



Senate

General Assembly

File No. 577

February Session, 2014

Substitute Senate Bill No. 475

Senate, April 16, 2014

The Committee on Finance, Revenue and Bonding reported through SEN. FONFARA of the 1st Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING AUTHORIZATION OF STATE GRANT COMMITMENTS FOR SCHOOL BUILDING PROJECTS AND CONCERNING CHANGES TO THE STATUTES CONCERNING SCHOOL BUILDING PROJECTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (*Effective from passage*) The Commissioner of
2 Administrative Services, having reviewed applications for state grants
3 for public school building projects in accordance with section 10-283 of
4 the general statutes on the basis of priorities for such projects and
5 standards for school construction established by the State Board of
6 Education, and having prepared a listing of all such eligible projects
7 ranked in order of priority, including a separate schedule of previously
8 authorized projects which have changed substantially in scope or cost,
9 as determined by said commissioner together with the amount of the
10 estimated grant with respect to each eligible project, and having
11 submitted such listing of eligible projects, prior to December 15, 2013,
12 to a committee of the General Assembly established under section

13 10-283a of the general statutes for the purpose of reviewing such
 14 listing, is hereby authorized to enter into grant commitments on behalf
 15 of the state in accordance with said section 10-283 with respect to the
 16 priority listing of such projects and in such estimated amounts as
 17 approved by said committee prior to February 1, 2014, as follows:

18 (1) Estimated Grant Commitments.

T1	School District	Estimated	Estimated
T2	School	Project Costs	Grant
T3	Project Number		
T4			
T5	DANBURY		
T6	Mill Ridge Intermediate School		
T7	034-0138 EA/RR	\$18,608,903	\$11,762,688
T8			
T9	DANBURY		
T10	Park Avenue School		
T11	034-0139 EA	12,217,578	7,722,731
T12			
T13	DANBURY		
T14	Shelter Rock School		
T15	034-0140 EA	5,650,019	3,571,377
T16			
T17	DANBURY		
T18	Stadley Rough School		
T19	034-0141 EA	5,367,422	3,392,747
T20			
T21	FAIRFIELD		
T22	Riverfield School		
T23	051-0125 EA	14,485,766	3,828,588
T24			
T25	FAIRFIELD		
T26	Fairfield Ludlowe High School		
T27	051-0127 EA/EC/RR	11,630,700	3,073,994
T28			
T29	NEW BRITAIN		
T30	Gaffney School		
T31	089-0167 EA	30,000,000	23,787,000
T32			
T33	WEST HARTFORD		

T34	Charter Oak International Academy		
T35	155-0239 DV/N	43,274,807	34,619,846
T36			
T37	EAST HAMPTON		
T38	East Hampton High School		
T39	042-0041 EA/RR	51,695,000	27,139,875
T40			
T41	NEWINGTON		
T42	Martin Kellogg Middle School		
T43	094-0101 A	1,000,000	589,300
T44			
T45	NEWINGTON		
T46	John Wallace Middle School		
T47	094-0102 A	1,000,000	589,300
T48			
T49	NEWINGTON		
T50	Newington High School		
T51	094-0103 EA	1,500,000	883,950
T52			
T53	PUTNAM		
T54	Putnam High School		
T55	116-0019 EA/RR	33,421,159	24,467,631
T56			
T57	STAMFORD		
T58	Northeast School		
T59	135-0273 A/EC	3,500,000	987,350
T60			
T61	REGIONAL DISTRICT 14		
T62	Nonnewaug High School		
T63	214-0093 EA	63,820,605	30,544,542
T64			
T65	FAIRFIELD		
T66	Osborn Hill School		
T67	051-0126 EA/EC	3,374,400	891,854
T68			
T69	PUTNAM		
T70	Central Administration (Putnam		
T71	H.S.)		
T72	116-0020 BE/ A/RR	3,188,841	1,167,275
T73			
T74	STAMFORD		
T75	Toquam School		

T76	135-0274 A/RR	2,550,000	719,355
T77			
T78	STAMFORD		
T79	Westhill High School		
T80	135-0275 A/EC	2,075,000	585,358
T81			
T82	TORRINGTON		
T83	Forbes School		
T84	143-0070 EC	300,000	225,000
T85			
T86	WETHERSFIELD		
T87	Central Administration		
T88	(Wethersfield H.S.)		
T89	159-0102 BE/A/RNV	652,065	165,331

19 (2) Previously Authorized Projects That Have Changed
 20 Substantially in Scope or Cost which are Seeking First Reauthorization.

T90	School District	Authorized	Requested
T91	School		
T92	Project Number		
T93			
T94	BERLIN		
T95	Berlin High School		
T96	007-0065 RNV/E		
T97			
T98	Estimated...		
T99	Total Project Costs	\$69,950,000	\$83,464,987
T100	Total Grant	\$32,974,430	\$39,345,395
T101			
T102	BRIDGEPORT		
T103	Dunbar School		
T104	015-0171 A/EC		
T105			
T106	Estimated...		
T107	Total Project Costs	\$8,807,099	\$8,807,099
T108	Total Grant	\$6,888,032	\$6,888,032
T109			
T110	NEW HAVEN		
T111	UNH Science & Engineering Magnet		
T112	093-0357 MAG/N/PS		
T113			

T114	Estimated...		
T115	Total Project Costs	\$59,500,000	\$85,500,000
T116	Total Grant	\$56,525,000	\$81,255,000
T117			
T118	WESTON		
T119	Weston Middle School		
T120	157-0053 EC		
T121			
T122	Estimated...		
T123	Total Project Costs	\$1,395,150	\$2,458,375
T124	Total Grant	\$298,981	\$526,830
T125			
T126	REGIONAL DISTRICT 18		
T127	Mile Creek School		
T128	218-0037 EC		
T129			
T130	Estimated...		
T131	Total Project Costs	\$597,900	\$965,550
T132	Total Grant	\$209,265	\$337,943
T133			
T134	CREC		
T135	Academy of Aerospace		
T136	241-0099 MAG/PF/EA		
T137			
T138	Estimated...		
T139	Total Project Costs	\$72,993,000	\$81,873,481
T140	Total Grant	\$69,343,350	\$77,779,807

- 21 (3) Previously Authorized Project For The Technical High School
 22 System That Has Changed Substantially in Scope or Cost which is
 23 Seeking Reauthorization.

T141	School District	Authorized	Requested
T142	School		
T143	Project Number		
T144			
T145	CTHSS (ANSONIA)		
T146	Emmett O'Brien		
T147	900-0012 VT/EA		
T148			
T149	Estimated...		

T150	Total Project Costs	\$ 77,746,501	\$ 94,315,000
T151	Total Grant	\$ 77,746,501	\$ 94,315,000
T152			
T153	CTHSS (MILFORD)		
T154	Platt		
T155	900-0013 VT/EA		
T156			
T157	Estimated...		
T158	Total Projects Costs	\$57,886,000	\$124,566,000
T159	Total Grant	\$57,886,000	\$124,566,000
T160			
T161	CTHSS (GROTON)		
T162	Ella T. Grasso		
T163	900-0014 VT/EA		
T164			
T165	Estimated...		
T166	Total Projects Costs	\$61,479,000	\$134,913,000
T167	Total Grant	\$61,479,000	\$134,913,000

24 Sec. 2. Subsection (a) of section 10-292r of the 2014 supplement to
 25 the general statutes is repealed and the following is substituted in lieu
 26 thereof (*Effective from passage*):

27 (a) There is established a School Safety Infrastructure Council. The
 28 council shall consist of: (1) The Commissioner of Administrative
 29 Services, or the commissioner's designee; (2) the Commissioner of
 30 Emergency Services and Public Protection, or the commissioner's
 31 designee; (3) the Commissioner of Education, or the commissioner's
 32 designee; (4) one appointed by the president pro tempore of the
 33 Senate, who shall be a person with expertise in building security,
 34 preferably school building security; (5) one appointed by the speaker
 35 of the House of Representatives, who shall be a licensed professional
 36 engineer who is a structural engineer; (6) one appointed by the
 37 majority leader of the Senate, who shall be a public school
 38 administrator certified by the State Board of Education; (7) one
 39 appointed by the majority leader of the House of Representatives, who
 40 shall be a firefighter, emergency medical technician or a paramedic; (8)
 41 one appointed by the minority leader of the Senate, who shall be a

42 school resource officer; [and] (9) one appointed by the minority leader
43 of the House of Representatives, who shall be a public school teacher
44 certified by the State Board of Education; and (10) one appointed by
45 the Governor, who shall be a licensed building official. The
46 Commissioner of Administrative Services shall serve as the
47 chairperson of the council. The administrative staff of the Department
48 of Administrative Services shall serve as staff for the council and assist
49 with all ministerial duties.

50 Sec. 3. Subsection (a) of section 10-284 of the 2014 supplement to the
51 general statutes is repealed and the following is substituted in lieu
52 thereof (*Effective July 1, 2014*):

53 (a) The Commissioner of Education shall have authority to receive
54 and review applications for state grants under this chapter, and the
55 Commissioner of Administrative Services shall have authority to
56 review and approve any such application, or to disapprove any such
57 application if (1) it does not comply with the requirements of the State
58 Fire Marshal or the Department of Public Health, (2) it is not
59 accompanied by a life-cycle cost analysis approved by the
60 Commissioner of Administrative Services pursuant to section 16a-38,
61 (3) it does not comply with the provisions of sections 10-290d and 10-
62 291, (4) it does not meet (A) the standards or requirements established
63 in regulations adopted in accordance with section 10-287c, or (B)
64 school building categorization requirements described in section 10-
65 283, (5) the estimated construction cost exceeds the per square foot cost
66 for schools established in regulations adopted by the Commissioner of
67 Administrative Services for the county in which the project is proposed
68 to be located, (6) on and after July 1, 2014, the application does not
69 comply with the school safety infrastructure standards developed by
70 the School Safety Infrastructure Council, pursuant to section 10-292r,
71 as amended by this act, except the Commissioner of Administrative
72 Services may waive any of the provisions of the school safety
73 infrastructure standards if the commissioner determines that the
74 application demonstrates that the applicant has made a good faith
75 effort to address such standards and that compliance with such

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 14 \$	FY 15 \$
Treasurer, Debt Serv.	GF - Cost	None	575.4 million

Municipal Impact:

Municipalities	Effect	FY 14 \$	FY 15 \$
Various Municipalities	Revenue Gain	None	220.6 million

Explanation

The bill results in a debt service cost to the state and revenue gain to various municipalities.

Section 1 of the bill approves a total of \$377.3 million in state grant commitments for school construction projects, including: (1) \$180.7 million for 21 new projects on the education commissioner's project priority list and (2) \$196.5 million for nine previously-authorized projects that have changed substantially (more than 10%) in cost or scope. The grants-in-aid will be financed through the issuance of \$377.3 million in General Obligation (GO) bonds, which will result in a General Fund debt service cost of \$575.4 million (\$377.3 million in principal and \$198.1 million in interest), assuming a 5% rate of interest and a 20 year term of issuance. Approximately \$220.6 million of the \$377.3 million in GO bond principal represents a revenue gain to various municipalities whose projects are included on the priority list.

Sections 2 through 4 are technical and/or procedural and result in no fiscal impact.

The Out Years

The debt service cost to the state will continue over the 20-year term of the General Obligation (GO) bonds.

OLR Bill Analysis**sSB 475*****AN ACT CONCERNING AUTHORIZATION OF STATE GRANT COMMITMENTS FOR SCHOOL BUILDING PROJECTS AND CONCERNING CHANGES TO THE STATUTES CONCERNING SCHOOL BUILDING PROJECTS.*****SUMMARY:**

This bill authorizes the administrative services (DAS) commissioner to enter into grant commitments on behalf of the state for 21 new school construction projects. It authorizes state grants totaling \$180.7 million related to total project costs of \$309.3 million. It also reauthorizes and changes grant commitments, due to cost and scope changes, for (1) six previously authorized local projects and (2) three previously authorized technical high school projects. The reauthorizations result in a \$196.6 million increase in the state grant commitments. Under the state school construction grant program, the state reimburses towns and local districts for a percentage of eligible school construction costs.

The bill also authorizes the DAS commissioner to (1) under certain conditions, waive the requirement that a school construction project meet the school safety infrastructure standards (SSIS) and (2) require towns and regional boards of education to perform security assessments on proposed school construction projects.

The bill expands the membership of the School Safety Infrastructure Council (i.e., the "council") by adding one member the governor appoints who must be a licensed building official. Under current law, the council has nine members including the commissioners of administrative services, emergency services and public protection, and education.

EFFECTIVE DATE: Upon passage for school construction grant commitments and the additional member on the council, and July 1, 2014 for SSIS provisions.

§ 1 — NEW AUTHORIZATIONS & PREVIOUSLY AUTHORIZED PROJECTS WITH CHANGES

Table 1 shows the new school construction projects the bill authorizes. Tables 2 and 3 list changes in previously authorized school and technical high school projects.

Table 1: New School Construction Projects Authorized

District	School	Project	Estimated Project Costs	Estimated Grant	State Reimbursement %
Danbury	Mill Ridge Intermediate School	Extension & alteration/ roof repair	\$18,608,903	\$11,762,688	63.21%
Danbury	Park Avenue School	Extension & alteration	12,217,578	7,722,731	63.21%
Danbury	Shelter Rock School	Extension & alteration	5,650,019	3,571,377	63.21%
Danbury	Stadley Rough School	Extension & alteration	5,367,422	3,392,747	63.21%
East Hampton	East Hampton High School	Extension & alteration/roof replacement	51,695,000	27,139,875	52.5%
Fairfield	Riverfield School	Extension & alteration	14,485,766	3,828,588	26.43%
Fairfield	Fairfield Ludlowe High School	Extension & alteration/ energy conservation/ roof replacement	11,630,700	3,073,994	26.43%
Fairfield	Osborn Hill School	Extension & alteration; energy conservation	3,374,400	891,854	26.43%
New Britain	Gaffney School	Extension & alteration	30,000,000	23,787,000	79.29%
Newington	Martin Kellogg Middle School	Alteration	1,000,000	589,300	58.93%
Newington	John Wallace Middle School	Alteration	1,000,000	589,300	58.93%
Newington	Newington High School	Extension & alteration	1,500,000	883,950	58.93%
Putnam	Putnam High School	Extension & alteration/roof replacement	33,421,159	24,467,631	73.21%

Putnam	Central Administration (Putnam High School)	Alteration/roof replacement	3,188,841	1,167,275	36.6%
Regional District 14	Nonnewaug High School	Extension & alteration	63,820,605	30,544,542	47.86%
Stamford	Northeast School	Alteration/energy conservation	3,500,000	987,350	28.21%
Stamford	Toquam School	Alteration/roof replacement	2,550,000	719,355	28.21%
Stamford	Westhill High School	Alteration/energy conservation	2,075,000	585,358	28.21%
Torrington	Forbes School	Energy conservation	300,000	225,000	75%
West Hartford	Charter Oak International Academy	Diversity school/new construction	43,274,807	34,619,846	80%
Wethersfield	Central Administration (Wethersfield H.S.)	Alteration & renovation	652,065	165,331	25.36%

Table 2: Previously Authorized School Construction Projects with Substantial Changes in Scope or Cost

District	School	Project	Previous Grant Authorization	New Grant Authorization	Change
Berlin	Berlin High School	Renovation/extension	\$32,974,430	\$39,345,395	\$6,370,965
Bridgeport	Dunbar School	Alteration/energy conservation	6,888,032	6,888,032	0
CREC	Academy of Aerospace	Magnet school/facility purchase/extension & alteration	69,343,350	77,779,807	8,436,457
New Haven	UNH Science & Engineering Magnet	New magnet/site purchase	56,525,000	81,255,000	24,730,000
Regional District 18	Mile Creek School	Energy conservation	209,265	337,943	128,678
Weston	Weston Middle School	Energy conservation	298,981	526,830	227,849

Table 3: Previously Authorized Technical High School Construction Projects with Substantial

Scope or Cost Changes

District	School	Project	Previous Authorization	Requested Authorization	Change
Ansonia	Emmett O'Brien	Extension/alteration	\$77,746,501	\$94,315,000	\$16,568,499
Groton	Ella T. Grasso	Extension/alteration	61,479,000	134,913,000	73,434,000
Milford	Platt	Extension/alteration	57,886,000	124,566,000	66,680,000

§§ 3 & 4 — SCHOOL SAFETY INFRASTRUCTURE STANDARDS

The bill authorizes the DAS commissioner to take two new actions related to implementing the requirement that all new school construction projects seeking a state grant, as of July 1, 2014, must meet the SSIS issued by the council. The council was formed last year and charged by law with the duty of issuing the SSIS, which it did in January 2014.

First, the commissioner may waive the requirement to meet the SSIS if he determines that the school construction grant application demonstrates that the applicant made a good-faith effort to address the standards and that compliance with the standards would be infeasible, unreasonable, or excessively expensive.

Second, the bill authorizes the commissioner to require any town or regional board of education applying for a school construction project grant to conduct a safety assessment of the project to measure compliance with the SSIS. The town or regional board must use either an assessment tool the commissioner designates or an alternative the commissioner determines provides a comparable safety and security assessment.

COMMITTEE ACTION

Education Committee

Joint Favorable Substitute Change of Reference

Yea 32 Nay 0 (03/24/2014)

Finance, Revenue and Bonding Committee

Joint Favorable

Yea 50 Nay 0 (04/01/2014)