



Senate

General Assembly

File No. 749

January Session, 2011

Substitute Senate Bill No. 1102

Senate, May 5, 2011

The Committee on Finance, Revenue and Bonding reported through SEN. DAILY of the 33rd Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING AUTHORIZATION OF STATE GRANT COMMITMENTS FOR SCHOOL BUILDING PROJECTS AND THE CREATION OF A SCHOOL BUILDING PROJECTS ADVISORY COUNCIL.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (*Effective from passage*) The Commissioner of Education,
2 having reviewed applications for state grants for public school
3 building projects in accordance with section 10-283 of the general
4 statutes on the basis of priorities for such projects and standards for
5 school construction established by the State Board of Education, and
6 having prepared a listing of all such eligible projects ranked in order of
7 priority, including a separate schedule of previously authorized
8 projects which have changed substantially in scope or cost, as
9 determined by said commissioner together with the amount of the
10 estimated grant with respect to each eligible project, and having
11 submitted such listing of eligible projects, prior to December 15, 2010,
12 to a committee of the General Assembly established under section

13 10-283a of the general statutes for the purpose of reviewing such
 14 listing, is hereby authorized to enter into grant commitments on behalf
 15 of the state in accordance with said section 10-283 with respect to the
 16 priority listing of such projects and in such estimated amounts as
 17 approved by said committee prior to February 1, 2011, as follows:

18 (1) Estimated Grant Commitments.

T1	School District	Estimated	Estimated
T2	School	Project Costs	Grant
T3	Project Number		
T4			
T5	BRIDGEPORT		
T6	Black Rock School		
T7	015-0172 EA/PS	\$ 12,000,000	\$ 9,385,200
T8			
T9	BRIDGEPORT		
T10	New Harding High School		
T11	015-0173 N	78,254,163	61,202,581
T12			
T13	BRIDGEPORT		
T14	Central High School		
T15	015-0174 EA	73,418,940	57,420,953
T16			
T17	FAIRFIELD		
T18	Fairfield Woods Middle		
T19	051-0122 EA	24,453,000	6,374,897
T20			
T21	MILFORD		
T22	Pumpkin Delight School		
T23	084-0178 CV	500,000	194,650
T24			
T25	CAPITOL REGION		
T26	EDUCATION COUNCIL		
T27	CREC Academy of Aerospace		
T28	241-0099 MAG/N/PS	67,393,000	64,023,350
T29			
T30	CAPITOL REGION		
T31	EDUCATION COUNCIL		
T32	CREC Discovery Academy		
T33	241-0100 MAG/N/PS	31,975,000	30,376,250

T34			
T35	CAPITOL REGION		
T36	EDUCATION COUNCIL		
T37	CREC Museum Academy		
T38	241-0101 MAG/N/PS	31,961,000	30,362,950
T39			
T40	BRIDGEPORT		
T41	Dunbar School		
T42	015-0171 A/EC	8,807,099	6,888,032
T43			
T44	MILFORD		
T45	Jonathan Law High School		
T46	084-0177 EA/EC	5,500,000	2,141,150
T47			
T48	MILFORD		
T49	Joseph A. Foran High School		
T50	084-0179 EA/EC	10,400,000	4,048,720
T51			
T52	NEW BRITAIN		
T53	Diloreto Magnet School		
T54	089-0166 EA	10,000,000	7,929,000
T55			
T56	STRATFORD		
T57	Bunnell High School		
T58	138-0096 A/CV	1,357,000	654,210
T59			
T60	REGIONAL SCHOOL DISTRICT 14		
T61	Nonnewaug High School (Vo-Ag)		
T62	214-0090 VA/A	192,500	182,875
T63			
T64	REGIONAL SCHOOL DISTRICT 19		
T65	E. O. Smith High School (Vo-Ag)		
T66	219-0018 VE	590,062	560,559
T67			
T68	CESHIRE		
T69	Cheshire High School		
T70	025-0097 EC	209,101	90,353
T71			
T72	CESHIRE		
T73	Norton School		
T74	025-0098 EC	500,000	205,350
T75			

T76	OXFORD		
T77	Great Oak Middle School		
T78	108-0040 A/EC	910,791	465,141
T79			
T80	WESTON		
T81	Weston High School		
T82	157-0052 EC	1,175,460	251,901
T83			
T84	WESTON		
T85	Weston Middle School		
T86	157-0053 EC/CV	1,395,150	298,981
T87			
T88	REGIONAL SCHOOL DISTRICT 4		
T89	John Winthrop Middle School		
T90	204-0016 EC	994,000	426,028
T91			
T92	CONNECTICUT SCIENCE CENTER		
T93	Connecticut Science Center		
T94	648-0003 MAG/A/EC	1,500,000	1,425,000

- 19 (2) Previously Authorized Projects That Have Changed
 20 Substantially in Scope or Cost which are Seeking First Reauthorization.

		Authorized	Requested
T95	School District		
T96	School		
T97	Project Number		
T98			
T99	CROMWELL		
T100	Cromwell Middle School		
T101	033-0048 A/EC		
T102			
T103	Estimated...		
T104	Total Project Costs	\$ 2,463,000	\$ 1,227,000
T105	Total Grant	1,248,987	622,212
T106			
T107	CROMWELL		
T108	Edna Stevens School		
T109	033-0049 A/EC		
T110			
T111	Estimated...		
T112	Total Project Costs	\$ 3,695,000	\$ 1,001,000
T113	Total Grant	1,873,734	507,607

T114			
T115	WATERBURY		
T116	Waterbury Career Academy		
T117	151-0276 N		
T118			
T119	Estimated...		
T120	Total Project Costs	63,846,000	68,190,000
T121	Total Grant	50,163,802	53,576,883

21 (3) Previously Authorized Project That Has Changed Substantially
 22 in Scope or Cost which is Seeking Second Reauthorization.

T122	School District	Authorized	Requested
T123	School		
T124	Project Number		
T125			
T126	MONTVILLE		
T127	Leonard J. Tyl School		
T128	086-0086 E/CV		
T129			
T130	Estimated...		
T131	Total Project Costs	1,035,720	1,357,805
T132	Total Grant	676,947	887,461
T133			
T134	WEST HARTFORD		
T135	King Philip Middle School		
T136	155-0219 A		
T137			
T138	Estimated...		
T139	Total Project Costs	1,400,000	1,917,589
T140	Total Grant	589,960	808,072

23 Sec. 2. (NEW) (Effective July 1, 2011) There is established a School
 24 Building Projects Advisory Council, that shall consist of the Secretary
 25 of the Office of Policy and Management, or the secretary's designee,
 26 the Commissioner of Administrative Services, or the commissioner's
 27 designee, the Commissioner of Public Works, or the commissioner's
 28 designee, and three representatives appointed by the Governor, one of
 29 whom shall have experience in school building construction matters,

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 12 and beyond
Education, Dept.	GOBonds - Cost	286.75 million
Treasurer, Debt Serv.	GF - Cost	150.5 million
Various State Agencies	GF - Cost	less than 5,000

Note: GOBonds=General Obligation Bonds; GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 12 and beyond
Various Municipalities	Revenue Gain	286.75 million

Explanation

Section 1 of the bill approves state grant commitments for school construction projects on the education commissioner's project priority list. This authorizes \$284.9 million in state grant commitments for 22 new school construction projects of various types. It also reauthorizes a total of five previously authorized projects. These projects have changed substantially (more than 10%) in cost or scope. The reauthorizations increase state grant commitments by a net \$1.85 million from the amounts previously authorized for these projects. The total cost of the state's share of the priority list is anticipated to be approximately \$437.25 million; this includes \$286.75 million in principal payments, and \$150.5 million in interest payments. The state cost of \$286.75 million represents a revenue gain to various municipalities whose projects are included on the priority list.

Section 2 of the bill establishes a School Building Projects Advisory Council. Agencies would incur minimal costs, estimated to be less than \$5,000, associated with mileage reimbursement of 51 cents per mile for agency staff (who seek such reimbursement) participating on the task force.

The Out Years

The education commissioner's project priority list is one-time in nature. However, the construction and reimbursement of the various projects will take place over a number of years, as the entire cost and revenue gain will not be completely realized in FY 12, but over the course of several years, depending on the construction schedule and progress of the various projects.

OLR Bill Analysis**sSB 1102*****AN ACT CONCERNING AUTHORIZATION OF STATE GRANT COMMITMENTS FOR SCHOOL BUILDING PROJECTS AND THE CREATION OF A SCHOOL BUILDING PROJECTS ADVISORY COUNCIL.*****SUMMARY:**

This bill authorizes \$284.9 million in grant commitments for 22 new local school construction, vocational agriculture (vo-ag), and interdistrict magnet school projects. It also reauthorizes and changes grant commitments for five previously authorized projects with significant changes in cost and scope, three for the first time and two for the second. (By law, districts are limited to two reauthorizations.) Of the five reauthorizations, two are reauthorized at reduced, and three at increased, cost. The total net increase in grant commitments for the reauthorizations is \$1.85 million.

The bill also creates a seven-member School Building Projects Advisory Council consisting of state officials and gubernatorial appointees. It requires the council to (1) develop model blueprints for new school building projects; (2) carry out studies, research, and analyses; and (3) recommend improvements in school construction processes to the State Board of Education.

EFFECTIVE DATE: Upon passage for the school project authorizations and reauthorizations; July 1, 2011 for the School Building Projects Advisory Council.

SCHOOL PROJECTS***New Authorizations***

Table 1 shows the 22 new school projects the bill authorizes. Projects are listed alphabetically by district.

Table 1: New School Construction Projects Authorized

<i>District</i>	<i>School</i>	<i>Project</i>	<i>Estimated Cost</i>	<i>Estimated Grant</i>	<i>State Reimbursement</i>
Bridgeport	Black Rock School	Extension & alteration/site purchase	\$12,000,000	\$9,385,200	78.21%
Bridgeport	Harding High School	New school	78,254,163	61,202,581	78.21%
Bridgeport	Central High School	Extension & alteration	73,418,940	57,420,953	78.21%
Bridgeport	Dunbar School	Alteration/energy conservation	8,807,099	6,888,032	78.21%
Capitol Region Education Council (CREC)	CREC Academy of Aerospace	New magnet school/ site purchase	67,393,000	64,023,350	95.0%
CREC	CREC Discovery Academy	New magnet school/ site purchase	31,975,000	30,376,250	95.0%
CREC	CREC Museum Academy	New magnet school/ site purchase	31,961,000	30,362,950	95.0%
Cheshire	Cheshire High School	Energy conservation	209,101	90,353	43.21%
Cheshire	Norton School	Energy conservation	500,000	205,350	41.07%
Connecticut Science Center	Connecticut Science Center	Alteration/energy conservation/ interdistrict magnet school	1,500,000	1,425,500	95.0%
Fairfield	Fairfield Woods Middle School	Extension & alteration	24,453,000	6,374,897	26.07%
Milford	Pumpkin Delight School	Code violation	500,000	194,650	38.93%
Milford	Jonathan Law High School	Extension & alteration/energy conservation	5,500,000	2,141,150	38.93%
Milford	Joseph A. Foran High School	Extension & alteration/energy conservation	10,400,000	4,048,720	38.93%
New Britain	Diloreto Magnet School	Extension & alteration	10,000,000	7,929,000	79.29%
Oxford	Great Oak Middle School	Alteration/energy conservation	910,791	465,141	51.07%
Region 4	John Winthrop Middle School	Energy conservation	994,000	426,028	42.86%
Region 14	Nonnewaug High School	Vo-ag center alteration	192,500	182,875	95.0%
Region 19	E.O. Smith High School	Vo-ag center equipment	590,062	560,559	95.0%
Stratford	Bunnell High School	Alteration/code violation	1,357,000	654,210	48.21%
Weston	Weston High School	Energy conservation	1,175,460	251,901	21.43%
Weston	Weston Middle School	Energy conservation/code violation	1,395,150	298,981	21.43%

Reauthorized Projects

Table 2 lists the five projects proposed for reauthorization because of a significant (more than 10%) change in cost or scope.

Table 2: Reauthorization of Previously Authorized Projects

<i>District</i>	<i>School</i>	<i>Project</i>	<i>Current Grant Authorization</i>	<i>Proposed Grant Authorization</i>	<i>Change</i>
FIRST REAUTHORIZATION					
Cromwell	Cromwell Middle School	Alteration/ energy conservation	\$1,248,987	\$622,212	(\$626,775)
Cromwell	Edna Stevens School	Alteration/ energy conservation	1,873,734	507,607	(1,366,127)
Waterbury	Waterbury Career Academy	New school	50,163,802	53,576,883	3,413,081
SECOND REAUTHORIZATION					
Montville	Leonard J. Tyl School	Energy conservation/code violation	\$676,947	\$887,461	\$210,514
West Hartford	King Philip Middle School	Alteration	589,960	808,072	218,112

§ 2 — SCHOOL BUILDING PROJECTS ADVISORY COUNCIL

Under the bill, the council members are:

1. the Office of Policy and Management secretary or the secretary's designee;
2. the commissioners of Administrative Services and Public Works or their designees;
3. three members appointed by the governor, one of whom must have school construction, one architectural, and one engineering, experience; and
4. a representative of the State Department of Education's school facilities unit, who must serve as council chairperson.

The council must meet at least four times annually.

BACKGROUND

School Construction Grants

The state reimburses school districts for between 20% and 80% of the eligible costs of local school construction projects. The reimbursement rate depends mostly on town wealth but districts may

receive a higher reimbursement for certain types of projects, such as those involving space for school-readiness programs or full-day kindergarten. In addition, certain types of interdistrict projects (vocational agricultural centers, regional special education facilities, and interdistrict magnet schools) are reimbursed at the rate of 95% of eligible costs. Districts also receive a 10-percentage-point bonus for projects undertaken in cooperation with one or more other districts. Board of education central administration facility projects are reimbursed at half the district's otherwise applicable rate. Grants are paid from state general obligation (GO) bond funds.

Related Bill

sSB 1006, An Act Concerning Certain Bond Authorizations for Capital Improvements, reported favorably by the Finance, Revenue and Bonding Committee on April 18, 2011, authorizes up to \$523 million in GO bonds for FY 12 and up to \$584 million for FY 13 for school construction projects.

COMMITTEE ACTION

Education Committee

Joint Favorable Substitute

Yea 32 Nay 0 (03/25/2011)

Finance, Revenue and Bonding Committee

Joint Favorable

Yea 52 Nay 0 (04/21/2011)