



General Assembly

Amendment

January Session, 2009

LCO No. 350

SJ0000100350SR0

Offered by:

SEN. MCKINNEY, 28th Dist.

SEN. FASANO, 34th Dist.

SEN. RORABACK, 30th Dist.

To: Senate Joint Resolution No. 1 File No. Cal. No.

**"RESOLUTION CONCERNING THE JOINT RULES OF THE
SENATE AND THE HOUSE OF REPRESENTATIVES."**

1 Strike Joint Rule 3 in its entirety and insert the following in lieu
2 thereof:

3 "3. (a) *Designation of Committees.* There shall be fourteen joint
4 standing committees, which shall consist of not more than nine
5 senators and not more than thirty-five representatives, except that the
6 joint standing committee on the Budget shall consist of not more than
7 eleven senators and not more than forty-five representatives; and a
8 joint committee on Legislative Management, a joint committee on
9 Executive and Legislative Nominations and a joint committee on
10 Program Review and Investigations, constituted in accordance with
11 and subject to the provisions of subsection (c) of this rule. Committees
12 shall consider all matters referred to them and report as required by
13 these rules.

14 (b) *Standing Committees.* The joint standing committees shall be
15 divided into Group A and Group B as follows:

16 GROUP A

17 (1) A committee on the BUDGET which shall have cognizance of all
18 matters relating to the state budget. Such committee may appoint an
19 Appropriations subcommittee and a Finance, Revenue and Bonding
20 subcommittee, each of which shall consist of not more than six
21 senators and not more than twenty-three representatives.

22 (A) The Budget committee shall have cognizance of all matters
23 relating to appropriations and the operating budgets and all matters
24 relating to state employees' salaries, benefits and retirement, teachers'
25 retirement and veterans' pensions and collective bargaining
26 agreements and arbitration awards for all state employees. In addition,
27 any bills or resolutions carrying or requiring appropriations, or
28 creating or enlarging a state mandate to local governments, as defined
29 in subsection (a)(2) of section 2-32b of the general statutes, and
30 favorably reported by any other committee, except the payment of
31 claims by the state, shall be referred to the committee, unless such
32 reference is dispensed with by at least a two-thirds vote of each
33 chamber, provided the committee's consideration shall be limited to
34 their fiscal aspects and appropriation provisions of such bills or
35 resolutions and shall not extend to their other substantive provisions
36 or purpose, except to the extent that such other provisions or purpose
37 relate to the fiscal aspects and appropriation provisions of such bills or
38 resolutions.

39 (B) The Budget committee shall also have cognizance of all matters
40 relating to finance, revenue, capital bonding and taxation, and all bills
41 or resolutions on such matters favorably reported by any other
42 committee, including bills on employer contributions for
43 unemployment compensation purposes. All matters relating to the
44 Department of Revenue Services and the revenue aspects of the
45 Division of Special Revenue shall be referred to the Budget committee.

46 The committee's consideration shall be limited to the financial
47 provisions of such bills or resolutions, such as finance, revenue,
48 bonding, taxation and fees, and shall not extend to their other
49 substantive provisions or purposes, except to the extent that such other
50 provisions or purposes relate to the financial provisions of such bills or
51 resolutions.

52 (C) A budget document shall not be approved by the Budget
53 committee unless such budget is balanced.

54 (2) A committee on EDUCATION which shall have cognizance of all
55 matters relating to the Department of Education; local and regional
56 boards of education and the substantive law of collective bargaining
57 covering teachers and professional employees of such boards;
58 vocational rehabilitation; libraries, including the State Library,
59 museums, historical and cultural associations; and public and
60 independent colleges and universities, the Department of Higher
61 Education including private occupational schools, the Board of
62 Governors of Higher Education, post-secondary education and job
63 training institutions and programs, apprenticeship training programs,
64 adult job training programs offered to the public by any state agency
65 or funded in whole or in part by the state, and the Office of Workforce
66 Competitiveness.

67 (3) A committee on the ENVIRONMENT which shall have
68 cognizance of all matters relating to the Department of Environmental
69 Protection, including conservation, recreation, pollution control,
70 fisheries and game, state parks and forests, water resources and flood
71 and erosion control; and all matters relating to the Department of
72 Agriculture, including farming, dairy products and domestic animals.

73 (4) A committee on GOVERNMENT ADMINISTRATION AND
74 ELECTIONS which shall have cognizance of all matters relating to the
75 Department of Administrative Services, including purchasing and
76 central collections, but excluding personnel and labor relations; all
77 matters relating to the Department of Public Works and the

78 Department of Information Technology; all matters relating to state
79 government organization and reorganization, structures and
80 procedures; all matters relating to leasing, construction, maintenance,
81 purchase and sale of state property and facilities and all bills
82 authorizing the conveyance of real property, or any interest therein, by
83 the state shall be referred to said committee; the Freedom of
84 Information Commission, the Office of State Ethics and the Citizen's
85 Ethics Advisory Board; state and federal relations; interstate compacts;
86 compacts between the state and Indian tribes; constitutional
87 amendments, including any proposed constitutional amendments
88 favorably reported by any other committee, which proposed
89 amendments shall be referred to said committee; and all matters
90 relating to elections and election laws.

91 (5) A committee on JUDICIARY which shall have cognizance of all
92 matters relating to courts, judicial procedures, criminal law, probate
93 courts, probation, parole, wills, estates, adoption, divorce, bankruptcy,
94 escheat, law libraries, deeds, mortgages, conveyancing, preservation of
95 land records and other public documents, the law of business
96 organizations, uniform laws, validations, authorizations to sue and to
97 appeal, claims against the state, all judicial nominations, all
98 nominations of workers' compensation commissioners, and all matters
99 relating to the Judicial Department, the Department of Correction and
100 to the commission on Human Rights and Opportunities; all bills
101 carrying civil penalties which exceed the sum of, or which may exceed
102 in the aggregate, five thousand dollars; and all bills carrying criminal
103 penalties, other than infractions, favorably reported by any other
104 committee shall be referred to said committee, provided the
105 committee's consideration shall be limited to the criminal penalties
106 established in such bills and shall not extend to their substantive
107 provisions or purpose.

108 (6) A committee on PLANNING AND DEVELOPMENT which shall
109 have cognizance of all matters relating to local governments, housing,
110 urban renewal, fire, sewer and metropolitan districts, home rule and
111 planning and zoning; regional planning and development activities

112 and the state plan of conservation and development, and economic
113 development programs impacting local governments; and the
114 Department of Economic and Community Development, the
115 Connecticut Development Authority, Connecticut Innovations,
116 Incorporated and the Connecticut Commission on Culture and
117 Tourism.

118 (7) A committee on PUBLIC HEALTH which shall have cognizance
119 of all programs and matters relating to the Department of Public
120 Health, the Department of Mental Health and Addiction Services and
121 the Department of Mental Retardation; the commission on Hospitals
122 and Health Care; the office of Health Care Access; and all other matters
123 relating to health, including emergency medical services, all licensing
124 boards within the Department of Public Health, nursing homes, pure
125 foods and drugs, and controlled substances, including the treatment of
126 substance abuse.

127 (8) A committee on TRANSPORTATION which shall have
128 cognizance of all matters relating to transportation, including
129 highways and bridges, navigation, aeronautics, mass transit and
130 railroads; and to the Department of Transportation, the State Traffic
131 Commission and the Department of Motor Vehicles.

132 GROUP B

133 (9) A committee on ENERGY AND TECHNOLOGY which shall
134 have cognizance of all matters relating to the Department of Public
135 Utility Control, energy, telecommunications and information systems.

136 (10) A committee on FINANCIAL SERVICES which shall have
137 cognizance of all matters relating to the Banking Department, banks,
138 savings banks, bank and trust companies, savings and loan
139 associations, credit unions, the supervision of the sale of securities,
140 fraternal benefit societies and all legislation dealing with secured and
141 unsecured lending; and the Insurance Department, insurance law and
142 real estate law.

143 (11) A committee on GENERAL LAW which shall have cognizance
144 of all matters relating to the Department of Consumer Protection, fair
145 trade and sales practices, consumer protection, mobile homes and
146 occupational licensing, except licensing by the Department of Public
147 Health; and all matters relating to alcoholic beverages.

148 (12) A committee on LABOR AND PUBLIC EMPLOYEES which
149 shall have cognizance of all matters relating to workers' compensation,
150 unemployment compensation, conditions of employment, hours of
151 labor, minimum wages, industrial safety, occupational health and
152 safety, labor unions and labor disputes; all matters relating to the
153 Labor Department; and all matters relating to conditions of
154 employment of state and municipal employees and the substantive
155 law of state and municipal employees' collective bargaining.

156 (13) A committee on HUMAN SERVICES which shall have
157 cognizance of all matters relating to the Department of Social Services,
158 the Department of Children and Families and the Department on
159 Aging, including institutions under their jurisdiction; the office of
160 Protection and Advocacy for Persons with Disabilities; the commission
161 on the Deaf and the Hearing Impaired; and the Board of Education and
162 Services for the Blind.

163 (14) A committee on PUBLIC SAFETY AND SECURITY which shall
164 have cognizance of all matters relating to the Department of
165 Emergency Management and Homeland Security, including civil
166 preparedness and homeland security, the Department of Public Safety,
167 including state police, state organized task force on crime, municipal
168 police training, fire marshals, the fire safety code and the state building
169 code, legalized gambling, and military and veterans' affairs, except
170 veterans' pensions.

171 (c) *Statutory Committees.* In addition, there shall be:

172 (1) A committee on LEGISLATIVE MANAGEMENT which shall
173 conduct the business affairs of the General Assembly. Said committee
174 shall consist of twenty members of the House who shall be the

175 Speaker, the deputy speakers, the majority leader, three members
176 appointed by the majority leader, four members appointed by the
177 Speaker, the minority leader and two deputy minority leaders
178 designated by the minority leader of the House and five members
179 designated by the minority leader of the House, thirteen members of
180 the Senate who shall be the President Pro Tempore, the majority
181 leader, a deputy majority leader designated by the majority leader, and
182 five members of the Senate designated by the President Pro Tempore,
183 the minority leader, an assistant minority leader designated by the
184 minority leader and three members of the Senate designated by the
185 minority leader. In matters of legislative operations, the committee
186 shall include the legislative commissioners and the clerks of each
187 chamber ex officio. The committee shall be chaired by the President
188 Pro Tempore and the Speaker. A majority of the membership shall
189 constitute a quorum and all actions shall require the affirmative vote of
190 a majority. At any meeting, if a committee member present of either
191 chamber requests, a vote of the majority of the members present of
192 each chamber shall be required for approval of a question. The
193 committee shall be responsible for the operation of the General
194 Assembly, coordination and supervision of committee work,
195 improvement of legislative operations and deciding on matters of
196 organization, procedures, facilities and working conditions of the
197 General Assembly and compensation of employees of the legislative
198 branch. All bills and resolutions relating to such matters shall be
199 referred to said committee. The committee shall also have cognizance
200 of legislative task forces and studies and shall be responsible for the
201 facilitation of positive relationships with the federal government and
202 other state governments.

203 (2) A committee on EXECUTIVE AND LEGISLATIVE
204 NOMINATIONS, the members of which shall be the majority leader of
205 the Senate or said leader's designee, the minority leader of the Senate
206 or said leader's designee, four members of the Senate three of whom
207 shall be appointed by the President Pro Tempore and one of whom
208 shall be appointed by the minority leader, the majority leader of the

209 House or said leader's designee, the minority leader of the House or
210 said leader's designee, and fifteen members of the House, nine of
211 whom shall be appointed by the Speaker and six of whom shall be
212 appointed by the minority leader. In addition, the cochairpersons and
213 ranking members of the committee having cognizance of matters
214 relating to the duties of a nominee for the position of a department
215 head, as defined in section 4-5 of the general statutes, shall be
216 nonvoting, ex-officio members of the committee on executive and
217 legislative nominations for the consideration of such nomination. All
218 executive and legislative nominations requiring action of either or both
219 chambers, except judicial nominations and nominations of workers'
220 compensation commissioners, shall be referred to the committee on
221 executive and legislative nominations.

222 (3) A committee on LEGISLATIVE PROGRAM REVIEW AND
223 INVESTIGATIONS, the members of which shall be appointed as
224 provided in section 2-53e of the general statutes, except that any
225 member may be appointed to the committee, which may originate and
226 report any bill it deems necessary concerning a program, department
227 or other matter under review or investigation by the committee, in the
228 manner prescribed in these rules.

229 (d) *Committee Appointments.* Appointments of committee
230 members, except to fill a vacancy caused by death or incapacity or by
231 resignation from the General Assembly or a committee of the General
232 Assembly, shall be made on or before the fifth regular session day of
233 the first year of the term and, except as otherwise provided in the rules
234 of each chamber, shall be for the entire term for which the members
235 were elected. Committee appointments of a member elected after the
236 fifth regular session day of the first year of the term shall be made
237 within five calendar days after the member takes the oath of office, and
238 may be made, at the discretion of the appointing authority, to any
239 committee. Senate and House Committees shall be appointed and
240 organized in accordance with the rules of each chamber and members
241 of the minority party shall be appointed on nomination of the minority
242 leader of each chamber."

243 Strike subdivision (1) of subsection (b) of Joint Rule 5 in its entirety
244 and insert the following in lieu thereof:

245 "(1) The Budget committee may meet on any day. The committee on
246 Judiciary may meet on any day after March 13 in 2009 and after March
247 12 in 2010."

248 Strike subdivision (4) of subsection (c) of Joint Rule 6 in its entirety
249 and insert the following in lieu thereof:

250 "(4) *Notifying Other Committees.* Each bill or resolution referred by
251 one committee to another with a favorable report shall be accompanied
252 by a notation of the date or dates on which public hearings were held
253 by the first committee. The chairpersons of any committee other than
254 the Budget to which any bill or resolution calling for an appropriation
255 or a bond issue is referred shall notify the chairpersons of the
256 committee on the Budget of the time and place of the hearing thereon."

257 Strike subsection (e) of Joint Rule 9 in its entirety and insert the
258 following in lieu thereof:

259 "(e) *Committee Bill Deadline.* The time limit for committees to
260 submit to the Legislative Commissioners' Office requests for drafting
261 committee bills and resolutions, except those based on proposed bills,
262 proposed drafts and proposed resolutions on which subject matter
263 hearings are held, shall be at 5 p.m. on the following dates in 2009.

T1	February 5	Energy and Technology Financial Services General Law Public Safety and Security
T2	February 10	Labor Legislative Management Human Services

T3	February 13	Education Environment Planning and Development Public Health Transportation
T4	February 18	Government Administration & Elections Judiciary Budget

264 In 2010, the time limit shall be 5 p.m. on February 18 for the
 265 committees in Group A and on February 19 for the committees in
 266 Group B and the Legislative Management committee."

267 Strike subsection (a) of Joint Rule 15 in its entirety and insert the
 268 following in lieu thereof:

269 "15. (a) *Deadline for Favorable Reports.* The time limit for
 270 committees to vote to report favorably and submit bills and resolutions
 271 proposing amendments to the constitution and other substantive
 272 resolutions to the Legislative Commissioners' Office shall be not later
 273 than 5 p.m. on the dates designated in the following schedule:

T5	Committee	2009	2010
T6	Public Safety and Security	February 26	February 25
T7	Program Review and Investigations	March 2	March 1
T8	Energy & Technology	March 3	March 2
T9	General Law	March 3	March 2
T10	Legislative Management	March 4	March 3
T11	Labor	March 5	March 4
T12	Financial Services	March 5	March 4
T13	Transportation	March 9	March 8
T14	Human Services	March 12	March 11
T15	Planning and Development	March 13	March 12
T16	Environment	March 13	March 12

T17	Public Health	March 18	March 15
T18	Government Administration and Elections	March 20	March 19
T19	Education	March 20	March 19
T20	Judiciary	March 27	March 26
T21	Budget	April 1	April 1"

274 Strike Joint Rule 19 in its entirety and insert the following in lieu
275 thereof:

276 "19. Upon presentation to the clerk of either chamber of a petition
277 signed in the original by not less than a majority of the members of
278 either chamber requesting a joint standing committee to report a bill or
279 resolution in its possession, the clerk shall immediately give notice to
280 the committee of the filing of the petition. The petition may not be
281 presented sooner than the day following the committee's deadline,
282 designated in the schedule shown in Rule 15, to report the bill or
283 resolution out of committee and not later than 5 p.m. on the seventh
284 calendar day after that deadline. Within two regular session days
285 thereafter the committee shall report the bill or resolution with or
286 without its recommendations to the chamber from which the petition
287 was received. If no recommendation is made, the bill or resolution
288 shall be considered as having received an unfavorable report and the
289 procedures in Rule 20 shall be followed. Each petition or page of the
290 petition shall contain a statement of its purpose and may be circulated
291 only by a member of the chamber whose clerk will receive the petition.
292 If the committee members of one chamber vote to report a bill or
293 resolution favorably, the petition so circulated and presented to the
294 clerk may be signed only by the members of the other chamber.

295 Any bill or resolution so petitioned, except those carrying or
296 requiring appropriations, shall not be referred to any other committee
297 without first having been voted upon by the House or Senate. Those
298 carrying or requiring appropriations shall be referred first to the joint
299 standing committee on the Budget. The Budget committee shall, within

300 two session days after such reference, report such bill or resolution
301 back to the chamber in which the petition originated with either a
302 favorable or unfavorable report thereon and the bill or resolution shall
303 then be voted upon. In the event of a conflict between the report of the
304 original committee and that of the Budget committee, the vote shall be
305 on the report of the Budget committee."

306 Strike subdivision (2)(A) of Joint Rule 31 in its entirety and insert the
307 following in lieu thereof:

308 "(2) (A) During periods when the General Assembly is in session,
309 the agreement or supplemental understanding or the award shall be
310 stamped by the clerks with the date of receipt and, within two calendar
311 days thereafter, the speaker of the House and the President Pro
312 Tempore of the Senate shall cause separate House and Senate
313 resolutions to be prepared proposing approval of the agreement or
314 supplemental understanding or, in the case of an award, separate
315 House and Senate resolutions concerning the sufficiency of funds for
316 implementation of the award. Each resolution shall be given a first
317 reading in the appropriate chamber. Resolutions proposing approval
318 of a collective bargaining agreement or a supplemental understanding,
319 together with a copy of the agreement or supplemental understanding,
320 and resolutions concerning the sufficiency of funds for implementation
321 of an arbitration award, together with a copy of the award, shall be
322 referred to the Budget committee. With respect to each resolution
323 referred to the committee on or before the deadline of the committee to
324 report favorably on a bill or resolution as designated in the schedule
325 shown in Rule 15, the committee shall hold a public hearing on each
326 such resolution, and within fifteen days after the referral, shall report
327 the appropriate resolutions approving or disapproving the agreement
328 or supplemental understanding or concerning the sufficiency of funds
329 for implementation of the award to the House and the Senate,
330 notwithstanding the provisions of Rule 15. If the Budget committee
331 fails to take action within the time period set forth in this rule, the
332 agreement or supplemental understanding shall nevertheless be
333 deemed approved or, in the case of an award, the sufficiency of funds

334 affirmed and the resolutions shall be reported to the House and the
335 Senate as favorable reports."

336 Strike subsection (d) of Joint Rule 5 in its entirety and insert the
337 following in lieu thereof:

338 "(d) *Final Action*. Except as otherwise provided, at each legislative
339 committee meeting, the vote on the final question of a favorable or
340 unfavorable report, a favorable change of reference or the boxing of a
341 bill or resolution shall be recorded to show the names of the members
342 voting yea and the members voting nay. No motion to dispense with
343 the recording of the names of the members voting yea and the
344 members voting nay shall be entertained and no bill or resolution shall
345 be reported to either chamber of the legislature unless the names of the
346 members voting yea and the members voting nay have been recorded
347 and a record of the names of the members voting yea and the members
348 voting nay has been attached to the bill or resolution submitted to the
349 Legislative Commissioners' Office as provided in Rule 13. A copy of
350 the voting record shall be sent to the clerk of the appropriate chamber,
351 by the Legislative Commissioners' Office, with the favorably or
352 unfavorably reported bill or resolution and retained by the clerks. No
353 vote on the final question of a favorable or unfavorable report, a
354 favorable change of reference or the boxing of a bill or resolution shall
355 be held open unless two-thirds of the members of the committee vote
356 to hold such vote open."

357 Strike subsection (c)(2) of Joint Rule 6 in its entirety and insert the
358 following in lieu thereof:

359 "(2) *Testimony by Public Officials*. Members of the public wishing
360 to speak shall be heard first. The public portion of the hearing shall be
361 uninterrupted by testimony from a legislator, a representative of a
362 state agency or a municipal chief elected official. If any legislators,
363 representatives of state agencies or municipal chief elected officials
364 wish to testify, they may do so at the end of the hearing after all
365 members of the public wishing to speak have been heard. A committee

366 may schedule a separate meeting at which only legislators who are not
367 members of the committee, representatives of state agencies and
368 municipal chief elected officials testifying in their official capacity may
369 be invited by the committee to testify. Any such meeting shall comply
370 with the scheduling and notice requirements set forth in this Rule."

371 After Joint Rule 12, insert the following and renumber the
372 remaining rules accordingly:

373 "13. Notwithstanding any provision of these rules or section 2-26 of
374 the general statutes, no amendment that strikes all of the underlying
375 bill shall be acted upon by the General Assembly unless such
376 amendment has been available to members of the General Assembly
377 and to the public in printed format and on the Connecticut General
378 Assembly web site for at least forty-eight hours prior to such action.

379 14. Notwithstanding any provision of these rules or section 2-26 of
380 the general statutes, no amendment that creates an exception to an
381 existing statute shall be acted upon by the General Assembly unless
382 such exception has had a public hearing as provided in Rule 6."

383 Strike subdivision (7) of Joint Rule 31 in its entirety and insert the
384 following in lieu thereof:

385 "(7) Notwithstanding the provisions of section 5-278 of the general
386 statutes, if the General Assembly is in regular session when an award,
387 agreement or supplemental understanding is filed with the clerks, it
388 shall vote to approve or reject such award, agreement or supplemental
389 understanding within thirty days after the date of filing. If the regular
390 session adjourns prior to such thirtieth day and the award, agreement
391 or supplemental understanding has not been acted upon, the award,
392 agreement or supplemental understanding shall be deemed to be filed
393 on the first day of the next regular session."

394 Strike subdivision (5) of Joint Rule 32 in its entirety and insert the
395 following in lieu thereof:

396 "(5) The resolution shall be in the files and on the calendar with a
397 file number for two session days and shall be starred for action on the
398 session day next succeeding unless it has been certified in accordance
399 with section 2-26 of the general statutes. Notwithstanding the
400 provision of subsection (a) of section 3-125a of the general statutes that
401 deems a provision in an agreement or stipulation approved if the
402 General Assembly fails to vote to approve or reject such provision
403 within thirty days of the date of submittal, the House and the Senate
404 shall vote to approve or reject each resolution within thirty days of the
405 date of submittal of the agreement or stipulation."