



Senate

General Assembly

File No. 171

February Session, 2010

Substitute Senate Bill No. 316

Senate, March 29, 2010

The Committee on Human Services reported through SEN. DOYLE of the 9th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT ESTABLISHING A COMMISSION ON NONPROFIT HEALTH AND HUMAN SERVICES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (*Effective from passage*) (a) There is established a
2 Commission on Nonprofit Health and Human Services. The
3 commission shall examine the adequacy of funding provided to
4 nonprofit providers of health and human services under purchase of
5 service contracts. For purposes of this section, "purchase of service
6 contract" (1) means a contract between a state agency and a private
7 provider organization or a municipality for the purpose of obtaining
8 direct health and human services for agency clients and generally not
9 for administrative or clerical services, material goods, training or
10 consulting services, and (2) does not include a contract with an
11 individual.

12 (b) The commission shall consist of the following members:

13 (1) The Secretary of the Office of Policy and Management, or the

14 secretary's designee;

15 (2) The Commissioner of Children and Families, or the
16 commissioner's designee;

17 (3) The Commissioner of Correction, or the commissioner's
18 designee;

19 (4) The Commissioner of Developmental Services, or the
20 commissioner's designee;

21 (5) The Commissioner of Mental Health and Addiction Services, or
22 the commissioner's designee;

23 (6) The Commissioner of Public Health, or the commissioner's
24 designee;

25 (7) The Commissioner of Social Services, or the commissioner's
26 designee;

27 (8) The executive director of the Court Support Services Division of
28 the Judicial Branch, or the executive director's designee;

29 (9) The Senate chairperson of the joint standing committee of the
30 General Assembly having cognizance of matters relating to
31 appropriations and the budgets of state agencies, or the chairperson's
32 designee;

33 (10) The House chairperson of the joint standing committee of the
34 General Assembly having cognizance of matters relating to human
35 services, or the chairperson's designee;

36 (11) The Senate chairperson of the joint standing committee of the
37 General Assembly having cognizance of matters relating to
38 government administration, or the chairperson's designee;

39 (12) The House chairperson of the joint standing committee of the
40 General Assembly having cognizance of matters relating to public
41 health, or the chairperson's designee;

42 (13) Two appointed by the Governor, one of whom shall have
43 knowledge of the state's labor market and one of whom shall have
44 knowledge of Medicaid policy;

45 (14) Three appointed by the president pro tempore of the Senate,
46 one of whom shall be a representative of the Connecticut Association
47 of Nonprofits, one of whom shall be a representative of a nonprofit
48 service provider that is under contract with the Department of
49 Children and Families and one of whom shall be a representative of
50 persons who are recipients of benefits under health and human
51 services programs;

52 (15) Two persons appointed by the speaker of the House of
53 Representatives, one of whom shall be a representative of the
54 Connecticut Community Providers Association and one of whom shall
55 be a representative of a nonprofit service provider that is under
56 contract with the Department of Social Services;

57 (16) Two persons appointed by the majority leader of the Senate,
58 one of whom shall be a representative of the American Federation of
59 State, County and Municipal Employees, Council 4 and one of whom
60 shall be a representative of a nonprofit service provider that is under
61 contract with the Department of Mental Health and Addiction
62 Services;

63 (17) Two persons appointed by the majority leader of the House of
64 Representatives, one of whom shall be a representative of the Service
65 Employees International Union, District 1199 and one of whom shall
66 be a representative of a nonprofit service provider that is under
67 contract with the Department of Correction or Court Support Services
68 Division of the Judicial Branch;

69 (18) Two persons appointed by the minority leader of the Senate,
70 one of whom shall have knowledge of economics and one of whom
71 shall be a representative of a nonprofit service provider that is under
72 contract with the Department of Public Health; and

73 (19) Two persons appointed by the minority leader of the House of
74 Representatives, one of whom shall be a representative of the
75 Connecticut Nonprofit Human Services Cabinet and one of whom
76 shall be a representative of a nonprofit service provider that is under
77 contract with the Department of Developmental Services.

78 (c) All appointments to the commission shall be made not later than
79 June 1, 2010. Any vacancy shall be filled by the appointing authority.

80 (d) The Governor and the president pro tempore of the Senate shall
81 select the chairpersons of the commission from among the members of
82 the commission. Such chairpersons shall schedule the first meeting of
83 the commission, which shall be held not later than July 1, 2010.

84 (e) The commission shall be located within the Office of Policy and
85 Management for administrative purposes only.

86 (f) The commission shall analyze the adequacy of funding provided
87 to nonprofit providers of health and human services under purchase of
88 service contracts. Such analysis shall include, but not be limited to: (1)
89 A comparison of the costs of services provided by a state agency with
90 the costs of services provided by a private provider, including a
91 comparison of wages and benefits for private union employees, private
92 nonunion employees and state employees; (2) the potential impact of
93 standard wage legislation on health and human services programs; (3)
94 the cost increases associated with the administration of health and
95 human services programs from 2000 to 2009, inclusive, including
96 increases in the cost of employees' health insurance, workers'
97 compensation insurance, property casualty insurance and utilities; (4)
98 the projected costs associated with the administration of health and
99 human services programs through December 31, 2014; (5) a projection
100 of cost savings that may be achieved by serving individuals who are
101 recipients of benefits under health and human services programs in
102 their communities rather than in institutions; (6) sources of revenue for
103 health and human services programs; and (7) other issues that the
104 commission deems necessary to accomplish its purpose.

105 (g) (1) Not later than October 1, 2010, the commission shall submit a
 106 preliminary report, in accordance with the provisions of section 11-4a
 107 of the general statutes, on its findings and recommendations to the
 108 Governor and to the joint standing committees of the General
 109 Assembly having cognizance of matters relating to human services and
 110 appropriations and the budgets of state agencies for review and
 111 comment. Such preliminary report shall include, but not be limited to,
 112 recommendations for budget, policy and statutory changes that can be
 113 effectuated to improve funding for nonprofit providers of health and
 114 human services under purchase of service contracts.

115 (2) Not later than January 1, 2011, the commission shall submit a
 116 final report, in accordance with the provisions of section 11-4a of the
 117 general statutes, to the Governor and to the joint standing committees
 118 of the General Assembly having cognizance of matters relating to
 119 human services and appropriations and the budgets of state agencies.
 120 Such final report shall include, but not be limited to, recommendations
 121 for budget, policy and statutory changes that can be effectuated to
 122 improve funding for nonprofit providers of health and human services
 123 under purchase of service contracts. The commission shall terminate
 124 on the date that it submits such final report or January 1, 2011,
 125 whichever is later.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>from passage</i>	New section

Statement of Legislative Commissioners:

In section 1(b)(11), "and elections" was removed for clarity, in (g)(3), "between 2000 and 2009" was changed to "from 2000 to 2009, inclusive" for consistency with the drafting conventions of the general statutes, section 1(c) was removed for consistency with the drafting conventions of the General Assembly and subsections (d) to (g), inclusive, were relettered for accuracy.

HS *Joint Favorable Subst.-LCO*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 11 \$	FY 12 \$
Legislative Mgmt.	GF - Cost	Minimal	Minimal

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill, which establishes the Commission on Nonprofit Health and Human Services within the Office of Policy and Management (OPM) for administrative purposes, results in no fiscal impact as OPM already conducts many of the analyses required by the bill.

The bill permits members of the General Assembly to participate on the task force. The Office of Legislative Management would incur minimal costs associated with mileage reimbursement of 50 cents per mile for legislators participating on the task force.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis

sSB 316

AN ACT ESTABLISHING A COMMISSION ON NONPROFIT HEALTH AND HUMAN SERVICES.AN ACT ESTABLISHING A COMMISSION ON NONPROFIT HEALTH AND HUMAN SERVICES.

SUMMARY:

The Office of Legislative Research does not analyze Special Acts.

COMMITTEE ACTION

Human Services Committee

Joint Favorable

Yea 15 Nay 4 (03/11/2010)