



General Assembly

January Session, 2019

Raised Bill No. 7371

LCO No. 6090



Referred to Committee on GENERAL LAW

Introduced by:
(GL)

AN ACT CONCERNING THE RETAIL SALE OF CANNABIS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective from passage*) As used in this section, and
2 sections 2 to 17, inclusive, of this act, unless the context otherwise
3 requires:

4 (1) "Cannabis" means cannabis type substances, as defined in section
5 21a-240 of the general statutes;

6 (2) "Consumer" means an individual who is twenty-one years of age
7 or older;

8 (3) "Cultivation" means cultivation, as defined in section 21a-408 of
9 the general statutes;

10 (4) "Dispense" means dispense, as defined in section 21a-240 of the
11 general statutes;

12 (5) "Distribute" means distribute, as defined in section 21a-240 of the
13 general statutes;

14 (6) "Laboratory" means a laboratory located in the state that is
15 licensed to provide analysis of controlled substances pursuant to
16 section 21a-246 or 21a-408 of the general statutes or section 10 of this
17 act;

18 (7) "Laboratory employee" means a person who is (A) licensed as a
19 laboratory employee pursuant to section 21a-408r of the general
20 statutes, or section 10 of this act, or (B) holds a temporary license
21 issued pursuant to section 21a-408r of the general statutes, or section
22 10 of this act;

23 (8) "Cannabis concentrate" includes tinctures and extracts;

24 (9) "Cannabis cultivation facility" means a facility licensed to
25 cultivate, prepare and package cannabis and sell cannabis to cannabis
26 product manufacturing facilities, cannabis retailers and other cannabis
27 cultivation facilities;

28 (10) "Cannabis establishment" means a cannabis cultivation facility,
29 cannabis product manufacturing facility or cannabis retailer;

30 (11) "Cannabis product" means a cannabis concentrate or a product
31 that is comprised of cannabis or cannabis concentrates and other
32 ingredients and is intended for use or consumption;

33 (12) "Cannabis product manufacturing facility" means a facility
34 licensed to purchase cannabis, manufacture, prepare and package
35 cannabis products and sell cannabis and cannabis products to cannabis
36 product manufacturing facilities and cannabis retailers; and

37 (13) "Cannabis retailer" means a person registered to purchase
38 cannabis from cannabis cultivation facilities as well as to purchase
39 cannabis and cannabis products from cannabis product manufacturing
40 facilities and to sell cannabis and cannabis products to consumers.

41 Sec. 2. (NEW) (*Effective from passage*) There shall be a Cannabis
42 Control Commission composed of five commissioners, one of whom

43 shall be the Commissioner of Consumer Protection, appointed by the
44 Governor in accordance with section 4-9a of the general statutes, two
45 of whom shall have a professional background of not less than five
46 years working in the fields of either social justice or civil rights and one
47 of whom shall have a professional background of not less than five
48 years working in the field of economic development. The
49 Commissioner of Consumer Protection shall be the chairman of the
50 commission. The Governor shall fill any vacancy for the unexpired
51 portion of the term. Not more than three commissioners shall be of the
52 same political party. Each commissioner shall take the oath prescribed
53 for executive officers. The Governor may remove any commissioner as
54 provided in section 4-12 of the general statutes.

55 Sec. 3. (NEW) (*Effective from passage*) The Cannabis Control
56 Commission established pursuant to section 2 of this act shall be part
57 of the Department of Consumer Protection and shall have regulatory
58 oversight of the retail sale of cannabis in this state pursuant to sections
59 1 to 17, inclusive, of this act. At a minimum, the commission shall
60 employ an executive director, two staff members to review and process
61 license applications submitted pursuant to sections 1 to 17, inclusive,
62 of this act, two staff members dedicated to assisting applicants who
63 submit applications pursuant to sections 1 to 17, inclusive, of this act
64 and four staff members to oversee enforcement pursuant to sections 1
65 to 17, inclusive, of this act. The commission may employ such
66 additional clerks, inspectors, agents and other assistants as it requires.
67 The moneys received from permit fees collected pursuant to sections 1
68 to 17, inclusive, of this act shall be allocated to the Department of
69 Consumer Protection for the purposes of carrying out the provisions of
70 this act.

71 Sec. 4. (NEW) (*Effective from passage*) The Cannabis Control
72 Commission established pursuant to this act shall promote and
73 encourage full participation in the cannabis industry by people from
74 communities that have been disproportionately harmed by cannabis
75 prohibition and enforcement. The commission shall engage in outreach

76 to educate such persons regarding ownership and employment
77 opportunities regarding cannabis establishments. The commission
78 shall adopt policies and procedures, including, but not limited to:

79 (1) Establishing an "equity" applicant status for potential owners of
80 cannabis establishments, to include individual persons from
81 communities disproportionately impacted by high rates of arrest and
82 conviction, as well as individuals who can demonstrate, via affidavit
83 and other documentation as the commission may require, (A) requisite
84 experience with cannabis cultivation, distribution or the sale or
85 manufacture of cannabis products prior to the effective date of this
86 section, or (B) a prior conviction for possession of cannabis;

87 (2) Requiring yearly reporting by each cannabis establishment to the
88 commission regarding the diversity of its workforce and ownership,
89 the overall percentages of which the commission shall make available
90 to the public;

91 (3) For each class of licenses established pursuant to sections 1 to 17,
92 inclusive, of this act, issue licenses to equity applicants not later than
93 three months before other such licensed establishments, except that
94 existing medical cannabis dispensaries and producers may apply for
95 licenses pursuant to sections 1 to 17, inclusive, of this act at the same
96 time as such equity applicants;

97 (4) Not prohibiting individuals with an infraction or misdemeanor
98 drug charge from participating in the cannabis industry;

99 (5) Requiring that all licensees granted pursuant to sections 1 to 17,
100 inclusive, of this act establish and adhere to policies that encourage
101 diversity for purposes of employment, contracting and other
102 professional service opportunities;

103 (6) Requiring that any cannabis establishment that is not owned by
104 an equity applicant comply with an approved plan to reinvest or
105 provide employment opportunities in those communities

106 disproportionately impacted by high rates of arrest and conviction and
107 having a history of economic disinvestment, as determined by the
108 commission; and

109 (7) Establishing a lower fee structure for equity applicants, after
110 establishing a fee structure based upon applicants' assets and income.

111 Sec. 5. (NEW) (*Effective from passage*) No commissioner of the
112 Cannabis Control Commission and no employee of the Department of
113 Consumer Protection who carries out the duties and responsibilities of
114 sections 1 to 17, inclusive, of this act, and any regulations enacted
115 pursuant thereto may, directly or indirectly, individually or as a
116 member of a partnership or as a shareholder of a corporation, have any
117 interest whatsoever in dealing in or in the manufacture, sale or testing
118 of cannabis, nor receive any commission or profit whatsoever from nor
119 have any interest whatsoever in the purchases or sales made by the
120 persons authorized pursuant to said sections of this act. No provision
121 of this section shall prevent any such commissioner or employee from
122 purchasing and keeping in his possession, for the personal use of
123 himself or members of his family or guests, any cannabis which may
124 be purchased or kept by any person by virtue of said sections.

125 Sec. 6. (*Effective from passage*) The Cannabis Control Commission
126 shall conduct a study to determine (1) if the establishment of a
127 cannabis micro business retailer license is feasible, and, if so, if such
128 license should be based on the amount of cannabis sold by the licensee,
129 and (2) if consumers or qualifying patients under chapter 420f of the
130 general statutes, who are twenty-one years of age and older, shall be
131 permitted to cultivate cannabis for personal use. Such study shall
132 include consideration of (A) reasonable precautions to ensure that the
133 plants are secure from unauthorized access or access by any individual
134 under twenty-one years of age, (B) the location where such cannabis
135 may be grown, and (C) any other related public safety or regulatory
136 issues the commission deems necessary. Not later than January 1, 2020,
137 the commission shall report the conclusions of the study, in accordance

138 with the provisions of section 11-4a of the general statutes, to the joint
139 standing committees of the General Assembly having cognizance of
140 matters relating to consumer protection, criminal law and finance and
141 revenue.

142 Sec. 7. (NEW) (*Effective from passage*) (a) Except as provided in
143 sections 1 to 17, inclusive, of this act or chapter 420f of the general
144 statutes, no person, other than a cannabis retailer may distribute, sell
145 or dispense cannabis or cannabis products to a consumer.

146 (b) No person may hold a cannabis establishment license issued
147 pursuant to sections 1 to 17, inclusive, of this act, or be employed by a
148 cannabis establishment unless such person is twenty-one years of age
149 or older.

150 (c) On and after the effective date of this section, the Cannabis
151 Control Commission may issue licenses for cannabis retailers. No
152 person may act as a cannabis retailer or represent that such person is a
153 licensed retailer, unless such person has obtained a license from the
154 commission pursuant to this section. The commission shall adopt
155 policies to avoid an overconcentration of cannabis retailers in any one
156 area and to ensure that such retailers are located state-wide.

157 (d) The commission may license any person that applies for a
158 license, provided the commission deems such applicant qualified to
159 acquire, possess, distribute and dispense cannabis. At a minimum, the
160 commission shall:

161 (1) Except as the commission may determine for equity applicants,
162 establish a nonrefundable application fee of not less than five thousand
163 dollars, a licensing fee of not less than five thousand dollars and a
164 license renewal fee of not less than five thousand dollars;

165 (2) Provide for renewal of such cannabis retailer licenses at least
166 every two years;

167 (3) Establish health, safety and security requirements for cannabis
168 retailers, which may include, but need not be limited to: (A) The ability
169 to maintain adequate control against the diversion, theft and loss of
170 cannabis acquired or possessed by the licensed cannabis retailer, and
171 (B) the ability to maintain the knowledge, understanding, judgment,
172 procedures, security controls and ethical standards to ensure optimal
173 safety and accuracy in the distributing, dispensing and use of
174 cannabis;

175 (4) Establish standards and procedures for revocation, suspension,
176 summary suspension and nonrenewal of cannabis retailer licenses,
177 provided such standards and procedures are consistent with the
178 provisions of subsection (c) of section 4-182 of the general statutes;

179 (5) Establish priority applicant status for cannabis retailer license
180 applicants who demonstrate experience in or business practices that
181 promote economic empowerment in communities disproportionately
182 impacted by high rates of arrest and conviction, as determined by the
183 commission;

184 (6) Prohibiting the retail sale of cannabis via products and
185 packaging designed to appeal to children, including banning the use of
186 cartoons, toys, animals, or children, and banning products that look
187 like any specific trademarked food product;

188 (7) Require cannabis products to be sold with a warning label or
189 handout, developed by the commission after consultation with
190 researchers knowledgeable about the risks and benefits of cannabis.
191 Such label or handout shall include advice about the potential risks of
192 cannabis and cannabis products, including: (A) The risks of driving
193 under the influence of cannabis and the fact that doing so remains
194 illegal; (B) the risk of cannabis use disorder and where a person may
195 seek assistance for the disorder; (C) potential exacerbation of psychotic
196 disorders; (D) adverse effects unique to younger adults, including
197 those related to the developing mind; (E) potential adverse events and

198 other risks; (F) risks of using cannabis during pregnancy or breast
199 feeding; and (G) the need to safeguard cannabis and cannabis products
200 from children and pets;

201 (8) Establish other licensing, renewal and operational standards
202 deemed necessary by the commissioner and the commission; and

203 (9) Require each licensed cannabis retailer to utilize an electronic
204 identity verification system approved by the commission, to ensure
205 compliance with this act.

206 (e) No cannabis or cannabis product shall be dispensed from,
207 obtained from or transferred to a location outside of this state by the
208 holder of a cannabis retailer license.

209 Sec. 8. (NEW) (*Effective from passage*) (a) The Cannabis Control
210 Commission may issue or renew a license for a person to be a cannabis
211 cultivation facility. No person may act as a cannabis cultivation facility
212 or represent that such person is a licensed cannabis cultivation facility
213 unless such person has obtained a license from the commission
214 pursuant to this section.

215 (b) The commission shall provide for the licensure and standards for
216 cannabis cultivation facilities and shall determine the number of such
217 facilities that may be licensed in this state to meet the needs of
218 consumers. The commission may license any person who applies for a
219 license, provided (1) such person is organized for the purpose of
220 cultivating cannabis in this state, (2) the commission finds that such
221 person is qualified to cultivate cannabis and sell, deliver, transport or
222 distribute cannabis solely within this state pursuant to this act, and (3)
223 the number of cannabis cultivation facility licenses issued does not
224 exceed the number appropriate to meet the needs of consumers, as
225 determined by the commission pursuant to this subsection. At a
226 minimum, the commission shall:

227 (A) Establish priority applicant status for cannabis cultivation

228 license applicants who demonstrate experience in or business practices
229 that promote economic empowerment in communities that have been
230 disproportionately impacted by high rates of arrest and incarceration,
231 as determined by the commission;

232 (B) Establish large, medium and small cannabis cultivation licenses
233 based upon cultivation volume, scale and facility location;

234 (C) Establish a nonrefundable application fee structure for each
235 cannabis cultivation license, with a fee for a large cannabis cultivation
236 license of not less than twenty-five thousand dollars for each
237 application submitted, except as applicable to equity applicants, as the
238 commission may determine;

239 (D) Establish a licensing fee structure for each cannabis cultivation
240 license, with a fee for a large cannabis cultivation license of not less
241 than seventy-five thousand dollars for each application submitted,
242 except as applicable to equity applicants, as the commission may
243 determine; a renewal fee of not less than seventy-five thousand dollars
244 for each large cannabis cultivation facility;

245 (5) Provide for renewal of such cannabis cultivation facility licenses
246 at least every two years;

247 (6) Designate permissible locations for licensed cannabis cultivation
248 facilities in this state;

249 (7) Establish financial requirements for cannabis cultivation
250 facilities, under which each applicant demonstrates the financial
251 capacity to build and operate a cannabis cultivation facility;

252 (8) Establish health, safety and security requirements for licensed
253 cannabis cultivation facilities, which shall include, but need not be
254 limited to, a requirement that each applicant or licensed cannabis
255 cultivation facility demonstrate: (A) The ability to maintain adequate
256 control against the diversion, theft and loss of cannabis cultivated by

257 the cannabis cultivation facility, and (B) the ability to cultivate such
258 cannabis in a secure manner;

259 (9) Establish standards and procedures for revocation, suspension,
260 summary suspension and nonrenewal of cannabis cultivation facility
261 licenses, provided such standards and procedures are consistent with
262 the provisions of subsection (c) of section 4-182 of the general statutes;

263 (10) Establish other licensing, renewal and operational standards
264 deemed necessary by the commissioner and the commission;

265 (11) Require each licensed cannabis cultivation facility to utilize an
266 electronic identity verification system approved by the commission, to
267 ensure compliance with this act; and

268 (12) Provide that the holder of a cannabis cultivation facility license:
269 (A) May not hold a cannabis retailer license, and (B) may also hold a
270 cannabis product manufacturing facility license.

271 (c) No cannabis cultivation facility shall cultivate cannabis for use
272 outside of this state.

273 (d) The provisions of this section shall not prohibit an agricultural
274 or farming operation, as defined in section 1-1 of the general statutes,
275 from obtaining a cannabis cultivation license.

276 Sec. 9. (NEW) (*Effective from passage*) (a) The Cannabis Control
277 Commission may issue or renew a license for a person to be a cannabis
278 product manufacturing facility. No person may act as a cannabis
279 product manufacturing facility or represent that such person is a
280 licensed cannabis product manufacturing facility unless such person
281 has obtained a license from the commission pursuant to this section.

282 (b) The commission shall provide for the licensure and standards for
283 cannabis product manufacturing facilities. The commission may
284 license any person who applies for a license, provided (A) such person
285 is organized for the purpose of manufacturing cannabis products in

286 this state, and (B) the commissioner finds that such applicant is
287 qualified to manufacture cannabis products and sell, deliver, transport
288 or distribute such products solely within this state pursuant to this act.
289 At a minimum, the commission shall:

290 (1) Issue a cannabis product manufacturing facility license that shall
291 allow the holder of such license to perform regulated solvent-based
292 extractions and all other manufacturing activities authorized pursuant
293 to this act;

294 (2) Issue at least one other type of cannabis product manufacturing
295 facility license that does not allow the holder of such license to perform
296 regulated solvent-based extractions but allows all other manufacturing
297 activities authorized pursuant to this act;

298 (3) Establish a nonrefundable application fee of not more than
299 twenty-five thousand dollars for each application submitted for a
300 cannabis product manufacturing facility license pursuant to subsection
301 (b) of this section and establish a license fee of not more than seventy-
302 five thousand dollars and a renewal fee of not more than seventy-five
303 thousand dollars for each such cannabis product manufacturing
304 facility;

305 (4) Establish a nonrefundable application fee and a licensing fee
306 structure for all of the other cannabis product manufacturing facilities
307 considered and approved pursuant to this section, and consistent with
308 the provisions of this act regarding equity applicants;

309 (5) Provide for renewal of cannabis product manufacturing facility
310 licenses at least every two years;

311 (6) Designate permissible locations for licensed cannabis product
312 manufacturing facilities in this state;

313 (7) Establish financial requirements for cannabis product
314 manufacturing facilities, under which each applicant demonstrates the

315 financial capacity to build and operate a cannabis product
316 manufacturing facility;

317 (8) Establish health, safety and security requirements for a licensed
318 cannabis product manufacturing facility, which shall include, but need
319 not be limited to, a requirement that the applicant or licensed cannabis
320 product manufacturing facility demonstrates the ability to maintain
321 adequate control against the diversion, theft and loss of cannabis and
322 cannabis products;

323 (9) Establish standards and procedures for revocation, suspension,
324 summary suspension and nonrenewal of cannabis product
325 manufacturing facility licenses, provided such standards and
326 procedures are consistent with the provisions of subsection (c) of
327 section 4-182 of the general statutes;

328 (10) Require each licensed cannabis product manufacturing facility
329 to utilize an electronic identity verification system approved by the
330 commission, to ensure compliance with this act;

331 (11) Establish other licensing, renewal and operational standards
332 deemed necessary by the commissioner and the commission; and

333 (12) Provide that the holder of a cannabis product manufacturing
334 facility license: (A) May not hold a cannabis retailer license, and (B)
335 may also hold a cannabis cultivation facility license.

336 (c) No cannabis product manufacturing facility shall manufacture
337 products for distribution outside of this state.

338 Sec. 10. (NEW) (*Effective from passage*) (a) Except as provided in
339 subsection (b) of this section, no person may act as a laboratory or a
340 laboratory employee or represent that such person is a licensed
341 laboratory or laboratory employee unless such person has obtained a
342 license from the Commissioner of Consumer Protection pursuant to
343 this section or section 21a-408r or 21a-246 of the general statutes.

344 (b) The Commissioner of Consumer Protection may issue a
345 temporary license to a laboratory employee. The commissioner shall
346 prescribe the standards, procedures and fees for obtaining a temporary
347 license as a laboratory employee.

348 (c) The Commissioner of Consumer Protection shall (1) provide for
349 the licensure of laboratories and laboratory employees, (2) establish
350 standards and procedures for the revocation, suspension, summary
351 suspension and nonrenewal of laboratory and laboratory employee
352 licenses, provided such standards and procedures are consistent with
353 the provisions of subsection (c) of section 4-182 of the general statutes,
354 (3) establish a license fee of not less than two hundred dollars and a
355 renewal fee of not less than two hundred dollars for each licensed
356 laboratory and licensed laboratory employee, and (4) establish other
357 licensing, renewal and operational standards deemed necessary by the
358 commissioner.

359 Sec. 11. (NEW) (*Effective from passage*) (a) No laboratory employee
360 may (1) acquire cannabis from a person other than a licensed cannabis
361 establishment or laboratory or organization engaged in a research
362 program, (2) deliver, transport or distribute cannabis to (A) a person
363 who is not so licensed, or (B) an organization not engaged in a research
364 program, or (3) obtain or transport cannabis outside of this state in
365 violation of state or federal law.

366 (b) Laboratory employees shall test samples of cannabis and
367 cannabis products obtained from cannabis establishments for
368 contaminants and potency. The Commissioner of Consumer Protection
369 shall establish testing protocol and requirements for reporting results.

370 Sec. 12. (NEW) (*Effective from passage*) The Cannabis Control
371 Commission may, in its discretion, suspend, revoke or refuse to grant
372 or renew any license under sections 1 to 17, inclusive, of this act for the
373 same reasons and using the same procedures as the Department of
374 Consumer Protection may use to suspend, revoke or refuse to grant a

375 permit for the sale of alcoholic liquor pursuant to section 30-47 of the
376 general statutes.

377 Sec. 13. (NEW) (*Effective from passage*) (a) Any town may, by town
378 meeting or ordinance, prohibit or restrict in any manner the operation
379 of a cannabis establishment within the limits of such town.

380 (b) The Cannabis Control Commission shall refuse licenses to
381 cannabis establishments (1) for locations in towns that have opted not
382 to host such an establishment pursuant to subsection (a) of this section,
383 or (2) where prohibited by a zoning ordinance of any town.

384 Sec. 14. (NEW) (*Effective from passage*) (a) Notwithstanding any
385 provision of the general statutes, the following acts, when performed
386 by a cannabis retailer or a person who is acting in his or her capacity as
387 an owner, employee or agent of a cannabis retailer, are not unlawful
388 and shall not be an offense or a basis for seizure or forfeiture of assets:

389 (1) Possessing, displaying, storing or transporting cannabis or
390 cannabis products;

391 (2) Purchasing cannabis from a cannabis cultivation facility;

392 (3) Purchasing cannabis or cannabis products from a cannabis
393 product manufacturing facility;

394 (4) Delivering or transferring cannabis or cannabis products to a
395 laboratory; and

396 (5) Delivering, distributing or selling cannabis or cannabis products
397 to consumers.

398 (b) Notwithstanding any provision of the general statutes, the
399 following acts, when performed by a cannabis cultivation facility or a
400 person who is acting in his or her capacity as an owner, employee or
401 agent of a cannabis cultivation facility, are not unlawful and shall not
402 be an offense or a basis for seizure or forfeiture of assets:

403 (1) Cultivating, harvesting, processing, packaging, transporting,
404 displaying, storing or possessing cannabis;

405 (2) Delivering or transferring cannabis to a cannabis testing facility;

406 (3) Delivering, distributing or selling cannabis to a cannabis
407 cultivation facility, cannabis product manufacturing facility or
408 cannabis retailer;

409 (4) Receiving or purchasing cannabis from a cannabis cultivation
410 facility; and

411 (5) Receiving cannabis seeds or immature cannabis plants from
412 another person.

413 (c) Notwithstanding any other provision of law, the following acts,
414 when performed by a cannabis product manufacturing facility or a
415 person who is acting in his or her capacity as an owner, employee or
416 agent of a cannabis product manufacturing facility, are not unlawful
417 and shall not be an offense or a basis for seizure or forfeiture of assets:

418 (1) Packaging, processing, transporting, manufacturing, displaying
419 or possessing cannabis or cannabis products;

420 (2) Delivering or transferring cannabis or cannabis products to a
421 cannabis testing facility;

422 (3) Delivering or selling cannabis or cannabis products to a cannabis
423 retailer or cannabis product manufacturing facility;

424 (4) Purchasing cannabis from a cannabis cultivation facility; and

425 (5) Purchasing cannabis or cannabis products from a cannabis
426 product manufacturing facility.

427 (d) Notwithstanding any other provision of law, the following acts,
428 when performed by a laboratory or a person who is acting in his or her
429 capacity as an owner, employee or agent of a laboratory, are not

430 unlawful and shall not be an offense or a basis for seizure or forfeiture
431 of assets:

432 (1) Possessing, cultivating, processing, repackaging, storing,
433 transporting or displaying cannabis or cannabis products;

434 (2) Receiving cannabis or cannabis products from a cannabis
435 establishment or another person;

436 (3) Returning cannabis or cannabis products to a cannabis
437 establishment or another person.

438 (e) No provision of this section prevents the imposition of penalties
439 for violating the provisions of this act or section 21a-6 of the general
440 statutes.

441 Sec. 15. (NEW) (*Effective from passage*) (a) The Commissioner of
442 Consumer Protection, after consulting with the Cannabis Control
443 Commission shall implement the provisions of this act and section 21a-
444 6 of the general statutes. At a minimum, the commissioner shall
445 establish:

446 (1) Requirements for the transportation and storage of cannabis and
447 cannabis products by cannabis establishments;

448 (2) Employment and training requirements, including requiring that
449 each cannabis establishment create an identification badge for each
450 employee or agent;

451 (3) Requirements designed to prevent the sale or diversion of
452 cannabis and cannabis products to persons under twenty-one years of
453 age;

454 (4) Requirements regarding the delivery of cannabis and cannabis
455 products by cannabis retailers and their employees, after considering
456 methods to increase delivery employment opportunities for persons
457 from communities disproportionately impacted by high rates of arrest

458 and conviction;

459 (5) Standards for cannabis product manufacturing facilities to
460 determine the amount of cannabis that cannabis products are
461 considered the equivalent to;

462 (6) Additional requirements for cannabis and cannabis products
463 sold or distributed by a cannabis establishment, including cannabis
464 products' labels and packaging requirements, including, but not
465 limited to, the following:

466 (A) A disclosure concerning length of time it typically takes for the
467 cannabis product to affect an individual;

468 (B) A notation of the amount of cannabis the cannabis product is
469 considered the equivalent to;

470 (C) A list of ingredients and possible allergens for cannabis and
471 cannabis products;

472 (D) A nutritional fact panel, if such cannabis product is edible;

473 (E) An opaque, child-resistant packaging, which is designed or
474 constructed to be significantly difficult for children under five years of
475 age to open and not difficult for adults to use properly as defined by 16
476 CFR 1700.20, as amended from time to time;

477 (F) Identification of edible cannabis products, when practicable,
478 with a standard symbol indicating that it contains cannabis;

479 (G) The license number of the cannabis cultivation license;

480 (H) The license number of the cannabis retailer;

481 (I) The batch number of the cannabis or cannabis product;

482 (J) A net weight statement;

483 (K) A disclosure of any solvent used in the extraction process of
484 cannabis concentrate, if applicable; and

485 (L) A recommended use by or expiration date for cannabis or
486 cannabis products;

487 (7) Health and safety standards for the manufacture of cannabis
488 products and indoor and outdoor cultivation of cannabis by cannabis
489 cultivation facilities;

490 (8) Restrictions on advertising, marketing and signage, including,
491 but not limited to, a prohibition on mass-market campaigns that have a
492 high likelihood of reaching children;

493 (9) Restrictions on the display of cannabis and cannabis products, to
494 ensure that cannabis and cannabis products may not be displayed in a
495 manner that is visible to the general public from a public right-of-way;

496 (10) Restrictions or prohibitions on additives to cannabis and
497 cannabis products, including, but not limited to, those that are toxic,
498 designed to make the product more addictive, designed to make the
499 product more appealing to children or misleading to consumers. The
500 prohibition may not extend to common baking and cooking items;

501 (11) Protocols governing visits to cannabis cultivation facilities and
502 cannabis product manufacturing facilities, including requiring the
503 cannabis establishment to maintain a log of visitors;

504 (12) A definition of the amount of delta-9 tetrahydrocannabinol that
505 constitutes a single serving in a cannabis product;

506 (13) Standards for the safe manufacture of cannabis concentrates;

507 (14) Requirements that educational materials be disseminated to
508 consumers who purchase cannabis or cannabis products;

509 (15) Requirements for random sample testing to ensure quality

510 control, including by ensuring that cannabis and cannabis products are
511 accurately labeled for potency. Any such testing shall include testing
512 for residual solvents, poisons, toxins, harmful chemicals, dangerous
513 molds or mildew, filth, harmful microbials such as E. Coli or
514 salmonella and pesticides;

515 (16) Standards for the operation of laboratories, including
516 requirements for equipment and qualifications for personnel; and

517 (17) Civil penalties for the failure to comply with policies and
518 procedures made pursuant to this act or section 21a-6 of the general
519 statutes.

520 (b) No standard or requirement enacted pursuant to this act shall
521 require a consumer to provide a cannabis retailer with personal
522 information other than government issued identification to determine
523 the consumer's age or a cannabis retailer to acquire and record
524 personal information about consumers.

525 Sec. 16. (NEW) (*Effective from passage*) (a) The Commissioner of
526 Consumer Protection and the Cannabis Control Commission shall take
527 steps to minimize the cost difference between cannabis products
528 authorized pursuant to this act and those sold pursuant to chapter 420f
529 of the general statutes. The commissioner shall amend existing
530 regulations to eliminate the nonrefundable fee for administrative costs
531 for each qualifying patient and reduce the nonrefundable application
532 fee for each qualifying patient under chapter 420f of the general
533 statutes to not more than ten dollars and to eliminate the renewal fee
534 for each qualifying patient under chapter 420f of the general statutes.

535 (b) The Commissioner of Consumer Protection and the Cannabis
536 Control Commission shall conduct a study for the establishment of a
537 program to subsidize purchases by low-income patients under chapter
538 420f of the general statutes. Not later than January 1, 2021, the
539 commission shall report the conclusions of the study, in accordance
540 with the provisions of section 11-4a of the general statutes, to the joint

541 standing committees of the General Assembly having cognizance of
542 matters relating to consumer protection and finance, revenue and
543 bonding.

544 (c) The Commissioner of Consumer Protection and the Cannabis
545 Control Commission shall (1) require that all cannabis retailers
546 licensed pursuant to this act shall, if offering cannabis products for sale
547 pursuant to chapter 420f of the general statutes, maintain a "fast-track"
548 dispensing system for all patients approved as qualifying patients
549 pursuant to chapter 420f of the general statutes; and (2) allow patients
550 approved as qualifying patients pursuant to chapter 420f of the general
551 statutes to purchase higher potency products that are not available for
552 retail purchase and allow such patients a higher per transaction
553 amount, as determined by the commission and commissioner.

554 Sec. 17. (NEW) (*Effective from passage*) The Commissioner of
555 Consumer Protection may adopt regulations pursuant to chapter 54 of
556 the general statutes, including emergency regulations pursuant to
557 section 4-168 of the general statutes, to implement the provisions of
558 this act, including, but not limited to, allowing, on a temporary basis,
559 dispensary facilities licensed pursuant to chapter 420f of the general
560 statutes to dispense retail cannabis and permitting existing producers
561 licensed pursuant to chapter 420f of the general statutes to supply
562 cannabis to such dispensaries. Said commissioner may implement
563 other requirements and conditions, including, but not limited to,
564 requiring dispensaries to maintain expedited customer service for
565 qualifying patients under chapter 420f of the general statutes and
566 setting quantity restrictions on sales pursuant to this act, to ensure
567 there are not shortages of medical products under chapter 420f of the
568 general statutes and to limit the hours when dispensary facilities are
569 allowed to be open for retail sales.

<p>This act shall take effect as follows and shall amend the following sections:</p>
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Section 1	<i>from passage</i>	New section
Sec. 2	<i>from passage</i>	New section
Sec. 3	<i>from passage</i>	New section
Sec. 4	<i>from passage</i>	New section
Sec. 5	<i>from passage</i>	New section
Sec. 6	<i>from passage</i>	New section
Sec. 7	<i>from passage</i>	New section
Sec. 8	<i>from passage</i>	New section
Sec. 9	<i>from passage</i>	New section
Sec. 10	<i>from passage</i>	New section
Sec. 11	<i>from passage</i>	New section
Sec. 12	<i>from passage</i>	New section
Sec. 13	<i>from passage</i>	New section
Sec. 14	<i>from passage</i>	New section
Sec. 15	<i>from passage</i>	New section
Sec. 16	<i>from passage</i>	New section
Sec. 17	<i>from passage</i>	New section

Statement of Purpose:

To regulate the retail sale of cannabis.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]