

STATE OF CONNECTICUT

PUBLIC UTILITIES REGULATORY AUTHORITY

June 16, 2016

Via email: kirstin.breiner@cga.ct.gov

Kirstin L. Breiner
Committee Administrator
Legislative Regulation Review Committee
State Capitol Building, Room 011
Hartford, CT 06106

Re: LRRC Docket #2016-013 - Amendments to the "Call Before You Dig" Regulations

Dear Ms. Breiner:

In accordance with the rules of the Legislative Regulations Review Committee (LRRC), the Public Utilities Regulatory Authority (PURA) submits the attached substitute pages for the proposed regulation referenced above, which is scheduled for consideration at the July 26, 2016 meeting of the LRRC. The substitute pages make the following revisions to the proposed regulation:

1. Page 2: 16-345-1(8) - In order to be consistent with the statutory definition, the term "Approximate location of underground facilities" is changed to "Approximate Location" and the definition now has the same meaning as "approximate location of an underground utility facility" as defined in section 16-345 of the Connecticut General Statutes.
2. Page 11: 16-345-4(c)(8) is revised as follows: "Immediately request assistance from the public utility in the event an excavator has reason to believe there are underground facilities of a public utility in the designated area that have not been marked by the public utility in accordance with section 16-345-5 of the Regulations of Connecticut State Agencies." This revision clarifies that the excavator is the party responsible for requesting the assistance.
3. Page 12: 16-345-4(e)(3) is revised as follows: "If the area of proposed excavation or demolition is designated by surface markings, flags or stakes which are not clearly visible from the public street, the excavator or responsible party shall include, in the ticket to the central clearinghouse, directions to the designated area from the nearest public street." This revision clarifies that the directions are included in the ticket to the central clearinghouse.

4. Page 2, 9, 10, 14, and 24: Sections 16-345-1(18), 16-345-4(b)(2), 16-345-4(b)(3), 16-345-5(i)(7), and 16-345-5(k)(6) - to be consistent, the term "excavation" is amended to state: "excavation or demolition"
5. Page 24: 16-345-5(k)(6) - In order to be consistent with phrase used in 16-345-5(k)(1) through 16-345-5 (k)(5), the description is now changed to: "'ABC' represents the name of the excavator or commonly recognized abbreviation"
6. Page 24: 16-345-5(k)(6)(A) - In order to be consistent with phrase used in 16-345-5(k)(6)(B), the term "excavation" is replaced with the phrase "designated area"
7. Page 21: 16-345-5(k)(3)(B) - specific units were added to clarify the measurements are to be made in feet
8. Page 24-25: 16-345-5(k)(6)(C), 16-345-5(k)(6)(D) - specific units were added to clarify the measurements are to be made in feet

If you have any questions, please contact Dan Nivison at 860-827-2780 or Chen Lu at 860-827-2695. Thank you for your consideration.

Sincerely,

PUBLIC UTILITIES REGULATORY AUTHORITY



Jeffrey Gaudiosi
Executive Secretary

utility facility including any underground utility line protective coating, housing or other protective device, or any significant weakening or disturbance of the structural or lateral support of any underground utility facility] has the same meaning as provided in section 16-345 of the Connecticut General Statutes;

(8) “Approximate location [of underground facilities]” [means a strip of land not more than three feet wide or a strip of land extending not more than one and one half feet on either side of the underground facilities] has the same meaning as “approximate location of an underground utility facility” defined in section 16-345 of the Connecticut General Statutes;

(9) [“Department”] “Authority” means the [Department of Public Utility Control] Public Utilities Regulatory Authority or its successor;

(10) [“At or near” means within the same subsection of a section in the standard grid system established or to be established pursuant to sections 16-345-1 to 16-345-9, inclusive, of the regulations of Connecticut state agencies, when such term is used in connection with a proposed excavation, discharge of explosives or demolition] “Designated area” means the area of proposed excavation or demolition designated in accordance with subsection (e) of section 16-345-4 of the Regulations of Connecticut State Agencies;

(11) [“Standard grid system” means a grid system established or to be established by the central clearinghouse and approved by the Department] “Area of continual excavation” means a location where excavation is part of the normal business of that location, including, but not limited to, cemeteries, quarries, and farms;

(12) “Facilities” means any wire, cable, pipe, vault, storage tank, transformer, or other similar property or equipment owned by public utilities for furnishing electric [distribution or transmission services], gas, telephone, telegraph, communications [and], pipeline (whether for hire or not), sewage (including storm sewers, sanitary sewers and drainage systems, or parts thereof), water, community television antenna, steam, traffic signal, fire signal or similar service, regardless of whether such property or equipment is located on land owned by a person or public agency or whether it is located within an easement or right of way, but excluding such property or equipment owned by the owner of a private residence for utility service solely for such residence; [and]

(13) “Registered” when used in connection with a public utility’s facilities, includes such facilities known to the [Department and the] central clearinghouse to the extent that the central clearinghouse has sufficient information to provide notification service as required by [subsection (d) of] section [16 345] 16-349 of the Connecticut General Statutes[.];

(14) “Emergency excavation” means an excavation or demolition without explosives that is necessary to correct an emergency involving danger to life, health, or property, the interruption of operation of a major industrial plant, or to assure the continuity of public utility service;

(15) “Emergency blasting” means the use of explosives to correct an emergency involving an immediate and substantial danger of death or serious personal injury;

(16) “Soft digging” means a nonmechanical and nondestructive process used to excavate and evacuate soils at a controlled rate, using high pressure water or air jet to break up the soil, often in conjunction with a high power vacuum unit to extract the soil without damaging the facilities;

(17) “Person” has the same meaning as provided in section 16-345 of the Connecticut General Statutes;

(18) “Responsible party” is a person, public agency or public utility that has direct knowledge and oversight of an excavation or demolition that will be performed on its behalf;

(19) “Contact” means the striking, scraping or denting, however slight, of any underground utility facility, including any underground utility facility protective coating, housing or other protective device;

(20) “Notify the central clearinghouse” means to provide the information required by section 16-

proposed excavation, demolition or discharge of explosives is designated in accordance with subsection (d) of this section whichever is later,] but not more than thirty (30) days after the [notice] ticket has been provided to the central clearinghouse[;]. If the excavator or responsible party reasonably expects that the scope of the project is such that it will involve excavation or demolition at multiple locations or over a period of time greater than thirty (30) days, the excavator or responsible party shall provide separate notifications for each separate location and only for such locations in which the excavation or demolition is expected to occur within the thirty (30) day period following the notification;

[(E)](D) The type of such proposed excavation[, discharge of explosives] or demolition;

[(F)](E) The method [to be] used to identify or designate the area of proposed excavation[, discharge of explosives] or demolition[and the date by which the designation will be made, where the designation is not already shown on preconstruction plans;]. The excavator or responsible party shall identify and mark the designated area prior to notifying the central clearinghouse;

[(G)](F) If it is an emergency, the [basis for the emergency] exact reason why the situation is an emergency as defined in subsections (14) and (15) of section 16-345-1 of the Regulations of Connecticut State Agencies; and

[(H)](G) Such other information as the central clearinghouse or the [Department] Authority shall deem necessary to carry out the objectives of chapter 293 of the Connecticut General Statutes and [the] to protect public safety;

(2) In the event [that] of an emergency excavation or [demolition without explosives is necessary to correct an emergency involving danger to life, health, or property or the interruption of operation of a major industrial plant, or to assure the continuity of public utility service]an emergency blasting:

(A) immediately provide the notice required by subdivision (1) of this subsection to the central clearinghouse [if it is during hours when the central clearinghouse is open]for the purpose of determining the public utilities with facilities located at or near the site of the [demolition unless the public utilities whose facilities may be affected are already known from a prior notification for excavation] excavation or demolition;

(B) immediately provide the notice required by subdivision (1) of this subsection directly to the [involved]affected public utilities prior to the excavation or demolition; and

(C) notify the central clearinghouse by telephone of the emergency and response taken as soon as reasonably possible if such notice was not given immediately prior to the excavation or demolition[;].

[(3)] [In the event that the use of explosives is necessary to correct an emergency involving an immediate and substantial danger of death or serious personal injury, immediately:]

[(A)] [provide the notice required by subdivision (1) of this subsection to the central clearinghouse if it is during hours when the central clearinghouse is open for the purpose of determining the public utilities with facilities located at or near the site of the discharge unless the affected public utilities are already known from a prior notification for excavation;]

[(B)] [immediately provide the information required by subdivision (1) of this subsection directly to the affected public utilities prior to discharge of the explosives; and]

[(C)] [provide notice directly to the central clearinghouse as soon as possible after the discharge if such notice was not given immediately prior to the discharge;]

(b) In addition to the requirements of subsection (a) of this section, a responsible party shall:

(1) Provide the name and phone number of the excavator to any public utility requesting such information;

(2) provide the information contained in the ticket to the excavator prior to excavation or demolition; and

(3) in the event that any information or special conditions regarding the location of excavation or demolition is received by any responsible party, transmit such information to the excavator prior to

the commencement of any excavation or demolition.

(c) Any excavator performing excavation or demolition within the State of Connecticut shall:

~~[(4)](1)~~ Use prudent judgment in determining whether to proceed with the excavation [, discharge of explosives] or ~~[demolishing]~~ demolition prior to the identification of any or all of the facilities in the ~~[events covered by subdivisions (2) and (3) of this subsection.]~~ event of emergency excavation or emergency blasting. In exercising such judgment, the excavator shall consider, among other things, the potential hazard to life and property while awaiting public utility personnel to locate all the facilities, the need for public utility personnel to locate the facilities having the greatest potential for detriment to the public safety and the potential hazards that could result from proceeding without having located the facilities and potential damage to those facilities;

~~[(5)](2)~~ Exercise reasonable care when working in proximity to the underground facilities of any public utility. Reasonable care shall include, without limitation, the use of construction methods appropriate to ensure the integrity of existing utility facilities and their man-made temporary and permanent support including but not limited to adequate and proper shoring and proper backfill methods and techniques; the selection of equipment and explosives capable of performing the work with the minimum reasonable likelihood of disturbance to underground facilities; adequate supervisory personnel to ensure proper actions; proper understanding by the personnel on the job site of the authority of all parties involved in the activity so that prompt action can be taken in the event of unanticipated contact with or damage to underground facilities; adequate training of employees in executing their assignments to ensure protection of utility facilities and the public; maintaining necessary liaison with ~~[owners of underground facilities]~~public utilities; sponsoring preplanning and preconstruction meetings as necessary, and complying with all applicable laws and regulations[.];

(3) Use proper care when utilizing trenchless excavation. If the excavator is utilizing trenchless excavation, ~~[the excavator shall, if]~~ and such excavation is expected to cross or encroach within the approximate location of underground facilities either horizontally or vertically, ~~[prior to the crossing or encroaching, determine]~~ the excavator shall:

(A) Determine the [precise]actual location of such underground facilities expected to be so crossed or encroached prior to crossing or encroaching the underground facilities by:

(i) excavating and exposing the utility at the location of the crossing or encroachment; or

(ii) if the trenchless excavation is crossing a sanitary or storm drain, performing a visual inspection of adjacent manholes or catch basins to measure the depth of the facilities and determine the actual location of the facilities. The crossing or encroachment can be made without exposing the utility if the crossing or encroachment is expected to have a clearance of at least three (3) feet; and

(B) If the trenchless excavation has the possibility of crossing privately owned sanitary sewer laterals, take reasonable steps to identify the location of such laterals before proceeding with the trenchless excavation. Reasonable steps shall include, but not be limited to, inspecting the structure served by the lateral to identify the location of the sewer lateral connection, inspecting manholes to identify the discharge point of the lateral, or the use of locating sondes. The use of trenchless excavation around privately owned sewer laterals shall follow the same amount of care as required for public utilities in this subsection;

~~[(6)](4)~~ In the event that underground facilities of a public utility are likely to be exposed by such ~~[excavating, discharging of explosives or demolishing]~~excavation or demolition, provide such support or protection, or both, as may be necessary to protect such facilities from damage[.];

(5) Where underground facilities containing combustible or hazardous fluids or gases (such as natural gas, propane, jet fuel or chlorine) are likely to be exposed or where the proposed excavation[, discharge of explosives] or demolition is to occur within the approximate location of such facilities or affecting such facilities, except for excavations performed in connection with the need to expose such underground facilities by the owner of such facilities, [an excavator may] use mechanical equipment

solely for the purpose of removing the bituminous and concrete road surface. In such circumstances, other than for the removal of a bituminous or concrete road surface, an excavator, other than the [owner] public utility exposing its own underground facilities, shall employ hand digging or soft digging methods only;

[(7)](6) In the event that the excavator, after reasonable attempt, is unable to [precisely] locate the actual location of an underground [facilities] facility after the approximate location of [the] an underground [facilities have] facility has been marked, the excavator must [notify the public utility requesting] request such further assistance from the public utility as may be needed to determine the [precise] actual location of the underground facility; [and]

[(8)](7) Avoid the covering or removal of surface markings, flags or stakes indicating underground facilities during construction activity prior to [actually excavating, discharging explosives or demolishing] the actual excavation or demolition in the vicinity of the located facilities. If such surface markings, flags or stakes are to be covered or removed during the excavation or demolition activity, the excavator shall make all reasonable efforts to maintain the location of the underground facilities by use of offset marks and/or maps. If surface markings, flags or stakes are disturbed to the extent that the excavator cannot identify the approximate location of underground utility facilities, the excavator shall contact the utilities to request that the utilities re-mark the approximate location of the underground utility facilities; and

(8) Immediately request assistance from the public utility in the event an excavator has reason to believe there are underground facilities of a public utility in the designated area that have not been marked by the public utility in accordance with section 16-345-5 of the Regulations of Connecticut State Agencies.

[(b)] [When any contact is done to any underground facility of a public utility, the excavator responsible for the operations causing such contact shall immediately and directly notify the public utility which owns or operates such facility of the contact, but such person, public agency or public utility shall not tamper with or attempt to repair such facility except to repair protective coatings when authorized by the owner of the facility.]

[(c)](d) [An excavation notice] A ticket given pursuant to [subdivision (1) of]subsection (a) of this section shall expire at the end of thirty (30) days from the date such [notice] ticket is given to the clearinghouse. [Whether or not an excavation, demolition or discharge of explosives has commenced pursuant to a valid notification at any time within the prior thirty (30) days, if such activity has not been completed or is expected to last beyond the 30 day period, a renewal notice must be provided before the expiration of the thirty day period by the excavator. The renewal shall not be applicable for areas not designated in the prior notification. If excavation, demolition or discharge of explosives was not commenced pursuant to a valid notification at any time during the prior thirty day period following the date which the notice was originally given, notice shall be given again in accordance with subdivision (1) of subsection (a) of this section by the excavator. Where any excavation, discharge or demolition activity has remained dormant for a period of thirty (30) days from the date of the last notice given pursuant to said subdivision, an additional notice shall be given before commencing such activity by the excavator.]

[(d)](e) The [area of proposed excavation, discharge of explosives or demolition shall be designated] designated area shall be identified or marked by the excavator or responsible party prior to notifying the central clearinghouse in such a manner as to enable the public [utility or owner of underground facilities] utilities to know the [approximate boundaries of the proposed excavation] outer boundaries of the designated area. The [area shall be] designated area shall be identified or marked as follows:

(1) [if the area of proposed excavation is less than one thousand (1,000) feet longitudinally along an existing highway, only surface marking] Except as provided in subdivision (2) of this subsection,

in accordance with section 16-345-5 of the [regulations] Regulations of Connecticut [state agencies may be used;] State Agencies and shall clearly indicate the outer limits of where possible excavation or demolition activities may occur;

(2) [if] If the designated area is one thousand (1,000) feet or more longitudinally on or adjacent to an existing highway, surface markings pursuant to section 16-345-5 of the [regulations] Regulations of Connecticut [state agencies] State Agencies are not [used, designation must be]required if a preconstruction meeting is held by the excavator or responsible party and all affected public utilities are informed of such meeting, and the designated area is identified by clear and appropriate markings on a plan map which was originally prepared by a licensed surveyor or competent employee of a public utility [company or municipal utility]and delivered to the public [utility]utilities whose underground facilities may be affected[, if the area is 1000 feet or more longitudinally on or adjacent to an existing highway and a preconstruction meeting is held by the person or public agency performing the excavation, discharge or demolition activity and all affected public utilities are notified of such meeting]; and

(3) [the designation of the area shall include the maximum depth of excavation at a sufficient number of points to ensure an accurate profile unless detailed profile maps are provided. The depth information provided shall reasonably reflect the anticipated actual depth.] If the area of proposed excavation or demolition is designated by surface markings, flags or stakes which are not clearly visible from the public street, the excavator or responsible party shall include, in the ticket to the central clearinghouse, directions to the designated area from the nearest public street.

[(e)](f) When any contact is made with or damage is done to any underground facility of a public utility, the excavator responsible for the operations causing such contact or damage shall:

(1) Immediately and directly [notify the] report the contact or damage to the affected public utility [which owns or operates such facility of the contact], but such excavator shall not tamper with or attempt to repair such facility except [to repair protective coatings when] when and to the extent authorized by the [owner of the facility] public utility. The excavator performing the excavation[, discharge of explosives] or demolition shall use prudent judgment taking into account minimizing the potential detriment to public safety in determining whether to cease activities pending the arrival of qualified public utility personnel; and

(2) When such contact or damage includes the occurring of a serious electrical short circuit or the escaping of combustible or hazardous fluids or gases (such as natural gas, propane, jet fuel or chlorine) or any other event endangering the public, the excavator responsible for the excavation[,] or demolition [or discharge]involved in such damage shall also alert all persons within the danger area, shall alert police, fire, or other emergency personnel, and take all feasible steps, including, where applicable, [notifying police, fire and other emergency personnel,] eliminating sources of ignition and evacuating employees and the general public from the affected area, but excluding tampering with or attempting to repair the damaged facility, to insure the public safety pending arrival of the appropriate public utility personnel.

[(f)](g) At all times when excavation[, discharge of explosives] or demolition [are]is in progress there shall be a representative of the excavator present in overall charge of the operation who shall be knowledgeable regarding the operation being performed, sections 16-345-1 to 16-345-9, inclusive, of the Regulations of Connecticut State Agencies and the legal name and address of the entity that is directly responsible for the performance of the operation. This person shall have satisfactory evidence that the notification requirements of [these regulations]sections 16-345-1 to 16-345-9, inclusive, of the Regulations of Connecticut State Agencies have been met, such as the ticket number from the central clearinghouse on site at all times.

[(g)](h) Each [person, or public agency] excavator involved in excavation[, discharge of explosives and demolitions] or demolition shall post a summary of the requirements of sections 16-

Such stakes] When marking via staking or flagging, stakes and flags shall be placed in an upright position directly above the facility and [be exposed]:

(1) Exposed above the ground a minimum of eighteen (18) inches]. The top of the stake shall be clearly marked with both the designated utility color and identification abbreviation in accordance with subsections (h) and (i) of this section.] for stakes and a minimum of twelve (12) inches for flags; and

(2) Inserted below ground to adequately support the stake or flag in the upright position.

[(f)](g) In areas where surface markings cannot be utilized, or in areas where the use of flags or stakes would be superior to surface markings, flagging or staking [may] shall be employed for [locating facilities] identification of the approximate location of an underground utility facility or for designating areas of proposed excavation[,] or demolition [or discharge of explosives]. Flags and [Stakes] stakes shall normally be located above the center line of the underground facility [and at the outer limits of the proposed excavation, demolition or discharge of explosives activity]. Flags or [Stakes] stakes shall not be used for offset locations unless surface marking or center line flagging or staking is inadequate or inappropriate[.]:

(1) In areas of grass, dirt, or other non-durable surfaces, stakes or flags shall be used unless frost conditions prevent their installation.

(2) In active construction sites where there is continual movement of equipment and supplies, stakes and flags appropriate to withstand site conditions shall be used.

[(g)](h) Surface markings, flags or stakes shall be located at the outer limits of the designated area and at such appropriate intervals, not greater than twenty feet between marks, as is necessary to clearly indicate the location and course of the underground facility.

[(h)](i) With the exception of normal traffic control markings, all markings on public streets, sidewalks and rights-of-way, and all surface [markings] marking, flagging and [stakings] staking of public utility locations and designated areas of [proposed] excavation [,] or demolition [or discharge of explosives] shall be in accordance with, and shall not conflict with, the following uniform color code[.]:

(1) Yellow—Gas, oil petroleum products, steam, compressed air, compressed gases and all other hazardous materials except water[.]:

(2) Red—Electric power lines, electric power conduits and other electric power facilities[.]:

(3) Orange—Communication lines or cables, including but not limited to telephone, telegraph, fire signals, cable television, civil defense, data systems, electronic controls and other instrumentation[.]:

(4) Blue—Water[.]:

(5) Green—Storm and sanitary sewers and drainage systems including force mains and other non-hazardous materials[.]:

(6) Purple—[Radioactive materials.] Reclaimed water, irrigation and slurry lines;

(7) White—[Proposed working] Designated area of proposed excavation [, discharge of explosive] or demolition[; survey markings]; and

(8) [Brown—Other.] Pink—Survey markings.

[(9)] [Unpainted stakes with colored ribbon—survey markings.]

[(i)] [All surface marking and staking utilized for the location of underground facilities shall contain letter designations which clearly identify the type of facility so marked or staked. Such letters shall be legible and shall be used in accordance with the following:]

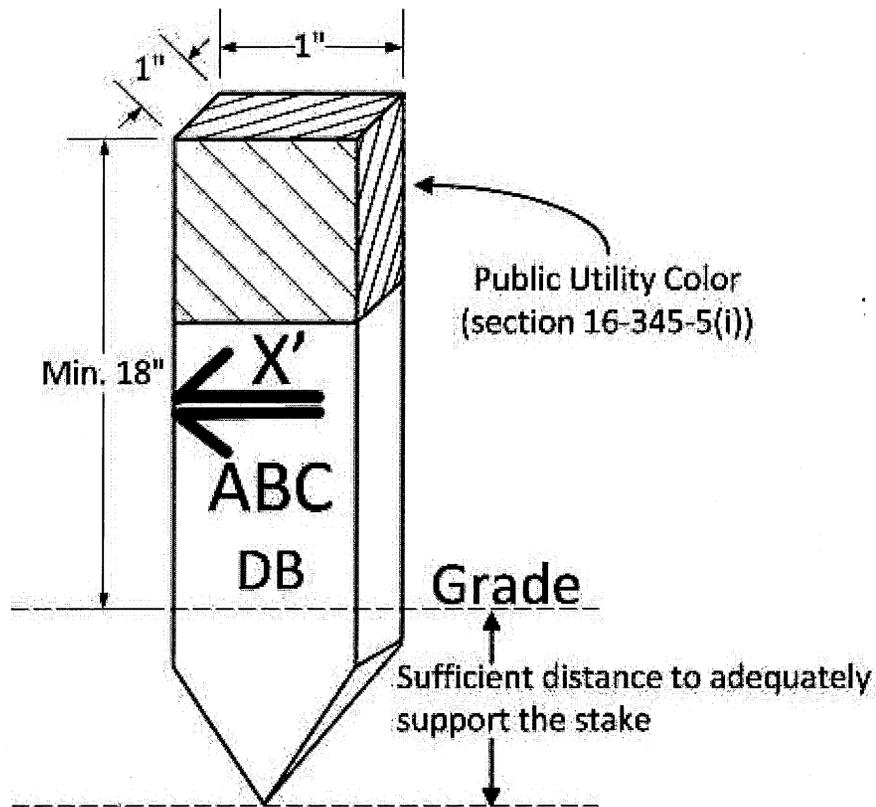
[(1)] [C—Communication facilities other than telephone company facilities.]

[(2)] [CH—Chemicals.]

[(3)] [CTV—Cable television.]

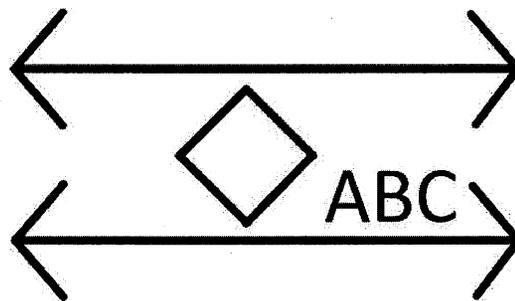
[(4)] [E—Electric power.]

[(5)] [FS—Fire signals.]



(3) Markings for a duct bank (multiple duct structure) shall be as follows (“ABC” (which represents the name of the public utility or commonly recognized abbreviation) and any applicable special descriptors shall also be shown in sufficient quantities to be visible from any point in the designated area):

(A) Surface markings for a duct bank, where the width of the markings shall be the width of the duct bank;



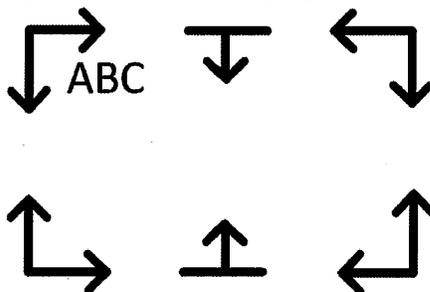
(B) Surface markings for an offset mark for a duct bank, where “X” represents the distance, in feet, from the reference line to the underground facility, and where the width of the markings shall be the width of the duct bank;

(B) Utility feature that extends to surface, such as a gas drip riser, purge riser, or blow-off.

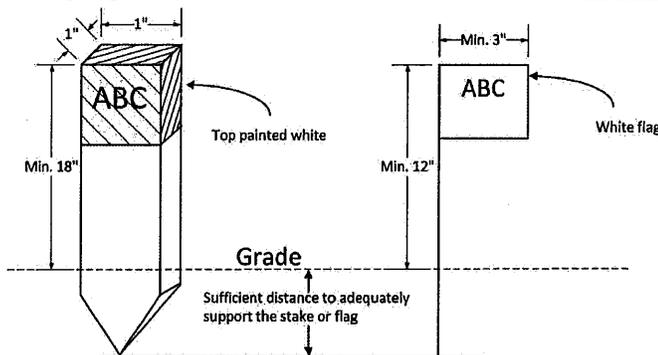


(6) Except as provided in section 16-345-4(e)(2) of the Regulations of Connecticut State Agencies, the excavator shall identify the designated area of excavation or demolition in one of the methods as follows ('ABC' represents the name of the excavator or commonly recognized abbreviation):

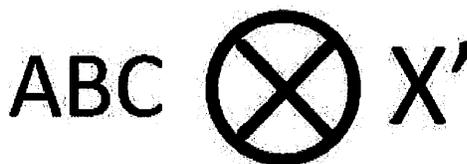
(A) Surface markings consisting of brackets identifying the outer limits of the designated area;



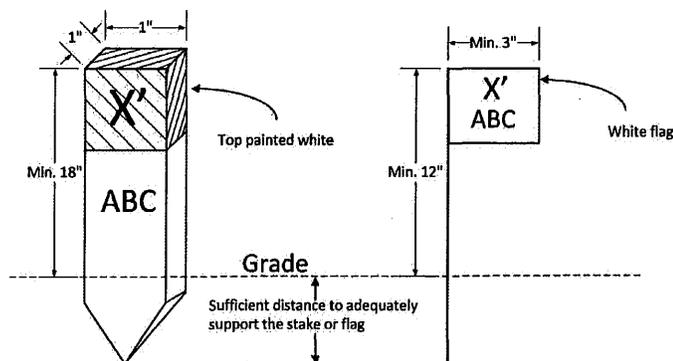
(B) Stakes or flags identifying the outer corners and boundaries of the designated area;



(C) A single point with a radius can be identified with the following surface marking, where 'X' represents the radius of the circle, in feet, around the surface marking; and



(D) A single point with a radius can be identified with a white stake or flag, where 'X' represents the radius of the circle, in feet, around the stake or flag.



[(k)](L) A public utility may, in accordance with the provisions of subsection (c) of section 16-345-3 of the [regulations] Regulations of Connecticut [state agencies] State Agencies, identify the approximate location of a facility connected to its facility beyond the point of the interconnection or tee, but not owned or operated by the public utility as a helpful guide to an excavator in a similar manner to subsections (a) to (j), inclusive, of this section, except that surface markings shall be dotted or broken line instead of a solid line.

[(l)](m) A public utility may signify that it has no facilities in the [immediate] designated area [of a proposed excavation, demolition or discharge of explosives] by writing [“no” “NO” plus the name of public utility or commonly recognized abbreviation [”] in letters at least [twelve] six inches high using the uniform color code as described in subsection [(h)] (i) of this section.

Sec. 6. Section 16-345-6 of the Regulations of Connecticut State Agencies is amended to read as follows:

Sec. 16-345-6. Permits to require compliance

Any permit[, except for advance construction permits,] issued by a public agency for excavation[, or demolition[or discharge of explosives]] shall require satisfactory evidence of compliance with chapter 293 of the Connecticut General Statutes and sections 16-345-1 to 16-345-9, inclusive, of the [regulations] Regulations of Connecticut [state agencies] State Agencies such as the central clearinghouse ticket number. Satisfactory evidence shall not be required when the permit is requested by a public utility that will not be performing the actual excavation nor shall it be required when the permitting agency determines that the permit approval process will take longer than thirty (30) days. The central clearinghouse may provide notification of each [underground location request] ticket to each municipality’s permit issuing department for proposed excavations and demolitions within the municipality’s jurisdiction.

Sec. 7. Section 16-345-7 of the Regulations of Connecticut State Agencies is amended to read as follows:

Sec. 16-345-7. Compliance with local permit requirements

Except as provided in section 16-345-6 of the [regulations] Regulations of Connecticut [state agencies] State Agencies, sections 16-345-1 to 16-345-9, inclusive, of the [regulations] Regulations of Connecticut [state agencies] State Agencies shall not be construed to affect or impair local ordinances, charter or other provisions of law requiring permits to be obtained before excavating in a public highway or to demolish structures on private property, nor shall they be construed to grant to any person, excavator, or public agency any rights not specifically provided by chapter 293 of the