



General Assembly

Raised Bill No. 463

February Session, 2010

LCO No. 2361

02361_____ET_

Referred to Committee on Energy and Technology

Introduced by:
(ET)

AN ACT CONCERNING FINANCING OF ENERGY EFFICIENCY AND RENEWABLE ENERGY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective from passage*) (a) As used in this section:

2 (1) "Eligible entities" means (1) any residential, commercial,
3 institutional or industrial customer of an electric distribution company
4 or natural gas company, as defined in section 16-1 of the general
5 statutes, as amended by this act, who employs or installs an eligible in-
6 state energy savings technology, (2) an energy service company
7 certified as a Connecticut electric efficiency partner by the Department
8 of Public Utility Control, or (3) an installer certified by the Renewable
9 Energy Investments Fund;

10 (2) "Energy savings infrastructure" means tangible equipment,
11 installation, labor, cost of engineering, permits, application fees and
12 other reasonable costs incurred by eligible entities for operating
13 eligible in-state energy savings technologies designed to reduce
14 electricity consumption, natural gas consumption, heating oil
15 consumption or to promote renewable energy technologies or

16 combined heat and power systems; and

17 (3) "Eligible in-state energy savings technologies" means Class I
18 renewable energy sources, as defined in section 16-1 of the general
19 statutes, as amended by this act, solar hot water technologies for
20 domestic hot water only, combined heat and power systems with an
21 engineered efficiency rating of not less than sixty per cent, and energy
22 conservation and load management technologies that reduce energy
23 consumption, including, but not limited to, heating oil, natural gas and
24 electricity consumption. Such technologies may include, but not be
25 limited to, high efficiency insulation and windows, boilers and
26 furnaces, commercial burners, high efficiency heating, ventilating and
27 cooling systems and electric energy savings investments and shall be
28 installed and operated within Connecticut.

29 (b) Each electric distribution company shall establish an energy
30 savings infrastructure loan program to provide ____ interest loans to
31 eligible entities for investments in energy savings infrastructure
32 through the purchase of eligible in-state energy savings technologies.
33 Each such company shall establish such program for its service
34 territory. Such company shall establish an entity to administer such
35 program within the division or department of each company having
36 cognizance of financial management. Each such division or
37 department shall work with in-state banks and investment
38 organizations to establish private sector funding opportunities.

39 (c) To qualify for a loan, eligible entities shall meet the following
40 requirements:

41 (1) For boilers and furnaces, the existing boiler or furnace shall be
42 not less than seven years old with an efficiency rating of not more than
43 seventy-five per cent and the new boiler or furnace shall have an
44 efficiency rating of not less than eighty-four per cent if oil-fired and not
45 less than ninety per cent if gas-fired;

46 (2) For combined heat and power systems, that the system

47 optimizes fossil fuel consumption for generating electricity and
48 simultaneous thermal energy for space heating, space cooling or
49 process manufacturing requirements;

50 (3) For Class I renewable energy resources, that such technologies
51 will reduce demand on the grid or fossil fuel consumption; and

52 (4) For energy conservation and load management technologies,
53 that energy saving measures were reviewed and certified by a licensed
54 contractor with a state license held in good standing.

55 (d) Eligible entities seeking a loan under the loan program
56 established in this section shall (1) contract with Connecticut-based
57 licensed contractors, installers or tradesmen for the installation of an
58 eligible in-state energy savings technology; (2) provide evidence of the
59 cost of purchase and installation of the eligible in-state energy savings
60 technology; and (3) periodically provide evidence of the operation and
61 functionality of the eligible in-state energy savings technology to
62 ensure that such technology is operating as intended during the term
63 of the loan. If the electric distribution company determines pursuant to
64 this subsection that an eligible in-state energy savings technology has
65 not functioned as intended or designed for more than sixty days, such
66 loan shall be immediately due in full at the discretion of such electric
67 distribution company.

68 (e) At the request of an eligible entity, electric distribution
69 companies and natural gas companies shall provide for repayment of
70 loans made pursuant to this section as part of the loan recipient's
71 monthly electric or gas bill. An eligible entity participating in the loan
72 program established pursuant to this section may transfer their loan to
73 a subsequent property owner if (1) the loan is current, (2) the eligible
74 in-state energy savings technology is functioning as intended or
75 designed, and (3) the new owner agrees to continue to adhere to the
76 operational parameters of the technology. An eligible entity that
77 participates in the loan program may pay back the loan principal with
78 no prepayment penalties. The term of the loan shall be for a period that

79 shall not exceed the lesser of (A) the estimated period needed to pay
80 for one hundred twenty-five per cent of the investment through
81 savings, or (B) the manufacturer's rated useful life of the eligible in-
82 state energy savings technology.

83 (f) Each electric distribution company shall develop a prescriptive
84 one-page loan application. Such application shall include, but not be
85 limited to: (1) Detailed information, specifications and documentation
86 of the eligible in-state energy technology's installed costs and projected
87 energy savings, and (2) for requests for loans in excess of one hundred
88 thousand dollars, certification by a licensed professional engineer with
89 a state license held in good standing.

90 (g) No single project shall receive a loan for more than one million
91 dollars and investments in any one eligible in-state energy savings
92 technology shall not exceed twenty-five per cent of the energy savings
93 infrastructure loan account, as established in section 2 of this act. Not
94 less than ____ per cent of each company's loan program shall be
95 reserved for residential projects and not less than ____ per cent shall be
96 approved for projects in any one county. Class I renewable energy
97 resources, as defined in section 16-1 of the general statutes, as
98 amended by this act, shall receive not less than ____ per cent of
99 available funds for such loan program, with the following
100 commitments: (1) ____ per cent for solar photovoltaic installations, and
101 (2) ____ per cent for fuel cell installations. Combined heat and power
102 technologies shall receive not less than ____ per cent of available funds
103 for such loan program. Conservation and load management projects
104 shall receive not less than ____ per cent of available funds for such loan
105 program.

106 (h) Each electric distribution company may examine additional
107 funding resources for the energy savings infrastructure loan program,
108 including, but not limited to, American Recovery and Reinvestment
109 Act funds, federally mandated congestion charges, the Renewable
110 Energy Investments Fund, regional greenhouse gas initiative auction

111 revenue and forward capacity market revenue.

112 (i) On or before October 1, 2010, each electric distribution company
113 shall establish a plan that includes procedures and parameters for its
114 energy savings infrastructure loan program established pursuant to
115 this section and submit such plan to ____ for approval or modification.
116 The ____ shall approve or modify such plan within thirty days. If the
117 ____ does not respond within thirty days, the plan shall be deemed to
118 be approved.

119 (j) On or before January 15, 2011, and annually thereafter, each
120 electric distribution company shall, in accordance with the provisions
121 of section 11-4a of the general statutes, report to the joint standing
122 committee of the General Assembly having cognizance of matters
123 relating to energy with regard to the energy savings infrastructure loan
124 program established pursuant to this section and the loans provided
125 pursuant to such program.

126 Sec. 2. Section 16-245a of the general statutes is repealed and the
127 following is substituted in lieu thereof (*Effective from passage*):

128 (a) An electric supplier and an electric distribution company
129 providing standard service or supplier of last resort service, pursuant
130 to section 16-244c, shall demonstrate:

131 (1) On and after January 1, 2006, that not less than two per cent of
132 the total output or services of any such supplier or distribution
133 company shall be generated from Class I renewable energy sources
134 and an additional three per cent of the total output or services shall be
135 from Class I or Class II renewable energy sources;

136 (2) On and after January 1, 2007, not less than three and one-half per
137 cent of the total output or services of any such supplier or distribution
138 company shall be generated from Class I renewable energy sources
139 and an additional three per cent of the total output or services shall be
140 from Class I or Class II renewable energy sources;

141 (3) On and after January 1, 2008, not less than five per cent of the
142 total output or services of any such supplier or distribution company
143 shall be generated from Class I renewable energy sources and an
144 additional three per cent of the total output or services shall be from
145 Class I or Class II renewable energy sources;

146 (4) On and after January 1, 2009, not less than six per cent of the
147 total output or services of any such supplier or distribution company
148 shall be generated from Class I renewable energy sources and an
149 additional three per cent of the total output or services shall be from
150 Class I or Class II renewable energy sources;

151 (5) On and after January 1, 2010, not less than seven per cent of the
152 total output or services of any such supplier or distribution company
153 shall be generated from Class I renewable energy sources and an
154 additional three per cent of the total output or services shall be from
155 Class I or Class II renewable energy sources;

156 (6) On and after January 1, 2011, not less than [~~eight~~] seven per cent
157 of the total output or services of any such supplier or distribution
158 company shall be generated from Class I renewable energy sources
159 and an additional three per cent of the total output or services shall be
160 from Class I or Class II renewable energy sources;

161 (7) On and after January 1, 2012, not less than [~~nine~~] seven and one-
162 half per cent of the total output or services of any such supplier or
163 distribution company shall be generated from Class I renewable
164 energy sources and an additional three per cent of the total output or
165 services shall be from Class I or Class II renewable energy sources;

166 (8) On and after January 1, 2013, not less than [~~ten~~] eight per cent of
167 the total output or services of any such supplier or distribution
168 company shall be generated from Class I renewable energy sources
169 and an additional three per cent of the total output or services shall be
170 from Class I or Class II renewable energy sources;

171 (9) On and after January 1, 2014, not less than [eleven] eight and
172 one-half per cent of the total output or services of any such supplier or
173 distribution company shall be generated from Class I renewable
174 energy sources and an additional three per cent of the total output or
175 services shall be from Class I or Class II renewable energy sources;

176 (10) On and after January 1, 2015, not less than [twelve and one-half]
177 nine per cent of the total output or services of any such supplier or
178 distribution company shall be generated from Class I renewable
179 energy sources and an additional three per cent of the total output or
180 services shall be from Class I or Class II renewable energy sources;

181 (11) On and after January 1, 2016, not less than [fourteen] nine and
182 one-half per cent of the total output or services of any such supplier or
183 distribution company shall be generated from Class I renewable
184 energy sources and an additional three per cent of the total output or
185 services shall be from Class I or Class II renewable energy sources;

186 (12) On and after January 1, 2017, not less than [fifteen and one-half]
187 ten per cent of the total output or services of any such supplier or
188 distribution company shall be generated from Class I renewable
189 energy sources and an additional three per cent of the total output or
190 services shall be from Class I or Class II renewable energy sources;

191 (13) On and after January 1, 2018, not less than [seventeen] ten and
192 one-half per cent of the total output or services of any such supplier or
193 distribution company shall be generated from Class I renewable
194 energy sources and an additional three per cent of the total output or
195 services shall be from Class I or Class II renewable energy sources;

196 (14) On and after January 1, 2019, not less than [nineteen and one-
197 half] eleven per cent of the total output or services of any such supplier
198 or distribution company shall be generated from Class I renewable
199 energy sources and an additional three per cent of the total output or
200 services shall be from Class I or Class II renewable energy sources;

201 (15) On and after January 1, 2020, not less than [twenty] eleven and
202 one-half per cent of the total output or services of any such supplier or
203 distribution company shall be generated from Class I renewable
204 energy sources and an additional three per cent of the total output or
205 services shall be from Class I or Class II renewable energy sources.

206 (b) An electric supplier or electric distribution company may satisfy
207 the requirements of this section (1) by purchasing certificates issued by
208 the New England Power Pool Generation Information System,
209 provided the certificates are for (A) energy produced by a generating
210 unit using Class I or Class II renewable energy sources and the
211 generating unit is located in the jurisdiction of the regional
212 independent system operator, or (B) energy imported into the control
213 area of the regional independent system operator pursuant to New
214 England Power Pool Generation Information System Rule 2.7(c), as in
215 effect on January 1, 2006; (2) for those renewable energy certificates
216 under contract to serve end-use customers in the state on or before
217 October 1, 2006, by participating in a renewable energy trading
218 program within said jurisdictions as approved by the Department of
219 Public Utility Control; or (3) by purchasing eligible renewable
220 electricity and associated attributes from residential customers who are
221 net producers.

222 (c) Any supplier who provides electric generation services solely
223 from a Class II renewable energy source shall not be required to
224 comply with the provisions of this section.

225 (d) An electric supplier or an electric distribution company shall
226 base its demonstration of generation sources, as required under
227 subsection (a) of this section on historical data, which may consist of
228 data filed with the regional independent system operator.

229 (e) (1) A supplier or an electric distribution company may make up
230 any deficiency within its renewable energy portfolio within the first
231 three months of the succeeding calendar year or as otherwise provided
232 by generation information system operating rules approved by New

233 England Power Pool or its successor to meet the generation source
234 requirements of subsection (a) of this section for the previous year.

235 (2) No such supplier or electric distribution company shall receive
236 credit for the current calendar year for generation from Class I or Class
237 II renewable energy sources pursuant to this section where such
238 supplier or distribution company receives credit for the preceding
239 calendar year pursuant to subdivision (1) of this subsection.

240 (f) The department shall adopt regulations, in accordance with the
241 provisions of chapter 54, to implement the provisions of this section.

242 (g) (1) Notwithstanding the provisions of this section and section 16-
243 244c, for periods beginning on and after January 1, 2008, each electric
244 distribution company may procure renewable energy certificates from
245 Class I, Class II and Class III renewable energy sources through long-
246 term contracting mechanisms. The electric distribution companies may
247 enter into long-term contracts for not more than fifteen years to
248 procure such renewable energy certificates. The electric distribution
249 companies shall use any renewable energy certificates obtained
250 pursuant to this section to meet their standard service and supplier of
251 last resort renewable portfolio standard requirements.

252 (2) On or before July 1, 2007, the department shall initiate a
253 contested case proceeding to examine whether long-term contracts
254 should be used to procure Class I, Class II and Class III certificates. In
255 such examination, the department shall determine (A) the impact of
256 such contracts on price stability, fuel diversity and cost; (B) the method
257 and timing of crediting of the procurement of renewable energy
258 certificates against the renewable portfolio standard purchase
259 obligations of electric suppliers and the electric distribution companies
260 pursuant to subsection (a) of this section; (C) the terms and conditions,
261 including reasonable performance assurance commitments, that may
262 be imposed on entities seeking to supply renewable energy certificates;
263 (D) the level of one-time compensation, not to exceed one mill per
264 kilowatt hour of output and services associated with the renewable

265 energy certificates purchased pursuant to this subsection, which may
266 be payable to the electric distribution companies for administering the
267 procurement provided for under this subsection and recovered as part
268 of the generation services charge or through an appropriate
269 nonbypassable rate component on customers' bills; (E) the manner in
270 which costs for such program may be recovered from electric
271 distribution company customers; and (F) any other issues the
272 department deems appropriate. Revenues from such compensation
273 shall not be included in calculating the electric distribution companies'
274 earnings to determine if rates are just and reasonable, for earnings
275 sharing mechanisms or for purposes of sections 16-19, 16-19a and 16-
276 19e.

277 (3) On or before October 1, 2010, each electric distribution company
278 shall determine (A) the cost of a certain percentage of each electric
279 supplier and electric distribution company's total output or services of
280 any such supplier or company from Class I renewable energy sources,
281 (B) the manner in which such supplier or company shall recover such
282 cost from customers, and (C) the manner in which such supplier or
283 company will deposit such amount into an energy savings
284 infrastructure account, which shall be a separately held account. The
285 costs determined pursuant to subparagraph (A) of this subdivision
286 shall be the present day value pursuant to subdivision (4) of this
287 subsection for the following percentages: (i) In 2011, one per cent; (ii)
288 in 2012, one and one-half per cent; (iii) in 2013, two per cent; (iv) in
289 2014, two and one-half per cent; (v) in 2015, three and one-half per
290 cent; (vi) in 2016, four and one-half per cent; (vii) in 2017, five and one-
291 half per cent; (viii) in 2018, six and one-half per cent; (ix) in 2019, seven
292 and one-half per cent; and (x) in 2020, eight and one-half per cent.

293 (4) Each electric distribution company shall determine the present
294 day value of the costs determined pursuant to subdivision (3) of this
295 subsection shall be no less than ___ dollars per megawatt hour and
296 shall not exceed the noncompliance penalty value and submit such
297 determination to the Department of Public Utility Control for

298 approval. Once approved, such mount shall be transferred into a
299 separately held account pursuant to said subdivision (3).

300 Sec. 3. Section 16-243i of the general statutes is repealed and the
301 following is substituted in lieu thereof (*Effective from passage*):

302 (a) The Department of Public Utility Control shall, not later than
303 January 1, 2006, establish a program to grant awards to retail end use
304 customers of electric distribution companies to fund the capital costs of
305 obtaining projects of customer-side distributed resources, as defined in
306 section 16-1, as amended by this act. Any project shall receive a one-
307 time, nonrecurring award in an amount of [not less than] two hundred
308 dollars [and not more than five hundred dollars] per kilowatt of
309 capacity for such customer-side distributed resources, recoverable
310 from federally mandated congestion charges, as defined in section 16-
311 1, as amended by this act. [No such award may be made unless the
312 projected reduction in federally mandated congestion charges
313 attributed to the project for such distributed resources is greater than
314 the amount of the award. The amount of an award shall depend on the
315 impact that the customer-side distributed resources project has on
316 reducing federally mandated congestion charges, as defined in section
317 16-1. Not later than October 1, 2005, the department shall conduct a
318 contested case proceeding, in accordance with chapter 54, to establish
319 additional standards for the amount of such awards and additional
320 criteria and the process for making such awards.]

321 (b) The Department of Public Utility Control shall, not later than
322 January 1, 2006, establish a program to grant to an electric distribution
323 company a one-time, nonrecurring award to educate, assist and
324 promote investments in customer-side distributed resources
325 developed in such company's service territory: [, which resources the
326 department determines will reduce federally mandated congestion
327 charges, in accordance with the following:] (1) On or before January 1,
328 [2008] 2011, two hundred fifty dollars per kilowatt of such resources,
329 (2) on or before January 1, [2009] 2012, one hundred [fifty] forty dollars

330 per kilowatt of such resources, (3) on or before January 1, [2010, one
331 hundred] 2013, thirty dollars per kilowatt of such resources, and (4)
332 [fifty] twenty-five dollars per kilowatt of such resources thereafter.
333 Payment of the award shall be made at the time each such resource
334 becomes operational. The cost of the award shall be recoverable from
335 federally mandated congestion charges. Revenues from such awards
336 shall not be included in calculating the electric distribution company's
337 earnings for the purpose of determining whether its rates are just and
338 reasonable under sections 16-19, 16-19a and 16-19e.

339 Sec. 4. Subdivision (44) of subsection (a) of section 16-1 of the 2010
340 supplement to the general statutes is repealed and the following is
341 substituted in lieu thereof (*Effective from passage*):

342 (44) "Class III source" means the electricity output from combined
343 heat and power systems with an operating efficiency level of no less
344 than fifty per cent, determined quarterly on a rolling annual average
345 basis, that are part of customer-side distributed resources developed at
346 commercial and industrial facilities in this state on or after January 1,
347 2006, a waste heat recovery system installed on or after April 1, 2007,
348 that produces electrical or thermal energy by capturing preexisting
349 waste heat or pressure from industrial or commercial processes, or the
350 electricity savings created in this state from conservation and load
351 management programs begun on or after January 1, 2006;

352 Sec. 5. Subsection (a) of section 16-243q of the general statutes is
353 repealed and the following is substituted in lieu thereof (*Effective from*
354 *passage*):

355 (a) On and after January 1, 2007, each electric distribution company
356 providing standard service pursuant to section 16-244c and each
357 electric supplier as defined in section 16-1 shall demonstrate to the
358 satisfaction of the Department of Public Utility Control that not less
359 than one per cent of the total output of such supplier or such standard
360 service of an electric distribution company shall be obtained from
361 Class III sources. On and after January 1, 2008, not less than two per

362 cent of the total output of any such supplier or such standard service of
363 an electric distribution company shall, on demonstration satisfactory to
364 the Department of Public Utility Control, be obtained from Class III
365 sources. On or after January 1, 2009, not less than three per cent of the
366 total output of any such supplier or such standard service of an electric
367 distribution company shall, on demonstration satisfactory to the
368 Department of Public Utility Control, be obtained from Class III
369 sources. On and after January 1, 2010, not less than four per cent of the
370 total output of any such supplier or such standard service of an electric
371 distribution company shall, on demonstration satisfactory to the
372 Department of Public Utility Control, be obtained from Class III
373 sources. Electric power obtained from customer-side distributed
374 resources that does not meet air and water quality standards of the
375 Department of Environmental Protection is not eligible for purposes of
376 meeting the percentage standards in this section. Notwithstanding
377 section 16-243t, the number of Class III credits supplied by programs
378 supported by the Energy Conservation and Load Management Fund
379 shall not constitute more than twenty-five per cent of the requirements
380 for any calendar year, as set forth in this section, for any electric
381 supplier or electric distribution company providing standard service
382 based on the prior calendar year's load in megawatt hours.

383 Sec. 6. Section 16-243h of the general statutes is repealed and the
384 following is substituted in lieu thereof (*Effective July 1, 2010*):

385 On and after January 1, 2000, each electric supplier or any electric
386 distribution company providing standard offer, transitional standard
387 offer, standard service or back-up electric generation service, pursuant
388 to section 16-244c, shall give a credit for any electricity generated by a
389 customer from a Class I renewable energy source or a hydropower
390 facility that has a nameplate capacity rating of two megawatts or less
391 and, on and after the effective date of this section, shall give a credit for
392 any electricity generated by a customer from a combined heat and
393 power system. The electric distribution company providing electric
394 distribution services to such a customer shall make such

395 interconnections necessary to accomplish such purpose. An electric
396 distribution company, at the request of any residential customer
397 served by such company and if necessary to implement the provisions
398 of this section, shall provide for the installation of metering equipment
399 that (1) measures electricity consumed by such customer from the
400 facilities of the electric distribution company, (2) deducts from the
401 measurement the amount of electricity produced by the customer and
402 not consumed by the customer, and (3) registers, for each billing
403 period, the net amount of electricity either (A) consumed and
404 produced by the customer, or (B) the net amount of electricity
405 produced by the customer. If, in a given monthly billing period, a
406 customer-generator supplies more electricity to the electric distribution
407 system than the electric distribution company or electric supplier
408 delivers to the customer-generator, the electric distribution company
409 or electric supplier shall credit the customer-generator for the excess
410 by reducing the customer-generator's bill for the next monthly billing
411 period to compensate for the excess electricity from the customer-
412 generator in the previous billing period at a rate of one kilowatt-hour
413 for one kilowatt-hour produced. The electric distribution company or
414 electric supplier shall carry over the credits earned from monthly
415 billing period to monthly billing period, and the credits shall
416 accumulate until the end of the annualized period. At the end of each
417 annualized period, the electric distribution company or electric
418 supplier shall compensate the customer-generator for any excess
419 kilowatt-hours generated, at the avoided cost of wholesale power. A
420 customer who generates electricity from a generating unit with a
421 nameplate capacity of more than ten kilowatts of electricity pursuant
422 to the provisions of this section shall be assessed for the competitive
423 transition assessment, pursuant to section 16-245g and the systems
424 benefits charge, pursuant to section 16-245l, based on the amount of
425 electricity consumed by the customer from the facilities of the electric
426 distribution company without netting any electricity produced by the
427 customer. For purposes of this section, "residential customer" means a
428 customer of a single-family dwelling or multifamily dwelling

429 consisting of two to four units.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>from passage</i>	New section
Sec. 2	<i>from passage</i>	16-245a
Sec. 3	<i>from passage</i>	16-243i
Sec. 4	<i>from passage</i>	16-1(a)(44)
Sec. 5	<i>from passage</i>	16-243q(a)
Sec. 6	<i>July 1, 2010</i>	16-243h

Statement of Purpose:

To establish an energy savings infrastructure loan program by securitizing certain moneys and leveraging private investments, as well as to commit to a goal of fifty per cent of RPS to be Connecticut-based investments by 2020; to commit to building an energy-based economy; to commit to supporting Connecticut-based technologies; to allow for a financing term equal to the useful life of a technology; to enable financing of technology to be tied to meter rather than property owner; to reduce dependence on foreign fuel and to reduce carbon emissions.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]