



Senate

General Assembly

File No. 604

January Session, 2019

Substitute Senate Bill No. 1080

Senate, April 10, 2019

The Committee on Human Services reported through SEN. MOORE, M. of the 22nd Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING A TWO-GENERATIONAL INITIATIVE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective July 1, 2019*) (a) There is established,
2 within the executive branch, a Two-Generational Family Economic
3 Success Cabinet. The cabinet shall work to achieve measurable results
4 for families through coordinated interagency action to (1) drive
5 savings, (2) reduce redundancy, (3) boost impact, and (4) advance
6 racial and socio-economic equity in and through the two-generational
7 initiative established pursuant to section 17b-112l of the general
8 statutes, as amended by this act.

9 (b) The cabinet shall consist of: (1) The Secretary of the Office of
10 Policy and Management, or the secretary's designee; (2) the
11 Commissioners of Early Childhood, Education, Children and Families,
12 Social Services, Public Health, Economic and Community
13 Development, Administrative Services, Housing, Transportation and
14 Correction and the Labor Commissioner, or each commissioner's
15 designee; and (3) the president of the Connecticut State Colleges and
16 Universities, or the president's designee. The chairperson of the cabinet
17 shall be the Secretary of the Office of Policy and Management, or the

18 secretary's designee. The cabinet shall meet at least quarterly and
19 report to the Governor.

20 (c) The cabinet, informed by the recommendations of the advisory
21 board established pursuant to section 17b-112l of the general statutes,
22 as amended by this act, shall: (1) Remove institutional barriers to
23 successful implementation of the two-generational initiative
24 established in section 17b-112l of the general statutes, as amended by
25 this act; (2) share data to facilitate the initiative; (3) coordinate and
26 leverage existing resources to assist families to overcome common
27 barriers to economic success while generating savings for the state; (4)
28 pursue innovative approaches based on input of parents and other
29 community members to increase the impact of the initiative while
30 advancing racial and socio-economic equity; and (5) annually establish
31 shared indicators and goals for interagency collaboration to achieve
32 quantifiable and verifiable systems change to disrupt cycles of
33 intergenerational poverty and advance family economic self-
34 sufficiency. Such indicators and goals, may include, but need not be
35 limited to: (A) Improvements to service coordination and delivery
36 across one or more programs for early learning, adult education, child
37 care, housing, job training, transportation, financial literacy, health and
38 mental health services, and (B) efforts to sufficiently support pathways
39 to family-sustaining workforce opportunities.

40 (d) The cabinet shall develop and present a long-term interagency
41 plan to the Governor to further coordinate, align and optimize service
42 delivery of relevant two-generational programs state wide. Such plan
43 may include, but need not be limited to: (1) State incentives for public
44 and private entities that develop such two-generational programming;
45 (2) streamlined resource, practice and data sharing within and between
46 agencies that serve families; and (3) the development and assessment
47 of two-generational programming outcomes. The cabinet shall file an
48 annual report on its progress in accordance with the provisions of
49 subsection (f) of section 17b-112l of the general statutes, as amended by
50 this act.

51 Sec. 2. Section 17b-112*l* of the general statutes is repealed and the
52 following is substituted in lieu thereof (*Effective July 1, 2019*):

53 (a) There is established [an] a two-generational initiative to [foster
54 family economic self-sufficiency in low-income households through a
55 comprehensive two-generational service delivery approach] disrupt
56 cycles of poverty and advance family economic self-sufficiency. The
57 initiative shall [promote systemic change to create conditions across
58 local and state public sector agencies and the private sector]
59 collaborate across public and private sectors to support early
60 childhood care and education, health and workforce readiness and
61 economic self-sufficiency across two generations in the same
62 household. Households may include, but need not be limited to,
63 children and their mothers, fathers, noncustodial parents and other
64 primary caregivers.

65 (b) The Office of Early Childhood shall serve as the two-
66 generational initiative's coordinating agency. [for the executive
67 branch.] The initiative may [review and consider] include review and
68 consideration of the following, within available appropriations, to
69 attain family economic mobility and success:

70 (1) [Improvements to the coordination and delivery of]
71 Coordination and delivery of programs that improve access to services
72 and equity in economic opportunity for families. Such programs may
73 include, but need not be limited to, early learning programs, adult
74 education, child care, housing, apprenticeship and job training,
75 transportation, financial literacy, [and other related support services,
76 including, but not limited to,] health and mental health services, and
77 sufficiently supported pathways to family-sustaining workforce
78 opportunities, offered at one location, [wherever] whenever possible;
79 and

80 (2) Alignment of [existing state and local support systems around
81 the (A) household, including how to leverage] state and federal
82 resources around the family including the Temporary Assistance for
83 Needy Families block grant funds, and services to equip such

84 [households] families with the tools and skills needed to overcome
85 obstacles and engage opportunities. [, and (B) the coordinated state-
86 wide reading plan for students in kindergarten to grade three,
87 inclusive, developed pursuant to section 10-14v;

88 (3) Development of a long-term plan to coordinate, align and
89 optimize service delivery of relevant programs state wide. Such plan
90 may include, but need not be limited to, (A) the targeted use of
91 Temporary Assistance for Needy Families block grant funds, to the
92 extent permissible under federal law, to support two-generational
93 programming; (B) state incentives for private entities that develop such
94 two-generational programming; (C) streamlined resource, practice and
95 data sharing among and between agencies that serve families involved
96 in the initiative in order to best serve such families; and (D) the
97 development and assessment of two-generational programming
98 outcomes; and

99 (4) Partnerships between state and national philanthropic
100 organizations, as available, to provide support, technical assistance,
101 guidance and best practices to the participating communities in the
102 initiative and the advisory council established pursuant to subsection
103 (d) of this section.]

104 (c) [The] Implementation of the initiative shall foster the
105 comprehensive two-generational service delivery approach for early
106 care and education and workforce readiness in learning communities
107 that may include, but need not be limited to, New Haven, Hartford,
108 East Hartford, West Hartford, Norwalk, Meriden, Windham, Enfield,
109 Waterbury and Bridgeport. The initiative shall be [informed by
110 members of low-income households within these communities and]
111 implemented in partnership with parent and family leaders to
112 determine the priorities and challenges of low-income households.
113 Coordinators of the initiative shall foster a peer-to-peer exchange and
114 technical assistance in best practices between learning communities
115 that shall be shared with the advisory [council] board established
116 pursuant to subsection (d) of this section. The staff of the Commission

117 on Women, Children and Seniors shall serve as the [organizing and]
118 administrative staff to the learning communities.

119 [(d) A Two-Generational Advisory Council shall be established as
120 part of the initiative to advise the state on how to foster family
121 economic self-sufficiency in low-income households through a
122 comprehensive two-generational service delivery approach for early
123 care and education and workforce readiness. The council shall consist
124 of one member of the General Assembly appointed by the speaker of
125 the House of Representatives, who shall serve as a cochairperson; one
126 member of the Senate appointed by the president pro tempore of the
127 Senate, who shall serve as a cochairperson; one member representing
128 the interests of business or trade organizations appointed by the
129 majority leader of the Senate; one member with expertise on issues
130 concerning health and mental health appointed by the majority leader
131 of the House of Representatives; one member on issues concerning
132 children and families appointed by the minority leader of the Senate;
133 one member of the General Assembly appointed by the minority
134 leader of the House of Representatives; a member of a low-income
135 household selected by the Commission on Women, Children and
136 Seniors; representatives of nonprofit and philanthropic organizations
137 and scholars who are experts in two-generational programs and
138 policies; and other business and academic professionals as needed to
139 achieve goals for two-generational systems planning, evaluations and
140 outcomes selected by the cochairpersons. The Commissioners of Social
141 Services, Early Childhood, Education, Housing, Transportation, Public
142 Health and Correction and the Labor Commissioner, or each
143 commissioner's designee; and the Chief Court Administrator, or the
144 Chief Court Administrator's designee, shall serve as ex-officio
145 members of the advisory council. The staff of the Commission on
146 Women, Children and Seniors shall serve as the organizing and
147 administrative staff of the advisory council.

148 (e) Not later than September 1, 2018, the Two-Generational
149 Advisory Council shall consult with the Office of the Attorney
150 General, the Office of Policy and Management and the Connecticut

151 Preschool through Twenty and Workforce Information Network,
152 established pursuant to section 10a-57g, to develop a uniform
153 approach among partner agencies in the two-generational initiative to
154 facilitate data sharing in accordance with state and federal law
155 pursuant to subparagraph (C) of subdivision (3) of subsection (b) of
156 this section.

157 (f) Not later than December 31, 2018, the advisory council shall
158 report, in accordance with the provisions of section 11-4a, to the joint
159 standing committees of the General Assembly having cognizance of
160 matters relating to education, housing, human services, labor, public
161 health, transportation and appropriations and the budgets of state
162 agencies that includes (1) The challenges and opportunities in working
163 with a parent and child concurrently in a two-generational service
164 delivery model; (2) recommendations to improve systems, policy,
165 culture, program, budget or communications issues among agencies
166 and service providers on the local and state levels to achieve two-
167 generational outcomes; (3) recommendations on the elimination of
168 barriers to promote two-generational success; and (4)
169 recommendations concerning improved data sharing developed
170 pursuant to subsection (e) of this section across two-generational
171 initiative partner agencies.]

172 (d) A Two-Generational Advisory Board shall be established as part
173 of the initiative to advise the state, the legislature and the Two-
174 Generational Family Economic Success Cabinet, established pursuant
175 to section 1 of this act, on how to foster family economic self-
176 sufficiency in low income households through a comprehensive two-
177 generational service delivery approach for early child care, education
178 and workforce readiness. The board shall work in partnership with
179 philanthropic organizations, as available, to provide support, technical
180 assistance, guidance and best practices to the participating
181 communities in the initiative implemented pursuant to subsection (c)
182 of this section. The board shall consist of (1) one member of the
183 General Assembly appointed by the speaker of the House of
184 Representatives, who shall serve as a cochairperson; (2) one member of

185 the Senate appointed by the president pro tempore of the Senate, who
186 shall serve as a cochairperson; (3) one member representing the
187 interests of business or trade organizations appointed by the majority
188 leader of the Senate; (4) one member with expertise on issues
189 concerning health and mental health appointed by the majority leader
190 of the House of Representatives; (5) one member with expertise on
191 issues concerning children and families appointed by the minority
192 leader of the Senate; (6) one member of the General Assembly
193 appointed by the minority leader of the House of Representatives; (7)
194 representatives of nonprofit and philanthropic organizations and
195 scholars who are experts in two-generational programs and policies,
196 selected by the chairpersons; (8) parent or family leaders representing
197 low-income households, selected by the Commission on Women,
198 Children and Seniors, who shall constitute one-fourth of the board;
199 and (9) other business and academic professionals as needed to
200 achieve goals for two-generational systems planning, evaluations and
201 outcomes, selected by the chairpersons. The chairperson of the Two-
202 Generational Family Economic Success Cabinet, established pursuant
203 to section 1 of this act, or the chairperson's designee, and the Chief
204 Court Administrator, or the Chief Court Administrator's designee,
205 shall serve as ex-officio members of the advisory board. The staff of the
206 Commission on Women, Children and Seniors shall serve as the
207 organizing and administrative staff of the advisory board.

208 (e) Not later than July 1, 2020, pursuant to the advisory authority
209 established in section 3-125, the Office of the Attorney General, in
210 consultation with the Two-Generational Advisory Board, established
211 pursuant to subsection (d) of this section, the Two-Generational Family
212 Economic Success Cabinet, established pursuant to section 1 of this act,
213 the Office of Policy and Management and the Connecticut Preschool
214 through Twenty and Workforce Information Network, established
215 pursuant to section 10a-57g, shall develop a uniform interagency data
216 sharing protocol to promote cross-agency and cross-sector
217 collaboration under this section to the fullest extent permitted by state
218 and federal laws.

219 (f) Not later than December 31, 2020, and annually thereafter, the
 220 Two-Generational Advisory Board, established pursuant to subsection
 221 (d) of this section, in collaboration with the Two-Generational Family
 222 Economic Success Cabinet, established pursuant to section 1 of this act,
 223 shall report, in accordance with the provisions of section 11-4a, to the
 224 joint standing committees of the General Assembly having cognizance
 225 of matters relating to education, housing, human services, labor, public
 226 health, transportation and appropriations and the budgets of state
 227 agencies. The report shall include, but need not be limited to: (1) The
 228 opportunities and challenges in working with a two-generational
 229 service delivery model, and (2) recommendations to (A) develop
 230 methods that ensure two-generational initiative approaches are based
 231 on continuous feedback from family leaders regarding the priorities
 232 and challenges of low-income households; (B) improve systems,
 233 policy, culture, program, budget or communications issues among
 234 agencies and service providers on the local and state levels to achieve
 235 two-generational outcomes; (C) eliminate barriers to two-generational
 236 success; and (D) improve data sharing across two-generational
 237 initiative agencies.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2019	New section
Sec. 2	July 1, 2019	17b-112l

Statement of Legislative Commissioners:

In Section 1(a)(4), "in and through the two-generational initiative established pursuant to section 17b-112l of the general statutes, as amended by this act" was added for clarity; in Section 2(b)(1), "to services" was added after "access" and "in economic opportunity" was added after "equity" for clarity; in Section 2(d)(7), ", selected by the chairpersons" was added after "policies" for accuracy; in Section 2(d)(9), a comma was inserted after "outcomes" and "cochairpersons" was changed to "chairpersons" for consistency and in Section 2(e) "to remove legal barriers" was deleted for accuracy and to eliminate redundancy.

HS *Joint Favorable Subst. -LCO*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note**State Impact:** None**Municipal Impact:** None**Explanation**

The bill, which establishes a Two-Generational Family Economic Success Cabinet and replaces the current advisory council with a similar Two-Generational Advisory Board, is not anticipated to result in a fiscal impact as the agencies involved have the expertise necessary to comply with the provisions of the bill.

The Out Years**State Impact:** None**Municipal Impact:** None

OLR Bill Analysis**sSB 1080*****AN ACT CONCERNING A TWO-GENERATIONAL INITIATIVE.*****SUMMARY**

This bill makes several changes to the two-generational initiative, to advance family economic self-sufficiency. Most notably, the bill replaces the initiative's current advisory council with a board of similar composition and adds an executive-level cabinet that it charges with increasing the impact of state programs on families, reducing redundancies, finding cost savings, and advancing racial and socio-economic equity. It also makes minor changes to the initiative's duties, objectives, and purpose.

Finally, the bill makes technical and conforming changes.

EFFECTIVE DATE: July 1, 2019

FAMILY ECONOMIC SUCCESS CABINET

The bill establishes a Two-Generational Family Economic Success Cabinet within the executive branch. It requires the cabinet to work to achieve measurable results for families through coordinated interagency action to (1) drive savings, (2) reduce redundancy, (3) boost impact, and (4) advance racial and socio-economic equity in and through the initiative.

Under the bill, the cabinet consists of the following members:

1. OPM secretary, or the secretary's designee, who must serve as its chairperson;
2. commissioners of Administrative Services, Children and Families, Correction, Early Childhood, Economic and Community Development, Education, Housing, Labor, Public

Health, Social Services, and Transportation, or each commissioner's designee; and

3. the Connecticut State Colleges and Universities president, or designee. The bill requires the cabinet to meet at least quarterly and report to the governor.

The cabinet, informed by advisory board recommendations, must:

1. remove institutional barriers to successful initiative implementation;
2. share data to facilitate the initiative;
3. coordinate and leverage existing resources to assist families to overcome common barriers to economic success while generating state savings;
4. pursue innovative approaches based on parental and community input to increase the initiative's impact while advancing racial and socio-economic equity; and
5. annually establish shared indicators and goals for interagency collaboration to achieve quantifiable and verifiable systems change to disrupt cycles of intergenerational poverty and advance family economic self-sufficiency, using indicators and goals that include (a) improvements to service coordination and delivery across one or more programs for early learning, adult education, child care, housing, job training, transportation, financial literacy, and health and mental health services and (b) efforts to sufficiently support pathways to family-sustaining workforce opportunities.

The bill also requires the cabinet to develop and present a long-term interagency plan to the governor to further coordinate, align, and optimize statewide service delivery of relevant two-generational programs. Such plan may include (1) state incentives for public and private entities that develop such two-generational programming; (2)

streamlined resource, practice, and data sharing within and between agencies that serve families; and (3) the development and assessment of two-generational programming outcomes.

ADVISORY BOARD

The bill changes the initiative's advisory council under current law to an advisory board but retains most of its membership. It charges the board with (1) advising the state, legislature, and the Two-Generational Family Economic Success Cabinet and (2) working in partnership with available philanthropic organizations to provide support, technical assistance, guidance, and best practices to the initiative's participating communities. Whereas under current law the commissioners of Correction, Early Childhood, Education, Housing, Labor, Public Health, Social Services, and Transportation, or their designees, served on the council, they do not serve on the board. The bill requires the Commission on Women, Children, and Seniors to select parent or family leaders representing low income households to constitute one quarter of the board's membership (compared to one council member under current law). The bill also adds to the board the chairperson of the cabinet, or his or her designee, as established under the bill.

The bill requires, by July 1, 2020, the attorney general's office to develop a uniform interagency data-sharing protocol to promote cross-agency and cross-sector collaboration to the fullest extent permitted by state and federal laws. The office must consult with the advisory board and cabinet, Office of Policy and Management, and the Connecticut Preschool through Twenty and Workforce Information Network (P20 WIN). (Current law required the advisory council to consult with similar stakeholders to develop a uniform approach to facilitate data sharing among the initiative's partner agencies in accordance with state and federal laws by September 1, 2018.)

INITIATIVE DUTIES, OBJECTIVES, AND PURPOSE

Under current law, the statewide initiative's objective is to foster family economic self-sufficiency in low-income households through a

comprehensive two-generational service delivery approach. The bill replaces this objective with disrupting poverty cycles and advancing family economic self-sufficiency. It directs the initiative to achieve these goals by collaborating across public and private sectors, rather than promoting systemic change to create conditions across local and state public and private sector agencies and the private sector, as is required under current law.

The bill also makes numerous modifications to the areas the initiative may review and consider. Among other things, it (1) narrows the focus of such review and consideration to attaining family and economic mobility and success and (2) eliminates the development of a long-term plan to optimize program service delivery statewide. (The bill requires the cabinet to develop a similar long-term plan.)

Whereas current law requires the initiative to be informed by members of low-income households within its participating communities, the bill requires implementation in partnership with parent and family leaders to determine the challenges of such households.

The bill expands the Office of Early Childhood's (OEC) role as the initiative's coordinating agency for the executive branch under current law to statewide coordination for the initiative. It retains the Commission on Women, Children, and Seniors as administrative staff to the initiative's learning communities as under current law; however, it no longer requires the staff to provide organizational support to such communities.

REPORTING REQUIREMENT

By December 31, 2020, and annually thereafter, the bill requires the board, in collaboration with the cabinet, to report to the Appropriations, Education, Housing, Human Services, Labor, Public Health, and Transportation committees. The report must include opportunities and challenges in working with a two-generational service delivery model and recommendations to:

1. develop methods that ensure two-generational initiative approaches are based on continuous feedback from family leaders regarding the priorities and challenges of low-income households;
2. improve systems, policy, culture, program, budget, or communications issues among agencies and service providers on the local and state levels to achieve two-generational outcomes;
3. eliminate barriers to two-generational success; and
4. improve data sharing across two-generational initiative agencies.

The bill also requires the cabinet to file a report in the same manner on its progress in developing the long-term interagency plan required under the bill.

COMMITTEE ACTION

Human Services Committee

Joint Favorable

Yea 18 Nay 1 (03/26/2019)