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March 24, 2006

To: Senator Andrew McDonald, Co-Chairman
Representative Michael Lawlor, Co-Chairman
Members of the Judiciary Committee

From: Bill Ethier, Executive Vice President & General Counsel

Re: **Raised Bill 672, AAC Standards for the Denial of an Affordable Housing Application**

The HBA of Connecticut is a professional trade association with almost one thousand three hundred (1,300) member firms statewide. Our members are residential and commercial builders, land developers, remodelers, general contractors, subcontractors, suppliers and those businesses and professionals that provide services to this diverse industry. We also created and administer the Connecticut Developers Council, a professional forum for the land development industry in the state.

We are strongly opposed to Raised Bill 672 since it would effectively destroy the usefulness of the Affordable Housing Appeals Act in providing needed housing for Connecticut's citizens. We offer the committee our general policy on the act with the hope that it will be considered in the committee's discussions on this very important topic.

In our view, and as corroborated by the legislature's Blue Ribbon Commission to Study Affordable Housing and recent work done by Don Klepper-Smith for the CT Partnership for Strong Communities, **the need for more affordable housing in Connecticut remains as severe as it has ever been.** Many of our communities have extremely high housing costs. The disparity between the wealthy and poor in Connecticut is pronounced as high housing costs represent a significant barrier to movement of households to different communities.

The high cost of housing is also a drag on the general economy as it is one of several factors that businesses will look at in determining whether to locate or expand in Connecticut. Remember – Homes Are Where Jobs Go At Night.

The Affordable Housing Appeals Act is just one method, albeit a very important one, of obtaining more affordable housing than what might otherwise be obtained. The act is a vital part of the overall affordable housing effort since it provides help in obtaining necessary, but time-consuming and expensive, land use approvals, which are made even more difficult whenever a builder proposes to provide "affordable housing." The act also serves as a critical counter balance to the rampant no-growth movement and draconian land use approval processes that exist across Connecticut. The land use review process for new development of any kind is severely broken in this state and absent a complete rewrite of our land use statutes that reflects balanced growth and the importance

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"Enhancing Our Member's Value to Their Customers and Our Industry's Value to Society"

of housing in every community the act is the only statutory tool available to new housing developers to bring some reason to our land use challenges.

The diversity of housing opportunities the act helps to create is especially important in encouraging citizens who work in a municipality to be able to live in that municipality. Where this goal is accomplished, people then enjoy better commutes to and from work and traffic congestion and air pollution are decreased, as are work stress and absenteeism.

Contrary to opponents of the act, the act is not a mandate on municipalities. The act, even before the weakening amendments passed between 1995 and 2000, did not prevent the denial of a project. The act says to communities that if you want to deny an affordable housing application, then merely show some justification for the denial based on public health and safety reasons. The courts consistently uphold denials of projects based on these and even other reasons.

The HBA of CT wholeheartedly supports the goal and the statutory language of the act as it existed prior to the 1995 legislative session. Since 1995, however, the act has been amended such that it has less meaning today to the private for-profit builder wishing to create a set-aside development. Today, in many cases, but not all, the “numbers” just do not work to produce a viable project. **After many adopted legislative compromises that have weakened the act, with no let up of calls to repeal it, we believe that no further “compromises” will satisfy the opponents of the act.**

All land use approval policies from planning, zoning, subdivision, wetlands and many other areas are implemented by municipalities pursuant to state adopted enabling acts, policies and procedures. The latitude afforded municipalities under these state enabling acts is vast, broad and very difficult to challenge. Thus, **we do not understand what is so wrong with a state policy that supports the production of housing that is more affordable than would be otherwise produced under our current land use approval system. Accordingly, we strongly oppose any attempt to further weaken the effectiveness of the act.**

Since passage of section 8-30g, municipalities have been held accountable to merely justify their decisions when an affordable housing application that meets the strictures of the act is submitted. We find nothing wrong with that since we believe that municipalities should be held meaningfully accountable, both socially and legally, for their decisions. **To further weaken the standards for denial of applications ignores the current realities of the act’s implementation and the dire need for more housing in CT.**

The act serves a useful purpose in achieving more affordable housing – even if only slightly so – across Connecticut, with no cost to the state and no adverse impact on the environment. Without the act, Connecticut’s citizens and would-be citizens would be faced with an ever-more difficult search to find affordable shelter. **We strongly urge the committee to not do any more harm to the Affordable Housing Appeals Act.**

Thank you for the opportunity to express our views on this important topic.