



Senate

General Assembly

File No. 422

February Session, 2006

Senate Bill No. 590

Senate, April 6, 2006

The Committee on Labor and Public Employees reported through SEN. PRAGUE of the 19th Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT ESTABLISHING LICENSURE FOR MILLWRIGHT CONTRACTORS AND JOURNEYMEN.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 20-330 of the 2006 supplement to the general
2 statutes is amended by adding subdivision (22) as follows (*Effective*
3 *October 1, 2006*):

4 (NEW) (22) "Millwright work" means the unloading, dismantling,
5 erecting, assembling, aligning and adjusting of all apparatus, devices
6 and component parts of gas and steam turbine powertrains and
7 equipment used for manufacturing and industrial processors,
8 excluding all pipe, valves, fittings and any component of a piping
9 system, as well as hoisting, crane operation or electrical work.

10 Sec. 2. Section 20-331 of the general statutes is repealed and the
11 following is substituted in lieu thereof (*Effective October 1, 2006*):

12 (a) There shall be in the Department of Consumer Protection

13 separate examining boards for each of the following occupations: (1)
14 Electrical work; (2) plumbing and piping work; (3) heating, piping,
15 cooling and sheet metal work; (4) elevator installation, repair and
16 maintenance work; (5) fire protection sprinkler systems work; [and] (6)
17 automotive glass work and flat glass work; and (7) millwright work.

18 (b) The Electrical Work Board shall consist of twelve members who
19 shall be residents of this state, one of whom shall be a general
20 contractor or an unlimited contractor licensed for such occupation
21 under this chapter, two of whom shall be unlimited contractors
22 licensed for such occupation under this chapter, neither of whom at
23 the time of appointment shall be a member or an employee of a
24 member of a trade union or a party or an employee of a party to a
25 contract with a trade union, one of whom shall be an electronic
26 technician licensed under chapter 394, four of whom shall be unlimited
27 journeymen licensed for such occupation under this chapter, who at
28 the time of appointment shall be members of a trade union and four of
29 whom shall be public members.

30 (c) The Heating, Piping, Cooling and Sheet Metal Work Board shall
31 consist of twelve members who shall be residents of this state and,
32 except as otherwise provided in this subsection, (1) one of whom shall
33 be a general contractor or an unlimited contractor licensed to perform
34 heating, piping and cooling work under this chapter, (2) two of whom
35 shall be unlimited contractors licensed to perform heating, piping and
36 cooling work under this chapter, neither of whom at the time of
37 appointment shall be a member or an employee of a member of a trade
38 union or a party or an employee of a party to a contract with a trade
39 union, (3) one of whom shall be a limited contractor licensed to
40 perform sheet metal work under this chapter, provided such member's
41 powers and duties on the board shall be limited to matters concerning
42 sheet metal work, as defined in subdivision (13) of section 20-330, as
43 amended, (4) three of whom shall be unlimited journeymen licensed to
44 perform heating, piping and cooling work under this chapter, who at
45 the time of appointment shall be members of a trade union, (5) one of
46 whom shall be a journeyman sheet metal worker, who at the time of

47 appointment shall be a member of a trade union, provided such
48 member's powers and duties shall be limited to matters concerning
49 sheet metal work, as defined in subdivision (13) of section 20-330, as
50 amended, and (6) four of whom shall be public members. Each person
51 who is a member of the board on October 1, 1999, shall continue to
52 serve at the pleasure of the Governor.

53 (d) The Plumbing and Piping Work Board shall consist of twelve
54 members who shall be residents of this state, one of whom shall be a
55 general contractor or an unlimited contractor licensed for such
56 occupations under this chapter, two of whom shall be unlimited
57 contractors licensed for such occupations under this chapter, neither of
58 whom at the time of appointment shall be a member or an employee of
59 a member of a trade union or a party or an employee of a party to a
60 contract with a trade union, one of whom shall be a well drilling
61 contractor licensed pursuant to section 25-129, four of whom shall be
62 unlimited journeymen licensed for such occupations under this
63 chapter, who at the time of appointment shall be members of a trade
64 union, and four of whom shall be public members.

65 (e) The Elevator Installation, Repair and Maintenance Board shall
66 consist of eight members who shall be residents of this state, three of
67 whom shall be unlimited contractors, two of whom shall be elevator
68 craftsmen, licensed for such occupation under this chapter, and three
69 of whom shall be public members, provided at least one of the
70 unlimited contractors shall be a member of either the National
71 Association of Elevator Contractors or the National Elevator
72 Industries, Incorporated.

73 (f) The Fire Protection Sprinkler Systems Board shall consist of nine
74 members who shall be residents of this state, two of whom shall be
75 journeymen sprinkler fitters, two of whom shall be fire protection
76 sprinkler contractors, three of whom shall be public members, one of
77 whom shall be a representative of the State Fire Marshal and one of
78 whom shall be a local fire marshal.

79 (g) The Automotive Glass Work and Flat Glass Work Board shall

80 consist of nine members who shall be residents of this state, one of
81 whom shall be a general contractor or an unlimited contractor licensed
82 to perform automotive glass work under this chapter, one of whom
83 shall be a general contractor or an unlimited contractor licensed to
84 perform flat glass work under this chapter, one of whom shall be an
85 unlimited contractor licensed to perform automotive glass work under
86 this chapter, one of whom shall be an unlimited contractor licensed to
87 perform flat glass work under this chapter, one of whom shall be an
88 unlimited journeyman licensed to perform automotive glass work
89 under this chapter, one of whom shall be an unlimited journeyman
90 licensed to perform flat glass work under this chapter and three of
91 whom shall be public members. The initial members appointed under
92 this subsection need not be licensed to perform such work under this
93 chapter before January 1, 2001, provided such initial members shall
94 satisfy the applicable criteria set forth in subsection (e) of section 20-
95 334a, as amended. On and after January 1, 2001, each member
96 appointed under this subsection shall be licensed as provided in this
97 subsection.

98 (h) The Large Industrial Trades Board shall consist of nine members
99 who shall be residents of this state, four of whom shall be
100 representatives of industrial trades management, four of whom shall
101 be representatives from labor and one of whom shall be a member of
102 the general public. The four labor representatives shall be
103 journeyperson members of the carpenter's union and two of such
104 management representatives shall be members of the Connecticut
105 Construction Industries Association.

106 [(h)] (i) The contractor and journeymen or elevator craftsmen
107 members of each board established under this section shall be
108 appointed by the Governor from a list of names submitted by
109 employers' and employees' associations in the respective occupations.
110 The Governor may fill any vacancy occurring in the membership of
111 any such board, may remove any member for cause, after notice and
112 hearing, and shall remove any licensed member whose license is not
113 renewed or whose license has become void, revoked or suspended.

114 Each member of such boards shall, before entering upon the duties of
 115 such member's office, take the oath provided by law for public officers.
 116 Members shall not be compensated for their services but shall be
 117 reimbursed for necessary expenses incurred in the performance of
 118 their duties.

119 Sec. 3. Section 20-334a of the 2006 supplement to the general statutes
 120 is amended by adding subsection (j) as follows (*Effective October 1,*
 121 *2006*):

122 (NEW) (j) (1) On or after January 1, 2007, the Department of
 123 Consumer Protection, in consultation with the Large Industrial Trades
 124 Board, shall authorize the issuance of a limited millwright contractor
 125 license to any person who has been: (A) Working as a millwright
 126 contractor for not less than two years, or (B) employed as a millwright
 127 journeyman for not less than two years. In the event such
 128 journeyman's experience was gained in another state, such
 129 journeyman shall make a showing that such experience was
 130 comparable to similar service in this state.

131 (2) On or after January 1, 2007, the Department of Consumer
 132 Protection, in consultation with the Large Industrial Trades Board,
 133 shall authorize the issuance of a limited millwright journeyman's
 134 license to any person who has: (A) Successfully completed a bona fide
 135 apprenticeship program that included not less than four years of
 136 experience, or (B) demonstrated competency to the board by showing
 137 proof of not less than eight thousand hours of employment in the trade
 138 during the five-year period preceding such journeyman's license
 139 application.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>October 1, 2006</i>	20-330
Sec. 2	<i>October 1, 2006</i>	20-331
Sec. 3	<i>October 1, 2006</i>	20-334a

LAB *Joint Favorable*

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 07 \$	FY 08 \$
Consumer Protection, Dept.	GF - Revenue Gain	Indeterminate	Indeterminate

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill as amended establishes the Large Industrial Trades Board (LITB) and requires the Department of Consumer Protection (DCP) and the LITB to issue limited millwright contractor licenses, limited millwright journeyman licenses, and limited millwright apprentice’s permits on or after January 1, 2007 to those persons who meet the specified license requirements.

The current fee for a contractor’s license and a journeyman’s license under DCP are \$75 and \$60, respectively. Such licenses are also subject to annual renewal fees. While it is uncertain at the time how many millwright contractor licenses and limited millwright journeyman licenses will be issued as a result of the bill, the bill would result in a revenue gain.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis**SB 590*****AN ACT ESTABLISHING LICENSURE FOR MILLWRIGHT CONTRACTORS AND JOURNEYMEN.*****SUMMARY:**

This bill creates occupational licenses for millwright contractors and journeymen and establishes the nine-member Large Industrial Trades Board within the Department of Consumer Protection (see COMMENT). It defines "millwright work" as the unloading, dismantling, erecting, assembling, aligning, and adjusting of all apparatus, devices, and components of gas and steam turbine powertrains and equipment used for manufacturing and industrial processes, excluding all pipe, valves, fittings, and any component of a piping system, and all hoisting, crane operation, and electrical work.

EFFECTIVE DATE: October 1, 2006

LICENSES

The bill requires the Department of Consumer Protection (DCP), in consultation with the Large Industrial Trades Board, to authorize the issuance of limited millwright contractor and limited millwright journeymen licenses on or after January 1, 2007.

The bill requires applicants for contractor licenses to (1) have worked as millwright contractors for at least two years or (2) have been employed as millwright journeymen for at least two years. If their experience was gained in another state, the bill requires them to show that it is comparable to similar service in this state.

The bill requires applicants for journeymen licenses to (1) have successfully completed a bona fide apprenticeship program that

includes at least four years of experience or (2) demonstrate competence to the board by showing proof of at least 8,000 hours of employment in the trade during the previous five years.

LARGE INDUSTRIAL TRADES BOARD

The bill establishes the Large Industrial Trades Board within DCP comprised of: four industrial trades representatives, two of whom must be members of the Connecticut Construction Industries Association; four labor representatives who must be journeymen members of the carpenter's union; and one public member.

BACKGROUND

Occupational Licensing System

State law establishes a licensing system for several trades overseen by different licensing boards within DCP, including the Examining Board for Electrical Work and the Examining Board for Plumbing and Piping Work. They have the power to determine who qualifies for a license and to enforce standards by disciplining licensees. Boards may create limited licenses authorizing their holders to work in a specific area of a trade. Each trade has different levels of expertise-apprentice, journeyman, and contractor. Workers must meet education, training, and experience requirements to qualify for each level. The boards establish less extensive requirements for workers attempting to qualify for a limited license. DCP's duties to the boards include receiving complaints, carrying out investigations, and performing administrative tasks, such as physically issuing licenses and renewals.

COMMENT

Insufficient Public Members on the Large Industrial Trades Board

The bill establishes a nine-member board with one public member. This conflicts with the law that requires public members to constitute at least one-third of the members of each board and commission within the executive branch (CGS § 4-9a). The law defines "public member" as an elector of the state who has no substantial financial interest in, is not employed in or by, and is not professionally affiliated with, any industry, profession, occupation, trade, or institution

regulated by or licensed by the relevant board or who has no affiliation with such an industry, profession, occupation, trade, or institution for three years preceding appointment.

COMMITTEE ACTION

Labor and Public Employees Committee

Joint Favorable

Yea 13 Nay 0 (03/21/2006)