



General Assembly

January Session, 2001

***Raised Bill No. 7013***

LCO No. 4982

Referred to Committee on Judiciary

Introduced by:  
(JUD)

***AN ACT CONCERNING CRIME PREVENTION AND A STATE  
PREVENTION COUNCIL.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) As used in sections 1 to 4, inclusive, of this act:

2 (1) "Prevention" means policies and programs that promote health,  
3 safety and learning and reduce the likelihood of crime, violence,  
4 substance abuse, illness, academic failure and other socially  
5 destructive behavior and build competencies to ensure healthy, safe  
6 and productive lives for the citizens of this state. "Prevention" is  
7 further defined as follows: (A) "Primary prevention" means policies  
8 and activities designed exclusively to prevent a disease, disorder or  
9 problem from ever developing by intervening before manifestation of  
10 the condition or symptom. Primary prevention is characterized by: (i)  
11 Policies, programs directed, not at individuals, but at target  
12 populations, including those who may be at high risk; and (ii) are  
13 voluntary on the part of participants and not required by legal  
14 authority; and (B) "secondary prevention" means policies and activities  
15 directed at individuals who have been identified as having a disorder  
16 or disease, to intervene as early as possible in order to eliminate the

17 condition, or to reduce the length and severity of the problem,  
18 intended to return the individual to his or her previous level of  
19 function.

20 (2) "Preventive services" means the following programs or delivery  
21 activities for a population of children and youth, directed to anticipate  
22 and meet specific needs: (A) Preventive behavioral services, including,  
23 but not limited to, abuse or neglect, crime and violence and substance  
24 abuse; (B) preventive health services, including, but not limited to,  
25 primary health care, health promotion, injury and suicide prevention,  
26 infectious disease, nutrition, unhealthy lifestyles and multiple health  
27 problems; and (C) preventive social and multiple-focused services,  
28 including, but not limited to, academic success, child and youth  
29 development, youth employment, parenting skills and family support,  
30 family planning and the reduction of adolescent pregnancy, the  
31 prevention of homelessness and housing-related issues.

32 (3) "Research-based prevention" means strategies, programs or  
33 services that (A) have a design and implementation that has been  
34 subjected to a rigorous scientific research methodology; (B) have been  
35 evaluated by recognized experts in the field of prevention and found  
36 to have positive outcomes; and (C) have been determined by the State  
37 Prevention Council established pursuant to section 2 of this act to  
38 represent best practices in that the programs are science-based, can be  
39 replicated and meet evaluative criteria adopted by the State Prevention  
40 Council.

41 (4) "Prevention impact statement" means a set of processes  
42 approved by the General Assembly for use by state agencies to  
43 examine, in advance, the effects or potential effects of any proposed  
44 action or nonaction involving preventive services.

45 Sec. 2. (NEW) (a) There is established a State Prevention Council  
46 consisting of the following commissioners or their designees: (1) The  
47 Secretary of the Office of Policy and Management; (2) the Chief Court  
48 Administrator; (3) the Commissioner of Social Services; (4) the

49 Commissioner of Children and Families; (5) the Commissioner of  
50 Public Health; (6) the Commissioner of Mental Health and Addiction  
51 Services; (7) the Commissioner of Education; (8) the Commissioner of  
52 Higher Education; (9) the Labor Commissioner; (10) the Commissioner  
53 of Correction; (11) the Commissioner of Public Safety; and (12) such  
54 other members, or their designees, as the Governor may appoint. The  
55 Secretary of the Office of Policy and Management, or the secretary's  
56 designee, shall serve as chair of the council.

57 (b) The State Prevention Council shall:

58 (1) Recommend a primary prevention budget encompassing only  
59 primary prevention and secondary prevention, and including  
60 appropriate preventive services;

61 (2) Identify existing appropriations for preventive services and  
62 identify science-based prevention that is cost-effective with proven  
63 positive outcomes that promote health, community safety, learning  
64 and family strength while reducing illness, crime, school failure and  
65 family dysfunction;

66 (3) Generally increase state accountability by appropriating funding  
67 only for prevention services known to improve social health of the  
68 state; identify less effective interventions in violence reduction, illness,  
69 mental health disorders, academic failure and drug and alcohol abuse  
70 and recommend redeployment of existing state funding to more  
71 effective preventive services;

72 (4) Recommend training and education initiatives on prevention for  
73 professional development training programs, health systems and  
74 community services;

75 (5) Reduce, through such preventive strategies and objective cost-  
76 benefit analyses, public spending on more intensive, expensive  
77 treatment and problem-driven programs, embedding the science of  
78 prevention and preventive services for children and youth in all

79 programs of state government;

80 (6) Strengthen the capacity of local communities, nonprofit children  
81 and youth-serving networks, coalitions and parents to create  
82 prevention programs and sustain services in their communities;

83 (7) Initiate realignment of existing and future public expenditures to  
84 establish balance among state expenditures directed at prevention,  
85 intervention and treatment services for children and youth;

86 (8) Establish outcome measures and specific indicators related to  
87 child and youth health safety, development and learning and positive  
88 life choices to serve as guides to prevention planning, for preparation  
89 of prevention impact statements and program accountability at state  
90 and local levels;

91 (9) Elevate the science of prevention through investment in  
92 research-tested programs and pilot projects, each evaluated and  
93 measured quantitatively for effectiveness in promoting positive change  
94 in outcome measures and indicators; and

95 (10) Encourage the direct involvement of the public, consumers,  
96 parents, the business community and local government in partnership  
97 with state government to promote prevention and encourage the  
98 development of community partnerships to demonstrate and carry out  
99 prevention policies and preventive services.

100 (c) The State Prevention Council, acting through the Office of Policy  
101 and Management or any other state agency, governmental entity or the  
102 private sector, may, within available appropriations, provide financial  
103 assistance, lend staff or provide in-kind contributions to the  
104 Governor's Partnership To Protect Connecticut's Workforce,  
105 Incorporated, for the purposes of assisting the State Prevention  
106 Council in prevention planning, training, technical assistance,  
107 initiating pilot or demonstration projects and such other assistance as  
108 the Office of Policy and Management may decide.

109 (d) On or before October 1, 2001, the State Prevention Council shall  
110 identify, within each of the involved state agency budgets, all existing  
111 appropriations for preventive services and submit a report on the  
112 effectiveness of such preventive services to the joint standing  
113 committee of the General Assembly having cognizance of matters  
114 relating to appropriations.

115 (e) On or before October 1, 2002, and biennially thereafter, the State  
116 Prevention Council shall submit, to the Office of Policy and  
117 Management and to the joint standing committee of the General  
118 Assembly having cognizance of matters relating to appropriations, a  
119 prevention budget developed within each agency identifying that  
120 agency's preventive services. The prevention budget shall include  
121 identified programs, initiatives, pilot projects, grants and contracts by  
122 the Office of Policy and Management and the Departments of Social  
123 Services, Children and Families, Public Health, Mental Health and  
124 Addiction Services, Education, Higher Education, Public Safety and  
125 Correction, the Labor Department and the judicial branch.

126 (f) The Secretary of the Office of Policy and Management, on behalf  
127 of the Governor, shall biennially submit to the General Assembly, a  
128 comprehensive State-Wide Prevention Plan and Budget providing a  
129 description of the total state strategy and expenditures on preventive  
130 services consistent with outcome measures and indicators as  
131 established by the State Prevention Council. Such plan and budget  
132 shall describe the balance of program spending among services, as  
133 defined in section 1 of this act, as compared to total spending and  
134 include all programs pursuant to section 4-28b of the general statutes  
135 and such other applicable services as each agency has proposed.

136 (g) Beginning July 1, 2004, the budget of each agency that is a  
137 member of the State Prevention Council shall establish a goal for the  
138 allocation of its total general and federal funds towards preventive  
139 services, as defined in section 1 of this act.

140 Sec. 3. (NEW) (a) On July 1, 2004, and annually thereafter, each of

141 the involved agencies of state government proposing new programs or  
142 expansion of existing services shall submit a prevention impact  
143 statement to the Office of Policy and Management and the General  
144 Assembly evaluating each such program in advance of approval and  
145 implementation. Such impact statement shall use a format and  
146 methodology adopted by the Office of Legislative Research in  
147 cooperation with the Office of Policy and Management.

148 (b) On or before July 1, 2002, the Office of Policy and Management  
149 shall develop objective outcome performance and accountability  
150 measures to guide prevention planning and to provide quantitative  
151 and qualitative measures to evaluate such programs. The outcome  
152 performance and accountability measures shall be flexible but shall  
153 utilize uniform and consistent standards to, at a minimum: (1)  
154 Measure program efficacy; (2) measure cost effectiveness; and (3)  
155 avoid duplication.

156 Sec. 4. (NEW) (a) There is established a Connecticut Prevention  
157 Advisory Board, which shall be within the Office of Policy and  
158 Management for administrative purposes only. The board shall be  
159 composed of seven members appointed by the Governor, four  
160 members appointed by the speaker of the House of Representatives,  
161 and four members appointed by the president pro tempore of the  
162 Senate. The Governor shall appoint one of the members to serve as  
163 chairperson. No member shall serve more than eight years within a  
164 twelve-year period. Members shall include individuals with interest,  
165 expertise and direct experience in prevention and preventive services  
166 and shall include primary prevention experts from the fields of health,  
167 safety and learning. The board may name two youth members to serve  
168 ex-officio.

169 (b) The board, in collaboration with the State Prevention Council,  
170 shall annually submit to the Governor and the General Assembly a  
171 report delineating the adequacy of the State-Wide Prevention Plan and  
172 Budget and shall recommend such policy and or program changes,

173 innovations and improvements in preventive services as the board  
174 deems necessary.

175 Sec. 5. This act shall take effect July 1, 2001.

***Statement of Purpose:***

To establish within the state appropriations process a prevention budget and to create a State Prevention Council that would coordinate and be responsible for identifying those programs and budget expenditures directed for prevention programs and recommend to the Office of Policy and Management a comprehensive State-Wide Prevention Plan and Budget providing a description of the total state strategy and expenditures on preventive services.

*[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]*