To: Honorable Members of the Judiciary Committee

From: Jessica Rubin, Assistant Clinical Professor of Law, University of Connecticut School of Law

Date: March 31, 2015

Re: Support For Proposed HB 6187 and SB 1128 – An Act Concerning The Protection of Animals That Are The Subject of Criminal Court Proceedings and An Act Prohibiting the Use of Accelerated Rehabilitation in the Case of Animal Abuse

I write to offer my support for Proposed Bill Nos. 6187 and 1128. HB 6187 would allow courts to order the appointment of an animal advocate in criminal animal cruelty cases. The advocate would be appointed from a list maintained by the Commissioner of Agriculture and would serve on a voluntary basis. The advocate would represent the interests of the animal and present relevant information to the court. This bill would help facilitate animal cruelty prosecutions by ensuring appropriate representation for victims. SB 1128 would prohibit the use of accelerated rehabilitation in animal abuse cases. This bill would help to ensure that violence towards animals is taken seriously by promoting appropriate penalties and a record of these crimes.

I consider myself knowledgeable about legal issues pertaining to animals. In addition, I attach to this memo, for your reference, a report on animal abuse and violent criminal behavior, published by the State of Massachusetts Office of Strategic Planning and Research in 2011.¹

1. There is a strong link between violence against animals and violence against humans.

The following statistics demonstrate the link between animal abuse and violence towards people:

- A 2001-2004 study by the Chicago Police Department "revealed a startling propensity for offenders charged with crimes against animals to commit other violent offenses toward human victims." Of those arrested for animal crimes, 65% had been arrested for battery against another person.²

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¹ Jessica Rubin is a faculty member at UConn Law School where she teaches Animal Law, among other subjects. In addition, she is a member of the Animal Legal Defense Fund. The views expressed in this memo are her own and not those of the University of Connecticut.


testimony in support of proposed HB 6187 and SB 1128
March 31, 2015
Jessica Rubin

- Of seven school shootings that took place between 1997 and 2001, all involved boys who had previously committed acts of animal cruelty.\(^4\)
- 71% of pet-owning women entering shelters reported that their batterer abused, killed or threatened family pets for revenge or psychological control.\(^5\)
- Another study found that in families under supervision for physical abuse of their children, pet abuse was concurrent in 88% of the families.\(^6\)
- A 1986 study of 64 convicted male sex offenders found that 48% of rapists and 30% of child molesters reported committing animal abuse during childhood or adolescence.\(^7\)

Animal cruelty is often related to domestic violence. Pet abuse is one of four predictors of domestic violence, according to a six-year study conducted in 11 cities.\(^8\) Domestic abusers may manipulate their human victims through threatened or actual violence against pets.

Animal neglect can also indicate abuse toward people. Animal cruelty in the form of neglect is often one of the first indicators of distress in a household. A person who fails to provide minimal care for a pet is more likely to neglect the basic needs of other dependents in the household.\(^9\) Animal hoarding is an extreme example of how neglect affects the health of both people and animals.

Investigating and prosecuting animal cruelty helps take criminals off the streets. Where animal abuse is a problem, other crimes, including violence against people, are often concurrent.

2. Proposed HB 6187 would allow concerned parties to have meaningful participation in a process in need of more information, but lacking in resources to get that information.

As a clinical law professor at the University of Connecticut School of Law, I strongly believe that our students would benefit from serving as animal advocates under the proposed legislation. Serving as advocates, students would engage in supervised factual and legal research and court appearances. The legislation presents an opportunity for interested law students, lawyers, veterinarians and community members to inform courts, and to play a much-needed and gratifying role in an important, yet often overburdened process.

3. Proposed HB 6187 would allow courts to learn about and consider animal interests.

Under the proposed bill, animal advocates could provide courts with information specific to an animal’s interests and experience. Traditionally, our courts have not been equipped to gather this information. The proposed bill would establish a system where, with court approval, an advocate could gather this information and provide it to the court. This system would promote informed decision-making that, where appropriate, considers the experience of the subject and future animals. The bill would encourage serious treatment of violence towards animals.

If passed, the legislation would allow courts to receive information and advocacy regarding animal interests. The appointment of animal advocates would allow cases to be thoroughly investigated and advocated, resulting in more informed treatment of parties. Given the association between violence against animals and violence against humans, more informed treatment of parties who have committed animal cruelty will be an important step in preventing additional and escalating acts of violence.

4. Proposed SB 1128 would ensure that animal cruelty is appropriately punished and documented.

Punishment can be a strong deterrent and accelerated rehabilitation is not adequate punishment to deter animal abuse. A 2013 research report by the Office of Legislative Research (2013-R-0148) describes procedural outcomes of animal cruelty offenses from 2002 through 2012. The report shows that 51% of offenses were nolled, 33% were dismissed, 0.2% resulted in findings of not guilty, and only 16% resulted in guilty findings.

Accelerated rehabilitation erases any record of an incident of animal cruelty. A record is vital for informing the criminal justice system (for subsequent incidents of domestic or animal violence) and for informing others who might entrust subsequent animals to an offender’s care and/or ownership.
For all of these reasons, I strongly support Proposed Bills 6187 and 1128. The bills would help to stop the cycle of violence by recognizing that animal cruelty is an indicator of serious problems, and treating cruelty cases in a way that prevents offenders from continuing and expanding their violent behavior.
The connection between cruelty to animals in childhood/early adolescence and adult violent criminal behavior has been a topic of interest for decades. Formal research on this matter began as early as the 1960s with Mead’s 1964 bulletin article including her theory “that childhood animal cruelty was symptomatic of a violent personality that, if not diagnosed and targeted, could lead to ‘a long career of episodic violence and murder’.”¹ This phenomenon was also studied as part of a triad including enuresis (bed wetting) and fire setting in childhood by a number of researchers.² In the 1980s studies found that the association was not as significant as originally thought and triad research opened the way for the study of cruelty to animals as an independent indicator.³

The literature is abundant and runs the gambit of topics as there are many different aspects of both animal cruelty and later violent criminal behavior to be considered. Existing research looks at issues such as witnessing versus participating in animal cruelty;⁴ whether an animal is neglected, injured or killed; the method of abuse such as shooting, torture or bestiality; the age of the child at the inception of abuse; whether abuse is a single incident or reoccurring; and the motivations behind the abuse of animals. On the other side of the equation, different studies have looked at violent vs. non-violent criminal behavior; interpersonal vs. property or other crimes; and specific groups of offenses or offenders such as sex crimes, serial killers, the newer phenomenon of school violence (i.e. Columbine), and Domestic Violence.⁵

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“The Federal Bureau of Investigation (FBI) considers past animal abuse when profiling serial killers.”6 According to Robert K. Ressler, who developed profiles of serial killers for the FBI, “Murderers...very often start out by killing and torturing animals as kids.”7 “FBI criminal profiler, John Douglas, writes in The Mind Hunter that serial offenders’ earliest acts of violence are often the torture and/or killing of pets or wildlife, then brutalizing younger siblings, and then finally engaging in domestic violence or street crime.”8

“The deadly violence that has occurred in schools in recent years has, in most cases, begun with cruelty to animals.”9 “Many of the school shooters committed acts of animal cruelty before turning their aggression on classmates, teachers, and parents.”10

There are also different cohorts to be studied and methods of research to be used. The majority of studies have focused on retrospective accounts comparing violent and non-violent criminal populations11 (Felthous & Yudowitz, 1977; Hellman & Blackman, 1966; Kellert & Felthous, 1985), but others have compared criminals to college students, surveyed college students alone, or looked at more clinical settings with mentally ill subjects. A different spin on the subject matter focuses on the behavior of children comparing those in clinical and not clinical settings by either relying on parental reporting or assessments and interviews with the children directly.

“The earliest study to report the prevalence of animal cruelty in a male prisoner population was conducted by Hellman and Blackman (1966).12 These authors found that prisoners charged with a violent crime were three times as likely to report an incident of animal cruelty having occurred in their childhood compared to prisoners charged with nonviolent crimes.”13

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9 Ibid.
Although there are opposing studies out there, a growing body of research does indicate people who commit acts of cruelty towards animals rarely stop there. The commission of these acts can be a warning sign of future violent behavior, and may predict later violence towards people. It is noteworthy that “child protection and social service agencies, mental health professionals, and educators regard animal abuse as a significant form of aggressive and antisocial behavior to the point that it is considered an important red flag in the identification of other violent behavior”. Psychology, sociology, and criminology studies have shown that many violent offenders had committed repeated acts of serious animal cruelty during childhood and adolescence. In fact, violent criminals were found to be five times more likely to commit violent crimes against people if they had a history of abusing animals in their youth. “There is a further correlation: the most aggressive criminals had committed the most severe acts of animal cruelty in childhood.”

The following statistics from various studies demonstrate the link between animal abuse and violence towards human beings:

- 70% of all animal abusers have committed at least one other criminal offense and almost 40% have committed violent crimes against people.
- A survey of 117 male inmates incarcerated in a South African prison, found that 63.3% (58) of men who had committed crimes of aggression admitted to cruelty to animals while only 10.5% (59) of the nonaggressive inmates admitted to this.
- A comparison study of undergraduate students and incarcerated felons found that 63% of inmates and 20.5% of undergraduates reported abusing animals. The majority of exposure occurred between 6 and 12 years of age.

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• A 1986 study of 64 convicted male sex offenders, found that 48% of rapists and 30% of child molesters reported committing animal abuse during childhood or adolescence;\(^\text{22}\)

• A 1988 retrospective study reported that 46% rapists began abusing animals during adolescence, while 36% began as children;\(^\text{23}\)

• A 1977 article published in Psychiatry found that 36% of assaulitative women reported cruelty to animals while 0% of non-assaulitative women did;\(^\text{24}\)

• Kellert and Felthous found in a 1985 study that 25% of violent, incarcerated men reported higher rates of “substantial cruelty to animals” in childhood than a comparison group of non-incarcerated men (0%);\(^\text{25}\) and

• Men who abused animals were five times more likely to have been arrested for violence towards humans, four times more likely to have committed property crimes, and three times more likely to have records for drug and disorderly conduct offenses.\(^\text{26}\)

In recent years, a strong connection has been made between animal abuse and domestic violence.\(^\text{27}\) In fact, cruelty to animals is considered to be a significant predictor of future domestic violence.\(^\text{28}\) Because abusers target the powerless, crimes against animals, spouses, children, and the elderly often go hand in hand.\(^\text{29}\)

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- 85% of women and 63% of children entering shelters discussed incidents of pet abuse in the family;\textsuperscript{30}
- More than 80% of families being treated for child abuse were also involved in animal abuse;\textsuperscript{31}
- 70.3% of women in domestic abuse shelters reported either threats or actual harm to pets, with 54% reporting actual harm;\textsuperscript{32}
- 32% of pet-owning victims of domestic abuse reported that one or more of their children had hurt or killed a pet;\textsuperscript{33} and
- Approximately 25% of the battered women reported that concern for their pets’ welfare had prevented them from seeking shelter sooner.\textsuperscript{34}

This brief summary is only a small cross section of the literature available on the topic of animal cruelty in childhood/early adolescence as linked to adult criminal behavior. Research continues to explore this subject matter delving into all aspects in an effort to establish tools to identify those with a high risk and to provide early intervention and treatment when possible. There are currently a number of interventions available for youngsters to address animal cruelty although there is a need for research regarding the efficacy of these programs.\textsuperscript{35} These treatment programs have a range of goals relevant to children and young adults which include:\textsuperscript{36}

- enhanced capacity to form positive relationships with others
- increased feelings of self-worth
- increased personal competence and mastery
- increased empathy (for children and young people who are assessed as lacking empathy)
- a reduction in anxiety


• reduced depression
• reduced anti-social behaviour

Some of the programs available include AniCare Child, a cognitive behavioral intervention based on techniques to treat batterers developed by the Doris Day Animal foundation and PSYETA. The focus is on juvenile animal cruelty behavior including witnesses to animal abuse. “Children are taught how to connect to animals and express their emotions appropriately” as well as “acknowledging the accountability of their behavior”\(^\text{37}\).

Other interventions focus on a child’s social development such as “humane education treatment” which helps enhance understanding of and attitudes about animals through the teaching of the basic concepts of animal care and welfare in a classroom setting.\(^\text{38}\) The People and Animals Learning (PAL) program,\(^\text{39}\) a three-week program for inner city at-risk youth aged 10 to 13, teaches respect for animals in addition to responsibility, accountability, and respect for self and others. (This program was not designed specifically to be an intervention for those who are cruel to animals.) Green Chimneys is a program that is a year-round home school and farm designed for aggressive children.\(^\text{40}\) “Children who have been cruel to animals are taught humane practices for caring for animals and they learn how to describe their feelings while working with animals, discuss their anger, and build empathy”. “The program has been successful in targeting and working with aggression toward animals.”\(^\text{41}\)

The programs above and others like them are a promising alternative in treating children who abuse animals. As noted, treatment outcome studies should be used to determine what types of interventions are effective in decreasing animal abuse among children to achieve the best results.\(^\text{42}\)