



General Assembly

February Session, 2018

Raised Bill No. 5379

LCO No. 1896



Referred to Committee on INSURANCE AND REAL ESTATE

Introduced by:
(INS)

AN ACT ESTABLISHING A STATE INDIVIDUAL HEALTH CARE RESPONSIBILITY FEE AND THE CONNECTICUT HEALTH CARE SAVINGS PROGRAM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective January 1, 2019*) (a) For the purposes of
2 this section, unless the context otherwise requires:

3 (1) "Adjusted gross income" has the same meaning as in section 12-
4 701 of the general statutes.

5 (2) "Affordable Care Act" means the Patient Protection and
6 Affordable Care Act, P.L. 111-148, as amended from time to time.

7 (3) "Applicable dollar amount" means, with respect to any
8 applicable individual for any calendar year, six hundred ninety-five
9 dollars multiplied by the cost-of-living adjustment for such calendar
10 year, except that if the total amount following any increase over six
11 hundred ninety-five dollars is not a multiple of fifty dollars, the total
12 amount shall be rounded to the next lowest multiple of fifty dollars.
13 Notwithstanding any provision of this subdivision to the contrary, if
14 an applicable individual is eighteen years of age or younger during

15 any portion of a month, the "applicable dollar amount" for such
16 applicable individual for such month shall be equal to one-half of the
17 amount calculated under this subdivision for the calendar year that
18 includes such month.

19 (4) "Applicable individual" means, with respect to any month, an
20 individual who (A) is a citizen or national of the United States or an
21 alien lawfully present in the United States, (B) is not a member of an
22 Indian tribe as defined in Section 45A(c)(6) of the Internal Revenue
23 Code, (C) is not incarcerated, unless such individual is incarcerated
24 pending the disposition of charges, and (D) has not received an
25 exemption from the exchange pursuant to subdivision (15) of section
26 38a-1084 of the general statutes, as amended by this act, because such
27 individual has not certified that such individual is (i) a member of a
28 recognized religious sect or division thereof described in Section
29 1402(g)(1) of the Internal Revenue Code, and (ii) an adherent of the
30 established tenets or teachings of such religious sect or division.

31 (5) "Cost-of-living adjustment" means the cost-of-living adjustment
32 determined under Section 1(f)(3) of the Internal Revenue Code for a
33 calendar year by substituting "calendar year 2015" for "calendar year
34 1992" in Section 1(f)(3)(B) of the Internal Revenue Code, as said
35 sections were in effect on April 15, 2017.

36 (6) "Dependent" has the same meaning as in Section 152 of the
37 Internal Revenue Code.

38 (7) "Eligible employer-sponsored plan" means, with respect to any
39 employee, a group health plan or group health insurance coverage
40 offered by an employer to an employee, including a grandfathered
41 health plan.

42 (8) "Exchange" means the Connecticut Health Insurance Exchange
43 established pursuant to section 38a-1081 of the general statutes.

44 (9) "Family size" means, with respect to a taxpayer for a taxable

45 year, the number of individuals for whom the taxpayer is allowed a
46 deduction under Section 151 of the Internal Revenue Code for the
47 taxable year.

48 (10) "Grandfathered health plan" has the same meaning as in the
49 Affordable Care Act.

50 (11) "Gross income" means gross income for federal income tax
51 purposes.

52 (12) "Household income" means, with respect to a taxpayer for a
53 taxable year, the taxpayer's modified adjusted gross income for the
54 taxable year plus the modified adjusted gross incomes of all other
55 individuals (A) for whom such taxpayer is allowed a deduction under
56 Section 151 of the Internal Revenue Code for such taxable year, and (B)
57 who were required to file a return of the tax imposed by Section 1 of
58 the Internal Revenue Code for such taxable year.

59 (13) "Internal Revenue Code" means the Internal Revenue Code of
60 1986, or any subsequent corresponding internal revenue code of the
61 United States, as amended from time to time.

62 (14) "Joint return" means a joint return filed under the federal
63 income tax for a taxable year.

64 (15) (A) "Minimum essential coverage" means (i) coverage under the
65 Medicare program under Part A or C of Title XVIII of the Social
66 Security Act, (ii) coverage under the Medicaid program under Title
67 XIX of the Social Security Act, (iii) coverage under the Children's
68 Health Insurance Program under Title XXI of the Social Security Act,
69 (iv) medical coverage under 10 USC Chapter 55, including coverage
70 under the Tricare program, (v) coverage under a health care program
71 under 38 USC Chapter 17 or 18, (vi) coverage for United States Peace
72 Corps volunteers under 22 USC 2504(e), (vii) coverage under the
73 Nonappropriated Fund Health Benefits Program of the United States
74 Department of Defense established under Section 349 of the National

75 Defense Authorization Act for Fiscal Year 1995, P.L. 103-337, (viii)
76 coverage under an eligible employer-sponsored plan, (ix) coverage
77 under a health plan offered in the individual market as defined in
78 Section 1304 of the Affordable Care Act, (x) coverage under a
79 grandfathered health plan, or (xi) coverage under any other qualified
80 health plan.

81 (B) "Minimum essential coverage" does not mean any health
82 insurance coverage that consists of coverage of excepted benefits
83 described in (i) Section 2791(c)(1) of the Public Health Service Act, 42
84 USC 300gg-91(c)(1), as amended by the Affordable Care Act, or (ii)
85 Section 2791(c)(2), (3) or (4) of the Public Health Service Act, 42 USC
86 300gg-91(c)(2), (3) or (4), as amended by the Affordable Care Act, if
87 such benefits are provided under a separate policy, certificate or
88 contract of insurance.

89 (16) "Modified adjusted gross income" means adjusted gross income
90 increased by (A) any amount excluded from gross income under
91 Section 911 of the Internal Revenue Code, and (B) any amount of
92 interest received or accrued by a taxpayer during a taxable year that is
93 exempt from the federal income tax.

94 (17) "Qualified health plan" has the same meaning as in section 38a-
95 1080 of the general statutes.

96 (18) "Required contribution" means the following, whichever is less:
97 (A) For an applicable individual eligible to purchase minimum
98 essential coverage through an eligible employer-sponsored plan, only
99 the portion of the annual premium for such eligible employer-
100 sponsored plan payable by the applicable individual to cover such
101 applicable individual, regardless of whether such portion is paid
102 through a salary reduction; or (B) for an applicable individual eligible
103 to purchase minimum essential coverage only through the individual
104 market, as defined in Section 1304 of the Affordable Care Act, the
105 annual premium for the lowest cost bronze-level plan, or, if no bronze-

106 level plan is available, silver-level plan, available in the individual
107 market through the exchange in the rating area in which the applicable
108 individual resides, reduced by the amount of the credit allowable
109 under Section 36B of the Internal Revenue Code for the applicable
110 taxable year, determined as if the applicable individual was covered by
111 a qualified health plan offered through such exchange for the entire
112 applicable taxable year. For the purposes of subparagraph (A) of this
113 subdivision, if an applicable individual is eligible for minimum
114 essential coverage through an eligible employer-sponsored plan by
115 reason of the applicable individual's relationship to an employee, the
116 determination under subparagraph (A) of this subdivision shall be
117 made by reference to that portion of the premium payable by the
118 employee for family coverage.

119 (19) "Resident of this state" has the same meaning as in section 12-
120 701 of the general statutes.

121 (20) "Taxable year" means the same accounting period as a
122 taxpayer's taxable year for federal income tax purposes, or that portion
123 of such year as either commences when the taxpayer becomes a
124 resident of this state or ends when the taxpayer ceases to be a resident
125 of this state.

126 (21) "Taxpayer" means any resident of this state who is a taxpayer
127 within the meaning of Section 5000A of the Internal Revenue Code.

128 (b) (1) Each taxpayer shall, for each month beginning on or after
129 January 1, 2019, ensure that such taxpayer, if such taxpayer is an
130 applicable individual, and each dependent of such taxpayer, if such
131 dependent is an applicable individual, maintains minimum essential
132 coverage.

133 (2) For the purposes of subdivision (1) of this subsection, an
134 applicable individual shall be deemed to have maintained minimum
135 essential coverage for any month during which the applicable
136 individual is not a resident of this state if:

137 (A) Such month occurs during any period described in Section
138 911(d)(1)(A) or (B) of the Internal Revenue Code that is applicable to
139 such applicable individual;

140 (B) Such applicable individual is a bona fide resident of any
141 possession of the United States, as determined under Section 937(a) of
142 the Internal Revenue Code, for such month; or

143 (C) Such applicable individual is a bona fide resident of any other
144 state of the United States for such month.

145 (c) (1) (A) If a taxpayer who is an applicable individual, or an
146 applicable individual for whom a taxpayer is liable under
147 subparagraph (B) or (C) of this subdivision, fails to maintain minimum
148 essential coverage pursuant to subsection (b) of this section, the
149 taxpayer shall, except as set forth in subdivision (2) of this subsection,
150 pay a state individual health care responsibility fee in an amount
151 determined under subsection (d) of this section.

152 (B) If an applicable individual fails to maintain minimum essential
153 coverage for any month beginning on or after January 1, 2019, and a
154 taxpayer claims such applicable individual as a dependent for the
155 taxable year that includes such month, the taxpayer who claims such
156 applicable individual as a dependent for such taxable year shall be
157 liable for the dependent's failure to maintain minimum essential
158 coverage for such month.

159 (C) If a taxpayer, who is an applicable individual, fails to maintain
160 minimum essential coverage for any month beginning on or after
161 January 1, 2019, and files a joint return with another taxpayer for the
162 taxable year that includes such month, both taxpayers who file the
163 joint return shall be jointly liable for the taxpayer's failure to maintain
164 minimum essential coverage for such month.

165 (2) No fee shall be imposed on a taxpayer under subdivision (1) of
166 this subsection with respect to an applicable individual for a month:

167 (A) (i) During which sufficient funds have been deposited for such
168 applicable individual in an individual savings account established
169 pursuant to sections 2 to 6, inclusive, of this act, subdivision (23) of
170 subsection (c) of section 38a-1083 of the general statutes, as amended
171 by this act, and subdivision (26) of section 38a-1084 of the general
172 statutes, as amended by this act, that includes such applicable
173 individual as a designated beneficiary, as defined in section 2 of this
174 act.

175 (ii) For the purposes of applying subparagraph (A)(i) of this
176 subdivision, sufficient funds have been deposited in an individual
177 savings account established pursuant to sections 2 to 6, inclusive, of
178 this act, subdivision (23) of subsection (c) of section 38a-1083 of the
179 general statutes, as amended by this act, and subdivision (26) of
180 section 38a-1084 of the general statutes, as amended by this act, for an
181 applicable individual if the deposit is not less than one-twelfth of nine
182 and sixty-six hundredths per cent of the taxpayer's household income
183 for the taxable year that includes such month.

184 (B) (i) If the last day of the month occurred during a period in which
185 the applicable individual was not covered by minimum essential
186 coverage for a continuous period of less than three months.

187 (ii) For the purposes of applying subparagraph (B)(i) of this
188 subdivision, (I) the length of the continuous period shall be
189 determined without regard to the calendar years during which the
190 months in such period occurred, (II) if a continuous period is longer
191 than the period allowed under subparagraph (B)(i) of this subdivision,
192 no exception shall be provided under subparagraph (B)(i) of this
193 subdivision for any month during such period, and (III) if there is
194 more than one continuous period described in subparagraph (B)(i) of
195 this subdivision covering months in any single calendar year, the
196 exception provided by subparagraph (B)(i) of this subdivision shall
197 only apply to months in the first such period.

198 (d) (1) Except as provided in subdivision (3) of this subsection, the
199 amount of the fee imposed under subsection (c) of this section on a
200 taxpayer for a taxable year shall be equal to the lesser of:

201 (A) The sum of all monthly fee amounts, determined under
202 subdivision (2) of this subsection, incurred by the taxpayer for all
203 months during the taxable year;

204 (B) The annual premium for the lowest-cost qualified health plan
205 offered through the exchange (i) that provides a silver level of
206 coverage, (ii) for plan years that begin during the calendar year within
207 which the taxable year ends, and (iii) that provides coverage for the
208 taxpayer's family size;

209 (C) Nine and sixty-six hundredths per cent of the taxpayer's
210 household income for the taxable year; or

211 (D) Ten thousand dollars.

212 (2) For the purposes of subparagraph (A) of subdivision (1) of this
213 subsection, the monthly fee amount for a taxpayer for any month
214 during which a failure described in subsection (b) of this section occurs
215 shall be equal to one-twelfth of the amount calculated under
216 subparagraph (A) or (B) of this subdivision, whichever is greater:

217 (A) An amount equal to the lesser of:

218 (i) The sum of all applicable dollar amounts for all applicable
219 individuals with respect to whom such failure occurred during such
220 month; or

221 (ii) Three hundred per cent of the applicable dollar amount,
222 calculated for an applicable individual who is eighteen years of age or
223 older during the entire calendar year, for the calendar year within
224 which the taxable year ends.

225 (B) An amount equal to two and one-half per cent of the excess of

226 the taxpayer's household income for the taxable year over the amount
227 of gross income specified in Section 6012(a)(1) of the Internal Revenue
228 Code with respect to the taxpayer for the taxable year.

229 (3) If a taxpayer is subject to the fee imposed under subsection (c) of
230 this section and the penalty imposed under Section 5000A of the
231 Internal Revenue Code for a taxable year, the amount of the fee
232 calculated under this subsection for the taxpayer for the taxable year
233 shall be reduced by the amount of the penalty imposed on such
234 taxpayer under Section 5000A of the Internal Revenue Code for such
235 taxable year, except that any reduction under this subdivision shall not
236 reduce such taxpayer's liability under this section to less than zero.

237 (e) (1) A taxpayer who incurs a fee under subsection (c) of this
238 section for any month shall submit payment for such fee to the
239 commissioner in cash or by check, draft or money order drawn to the
240 order of the Commissioner of Revenue Services when the taxpayer
241 files an income tax return pursuant to chapter 229 of the general
242 statutes for the taxable year that includes such month.

243 (2) Notwithstanding any provision of the general statutes, the
244 commissioner shall not file any levy or notice of lien against any
245 property by reason of a taxpayer's failure to pay the fee imposed under
246 subsection (c) of this section.

247 (3) Notwithstanding any provision of the general statutes, a
248 taxpayer shall not be criminally liable for failure to pay the fee
249 imposed under subsection (c) of this section.

250 (4) The commissioner shall deposit all payments received under
251 subdivision (1) of this subsection in the General Fund.

252 (f) The commissioner may adopt regulations, in accordance with
253 chapter 54 of the general statutes, to implement the provisions of this
254 section.

255 Sec. 2. (NEW) (*Effective January 1, 2019*) (a) As used in this section
256 and sections 3 to 6, inclusive, of this act:

257 (1) "Affordable Care Act" means the Patient Protection and
258 Affordable Care Act, P.L. 111-148, as amended from time to time;

259 (2) "Affordable qualified health plan" means a qualified health plan
260 if the cost of such plan does not exceed nine and sixty-six hundredths
261 per cent of the taxpayer's household income for the taxable year;

262 (3) "Applicable individual" has the same meaning as in section 1 of
263 this act;

264 (4) "Dependent" means an applicable individual who is a
265 dependent, as defined in section 1 of this act, of an eligible individual;

266 (5) "Depositor" means any person making a deposit, payment,
267 contribution, gift or other deposit to the trust pursuant to a
268 participation agreement;

269 (6) "Designated beneficiary" means (A) an eligible individual who
270 has established, and is the owner of, an account established under the
271 provisions of this section and sections 3 to 6, inclusive, of this act,
272 subdivision (23) of subsection (c) of section 38a-1083 of the general
273 statutes, as amended by this act, and subdivision (26) of section 38a-
274 1084 of the general statutes, as amended by this act, and (B) any
275 dependent of an eligible individual described in subparagraph (A) of
276 this subdivision;

277 (7) "Eligible individual" means a taxpayer who (A) is required to
278 maintain minimum essential coverage pursuant to subsection (b) of
279 section 1 of this act, and (B) has received a certificate from the
280 exchange pursuant to subparagraph (B)(ii) of subdivision (15) of
281 section 38a-1084 of the general statutes, as amended by this act,
282 indicating that such taxpayer is unable to secure coverage under an
283 affordable qualified health plan;

284 (8) "Exchange" means the Connecticut Health Insurance Exchange
285 established pursuant to section 38a-1081 of the general statutes;

286 (9) "Health care expenses" means expenses for health care services
287 incurred by a designated beneficiary;

288 (10) "Health care services" means health care related services or
289 products rendered or sold by a provider within the scope of the
290 provider's license or legal authorization, and includes hospital,
291 medical, surgical, dental, vision and pharmaceutical services or
292 products;

293 (11) "Individual market" has the same meaning as in Section 1304 of
294 the Affordable Care Act;

295 (12) "Minimum essential coverage" has the same meaning as in
296 section 1 of this act;

297 (13) "Participation agreement" means the agreement between the
298 trust and depositors for participation in a savings plan for a designated
299 beneficiary;

300 (14) "Qualified health plan" means the lowest-cost qualified health
301 plan, as defined in section 38a-1080 of the general statutes, offered
302 through the exchange (A) in the individual market, (B) that provides a
303 silver level of coverage, (C) for plan years that begin during the
304 calendar year within which a particular taxable year ends, and (D) that
305 provides coverage for a taxpayer's family size;

306 (15) "Taxable year" has the same meaning as in section 1 of this act;

307 (16) "Taxpayer" has the same meaning as in section 1 of this act; and

308 (17) "Trust" means the Connecticut Health Care Trust Fund
309 established under the provisions of this section and sections 3 to 6,
310 inclusive, of this act, subdivision (23) of subsection (c) of section 38a-
311 1083 of the general statutes, as amended by this act, and subdivision

312 (26) of section 38a-1084 of the general statutes, as amended by this act.

313 (b) There is established the Connecticut Health Care Savings
314 Program to allow eligible individuals to plan for health care expenses
315 that are not covered by an affordable qualified health plan. The
316 exchange shall establish the Connecticut Health Care Trust Fund,
317 which shall be comprised of individual savings accounts for those
318 health care expenses incurred by eligible individuals and their
319 dependents who are not covered by an affordable qualified health
320 plan. Withdrawals from the fund may be used for health care
321 expenses, upon receipt by the fund of a certification signed by an
322 appropriately licensed health care provider, that a designated
323 beneficiary is in need of health care services. Upon the death of the
324 eligible individual who opened an individual savings account, any
325 available funds in such account shall be an asset of the estate of such
326 eligible individual.

327 Sec. 3. (NEW) (*Effective January 1, 2019*) Participation in the trust and
328 the offering and solicitation of the trust are exempt from sections 36b-
329 16 and 36b-22 of the general statutes.

330 Sec. 4. (NEW) (*Effective January 1, 2019*) The state pledges to
331 depositors, designated beneficiaries and with any party who enters
332 into contracts with the trust pursuant to the provisions of this section,
333 sections 2 to 6, inclusive, of this act, subdivision (23) of subsection (c)
334 of section 38a-1083 of the general statutes, as amended by this act, and
335 subdivision (26) of section 38a-1084 of the general statutes, as amended
336 by this act, that the state will not limit or alter the rights under said
337 sections vested in the trust or contract with the trust until such
338 obligations are fully met and discharged and such contracts are fully
339 performed on the part of the trust, provided nothing contained in this
340 section shall preclude such limitation or alteration if adequate
341 provision is made by law for the protection of such depositors and
342 designated beneficiaries pursuant to the obligations of the trust or
343 parties who entered into such contracts with the trust. The trust, on

344 behalf of the state, may include this pledge and undertaking for the
345 state in participation agreements and such other obligations or
346 contracts.

347 Sec. 5. (NEW) (*Effective January 1, 2019*) (a) The Connecticut Health
348 Care Trust Fund shall constitute an instrumentality of the state and
349 shall perform essential governmental functions, as provided in this
350 section, sections 2 to 6, inclusive, of this act, subdivision (23) of
351 subsection (c) of section 38a-1083 of the general statutes, as amended
352 by this act, and subdivision (26) of section 38a-1084 of the general
353 statutes, as amended by this act. The trust shall receive and hold all
354 payments and deposits or contributions intended for the trust, as well
355 as gifts, bequests, endowments or federal, state or local grants and any
356 other funds from any public or private source and all earnings until
357 disbursed in accordance with section 2 of this act.

358 (b) The amounts on deposit in the trust as individual savings
359 accounts shall not constitute property of the state and such amounts
360 shall not be construed to be a department, institution or agency of the
361 state. Amounts on deposit in the trust shall not be commingled with
362 state funds and the state shall have no claim to or against, or interest
363 in, such funds. Any contract entered into by or any obligation of the
364 trust shall not constitute a debt or obligation of the state and the state
365 shall have no obligation to any designated beneficiary or any other
366 person on account of the trust and all amounts obligated to be paid
367 from the trust shall be limited to amounts available for such obligation
368 on deposit in the trust. The amounts on deposit in the trust may only
369 be disbursed in accordance with the provisions of this section, sections
370 2 to 6, inclusive, of this act, subdivision (23) of subsection (c) of section
371 38a-1083 of the general statutes, as amended by this act, and
372 subdivision (26) of section 38a-1084 of the general statutes, as amended
373 by this act. The trust shall continue in existence as long as it holds any
374 deposits or has any obligations and until its existence is terminated by
375 law. Upon termination, any unclaimed assets shall return to the state.

376 (c) The trust shall not receive deposits in any form other than cash.
377 No depositor or designated beneficiary may direct the investment of
378 any contributions or amounts held in the trust other than in the
379 specific fund options provided for by the trust.

380 Sec. 6. (NEW) (*Effective January 1, 2019*) The Insurance
381 Commissioner may adopt regulations, in accordance with chapter 54
382 of the general statutes, to implement sections 2 to 5, inclusive, of this
383 act, subdivision (23) of subsection (c) of section 38a-1083 of the general
384 statutes, as amended by this act, and subdivision (26) of section 38a-
385 1084 of the general statutes, as amended by this act.

386 Sec. 7. Subsection (c) of section 38a-1083 of the 2018 supplement to
387 the general statutes is repealed and the following is substituted in lieu
388 thereof (*Effective January 1, 2019*):

389 (c) The exchange is authorized and empowered to:

390 (1) Have perpetual succession as a body politic and corporate and to
391 adopt bylaws for the regulation of its affairs and the conduct of its
392 business;

393 (2) Adopt an official seal and alter the same at pleasure;

394 (3) Maintain an office in the state at such place or places as it may
395 designate;

396 (4) Employ such assistants, agents, managers and other employees
397 as may be necessary or desirable;

398 (5) Acquire, lease, purchase, own, manage, hold and dispose of real
399 and personal property, and lease, convey or deal in or enter into
400 agreements with respect to such property on any terms necessary or
401 incidental to the carrying out of these purposes, provided all such
402 acquisitions of real property for the exchange's own use with amounts
403 appropriated by this state to the exchange or with the proceeds of
404 bonds supported by the full faith and credit of this state shall be

405 subject to the approval of the Secretary of the Office of Policy and
406 Management and the provisions of section 4b-23;

407 (6) Receive and accept, from any source, aid or contributions,
408 including money, property, labor and other things of value;

409 (7) Charge assessments or user fees to health carriers that are
410 capable of offering a qualified health plan through the exchange or
411 otherwise generate funding necessary to support the operations of the
412 exchange and impose interest and penalties on such health carriers for
413 delinquent payments of such assessments or fees;

414 (8) Procure insurance against loss in connection with its property
415 and other assets in such amounts and from such insurers as it deems
416 desirable;

417 (9) Invest any funds not needed for immediate use or disbursement
418 in obligations issued or guaranteed by the United States of America or
419 the state and in obligations that are legal investments for savings banks
420 in the state;

421 (10) Issue bonds, bond anticipation notes and other obligations of
422 the exchange for any of its corporate purposes, and to fund or refund
423 the same and provide for the rights of the holders thereof, and to
424 secure the same by pledge of revenues, notes and mortgages of others;

425 (11) Borrow money for the purpose of obtaining working capital;

426 (12) Account for and audit funds of the exchange and any recipients
427 of funds from the exchange;

428 (13) Make and enter into any contract or agreement necessary or
429 incidental to the performance of its duties and execution of its powers.
430 The contracts entered into by the exchange shall not be subject to the
431 approval of any other state department, office or agency, provided
432 copies of all contracts of the exchange shall be maintained by the
433 exchange as public records, subject to the proprietary rights of any

434 party to the contract;

435 (14) To the extent permitted under its contract with other persons,
436 consent to any termination, modification, forgiveness or other change
437 of any term of any contractual right, payment, royalty, contract or
438 agreement of any kind to which the exchange is a party;

439 (15) Award grants to trained and certified individuals and
440 institutions that will assist individuals, families and small employers
441 and their employees in enrolling in appropriate coverage through the
442 exchange. Applications for grants from the exchange shall be made on
443 a form prescribed by the board;

444 (16) Limit the number of plans offered, and use selective criteria in
445 determining which plans to offer, through the exchange, provided
446 individuals and employers have an adequate number and selection of
447 choices;

448 (17) Evaluate jointly with the [SustiNet] Health Care Cabinet,
449 established pursuant to section 19a-725, the feasibility of implementing
450 a basic health program option as set forth in Section 1331 of the
451 Affordable Care Act;

452 (18) Establish one or more subsidiaries, in accordance with section
453 38a-1093, to further the purposes of the exchange;

454 (19) Make loans to each subsidiary established pursuant to section
455 38a-1093 from the assets of the exchange and the proceeds of bonds,
456 bond anticipation notes and other obligations issued by the exchange
457 or assign or transfer to such subsidiary any of the rights, moneys or
458 other assets of the exchange, provided such assignment or transfer is
459 not in violation of state or federal law;

460 (20) Sue and be sued, plead and be impleaded;

461 (21) Adopt regular procedures that are not in conflict with other
462 provisions of the general statutes, for exercising the power of the

463 exchange; [and]

464 (22) Do all acts and things necessary and convenient to carry out the
465 purposes of the exchange, provided such acts or things shall not
466 conflict with the provisions of the Affordable Care Act, regulations
467 adopted thereunder or federal guidance issued pursuant to the
468 Affordable Care Act; and [.]

469 (23) On behalf of the Connecticut Health Care Trust Fund,
470 established pursuant to this subdivision, sections 2 to 6, inclusive, of
471 this act, and subdivision (26) of section 38a-1084, as amended by this
472 act:

473 (A) Establish consistent terms for each participation agreement, bulk
474 deposit, coupon or installment payments, including, but not limited to,
475 (i) the method of payment into the trust by payroll deduction, transfer
476 from bank accounts or otherwise, (ii) the termination, withdrawal or
477 transfer of payments under the trust, including transfers to a health
478 care provider, (iii) penalties for distributions not used or made in
479 accordance with this subdivision, (iv) changing the identity of the
480 designated beneficiary or designated beneficiaries, as defined in
481 section 2 of this act, and (v) any charges or fees in connection with the
482 administration of the trust;

483 (B) Enter into one or more contractual agreements, including
484 contracts for legal, actuarial, accounting, custodial, advisory,
485 management, administrative, advertising, marketing and consulting
486 services for the trust and pay for such services from the gains and
487 earnings of the trust;

488 (C) Apply for and accept and expend gifts, grants or donations from
489 public or private sources to enable the trust to carry out its objectives;

490 (D) Sue and be sued; and

491 (E) Take any other action necessary to carry out the purposes of this

492 subdivision, sections 2 to 6, inclusive, of this act, and subdivision (26)
493 of section 38a-1084, as amended by this act, and incidental to the duties
494 imposed on the exchange pursuant thereto.

495 Sec. 8. Section 38a-1084 of the 2018 supplement to the general
496 statutes is repealed and the following is substituted in lieu thereof
497 (*Effective January 1, 2019*):

498 The exchange shall:

499 (1) Administer the exchange for both qualified individuals and
500 qualified employers;

501 (2) Commission surveys of individuals, small employers and health
502 care providers on issues related to health care and health care
503 coverage;

504 (3) Implement procedures for the certification, recertification and
505 decertification, consistent with guidelines developed by the Secretary
506 under Section 1311(c) of the Affordable Care Act, and section 38a-1086,
507 of health benefit plans as qualified health plans;

508 (4) Provide for the operation of a toll-free telephone hotline to
509 respond to requests for assistance;

510 (5) Provide for enrollment periods, as provided under Section
511 1311(c)(6) of the Affordable Care Act;

512 (6) Maintain an Internet web site through which enrollees and
513 prospective enrollees of qualified health plans may obtain
514 standardized comparative information on such plans including, but
515 not limited to, the enrollee satisfaction survey information under
516 Section 1311(c)(4) of the Affordable Care Act and any other
517 information or tools to assist enrollees and prospective enrollees
518 evaluate qualified health plans offered through the exchange;

519 (7) Publish the average costs of licensing, regulatory fees and any

520 other payments required by the exchange and the administrative costs
521 of the exchange, including information on moneys lost to waste, fraud
522 and abuse, on an Internet web site to educate individuals on such
523 costs;

524 (8) On or before the open enrollment period for plan year 2017,
525 assign a rating to each qualified health plan offered through the
526 exchange in accordance with the criteria developed by the Secretary
527 under Section 1311(c)(3) of the Affordable Care Act, and determine
528 each qualified health plan's level of coverage in accordance with
529 regulations issued by the Secretary under Section 1302(d)(2)(A) of the
530 Affordable Care Act;

531 (9) Use a standardized format for presenting health benefit options
532 in the exchange, including the use of the uniform outline of coverage
533 established under Section 2715 of the Public Health Service Act, 42
534 USC 300gg-15, as amended from time to time;

535 (10) Inform individuals, in accordance with Section 1413 of the
536 Affordable Care Act, of eligibility requirements for the Medicaid
537 program under Title XIX of the Social Security Act, as amended from
538 time to time, the Children's Health Insurance Program (CHIP) under
539 Title XXI of the Social Security Act, as amended from time to time, or
540 any applicable state or local public program, and enroll an individual
541 in such program if the exchange determines, through screening of the
542 application by the exchange, that such individual is eligible for any
543 such program;

544 (11) Collaborate with the Department of Social Services, to the
545 extent possible, to allow an enrollee who loses premium tax credit
546 eligibility under Section 36B of the Internal Revenue Code and is
547 eligible for HUSKY A or any other state or local public program, to
548 remain enrolled in a qualified health plan;

549 (12) Establish and make available by electronic means a calculator to
550 determine the actual cost of coverage after application of any premium

551 tax credit under Section 36B of the Internal Revenue Code and any
552 cost-sharing reduction under Section 1402 of the Affordable Care Act;

553 (13) Establish a program for small employers through which
554 qualified employers may access coverage for their employees and that
555 shall enable any qualified employer to specify a level of coverage so
556 that any of its employees may enroll in any qualified health plan
557 offered through the exchange at the specified level of coverage;

558 (14) Offer enrollees and small employers the option of having the
559 exchange collect and administer premiums, including through
560 allocation of premiums among the various insurers and qualified
561 health plans chosen by individual employers;

562 (15) (A) Grant a certification, subject to Section 1411 of the
563 Affordable Care Act, attesting that, for purposes of the individual
564 responsibility penalty under Section 5000A of the Internal Revenue
565 Code, an individual is exempt from the individual responsibility
566 requirement or from the penalty imposed by said Section 5000A
567 because:

568 [(A)] (i) There is no affordable qualified health plan available
569 through the exchange, or the individual's employer, covering the
570 individual; or

571 [(B)] (ii) The individual meets the requirements for any other such
572 exemption from the individual responsibility requirement or penalty;

573 (B) (i) Grant a certification, subject to section 1 of this act, attesting
574 that, for purposes of the state individual health care responsibility
575 requirement or fee under section 1 of this act, an individual is exempt
576 from the state individual health care responsibility requirement or fee
577 imposed by said section because the individual meets the requirements
578 for any exemption from such requirement or fee;

579 (ii) Grant a certification, subject to sections 2 to 6, inclusive, of this

580 act, subdivision (23) of subsection (c) of section 38a-1083, as amended
581 by this act, and subdivision (26) of this section, as amended by this act,
582 attesting that a taxpayer is unable to secure coverage under an
583 affordable qualified health plan, as defined in section 2 of this act;

584 (16) (A) Provide to the Secretary of the Treasury of the United States
585 the following:

586 [(A)] (i) A list of the individuals granted a certification under
587 subparagraph (A) of subdivision (15) of this section, including the
588 name and taxpayer identification number of each individual;

589 [(B)] (ii) The name and taxpayer identification number of each
590 individual who was an employee of an employer but who was
591 determined to be eligible for the premium tax credit under Section 36B
592 of the Internal Revenue Code because:

593 [(i)] (I) The employer did not provide minimum essential health
594 benefits coverage; or

595 [(ii)] (II) The employer provided the minimum essential coverage
596 but it was determined under Section 36B(c)(2)(C) of the Internal
597 Revenue Code to be unaffordable to the employee or not provide the
598 required minimum actuarial value; and

599 [(C)] (iii) The name and taxpayer identification number of:

600 [(i)] (I) Each individual who notifies the exchange under Section
601 1411(b)(4) of the Affordable Care Act that such individual has changed
602 employers; and

603 [(ii)] (II) Each individual who ceases coverage under a qualified
604 health plan during a plan year and the effective date of that cessation;

605 (B) Provide to the Commissioner of Revenue Services the following:

606 (i) The information described in subparagraph (A) of this

607 subdivision; and

608 (ii) A list of the individuals and taxpayers granted a certification
609 under subparagraph (B) of subdivision (15) of this section, including
610 the name and taxpayer identification number of each individual and
611 taxpayer;

612 (17) Provide to each employer the name of each employee, as
613 described in subparagraph [(B)] (A)(ii) of subdivision (16) of this
614 section, of the employer who ceases coverage under a qualified health
615 plan during a plan year and the effective date of the cessation;

616 (18) Perform duties required of, or delegated to, the exchange by the
617 Secretary or the Secretary of the Treasury of the United States related
618 to determining eligibility for premium tax credits, reduced cost-
619 sharing or individual responsibility requirement exemptions;

620 (19) Select entities qualified to serve as Navigators in accordance
621 with Section 1311(i) of the Affordable Care Act and award grants to
622 enable Navigators to:

623 (A) Conduct public education activities to raise awareness of the
624 availability of qualified health plans;

625 (B) Distribute fair and impartial information concerning enrollment
626 in qualified health plans and the availability of premium tax credits
627 under Section 36B of the Internal Revenue Code and cost-sharing
628 reductions under Section 1402 of the Affordable Care Act;

629 (C) Facilitate enrollment in qualified health plans;

630 (D) Provide referrals to the Office of the Healthcare Advocate or
631 health insurance ombudsman established under Section 2793 of the
632 Public Health Service Act, 42 USC 300gg-93, as amended from time to
633 time, or any other appropriate state agency or agencies, for any
634 enrollee with a grievance, complaint or question regarding the
635 enrollee's health benefit plan, coverage or a determination under that

636 plan or coverage; and

637 (E) Provide information in a manner that is culturally and
638 linguistically appropriate to the needs of the population being served
639 by the exchange;

640 (20) Review the rate of premium growth within and outside the
641 exchange and consider such information in developing
642 recommendations on whether to continue limiting qualified employer
643 status to small employers;

644 (21) Credit the amount, in accordance with Section 10108 of the
645 Affordable Care Act, of any free choice voucher to the monthly
646 premium of the plan in which a qualified employee is enrolled and
647 collect the amount credited from the offering employer;

648 (22) Consult with stakeholders relevant to carrying out the activities
649 required under sections 38a-1080 to 38a-1090, inclusive, including, but
650 not limited to:

651 (A) Individuals who are knowledgeable about the health care
652 system, have background or experience in making informed decisions
653 regarding health, medical and scientific matters and are enrollees in
654 qualified health plans;

655 (B) Individuals and entities with experience in facilitating
656 enrollment in qualified health plans;

657 (C) Representatives of small employers and self-employed
658 individuals;

659 (D) The Department of Social Services; and

660 (E) Advocates for enrolling hard-to-reach populations;

661 (23) Meet the following financial integrity requirements:

662 (A) Keep an accurate accounting of all activities, receipts and

663 expenditures and annually submit to the Secretary, the Governor, the
664 Insurance Commissioner and the General Assembly a report
665 concerning such accountings;

666 (B) Fully cooperate with any investigation conducted by the
667 Secretary pursuant to the Secretary's authority under the Affordable
668 Care Act and allow the Secretary, in coordination with the Inspector
669 General of the United States Department of Health and Human
670 Services, to:

671 (i) Investigate the affairs of the exchange;

672 (ii) Examine the properties and records of the exchange; and

673 (iii) Require periodic reports in relation to the activities undertaken
674 by the exchange; and

675 (C) Not use any funds in carrying out its activities under sections
676 38a-1080 to 38a-1089, inclusive, that are intended for the administrative
677 and operational expenses of the exchange, for staff retreats,
678 promotional giveaways, excessive executive compensation or
679 promotion of federal or state legislative and regulatory modifications;

680 (24) (A) Seek to include the most comprehensive health benefit
681 plans that offer high quality benefits at the most affordable price in the
682 exchange, (B) encourage health carriers to offer tiered health care
683 provider network plans that have different cost-sharing rates for
684 different health care provider tiers and reward enrollees for choosing
685 low-cost, high-quality health care providers by offering lower
686 copayments, deductibles or other out-of-pocket expenses, and (C) offer
687 any such tiered health care provider network plans through the
688 exchange; [and]

689 (25) Report at least annually to the General Assembly on the effect
690 of adverse selection on the operations of the exchange and make
691 legislative recommendations, if necessary, to reduce the negative

692 impact from any such adverse selection on the sustainability of the
693 exchange, including recommendations to ensure that regulation of
694 insurers and health benefit plans are similar for qualified health plans
695 offered through the exchange and health benefit plans offered outside
696 the exchange. The exchange shall evaluate whether adverse selection is
697 occurring with respect to health benefit plans that are grandfathered
698 under the Affordable Care Act, self-insured plans, plans sold through
699 the exchange and plans sold outside the exchange; and [.]

700 (26) On behalf of the Connecticut Health Care Trust Fund,
701 established pursuant to this subdivision, sections 2 to 6, inclusive, of
702 this act, and subdivision (23) of subsection (c) of section 38a-1083, as
703 amended by this act:

704 (A) Invest the amounts on deposit in the trust in a manner
705 reasonable and appropriate to achieve the objectives of the trust,
706 exercising the discretion and care of a prudent person in similar
707 circumstances with similar objectives;

708 (B) Give due consideration to rate of return, risk, term or maturity,
709 diversification of the total portfolio within the trust, liquidity, the
710 projected disbursements and expenditures, and the expected
711 payments, deposits, contributions and gifts to be received;

712 (C) Not require the trust to invest directly in the obligations of the
713 state or any political subdivision of the state or in any investment or
714 other fund administered by the state;

715 (D) Continuously invest and reinvest the assets of the trust in a
716 manner consistent with the objectives of the trust until disbursed for
717 health care expenses, as defined in section 2 of this act, expended on
718 expenses incurred by the operations of the trust, or refunded to the
719 depositor or eligible individual, as defined in section 2 of this act, on
720 the conditions provided in the participation agreement, as defined in
721 section 2 of this act;

722 (E) Obtain written advice of counsel or written advice from the
723 Securities Exchange Commission, or both, that the trust and the
724 offering of participation in the trust are not subject to federal securities
725 laws; and

726 (F) Be responsible for the receipt, maintenance, administration,
727 investing and disbursements of amounts from the trust.

This act shall take effect as follows and shall amend the following sections:		
Section 1	January 1, 2019	New section
Sec. 2	January 1, 2019	New section
Sec. 3	January 1, 2019	New section
Sec. 4	January 1, 2019	New section
Sec. 5	January 1, 2019	New section
Sec. 6	January 1, 2019	New section
Sec. 7	January 1, 2019	38a-1083(c)
Sec. 8	January 1, 2019	38a-1084

Statement of Purpose:

To establish (1) a state individual health care responsibility fee for taxpayers who fail to maintain minimum essential health insurance coverage, and (2) the Connecticut Health Care Savings Program.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]