection  
102 (d) of this section.]

103 (c) [The] Implementation of the initiative shall foster the  
104 comprehensive two-generational service delivery approach for early  
105 care and education and workforce readiness in learning communities  
106 that may include, but need not be limited to, New Haven, Hartford,  
107 East Hartford, West Hartford, Norwalk, Meriden, Windham, Enfield,  
108 Waterbury and Bridgeport. The initiative shall be [informed by  
109 members of low-income households within these communities and]  
110 implemented in partnership with parent and family leaders to  
111 determine the priorities and challenges of low-income households.  
112 Coordinators of the initiative shall foster a peer-to-peer exchange and  
113 technical assistance in best practices between learning communities  
114 that shall be shared with the advisory [council] board established  
115 pursuant to subsection (d) of this section. The staff of the Commission  
116 on Women, Children and Seniors shall serve as the [organizing and]  
117 administrative staff to the learning communities.

118 [(d) A Two-Generational Advisory Council shall be established as  
119 part of the initiative to advise the state on how to foster family  
120 economic self-sufficiency in low-income households through a  
121 comprehensive two-generational service delivery approach for early  
122 care and education and workforce readiness. The council shall consist  
123 of one member of the General Assembly appointed by the speaker of  
124 the House of Representatives, who shall serve as a cochairperson; one  
125 member of the Senate appointed by the president pro tempore of the  
126 Senate, who shall serve as a cochairperson; one member representing  
127 the interests of business or trade organizations appointed by the  
128 majority leader of the Senate; one member with expertise on issues  
129 concerning health and mental health appointed by the majority leader  
130 of the House of Representatives; one member on issues concerning  
131 children and families appointed by the minority leader of the Senate;  
132 one member of the General Assembly appointed by the minority  
133 leader of the House of Representatives; a member of a low-income  
134 household selected by the Commission on Women, Children and  
135 Seniors; representatives of nonprofit and philanthropic organizations  
136 and scholars who are experts in two-generational programs and  
137 policies; and other business and academic professionals as needed to  
138 achieve goals for two-generational systems planning, evaluations and  
139 outcomes selected by the cochairpersons. The Commissioners of Social  
140 Services, Early Childhood, Education, Housing, Transportation, Public  
141 Health and Correction and the Labor Commissioner, or each  
142 commissioner's designee; and the Chief Court Administrator, or the  
143 Chief Court Administrator's designee, shall serve as ex-officio  
144 members of the advisory council. The staff of the Commission on  
145 Women, Children and Seniors shall serve as the organizing and  
146 administrative staff of the advisory council.

147 (e) Not later than September 1, 2018, the Two-Generational  
148 Advisory Council shall consult with the Office of the Attorney  
149 General, the Office of Policy and Management and the Connecticut  
150 Preschool through Twenty and Workforce Information Network,  
151 established pursuant to section 10a-57g, to develop a uniform

152 approach among partner agencies in the two-generational initiative to  
153 facilitate data sharing in accordance with state and federal law  
154 pursuant to subparagraph (C) of subdivision (3) of subsection (b) of  
155 this section.

156 (f) Not later than December 31, 2018, the advisory council shall  
157 report, in accordance with the provisions of section 11-4a, to the joint  
158 standing committees of the General Assembly having cognizance of  
159 matters relating to education, housing, human services, labor, public  
160 health, transportation and appropriations and the budgets of state  
161 agencies that includes (1) The challenges and opportunities in working  
162 with a parent and child concurrently in a two-generational service  
163 delivery model; (2) recommendations to improve systems, policy,  
164 culture, program, budget or communications issues among agencies  
165 and service providers on the local and state levels to achieve two-  
166 generational outcomes; (3) recommendations on the elimination of  
167 barriers to promote two-generational success; and (4)  
168 recommendations concerning improved data sharing developed  
169 pursuant to subsection (e) of this section across two-generational  
170 initiative partner agencies.]

171 (d) A Two-Generational Advisory Board shall be established as part  
172 of the initiative to advise the state, the legislature and the Two-  
173 Generational Family Economic Success Cabinet, established pursuant  
174 to section 1 of this act, on how to foster family economic self-  
175 sufficiency in low income households through a comprehensive two-  
176 generational service delivery approach for early child care, education  
177 and workforce readiness. The board shall work in partnership with  
178 philanthropic organizations, as available, to provide support, technical  
179 assistance, guidance and best practices to the participating  
180 communities in the initiative implemented pursuant to subsection (c)  
181 of this section. The board shall consist of (1) one member of the  
182 General Assembly appointed by the speaker of the House of  
183 Representatives, who shall serve as a cochairperson; (2) one member of  
184 the Senate appointed by the president pro tempore of the Senate, who

185 shall serve as a cochairperson; (3) one member representing the  
186 interests of business or trade organizations appointed by the majority  
187 leader of the Senate; (4) one member with expertise on issues  
188 concerning health and mental health appointed by the majority leader  
189 of the House of Representatives; (5) one member with expertise on  
190 issues concerning children and families appointed by the minority  
191 leader of the Senate; (6) one member of the General Assembly  
192 appointed by the minority leader of the House of Representatives; (7)  
193 representatives of nonprofit and philanthropic organizations and  
194 scholars who are experts in two-generational programs and policies,  
195 selected by the chairpersons; (8) parent or family leaders representing  
196 low-income households, selected by the Commission on Women,  
197 Children and Seniors, who shall constitute one-fourth of the board;  
198 and (9) other business and academic professionals as needed to  
199 achieve goals for two-generational systems planning, evaluations and  
200 outcomes, selected by the chairpersons. The chairperson of the Two-  
201 Generational Family Economic Success Cabinet, established pursuant  
202 to section 1 of this act, or the chairperson's designee, and the Chief  
203 Court Administrator, or the Chief Court Administrator's designee,  
204 shall serve as ex-officio members of the advisory board. The staff of the  
205 Commission on Women, Children and Seniors shall serve as the  
206 organizing and administrative staff of the advisory board.

207 (e) Not later than July 1, 2020, pursuant to the advisory authority  
208 established in section 3-125, the Office of the Attorney General, in  
209 consultation with the Two-Generational Advisory Board, established  
210 pursuant to subsection (d) of this section, the Two-Generational Family  
211 Economic Success Cabinet, established pursuant to section 1 of this act,  
212 the Office of Policy and Management and the Connecticut Preschool  
213 through Twenty and Workforce Information Network, established  
214 pursuant to section 10a-57g, shall develop a uniform interagency data  
215 sharing protocol to promote cross-agency and cross-sector  
216 collaboration under this section to the fullest extent permitted by state  
217 and federal laws.

218        (f) Not later than December 31, 2020, and annually thereafter, the  
 219        Two-Generational Advisory Board, established pursuant to subsection  
 220        (d) of this section, in collaboration with the Two-Generational Family  
 221        Economic Success Cabinet, established pursuant to section 1 of this act,  
 222        shall report, in accordance with the provisions of section 11-4a, to the  
 223        joint standing committees of the General Assembly having cognizance  
 224        of matters relating to education, housing, human services, labor, public  
 225        health, transportation and appropriations and the budgets of state  
 226        agencies. The report shall include, but need not be limited to: (1) The  
 227        opportunities and challenges in working with a two-generational  
 228        service delivery model, and (2) recommendations to (A) develop  
 229        methods that ensure two-generational initiative approaches are based  
 230        on continuous feedback from family leaders regarding the priorities  
 231        and challenges of low-income households; (B) improve systems,  
 232        policy, culture, program, budget or communications issues among  
 233        agencies and service providers on the local and state levels to achieve  
 234        two-generational outcomes; (C) eliminate barriers to two-generational  
 235        success; and (D) improve data sharing across two-generational  
 236        initiative agencies.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>July 1, 2019</i>	New section
Sec. 2	<i>July 1, 2019</i>	17b-112l

**Statement of Legislative Commissioners:**

In Section 1(a)(4), "in and through the two-generational initiative established pursuant to section 17b-112l of the general statutes, as amended by this act" was added for clarity; in Section 2(b)(1), "to services" was added after "access" and "in economic opportunity" was added after "equity" for clarity; in Section 2(d)(7), ", selected by the chairpersons" was added after "policies" for accuracy; in Section 2(d)(9), a comma was inserted after "outcomes" and "cochairpersons" was changed to "chairpersons" for consistency and in Section 2(e) "to remove legal barriers" was deleted for accuracy and to eliminate redundancy.



**HS**      *Joint Favorable Subst. -LCO*